

**Comprehensive Annual Financial Report
Year Ended December 31, 2015
Jackson County, Georgia**



Prepared by: The Office of Financial Administration

**JACKSON COUNTY, GEORGIA
 COMPREHENSIVE ANNUAL FINANCIAL REPORT
 FOR THE FISCAL YEAR ENDED December 31, 2015**

TABLE OF CONTENTS

	Page
<u>INTRODUCTORY SECTION</u>	
Letter of Transmittal	i-vii
Certificate of Achievement for Excellence in Financial Reporting	viii
Organizational Chart	ix
Officials of JACKSON COUNTY, GEORGIA	x
<u>FINANCIAL SECTION</u>	
Independent Auditors' Report	xi-xiv
Management's Discussion and Analysis	xv-xxvii
BASIC FINANCIAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
Statement of Net Position	1
Statement of Activities	2
FUND FINANCIAL STATEMENTS	
Balance Sheet - Governmental Funds	3
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	4
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	5
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	6
Statement of Net Position - Proprietary Funds	7
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds	8
Statement of Cash Flows - Proprietary Funds	9
Statement of Assets and Liabilities - Fiduciary Funds	10
COMPONENT UNITS	
Combining Statement of Net Position	11
Combining Statement of Activities	12
NOTES TO FINANCIAL STATEMENTS	13 - 68
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of the Net Pension Liability - ACCG Second Restated Defined Benefit Plan	69
Schedule of Contributions - ACCG Second Restated Defined Benefit Plan	70
Schedule of Notes to Required Supplementary Information - ACCG Second Restated Defined Benefit Plan	71
Schedule of Other Post Retirement Benefits Funding Progress	72
Budgetary Comparison Schedule -General Fund	73 - 74
COMBINING STATEMENTS AND SCHEDULES	
NONMAJOR GOVERNMENTAL FUNDS	
Combining Balance Sheet	75 - 76
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	77 - 78
Supplemental Budgetary Comparison Schedule	
-Debt Service Fund	79
-Fire District Special Revenue Fund	80
-Emergency E911 Telephone System Special Revenue Fund	81
-Emergency Management/Rescue Services Special Revenue Fund	82
-Emergency Services/Ambulance Special Revenue Fund	83
-Jail Special Revenue Fund	84
-Law Library Special Revenue Fund	85
-Keep Jackson Beautiful Special Revenue Fund	86
-Protective Inspection/Planning and Zoning Special Revenue Fund	87

-Parks and Recreation Special Revenue Fund		88
-Senior Center Special Revenue Fund		89
-Drug Enforcement Special Revenue Fund		90
-Detention Center Special Revenue Fund		91
INTERNAL SERVICE FUNDS		
Combining Statement of Net Position		92
Combining Statement of Revenues, Expenses and Changes in Fund Net Position		93
Combining Statement of Cash Flows		94
FIDUCIARY FUNDS		
Combining Statement of Assets and Liabilities - All Agency Funds		95
Combining Statement of Changes in Assets and Liabilities - All Agency Funds		96
COMPONENT UNIT		
Airport Authority		
-Statement of Net Position		97
-Statement of Revenues, Expenses and Changes in Fund Net Position		98
-Statement of Cash Flows		99
SUPPLEMENTAL INFORMATION		
Special Purpose Local Option Sales Tax - Combining Balance Sheet		100
Special Purpose Local Option Sales Tax - Combining Combining Statement of Revenues, Expenditures and Changes in Fund Balance		101
Schedule of Projects Constructed with Special Purpose Local Option Sales Tax		102-104
<u>STATISTICAL SECTION</u>	<u>TABLE</u>	
FINANCIAL TRENDS		
Net Position by Component	1	105
Changes in Net Position	2	106-108
Fund Balances of Governmental Funds	3	109
Changes in Fund Balances of Governmental Funds	4	110
Five Year General Fund History	4A	111
General Fund Budget - 2016	4B	112
General Governmental Tax Revenues By Source	5	113
REVENUE CAPACITY		
Assessed Value and Estimated Actual Value of Taxable Property	6	114
Assessed Valuation by Property Type	6A	115
Property Tax Rates (Direct and Overlapping Governments)	7	116
Principal Property Taxpayers	8	117
Property Tax Levies and Collections	9	118
Local Option Sales Tax Collections	9A	119
Special Purpose Local Option Sales Tax Collections	9B	120
DEBT CAPACITY		
Ratios of Outstanding Debt by Type	10	121
Other Long-term Liabilities	10A	122
Ratios of General Bonded Debt Outstanding	11	123
Direct and Overlapping Governmental Activities Debt	12	124-125
Legal Debt Margin Information	13	126
Pledged Revenue Coverage	14	127
DEMOGRAPHIC AND ECONOMIC INFORMATION		
Demographic and Economic Statistics	15	128
Principal Employers	16	129
OPERATING INFORMATION		
Full-Time Equivalent County Government Employees by Function	17	130
Operating Indicators by Function	18	131
Capital Asst Statistics by Function	19	132
Insurance Coverage	20	133

COMPLIANCE AND INTERNAL CONTROL REPORTS

Schedule of Expenditures of Federal Awards	134
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements performed in accordance with <i>Government Auditing Standards</i>	135-136
Independent Auditors' Report on Compliance for each Major Program and on Internal Control over Compliance Required by the Uniform Guidance	137-139
Auditors' Schedule of Findings and Questioned Costs	140-143



JACKSON COUNTY BOARD OF COMMISSIONERS

67 ATHENS STREET • JEFFERSON, GEORGIA 30549 • 706-367-6312

Tom Crow
Chairperson

Jim Hix
District 1

Chas Hardy
District 2

Ralph Richardson, Jr.
District 3

Dwain Smith
District 4

June 30, 2016

The Honorable Tom Crow, Chairman,
Members of the Board of Commissioners, and
The Citizens of Jackson County Georgia

The Official Code of Georgia as Amended (OCGA) requires that county governments publish, within six months of the end of each of their fiscal years, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed, certified, public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report (CAFR) of Jackson County, Georgia (the “County”) for the fiscal year ended December 31, 2015.

This report consists of management’s representation concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and responsibility of all the information presented in this CAFR. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County’s assets from loss, theft or misuse and to compile sufficient, reliable information for the preparation of the County’s financial statements in conformity with GAAP. Because the costs of internal controls should *not* outweigh their benefits, the County’s comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this CAFR is complete and reliable in all material respects.

The County’s financial statements have been audited by Bates, Carter & Co., LLP, a firm of licensed, certified, public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2015 are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and, evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County’s financial statements for the fiscal year ended December 31, 2015, are fairly presented in conformity with GAAP. The independent auditors’ report is presented as the first component of the financial section of this CAFR.

As a recipient of federal and state financial assistance, the County is also responsible for ensuring that adequate, internal controls are in place to assure compliance with applicable

laws and regulations related to those programs. Thus internal controls are subject to periodic evaluation by management.

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*. In 2003, the County adopted the new reporting model required by GASB Statement No. 34 (GASB # 34). As part of the requirements contained in GASB # 34, management is to present a narrative introduction, overview and analysis to accompany the basic financial statements in the form of *Management’s Discussion and Analysis* (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County’s MD&A is found directly following the independent auditor’s opinion in the financial section of this CAFR.

Geographical and Economic Profile of the County

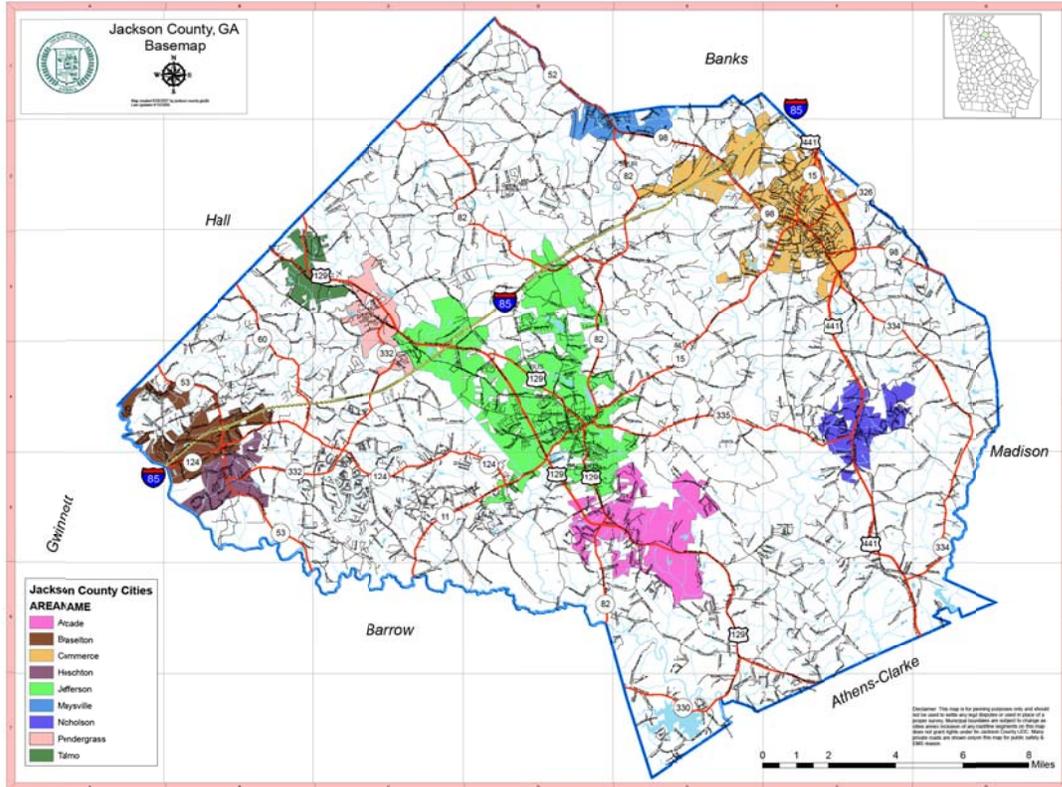
Jackson County is located on the upper fringes of the Piedmont Plateau in Northeastern Georgia. The City of Jefferson serves as the County Seat and is located approximately five miles off of U.S. Interstate Highway 85 (I-85). I-85 runs from southwest to northeast from Montgomery, Alabama to its confluence with I-95 in Richmond, Virginia. The City of Atlanta is less than one hour’s travel time along I-85 from most sections of the County. Jefferson is about 20 miles from Athens, which is the home of the state’s flagship institution of higher learning, the University of Georgia.

With the close proximity of I-85, and other major highways and railways, the County has become home to several large distribution and manufacturing facilities and continues to attract quality economic development because of the location and available workforce. Among these businesses are Ollie’s, Southeast Toyota Distributors, and Huber Wood Products in Commerce; Haverty’s Furniture, Whole Foods, Carter’s, Hitachi-Koki, Mayfield Dairy, and Safelite near Braselton; Toyota Industries of North America, Denso Corporation, Wayne Poultry, and Bed Bath and Beyond near Pendergrass; and The Kubota Corporation, Mission Foods, TJX HomeGoods, DSC Logistics, and Aldi in Jefferson. The City of Commerce has a major retail outlet mall along the I-85 corridor, which provides employment and sales tax revenues to the County. U.S. Highway 441, which runs north and south from Knoxville, Tennessee to the state of Florida, also runs through Commerce, giving it ready access from virtually any point within the four-state area of Tennessee, North Carolina, South Carolina, and Georgia. Jackson County is served by the Norfolk Southern and CSX rail lines.

Jackson County continues to be one of the leaders in the State of Georgia in economic growth. Jackson County has become home to more major national and international companies. In the past couple of years, there have been several new construction and expansion of industrial projects in the County. Several developers are building new distribution centers, ranging from 650,000 square feet to over 1 million square feet, as speculative buildings with the intention to lease or sell the building. In total, these new distribution centers could create over 1,000 new jobs. Numbers released by the Jackson County Area Chamber of Commerce show the attraction of over \$91 million in new investment in 2015. Going into 2016, Jackson County was still carrying almost 3 million square feet in industrial space vacancy.

There are signs that the economic outlook for 2016 for industrial development is just as promising with several major interested prospects. Retail growth has been relatively slow for Jackson County, but the County also has some major retail prospects seeking sites. Most of the new retailers were small businesses not associated with major chains, but were welcomed by the community as an integral part of the commercial/retail dynamic in the County. There were less numbers of business closings and layoffs in the past year, and Jackson County still saw positive growth in terms of population and business. This trend is expected to continue in 2016. The unemployment rate continues to hover around 5.6%.

The growth rate for Jackson County over the past 3 years has been 1%, with an increase in population of over 2,000 people. Despite this growth, the County has managed to balance a rural atmosphere with the suburban character of business and residential developments. Land use studies show the County's area is about 40% commercial, 40% residential and 20% agricultural. The County has been able to avoid some of the pitfalls of rapid growth through wise planning and management of its resources. Although the fallout from the home building bust has left many neighborhood subdivision developments incomplete, the County has implemented a way for these subdivisions to be brought back up to code for new building through use of Special Taxing Districts. There continues to be constant and growing demands for additional County services. The County school system, as well as the City school systems of Commerce and Jefferson, are acutely feeling the pains of growth, even today. Highlighting this continued growth are much improved housing market data and forecasts that show there is positive developed lot absorption and a decline in finished housing inventory. Residential permits have seen substantial increases in 2015 and are looking even stronger in the first quarter of 2016.



Jackson County, Georgia

Municipalities of the County

The County has nine incorporated municipalities, which compose approximately 40% of the County's population according to the official 2010 U.S Census. The municipalities are Commerce (6,544), Jefferson (9,432), Arcade (1,786), Nicholson (1,696), Hoschton (1,377), Braselton (part) (1,763), Maysville (part) (872), Talmo (180) and Pendergrass (422). Parts of the Town of Braselton are located in four different counties, while parts of the City of Maysville are located in both Jackson and Banks Counties. The City of Commerce provides full municipal services including electricity, gas, fire, water, and sewerage. Hoschton and Braselton offer water and sewerage services.

School Systems

The County has a county-wide school system, as well as two city school systems. The Jackson County School System operates elementary and middle schools in various parts of the County and two high schools, Jackson County Comprehensive High School and East Jackson Comprehensive High School. The Commerce City School System and the Jefferson City School System are operated as component units of their respective municipalities. The Jackson County School System is fiscally independent of the County BOC and, consequently, its financial statements are separately issued and are not included within the County's financial statements.

Form of Government

The County operates under the commission/manager form of government. Four members of the Board of Commissioners (BOC) are elected from geographically distinct, single-member districts, while the chairman is elected at-large county-wide. The members serve four-year staggered terms. The BOC hires a county manager to serve as the administrative head of the county government. The manager in turn hires department heads and managers to implement BOC policies and to operate the various functions of county government.

Every four years, citizens of the County elect persons to serve the constitutional offices of sheriff, clerk of superior court, tax commissioner, and probate court judge. Other elected officials include the magistrate court judge, solicitor general, district attorney, superior court judges, and the state court judge.

County Services

The County provides a full range of services including law enforcement; construction and maintenance of highways, streets, bridges, and other infrastructure; emergency services; recreational and cultural activities; limited transportation, and solid waste disposal. Fire protection (outside the municipalities, which have full-time fire departments) is provided by nine volunteer fire departments, which levy property taxes within their districts to fund their operations. Water and sewer services outside of the municipalities (which offer such services) are provided by a legally separate Water and Sewer Authority, which has been included as a component unit in the County's financial statements. The County is also financially accountable for a legally separate Health Department and a legally separate Airport Authority, both of which are reported as component units of the County. Additional

information on these component units may be found in Note 1 in the notes to the financial statements.

Financial and Budgetary Matters

The County maintains budgetary controls to ensure compliance with state law. The level of budgetary control is at the department/fund level, i.e., expenditures may not exceed the total for any department within a fund. Transfers of appropriations within a department shall require only approval of the Finance Director. Transfers between or among departments or funds, or an increase in the overall appropriation for a department or fund shall require the approval of the BOC in accordance with the enabling legislation. Department heads and management personnel are directed to operate within budgetary limits to avoid “emergency” situations, which would require supplementary appropriations.

Annual budgets are adopted on a basis consistent with GAAP for the general, special revenue funds and debt service fund, and are integrated into the general ledgers of such funds. Project length budgets are adopted for Capital Projects Funds. The County’s proprietary fund, the Solid Waste Fund, is budgeted for management and control purposes. No budget is prepared for the Mayfield Treatment Plant Proprietary Fund. Departments prepare, in conjunction with the Finance Department, revenue and expenditure estimates, as well as capital needs. These budget requests are then reviewed by the BOC, and the proposed budgets are presented at a public hearing as required by state law.

Capital Projects Recently Completed and for the Future

On November 2, 2010, the voters approved another continuation of the SPLOST, this being SPLOST 5. This revenue accounts for the financial resources provided from a six-year, one-cent special purpose local option sales tax for the purpose of resurfacing, paving, widening and repairing certain roads and bridges; expansions, renovations, and developments of parks and recreations facilities, construction of emergency services facilities and equipment, and debt reduction on bonds used to build a new jail. In addition, over \$13.7 million in funds will be provided to the various cities within Jackson County. Jackson County’s SPLOST 5 has been estimated to collect \$7,920,000 per year, or \$47,520,000 over the six-year period beginning on July 1, 2011 and expiring on June 30, 2017. However, through December 31, 2015, SPLOST collections were running approximately 16% above budget.

EMS Stations

In 2015, a new EMS station was completed in Commerce with SPLOST 5 funds at a total cost of approximately \$700,000. In 2015, design and engineering work commenced for a new EMS Station in the Plainview area. Completion is expected in late 2016. Its funding is also from SPLOST 5. This will complete the SPLOST program to build new EMS stations.

Parks and Recreation

Using SPLOST funds dedicated for Parks and Recreation, the County Parks and Recreation Department renovated part of the old Gordon Street School for its new headquarters. Jackson County Board of Commissioners entered into an intergovernmental agreement with the Jackson County Board of Education in order to have half of the old Gordon Street facility

deeded to the Board of Commissioners. Along with renovating a portion of the building for office use, and uniform and equipment storage, the old gym is in the process of being renovated and upgraded for use for recreation purposes.

Roads

The County approved the resurfacing of approximately 20 miles of roads in FY 2015 which is similar to the amount of resurfacing completed in 2013 and 2014. Currently, the county has 591 miles of road it maintains, 482 paved miles and 109 gravel miles. The county continues to utilize a combination of State LMIG and local SPLOST funds to complete the resurfacing projects, including new striping and new signage for each of the roads resurfaced.

Debt Management

In 2015, the County's general obligation bond rating was again reaffirmed by Moody's Investors Service at "Aa2" on its \$130 million of various outstanding parity bonds. This was done upon completion of a refunding of a partial refunding of un-refunded 2007A revenue bonds, which financed the construction of the current jail, fire training center, and historic courthouse renovations.

The County continues to monitor all outstanding bond issues and market conditions. As a result, the County, on occasion, avails itself of refunding opportunities. In August, 2015, the County issued \$7,155,000 of Series 2015A Revenue Refunding Bonds and \$475,000 taxable Series 2015B Revenue Refunding Bonds to provide funds to partially advance refund the County's contract payable for Jefferson Public Building Authority 2007A bonds related to the construction of the new jail, fire training center, and historic courthouse. Series A matures in 2032 and Series B matures in 2019. The refunding reduced the aggregate debt service payments by \$793,695. This refunding follows on the heels of 2013 and 2014 refundings.

Awards, Accomplishments and Acknowledgments

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its CAFR for the fiscal year ended December 31, 2014. This was the eleventh consecutive year that the County has received this prestigious award. In order to be awarded the Certificate of Achievement, the County must publish an easily readable and efficiently organized CAFR which satisfies both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that this CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended December 31, 2015.

The preparation, design, and publication of this CAFR represents a significant, cooperative effort between the County's Finance Department and its independent auditor, Bates, Carter and Co., LLP, CPA's. Special thanks go to the various County departments and their directors for their assistance and their cooperation in contributing to the preparation of this CAFR. We would be remiss in our duty if we did not recognize the professional efforts of the

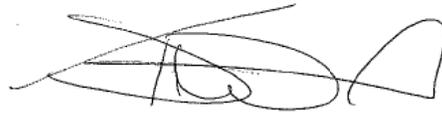
Finance Department staff, without their dedication and untiring efforts, the compilation of the CAFR would not have been possible.

Finally, and certainly not least, we wish to thank the members of the Board of Commissioners for their unfailing support for maintaining the highest professional expectations for the reports we produce, and for their continued support and direction in conducting the fiscal affairs of the County in a progressive and responsible manner.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'Kevin C. Poe', with a stylized, sweeping flourish at the end.

Kevin C. Poe
County Manager

A handwritten signature in black ink, appearing to read 'Trey D. Wood', with a large, circular flourish at the end.

Trey D. Wood
Director of Finance



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Jackson County
Georgia**

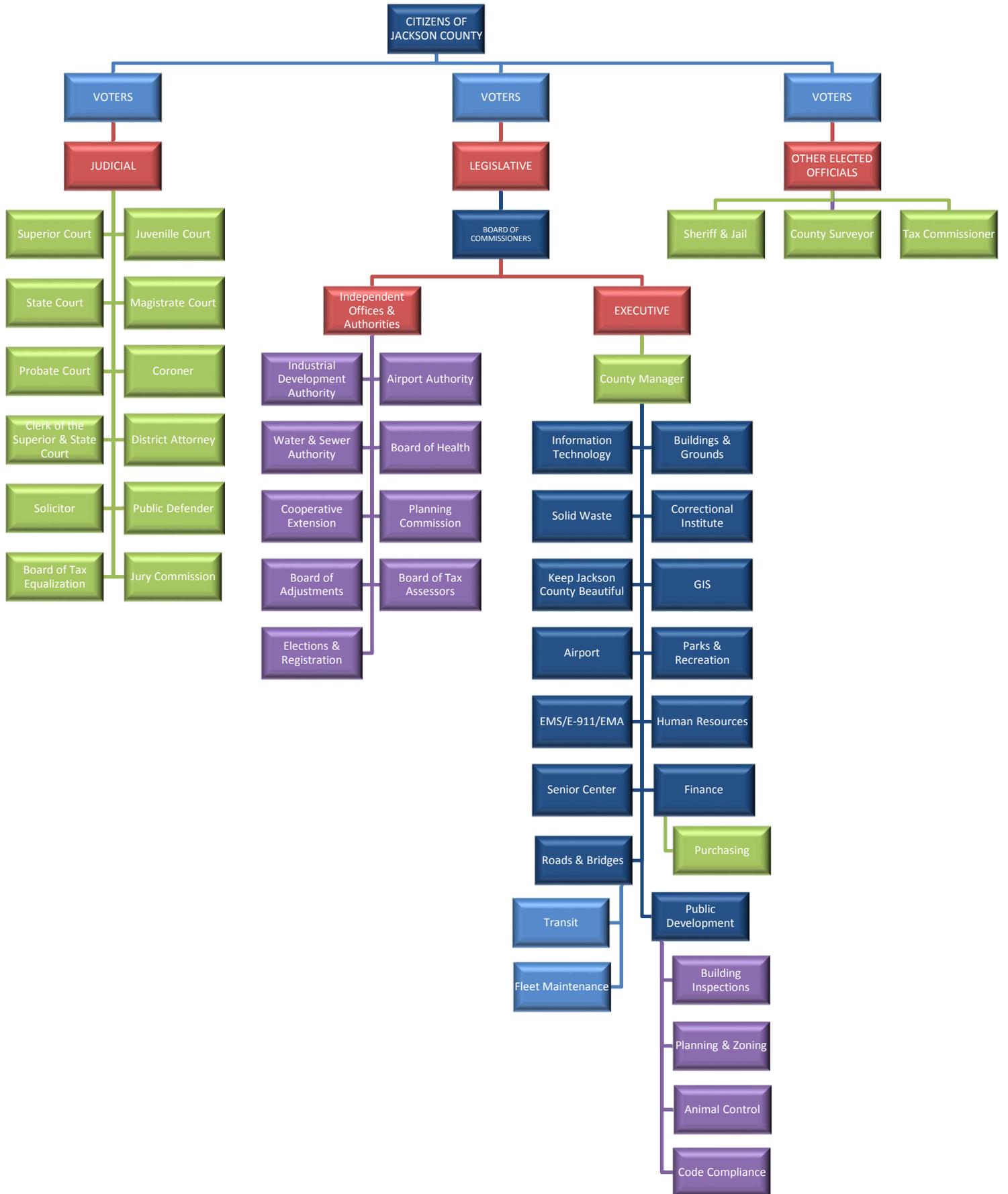
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2014

Executive Director/CEO

JACKSON COUNTY ORGANIZATIONAL CHART

DECEMBER 31, 2015



Officials of Jackson County

Year Ended December 31, 2015



BOARD OF COMMISSIONERS

COMMISSIONER	TERM
Tom Crow – Chairman	January 2013 – December 2016
Jim Hix – District 1	January 2013 – December 2016
Chas Hardy – District 2	January 2013 – December 2016
Ralph Richardson Jr. – District 3	January 2015 – December 2018
Dwain Smith – District 4	January 2015 – December 2018

ADMINISTRATION

Kevin Poe - County Manager

DEPARTMENT DIRECTORS

Trey Wood	Finance
Melanie Thomas	Human Resources
Len Bernat	Purchasing
Justin King	Information Technology
Ricky Sanders	Parks & Recreation
Gina Mitsdarffer	Public Development
Joel Logan	GIS
Steve Nichols	Public Safety
Allan Sargent	Chief Property Appraiser
Tom Page	Solid Waste
Jeff Bridges	Road Superintendent
Johnny Weaver	Correctional Institute
Marty Rubio	Maintenance Superintendent
Donna Seagraves	Public Defender
Kathy Branyon	Senior Center

JUDICIAL & OTHER ELECTED OFFICIALS

Camie Thomas	Clerk of Court
Brad Smith	District Attorney
Billy Chandler	Magistrate Court Judge
Sherry C. Moore	Probate Court Judge
Janis Mangum	Sheriff
Donald Moore	Solicitor General
Robert Alexander	State Court Judge
David Motes	Superior Court Judge
Wayne McLocklin	Superior Court Judge
Currie Mingledorff II	Superior Court Judge
Joseph Booth	Superior Court Judge
Candace Taylor	Tax Commissioner
Keith Whitfield	Coroner

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Jackson County's Comprehensive Annual Financial Report provides readers with a narrative overview and analysis of the financial activities of Jackson County Government for the fiscal year that ended on December 31, 2015. We encourage readers to consider the information presented here in conjunction with the letter of transmittal at the front of this report, and the County's basic financial statements and notes to the financial statements, to enhance their understanding of the activities and financial health of Jackson County.

Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes, and currently known facts. It should be read in conjunction with the letter of transmittal and the basic financial statements.

FINANCIAL HIGHLIGHTS

The assets of Jackson County Government's governmental activities and business-type activities exceeded its liabilities at the close of the most recent fiscal year by \$108.42 million. As a result of the implementation of GASB 68 and recognizing the liability associated with the pension in the governmental activities (see Note 9), the governmental activities and business type activities have a \$(3.34) million (unrestricted net position) for 2015.

The primary government's total net position increased by \$6.56 million during 2015. Governmental activities' net position increased \$6.58 million during 2015. See the governmental-wide financial analysis below for reasons for this change. Business-type activities' net position decreased by \$(0.03) million during 2015.

As of the close of the current fiscal year, the primary government's governmental funds reported combined ending fund balances of \$24.69 million, a decrease of \$(4.83) million in comparison with the prior year. This decrease is, in part, attributable to activity within the capital projects and SPLOST funds. These funds have project length budgets and as a result have years where expenditures exceed revenues. For example, proceeds from revenue bonds, to advance fund projects, have been recorded in previous fiscal years and the related expenditures have been recorded in successive fiscal years. Additionally, SPLOST proceeds for debt service are collected in a sinking fund and a large payment was made in the 2015 fiscal year.

Moreover, approximately 16.0% of the combined fund balances, \$3.95 million, is considered unassigned and is available for spending at the government's discretion (unassigned fund balance). Additionally, 2.8% of the combined fund balances, \$699,825, is assigned for use in the FY 2016 budget.

At the end of the current fiscal year, unassigned fund balance for the general fund was \$4.46 million or 10.23% of total general fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four components: 1) management's discussion and analysis (this section), 2) basic financial statements, 3) required supplementary information, and 4) an optional section that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of Jackson County Government:

Government-wide Financial Statements: The government-wide financial statements provide a broad overview of both long-term and short-term information about the Jackson County Government's overall financial status in a manner similar to private-sector businesses. The statements include:

- A statement of net position presents the County's total assets and total liabilities, with the difference between the two reported as net position. Over time, the change in net position is an indicator of the improvement (an increase) or deterioration (a decrease) in the County's financial condition. Additionally, when assessing the overall health of the County, additional consideration should be given to non-financial factors such as changes in the County's property tax base and the condition of the County's roads.
- A statement of activities presents information showing how the Government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the aforementioned government-wide financial statements identify the various functions of Jackson County Government's operations that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of Jackson County, Georgia include general government, public safety, judicial system, public works, health and welfare, recreation and culture, housing and development, and interest. The business-type activities of Jackson County, Georgia, include the Solid Waste Disposal Facility and Mayfield Wastewater Treatment Plant.

The government-wide financial statements include not only Jackson County itself (known as the *primary government*), but also a legally separate health department, a legally separate airport authority, and a legally separate water and sewerage authority for which Jackson County is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 1-2 of this report.

Fund Financial Statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Jackson County Government maintains twenty-five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, special purpose local option sales tax fund (SPLOST), debt service fund, and capital projects fund, all of which are considered to be major funds. Data from the other twelve governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Jackson County Government adopts an annual appropriated budget for its general fund, special revenue funds, and debt service fund. Project length budgets are adopted for the capital projects funds. A budgetary comparison schedule has been provided for the general fund, debt service fund, and special revenue funds to demonstrate compliance with the annual appropriated budget.

The basic governmental fund financial statements can be found on pages 3-6 of this report.

Proprietary Fund: Proprietary Fund statements offer short-term and long-term financial information about the two activities the County Government operates similar to a private business, such as the Jackson County Solid Waste Disposal Facility and Mayfield Treatment Plant and internal services funds which provide services to other departments of governmental units within the County on a cost-reimbursement basis. Because the services predominantly benefit governmental functions rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the solid waste disposal facility and the Mayfield treatment plant operation, both of which are considered to be major funds of Jackson County. Conversely, the internal service fund is a single presentation in the proprietary fund financial statements.

The basic proprietary fund financial statements can be found on pages 7-9 of this report.

Fiduciary Funds: Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. Agency funds, a type of Fiduciary Fund, are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. The County maintains the following Agency funds: Tax Commissioner, Clerk of Superior Court, Probate Court, Magistrate Court, Federal Equity Sharing, and Sheriff.

The basic fiduciary fund financial statement can be found on page 10 of this report.

Notes to the financial statements: The notes provide additional information that is essential to gain a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 13-68 of this report.

Other information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning Jackson County Government's progress in funding its obligations to provide pension benefits to its employees and the budgetary comparison schedule for the General Fund.

Required supplementary information can be found on page 69-74 of this report.

The combining statements referred to earlier, in connection with nonmajor governmental funds, are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 75-101 of this report.

GOVERNMENTAL-WIDE FINANCIAL ANALYSIS

The government-wide statements report information about Jackson County Government as a whole using accounting methods similar to those used by private sector companies.

Jackson County's, on an entity-wide basis, net position increased during 2015 by \$6.56 million, of which \$6.58 million was from governmental activities and \$(0.03) million was from business-type activities. At December 31, 2015, the County had \$100.40 million invested in capital assets, net of related debt and accumulated depreciation and \$11.4 million in restricted net position.

Unrestricted net position as of December 31, 2015, equaled \$(3.34) million. The table below depicts the split of net position between governmental and business-type activities.

The increase in governmental activities net assets is, in part, attributable to the fact that property tax revenues were levied to purchase capital assets in excess of principal paid on debt in excess of borrowings of \$12.1 million. These items are not expenses that reduce net assets at the entity-wide level. However, the property taxes that were levied to pay for these expenditures are recorded as revenues at the entity-wide level. The property tax revenues are offset by depreciation expense less donated capital assets of \$0.6 million which are only recorded at the entity-wide level. Other items of revenues or expenses which are only recorded at the entity-wide level account for a change of \$(1.3) million. See page 6 for further details of these entity wide reconciling items.

**JACKSON COUNTY, GEORGIA'S NET POSITION
DECEMBER 31, 2015**

(\$ In thousands)

	GOVERNMENTAL ACTIVITIES		BUSINESS-TYPE ACTIVITIES		TOTAL	
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>
Assets						
Current and other assets	\$ 63,055	\$ 66,043	\$ (1,279)	\$ (1,280)	\$ 61,776	\$ 64,763
Capital assets (net of depreciation)	<u>184,839</u>	<u>181,980</u>	<u>2,114</u>	<u>2,200</u>	<u>186,953</u>	<u>184,180</u>
TOTAL ASSETS	<u>247,894</u>	<u>248,023</u>	<u>835</u>	<u>920</u>	<u>248,729</u>	<u>248,943</u>
Total deferred outflows of resources	<u>3,414</u>	<u>3,588</u>	<u>-</u>	<u>-</u>	<u>3,414</u>	<u>3,588</u>
Liabilities:						
Long-term liabilities outstanding	111,384	118,209	920	924	112,304	119,133
Other liabilities	<u>7,120</u>	<u>7,613</u>	<u>94</u>	<u>149</u>	<u>7,214</u>	<u>7,762</u>
TOTAL LIABILITIES	<u>118,504</u>	<u>125,822</u>	<u>1,014</u>	<u>1,073</u>	<u>119,518</u>	<u>126,895</u>
Total deferred inflows of resources	<u>24,209</u>	<u>21,468</u>	<u>-</u>	<u>-</u>	<u>24,209</u>	<u>21,468</u>
Net position						
Net investment in capital assets	98,287	86,533	2,114	2,200	100,401	88,733
Restricted	11,356	14,488	-	-	11,356	14,488
Unrestricted	<u>(1,048)</u>	<u>3,300</u>	<u>(2,293)</u>	<u>(2,353)</u>	<u>(3,341)</u>	<u>947</u>
TOTAL NET POSITION	<u>\$ 108,595</u>	<u>\$ 104,321</u>	<u>\$ (179)</u>	<u>\$ (153)</u>	<u>\$ 108,416</u>	<u>\$ 104,168</u>

Table may not add due to rounding

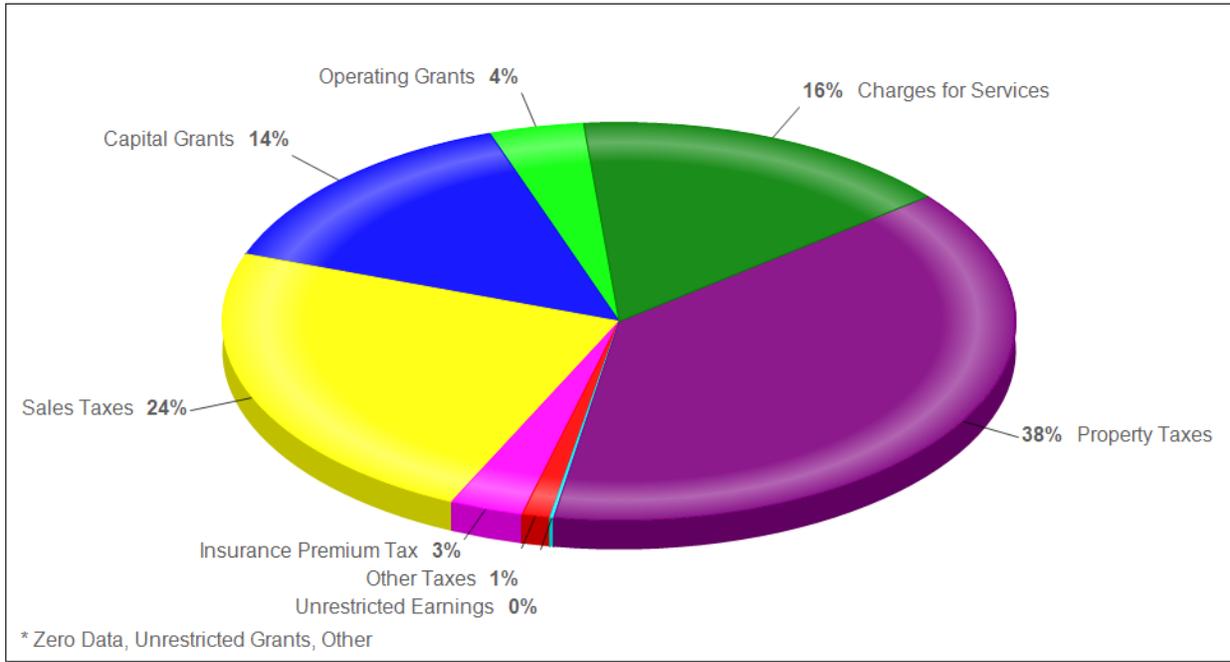
JACKSON COUNTY, GEORGIA'S CHANGES IN NET POSITION
DECEMBER 31, 2015

(\$ In thousands)

	GOVERNMENTAL ACTIVITIES		BUSINESS-TYPE ACTIVITIES		TOTAL	
REVENUES						
Program revenues:	2015	2014	2015	2014	2015	2014
Charges for services	\$ 9,949	\$ 9,241	\$ 1,242	\$ 1,350	\$ 11,191	\$ 10,591
Operating grants and contributions	2,453	2,523	50	-	2,503	2,523
Capital grants and contributions	9,070	1,999	-	-	9,070	1,999
General Revenues:						
Property taxes	24,307	21,851	-	-	24,307	21,851
Sales taxes	14,888	15,274	-	-	14,888	15,274
Insurance premium tax	1,909	1,782	-	-	1,909	1,782
Other taxes	732	662	-	-	732	662
Unrestricted investment earnings	9	8	-	-	9	8
Other	-	111	-	(9)	-	102
TOTAL REVENUES	63,317	53,451	1,292	1,341	64,609	54,792
EXPENSES						
General Government	5,703	7,695	-	-	5,703	7,695
Judicial	4,050	3,541	-	-	4,050	3,541
Public safety	23,925	21,081	-	-	23,925	21,081
Public works	13,574	12,333	-	-	13,574	12,333
Health and welfare	1,265	1,172	-	-	1,265	1,172
Recreation and culture	2,039	1,559	-	-	2,039	1,559
Housing and development	2,026	1,764	-	-	2,026	1,764
Interest	4,044	4,797	-	-	4,044	4,797
Solid Waste Disposal Facility	-	-	1,427	1,447	1,427	1,447
Mayfield Treatment Plant	-	-	-	-	-	-
Internal Service Funds	-	-	-	-	-	-
TOTAL EXPENSES	56,626	53,942	1,427	1,447	58,053	55,389
Increase in net position before transfers	6,691	(491)	(135)	(106)	6,556	(597)
Transfers	(109)	(139)	109	139	-	-
Increase in net position	6,582	(630)	(26)	33	6,556	(597)
Net position, beginning of year	104,321	104,951	(153)	(186)	104,168	104,765
Change in accounting principle	(2,308)	-	-	-	(2,308)	-
Net position, beginning of year, restated	102,013	104,951	(153)	(186)	101,860	104,765
Net position, end of year	\$ 108,595	\$ 104,321	\$ (179)	\$ (153)	\$ 108,416	\$ 104,168

Total government-wide revenues for 2015 were \$64.61 million. These revenues consisted of \$41.84 million in taxes, \$11.57 million in grants and contributions, \$0.01 million in investment earnings, and \$11.19 million in charges for services. Of this amount, \$63.32 million was in governmental activities and \$1.29 million was in business-type activities.

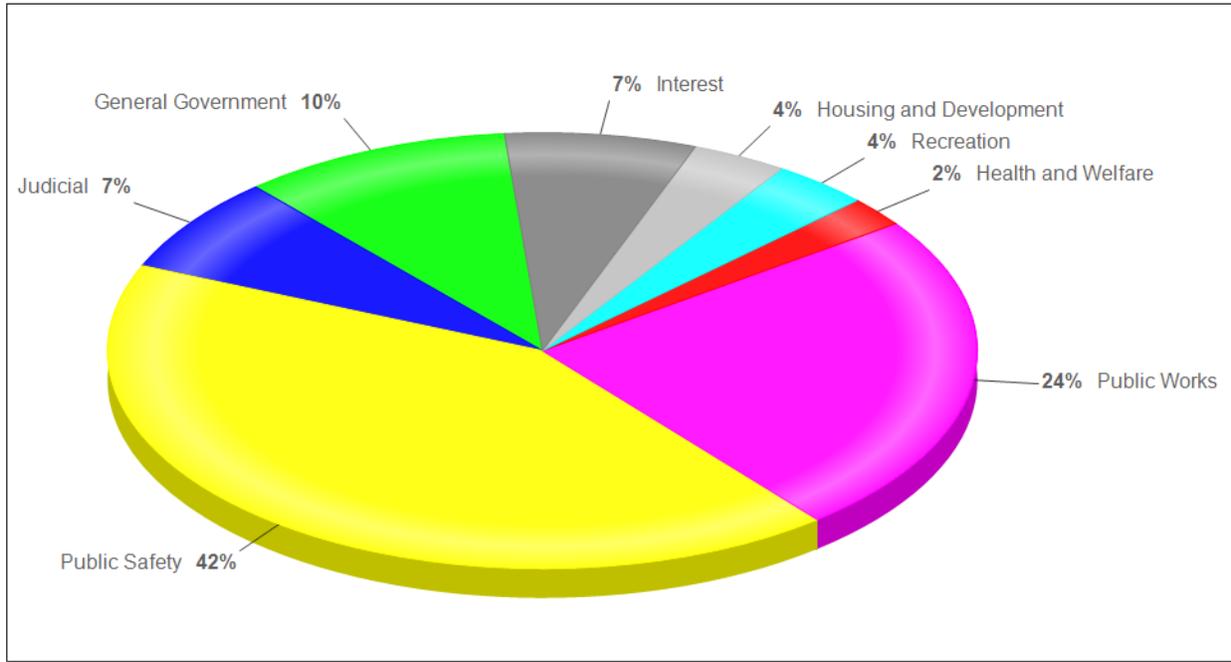
REVENUES BY SOURCE-GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding.

Government-wide expenses were \$58.05 million in 2015, of which \$56.63 million was in governmental activities and \$1.43 million was in business-type activities. The chart below depicts further detail of government-wide expenses.

EXPENSES BY FUNCTION-GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding.

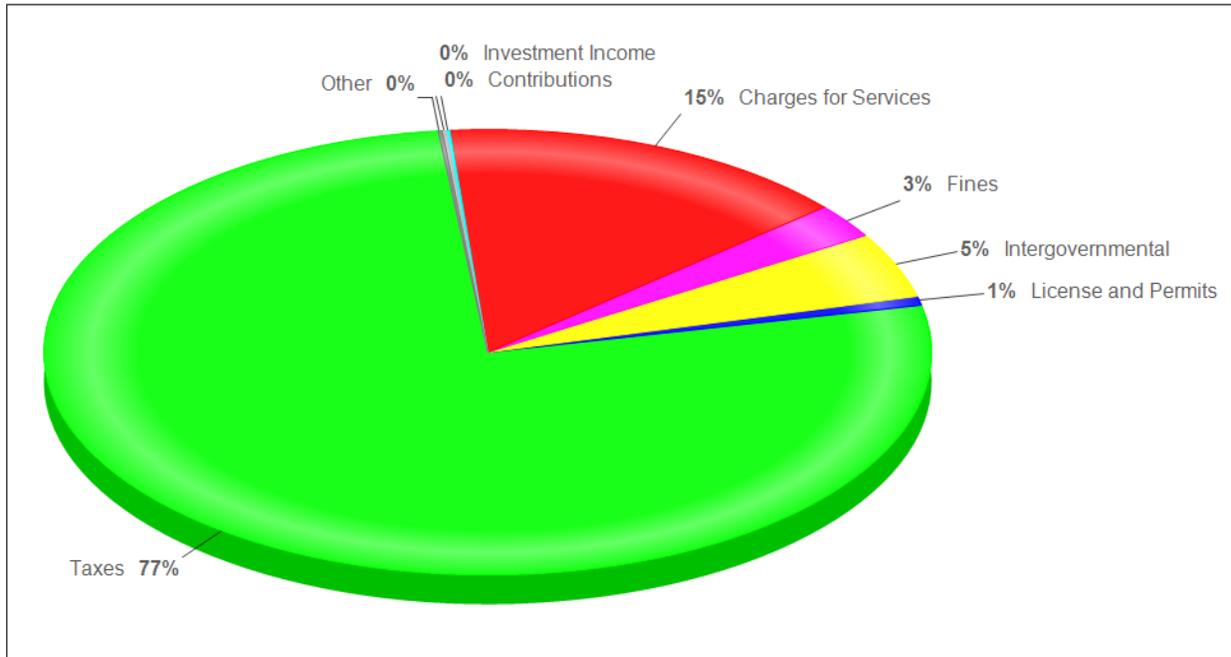
FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, Jackson County Government uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of Jackson County Government's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in evaluating a government's near-term financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year.

Governmental revenues were up \$2.40 million from 2014. General Fund property taxes increased \$2.11 million due to an increase in the tax digest from the 2014 tax year to the 2015 tax year.

REVENUES BY SOURCE-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding.

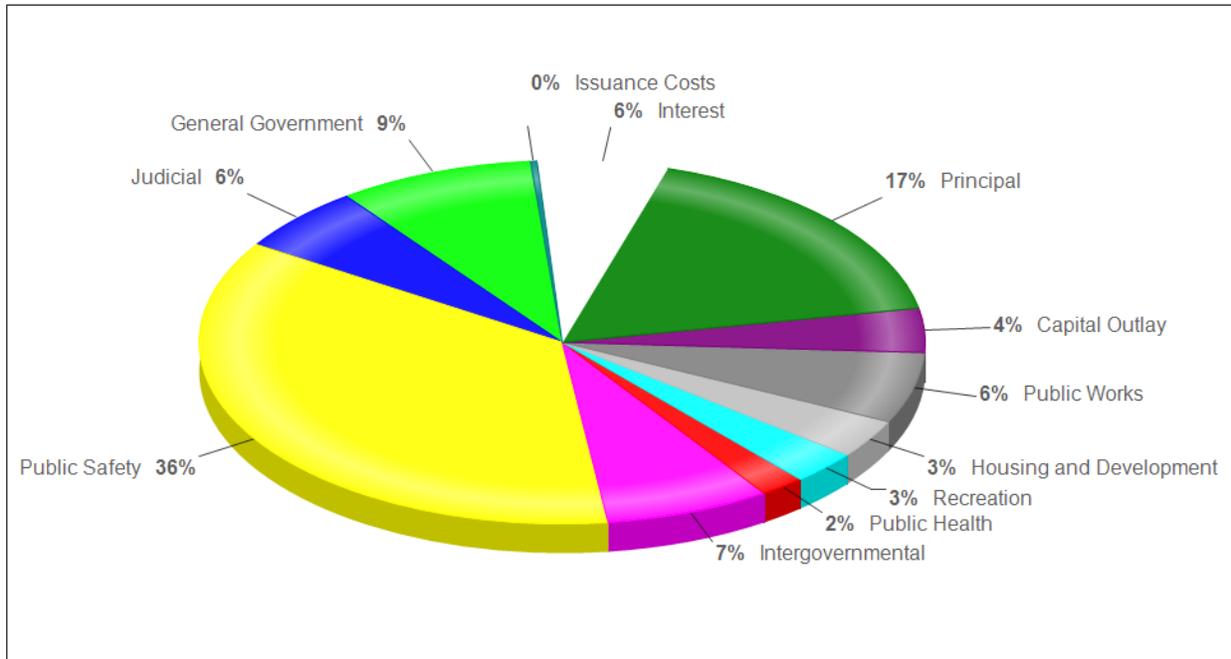
The County's Local Option Sales Tax, the General Fund's second most significant revenue source, yielded \$(0.15) million less than in the prior year. The implementation of the Title Ad Valorem Tax (TAVT) in the prior year has also shifted some funds away from the Local Option Sales Tax. The total amount of Local Option Sales Tax revenue was \$5.58 million. The County currently shares two different 1% taxes on all sales within the County. The Local Option Sales Tax (LOST) is a direct offset to property taxes and is renewed every ten years with the municipalities of Arcade, Braselton, Commerce, Hoschton, Jefferson, Maysville, Nicholson, Pendergrass, and Talmo. The SPLOST Capital Projects fund accounts for the other sales tax, which is a Special Purpose Local Option Sales Tax (SPLOST) authorized by voter referendum. The current SPLOST number five, effective for six years, was approved by the voters on November 2, 2010, with collections starting July 1, 2011. The SPLOST tax is for specific capital projects and constitutes a significant portion of Jackson County Government's ability to fund capital projects in the areas of water and sewerage, roads and bridges, recreation, and fire training. A total of \$2.17 million was expended during 2015 in the unincorporated areas for these capital projects and \$3.31 million was expended for projects in the incorporated areas at the direction of other governments.

Expenditures in the governmental funds were \$58.43 million, up \$3.60 million from 2014. This increase is primarily attributable to increased activities of the SPLOST and Capital Projects Funds along with increases in the General Fund and Other Nonmajor funds. The Capital Project Fund expenditures are \$1.7 million less than in the previous fiscal year, primarily due to the completion of fewer projects in 2015. SPLOST expenditures were \$0.73 million more than 2014,

due to a large debt payment made from the project sinking fund. Expenditures of the Debt Service Fund are \$6.9 million less than in the previous fiscal year, due to the consolidation of the Debt Service Fund and the General Fund. This consolidation was done to give a more accurate presentation of debt service.

General Fund expenditures increased \$10.78 million from the previous fiscal year. This is primarily due to the consolidation of the Debt Service Fund.

EXPENDITURES BY FUNCTION-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding.

After transfers, fund balances in the governmental funds had a decrease of \$(4) million. This is primarily attributable to activities of the Capital Projects Fund, SPLOST fund, and General Fund. The SPLOST Fund used fund balance due to making a large debt payment from accumulated revenues. The General Fund used approximately \$0.97 million in fund balance to balance the budget for general operations and maintenance spending.

The Capital Projects Fund had a decrease in fund balance of \$(0.18) million. The Capital projects fund has a project length budget, and therefore it has revenues and expenditures that fluctuate from year to year. Typically, bond proceeds are recognized in one year and the expenditures occur in successive fiscal periods. This timing difference affects the fund balances shown in those funds. This decrease is attributable to ongoing capital projects, completed capital projects, and the aforementioned refunding.

PROPRIETARY FUNDS: Jackson County Government's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The business-type activities of the Solid Waste Disposal Facility had revenues that decreased by \$(108) thousand from the prior year, while expenses decreased by \$21 thousand from 2014. No change occurred in the Mayfield Wastewater Treatment Plant fund from 2014 to 2015.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget, the final budget, and actual results are shown on pages 71-72. Over the course of the year, the Board of Commissioners revised the County's budget several times. The three primary reasons for amending the budget are:

- Carry-forwards from prior years' unreserved fund balance to fund capital projects.
- Supplemental appropriations to increase revenue and expenditure accounts due to the receipt of unanticipated grant revenue or new project initiatives from prior years' unassigned fund balance.
- Increases in appropriations to prevent budget overruns and a violation of the state budget law.

The County prepares monthly interim financial reports throughout the year and appraises the Board of Commissioners of action needed to amend the county budget according to county budgetary policy.

The final budget for 2015 anticipated approximately \$0.97 million of prior years' surplus to fund current activities; however, only \$0.9 million was used. This is primarily the result of greater general fund expenditures being held below budget in most areas.

Several items of significance that are worth noting are related to the variances of budget to actual for FY 2015. The revenues budget to actual deficit of \$0.58 million in taxes is primarily the result of delinquent tax payments. As for charges for services, the original budget of \$13.8 million was optimistic for the year, thus resulting in a deficit of approximately \$0.42 million.

Whereas revenues came in under budget, expenditures by department were generally held under budget even as the final adjusted budget was amended down to shift to the Health Insurance Fund.

CAPITAL ASSET AND DEBT ADMINISTRATION

CAPITAL ASSETS: Jackson County's government-wide investments in capital assets at December 31, 2015, were \$186.95 million, net of \$105.08 million in accumulated depreciation. This investment includes land, buildings, roads, bridges, machinery and equipment, park facilities and vehicles. Government-wide additions in 2015 were over \$11.27 million, with \$11.27 million in government-type activities.

Additional information on the County's capital assets is contained in Note 6.

Major capital asset activities in governmental-type activities in 2015 were:

- Procurement of various vehicles and equipment and transfers in the amount of \$0.85 million.
- Continued construction on a series of roads to further the County's economic development initiatives. Additions in the amount of \$0.14 million were made in 2015 to roads, bridges, and other infrastructure including related land.
- Additions to construction in progress other than infrastructure in the amount of \$1.1 million. These projects include the Parks and Recreation Central Office and Plainview EMS Station.
- \$0.84 million in projects were transferred out of construction in progress and capitalized during the year. The primary projects included closing out the Commerce EMS Station and the renovations to Central Park.

Long-term debt: Long-term debt increased as the result of additions by \$10.25 million in 2015. However, the County retired \$19.44 million in long-term debt. The new debt is primarily the result of \$8.2 million of Series 2015 Revenue Refunding Bonds to provide funds to partially refund the Series 2007A City of Jefferson Revenue Bonds that financed the construction of the new Jackson County Jail. Series 2015 matures in 2032. Additional information on the County's debt is contained in Note 7.

The ratings mentioned below reflect the County's favorable underlying credit characteristics, including a rapidly growing local economy that benefits from its proximity to the Atlanta metropolitan area, an improved financial position characterized by healthy reserve levels, a healthy and expanding tax base, a stable employment base with access to additional employment opportunities in the surrounding communities, and an above average debt burden.

ECONOMIC FACTORS AND THE 2016 BUDGET

The County's General Fund receives approximately \$5.58 million or 15.41% of its revenues from the 1% Local Option Sales and use Tax; therefore, economic indicators are very important in forming the General Fund budget estimates.

Despite the downturn in the economy, Jackson County has been a leader in the State of Georgia the past few years in economic growth in the creation of private-sector jobs.

In 2015, in conjunction with refinancing the 2009 A&B Industrial Development Bonds, Moody's confirmed the Issuer Credit Rating of 'Aa2' for Jackson County, Georgia.

For 2016, Jackson County Government's Operating Budget showed an increase of \$2.6 million in general fund revenues over the original 2015 due to digest growth. As a result, the County

elected to assign less fund balance in the amount of \$700 thousand to balance the budget.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of Jackson County Government's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County's Finance Director at 67 Athens Street, Jefferson, GA 30549.

INDEPENDENT AUDITORS' REPORT

June 30, 2016

To the Board of Commissioners
JACKSON COUNTY, GEORGIA
Jefferson, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of JACKSON COUNTY, GEORGIA, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We did not audit the financial statements of the Jackson County Health Department as of and for the year then ended December 31, 2015, which statements reflect total assets of \$1,243,264 as of December 31, 2015, and total revenues of \$1,123,008 for the year then ended. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the basic financial statements, insofar as it relates to the amounts included for the Jackson County Health Department is based on the report of the other auditors.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Jackson County Health Department as of and for the year then ended December 31, 2015, which statements reflect total assets of \$1,243,264 as of December 31, 2015, and total revenues of \$1,123,008 for the year then ended. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the basic financial statements, insofar as it relates to the amounts included for the Jackson County Health Department is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by

the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of JACKSON COUNTY, GEORGIA, as of December 31, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As described in Note 16 to the financial statements, the County adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions." Our opinion is not modified with respect to that matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of the Net Pension Liability - ACCG Second Restated Defined Benefit Plan, Schedule of Contributions - ACCG Second Restated Defined Benefit Plan, Schedule of Notes to Required Supplementary Information - ACCG Second Restated Defined Benefit Plan, Schedule of Other Post Retirement Benefits Funding Progress, and the Budgetary Comparison Schedule-General Fund listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board,

who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the JACKSON COUNTY, GEORGIA's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, Special Purpose Local Option Sales Tax combining financial statements, Schedule of Projects Constructed with Special Sales Tax Proceeds, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the financial statements.

The combining and individual nonmajor fund financial statements, the Schedule of Expenditures of Federal Awards, and the Schedule of Projects Constructed with Special Purpose Local Option Sales Tax are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information identified above, including the Schedule of Expenditures of Federal Awards and the Schedule of Projects Constructed with Special Purpose Local Option Sales Tax, is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2016, on our consideration of JACKSON COUNTY, GEORGIA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering JACKSON COUNTY, GEORGIA's internal control over financial reporting and compliance.

Bates, Carter & Co., LLP

JACKSON COUNTY, GEORGIA
STATEMENT OF NET POSITION
December 31, 2015

ASSETS	<u>PRIMARY GOVERNMENT</u>			COMPONENT UNITS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
Cash	\$ 23,357,008	\$ -	\$ 23,357,008	\$ 5,569,641
Receivables (net of allowance for uncollectibles)	16,037,705	110,548	16,148,253	1,317,487
Internal balances	1,390,593	(1,390,593)	-	-
Due from component units	399,288	-	399,288	-
Inventories	229,447	-	229,447	248,481
Prepaid items	1,636,882	1,623	1,638,505	95,322
Restricted assets:				
Cash	11,599,471	-	11,599,471	988,165
Investments	2,030,452	-	2,030,452	-
Non-current assets:				
Receivables	6,374,343	-	6,374,343	-
Subsidized loan receivable	-	-	-	59,470
Capital assets:				
Capital assets not being depreciated	62,689,814	498,386	63,188,200	16,628,735
Capital assets being depreciated	226,712,128	2,136,091	228,848,219	126,776,009
Less: accumulated depreciation	(104,562,637)	(520,236)	(105,082,873)	(33,053,553)
Capital assets, net of depreciation	<u>184,839,305</u>	<u>2,114,241</u>	<u>186,953,546</u>	<u>110,351,191</u>
TOTAL ASSETS	<u>247,894,494</u>	<u>835,819</u>	<u>248,730,313</u>	<u>118,629,757</u>
DEFERRED OUTFLOWS OF RESOURCES				
Pension expense	-	-	-	84,511
Deferred charge on refunding	3,413,579	-	3,413,579	1,405,214
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>3,413,579</u>	<u>-</u>	<u>3,413,579</u>	<u>1,489,725</u>
TOTAL ASSETS & DEFERRED OUTFLOWS OF RESOURCES	<u>251,308,073</u>	<u>835,819</u>	<u>252,143,892</u>	<u>120,119,482</u>
LIABILITIES				
Accounts payable	1,446,296	87,386	1,533,682	515,556
Accrued interest payable	1,528,854	-	1,528,854	173,701
Other accrued items	732,361	7,016	739,377	54,523
Due to primary government	-	-	-	399,288
Unearned revenue	922,557	-	922,557	8,387,667
Amounts held in trust	2,488,873	-	2,488,873	180,984
Noncurrent liabilities:				
Due within one year				
Compensated absences payable	630,247	5,579	635,826	45,189
Estimated claims payable	188,338	-	188,338	-
Accrued landfill closure / postclosure	-	80,360	80,360	-
Notes payable	24,231	-	24,231	247,870
Capital leases payable	832,354	-	832,354	-
General obligation bonds payable	5,064,239	-	5,064,239	-
Revenue bonds payable	-	-	-	1,533,650
Contracts payable	10,885,255	-	10,885,255	1,041,944
Due in more than one year				
Compensated absences payable	199,947	9,070	209,017	116,046
Accrued landfill closure / postclosure	-	825,059	825,059	-
Notes payable	-	-	-	679,327
Capital leases payable	280,891	-	280,891	-
General obligation bonds payable	5,186,876	-	5,186,876	-
Revenue bonds payable	-	-	-	10,187,830
Contracts payable	80,201,674	-	80,201,674	12,692,551
Net pension liability	2,414,296	-	2,414,296	689,176
Net OPEB obligation	5,476,107	-	5,476,107	-
TOTAL LIABILITIES	<u>118,503,396</u>	<u>1,014,470</u>	<u>119,517,866</u>	<u>36,945,302</u>
DEFERRED INFLOWS OF RESOURCES				
Pension expense	-	-	-	168,207
Property taxes for next fiscal year	24,209,330	-	24,209,330	-
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>24,209,330</u>	<u>-</u>	<u>24,209,330</u>	<u>168,207</u>
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	<u>142,712,726</u>	<u>1,014,470</u>	<u>143,727,196</u>	<u>37,113,509</u>
NET POSITION				
Net investment in capital assets	98,286,769	2,114,241	100,401,010	84,027,490
Restricted for:				
Capital outlay projects	6,132,561	-	6,132,561	-
Debt service	2,850,546	-	2,850,546	816,970
Judicial programs	345,285	-	345,285	-
Public safety programs	2,028,369	-	2,028,369	-
Unrestricted	(1,048,183)	(2,292,892)	(3,341,075)	(1,838,487)
TOTAL NET POSITION	<u>\$ 108,595,347</u>	<u>\$ (178,651)</u>	<u>\$ 108,416,696</u>	<u>\$ 83,005,973</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2015

FUNCTIONS/PROGRAMSPROGRAM REVENUES.....			NET (EXPENSE) AND CHANGES IN NET POSITION....			COMPONENT UNITS
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
PRIMARY GOVERNMENT								
GOVERNMENTAL ACTIVITIES								
General government	\$ 5,703,141	\$ 1,152,040	\$ 17,691	\$ -	\$ (4,533,410)	\$ -	\$ (4,533,410)	\$ -
Judicial	4,049,087	2,004,243	1,133,477	-	(911,367)	-	(911,367)	-
Public safety	23,925,254	5,739,985	857,291	-	(17,327,978)	-	(17,327,978)	-
Public works	13,573,991	4,955	49,639	8,983,342	(4,536,055)	-	(4,536,055)	-
Public health and welfare	1,265,080	137,463	394,995	-	(732,622)	-	(732,622)	-
Recreation and culture	2,039,116	453,639	-	43,003	(1,542,474)	-	(1,542,474)	-
Housing and development	2,025,746	456,361	-	43,753	(1,525,632)	-	(1,525,632)	-
Interest	4,044,203	-	-	-	(4,044,203)	-	(4,044,203)	-
Total Governmental Activities	<u>56,625,618</u>	<u>9,948,686</u>	<u>2,453,093</u>	<u>9,070,098</u>	<u>(35,153,741)</u>	<u>-</u>	<u>(35,153,741)</u>	<u>-</u>
BUSINESS-TYPE ACTIVITIES								
Solid waste/recycling	1,425,645	1,241,516	49,639	-	-	(134,490)	(134,490)	-
Total Business-Type Activities	<u>1,425,645</u>	<u>1,241,516</u>	<u>49,639</u>	<u>-</u>	<u>-</u>	<u>(134,490)</u>	<u>(134,490)</u>	<u>-</u>
TOTAL PRIMARY GOVERNMENT	<u>\$ 58,051,263</u>	<u>\$ 11,190,202</u>	<u>\$ 2,502,732</u>	<u>\$ 9,070,098</u>	<u>(35,153,741)</u>	<u>(134,490)</u>	<u>(35,288,231)</u>	<u>-</u>
COMPONENT UNITS								
Health Department	\$ 981,169	\$ 389,658	\$ 730,794	\$ -	-	-	-	139,283
Water and Sewerage Authority	8,002,646	8,080,273	31,135	3,338,668	-	-	-	3,447,430
Airport Authority	535,606	277,414	255,639	1,064	-	-	-	(1,489)
TOTAL COMPONENT UNITS	<u>\$ 9,519,421</u>	<u>\$ 8,747,345</u>	<u>\$ 1,017,568</u>	<u>\$ 3,339,732</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,585,224</u>
GENERAL REVENUES								
Property taxes					24,306,832	-	24,306,832	-
Sales taxes					14,888,075	-	14,888,075	-
Insurance premium taxes					1,908,568	-	1,908,568	-
Real estate recording taxes					425,521	-	425,521	-
Other taxes					306,728	-	306,728	-
Total taxes					<u>41,835,724</u>	<u>-</u>	<u>41,835,724</u>	<u>-</u>
Unrestricted investment earnings					8,701	1	8,702	13,144
TRANSFERS					<u>(108,694)</u>	<u>108,694</u>	<u>-</u>	<u>-</u>
TOTAL GENERAL REVENUES AND TRANSFERS					<u>41,735,731</u>	<u>108,695</u>	<u>41,844,426</u>	<u>13,144</u>
CHANGES IN NET POSITION					<u>6,581,990</u>	<u>(25,795)</u>	<u>6,556,195</u>	<u>3,598,368</u>
NET POSITION, Beginning					<u>104,320,848</u>	<u>(152,856)</u>	<u>104,167,992</u>	<u>80,211,252</u>
CHANGE IN ACCOUNTING PRINCIPLE					<u>(2,307,491)</u>	<u>-</u>	<u>(2,307,491)</u>	<u>(803,647)</u>
NET POSITION, Beginning as restated					<u>102,013,357</u>	<u>(152,856)</u>	<u>101,860,501</u>	<u>79,407,605</u>
NET POSITION, Ending					<u>\$ 108,595,347</u>	<u>\$ (178,651)</u>	<u>\$ 108,416,696</u>	<u>\$ 83,005,973</u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2015**

	GENERAL	SPLOST	CAPITAL PROJECTS	OTHER NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
ASSETS					
Cash	\$ 10,831,024	\$ 7,153,880	\$ -	\$ 5,119,412	\$ 23,104,316
Receivables (net of allowance for uncollectibles)	12,458,966	667,785	5,886	2,974,141	16,106,778
Interfund receivables	7,144,581	-	-	675,758	7,820,339
Due from component units	399,288	-	-	-	399,288
Prepaid items	1,030,577	-	-	348,856	1,379,433
Inventories	97,723	-	-	112,343	210,066
Restricted assets:					
Cash	912	3,061,585	8,536,973	-	11,599,470
Investments	-	-	2,030,452	-	2,030,452
TOTAL ASSETS	<u>\$ 31,963,071</u>	<u>\$ 10,883,250</u>	<u>\$ 10,573,311</u>	<u>\$ 9,230,510</u>	<u>\$ 62,650,142</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities					
Accounts payable	\$ 660,954	\$ 559,256	\$ 1,192	\$ 214,102	\$ 1,435,504
Other accrued items	547,479	-	-	184,881	732,360
Interfund payables	680,873	1,129,848	1,389,244	3,212,425	6,412,390
Unearned revenue	584,042	-	-	338,515	922,557
Amounts held in trust	14,519	-	2,474,354	-	2,488,873
TOTAL LIABILITIES	<u>2,487,867</u>	<u>1,689,104</u>	<u>3,864,790</u>	<u>3,949,923</u>	<u>11,991,684</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes	23,187,206	-	-	2,786,000	25,973,206
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>23,187,206</u>	<u>-</u>	<u>-</u>	<u>2,786,000</u>	<u>25,973,206</u>
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	<u>25,675,073</u>	<u>1,689,104</u>	<u>3,864,790</u>	<u>6,735,923</u>	<u>37,964,890</u>
FUND BALANCES					
Nonspendable:					
Prepaid expenditure	1,030,577	-	-	300,295	1,330,872
Inventories	97,723	-	-	-	97,723
Restricted:					
Debt service	912	3,061,585	-	-	3,062,497
Capital outlay projects	-	6,132,561	6,708,521	56,663	12,897,745
Judicial programs	-	-	-	345,285	345,285
Public safety programs	-	-	-	1,728,074	1,728,074
Committed:					
Public safety programs	-	-	-	144,373	144,373
Health and welfare program	-	-	-	185,118	185,118
Parks and recreation programs	-	-	-	140	140
Housing and development programs	-	-	-	238,750	238,750
Assigned:					
General government programs	699,824	-	-	-	699,824
Unassigned	4,458,962	-	-	(504,111)	3,954,851
TOTAL FUND BALANCES	<u>6,287,998</u>	<u>9,194,146</u>	<u>6,708,521</u>	<u>2,494,587</u>	<u>24,685,252</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 31,963,071</u>	<u>\$ 10,883,250</u>	<u>\$ 10,573,311</u>	<u>\$ 9,230,510</u>	<u>\$ 62,650,142</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF
NET POSITION
For the Year Ended December 31, 2015

Total Fund Balances for Governmental Funds (page 5) \$ 24,685,252

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in the governmental activities are not financial resources and therefore are not reported in the funds. 184,839,305

Some assets and deferred outflows are not available in the current period, and therefore, are not reported in the funds:

Prepaid bond insurance	246,638	
Deferred charge on refunding debt	<u>3,413,579</u>	
		3,660,217

Internal service funds are used by the County to charge the cost of group health and other types of insurance to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position. Internal service fund net position is:

66,978

Revenues in the statement of activities that do not provide current financial resources are reported as unavailable revenues in the funds.

Property Taxes	1,763,875	
Contracts receivable City of Jefferson 2007B bonds	<u>6,374,343</u>	
		8,138,218

Some liabilities and deferred inflows, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

General obligation bonds, net of premium and discounts	(10,251,115)	
Accrued interest	(1,528,854)	
Compensated absences	(830,194)	
Capital leases	(1,113,245)	
Notes payable	(24,231)	
Contracts payable	(91,086,929)	
Net pension liability	(2,414,296)	
Net OPEB obligation	(5,476,107)	
Internal loan	<u>(69,651)</u>	
		(112,794,622)

Rounding (1)

Total net position of governmental activities (page 2) **\$ 108,595,347**

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2015

	GENERAL	DEBT SERVICE	SPLOST	CAPITAL PROJECTS	OTHER NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES						
Taxes	\$ 30,137,136	\$ -	\$ 9,304,979	\$ -	\$ 2,220,938	\$ 41,663,053
Licenses and permits	76,476	-	-	-	310,078	386,554
Intergovernmental	1,485,066	-	40,078	-	1,014,683	2,539,827
Fines and forfeitures	1,073,166	-	-	-	300,217	1,373,383
Charges for services	3,388,979	-	-	-	4,782,085	8,171,064
Contributions and donations	20	-	-	-	-	20
Investment income	3,864	-	229	662	4,176	8,931
Miscellaneous	32,827	-	-	-	(15,141)	17,686
TOTAL REVENUES	<u>36,197,534</u>	<u>-</u>	<u>9,345,286</u>	<u>662</u>	<u>8,617,036</u>	<u>54,160,518</u>
EXPENDITURES						
Current Expenditures						
General government	4,925,398	-	-	-	200,554	5,125,952
Judicial	3,342,888	-	-	-	31,135	3,374,023
Public safety	13,492,346	-	7,490	-	7,602,548	21,102,384
Public works	2,657,560	-	1,880,550	-	-	4,538,110
Public health and welfare	622,562	-	-	-	520,771	1,143,333
Recreation and culture	112,447	-	288,513	-	1,327,479	1,728,439
Housing and development	1,169,201	-	-	-	828,299	1,997,500
Intergovernmental	1,376,876	-	2,736,866	175,000	4,050	4,292,792
Capital outlay	444,020	-	978,903	7,033	860,927	2,290,883
Debt service						
Principal	4,458,685	-	5,265,165	-	421,965	10,145,815
Interest	2,384,526	-	988,823	-	12,327	3,385,676
Payments to escrow agent	8,422,165	-	-	-	-	8,422,165
Issuance costs	175,608	-	-	-	-	175,608
TOTAL EXPENDITURES	<u>43,584,282</u>	<u>-</u>	<u>12,146,310</u>	<u>182,033</u>	<u>11,810,055</u>	<u>67,722,680</u>
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER) EXPENDITURES	<u>(7,386,748)</u>	<u>-</u>	<u>(2,801,024)</u>	<u>(181,371)</u>	<u>(3,193,019)</u>	<u>(13,562,162)</u>
OTHER FINANCING SOURCES (USES)						
Sale of county property	85,538	-	-	-	2,204	87,742
Refunding bond proceeds	7,665,000	-	-	-	-	7,665,000
Premium on refunding bonds issued	583,696	-	-	-	-	583,696
Capital leases	379,435	-	-	-	126,168	505,603
Transfers in	1,245,262	-	-	-	2,792,923	4,038,185
Transfers out	(2,925,483)	(711,405)	-	-	(509,991)	(4,146,879)
TOTAL OTHER FINANCING SOURCES (USES)	<u>7,033,448</u>	<u>(711,405)</u>	<u>-</u>	<u>-</u>	<u>2,411,304</u>	<u>8,733,347</u>
NET CHANGE IN FUND BALANCES	(353,300)	(711,405)	(2,801,024)	(181,371)	(781,715)	(4,828,815)
FUND BALANCES, Beginning of year	6,391,298	711,405	11,995,170	6,889,892	3,276,302	29,264,067
CHANGE IN ACCOUNTING PRINCIPLE	250,000	-	-	-	-	250,000
FUND BALANCES, Beginning of year, restated	6,641,298	711,405	11,995,170	6,889,892	3,276,302	29,514,067
FUND BALANCES, End of year	<u>\$ 6,287,998</u>	<u>\$ -</u>	<u>\$ 9,194,146</u>	<u>\$ 6,708,521</u>	<u>\$ 2,494,587</u>	<u>\$ 24,685,252</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2015

Net change in fund balances (page 5)		\$ (4,828,815)
<p>Amounts reported for governmental activities in the statement of activities are different because:</p> <p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.</p>		
Capital outlays	2,290,883	
Depreciation expense	<u>(8,293,686)</u>	(6,002,803)
<p>In the statement of activities, only the gain/loss on the sale of various capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets sold.</p>		
Net book value of capital assets sold	<u>(120,755)</u>	(120,755)
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
Property taxes	1,763,875	
Donated assets	<u>8,983,112</u>	10,746,987
<p>Revenues reported in the funds that relate to prior years are not reported as revenue in the statement of activities.</p>		
Property taxes	<u>(1,591,205)</u>	(1,591,205)
<p>Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, where as these amounts are deferred and amortized in the statement of activities. This adjustment combines the net change of two balances.</p>		
Proceeds from borrowing including premiums and discounts	(8,754,299)	
Principal payments on long-term debt, including payments to refunding escrow	18,567,980	
Amortization of bond premium, discounts and refunding	(524,052)	
Amortization of prepaid bond insurance	(26,746)	
Accrued interest on bonds, current year	(1,528,854)	
Accrued interest on bonds, prior year	<u>1,596,732</u>	9,330,761
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>		
Compensated absences, current year	(830,194)	
Compensated absences, prior year	836,482	
Net OPEB obligation, current year	(5,476,107)	
Net OPEB obligation, prior year	<u>4,816,680</u>	(653,139)
<p>Internal service funds are used by management to charge the costs of certain activities, such as group health and other types of insurance. The net revenue (expenses) of certain internal service funds is reported with governmental activities.</p>		
		(67,776)
<p>Net pension liability is not available during the current period and therefore is not reported in the funds.</p>		
Beginning of year	2,183,031	
End of year	<u>(2,414,296)</u>	(231,265)
Changes in net position of governmental activities (page 2)		<u><u>\$ 6,581,990</u></u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
December 31, 2015**

**BUSINESS-TYPE ACTIVITIES-
ENTERPRISE FUNDS**

	SOLID WASTE DISPOSAL FACILITY	MAYFIELD TREATMENT PLANT	TOTAL	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS
ASSETS				
Current Assets				
Cash	\$ -	\$ -	\$ -	\$ 252,691
Receivables (net of allowance for uncollectibles)	110,548	-	110,548	577
Interfund receivables	-	4,565	4,565	550
Inventories	-	-	-	19,381
Prepaid items	1,623	-	1,623	10,813
TOTAL CURRENT ASSETS	<u>112,171</u>	<u>4,565</u>	<u>116,736</u>	<u>284,012</u>
Noncurrent Assets				
Capital assets				
Capital assets not being depreciated	498,386	-	498,386	-
Capital assets being depreciated	2,136,091	-	2,136,091	-
Less: accumulated depreciation	(520,236)	-	(520,236)	-
Total capital assets (net of accumulated depreciation)	<u>2,114,241</u>	<u>-</u>	<u>2,114,241</u>	<u>-</u>
TOTAL NONCURRENT ASSETS	<u>2,114,241</u>	<u>-</u>	<u>2,114,241</u>	<u>-</u>
TOTAL ASSETS	<u>2,226,412</u>	<u>4,565</u>	<u>2,230,977</u>	<u>284,012</u>
LIABILITIES				
Current Liabilities				
Accounts payable	87,386	-	87,386	10,790
Other accrued items	7,016	-	7,016	-
Interfund payables	1,395,158	-	1,395,158	17,906
Compensated absences payable	5,579	-	5,579	-
Accrued landfill closure/postclosure	80,360	-	80,360	-
Estimated claims payable	-	-	-	188,338
Total current liabilities	<u>1,575,499</u>	<u>-</u>	<u>1,575,499</u>	<u>217,034</u>
Noncurrent Liabilities				
Compensated absences payable	9,070	-	9,070	-
Accrued landfill closure/postclosure	825,059	-	825,059	-
Total noncurrent liabilities	<u>834,129</u>	<u>-</u>	<u>834,129</u>	<u>-</u>
TOTAL LIABILITIES	<u>2,409,628</u>	<u>-</u>	<u>2,409,628</u>	<u>217,034</u>
NET POSITION				
Net investment in capital assets	2,114,241	-	2,114,241	-
Unrestricted	(2,297,457)	4,565	(2,292,892)	66,978
TOTAL NET POSITION	<u>\$ (183,216)</u>	<u>\$ 4,565</u>	<u>\$ (178,651)</u>	<u>\$ 66,978</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
For the Year Ended December 31, 2015

BUSINESS-TYPE ACTIVITIES -
ENTERPRISE FUNDS

	SOLID WASTE DISPOSAL FACILITY	MAYFIELD TREATMENT PLANT	TOTAL	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS
OPERATING REVENUES				
Recycling and transfer fees	\$ 9,035	\$ -	\$ 9,035	\$ -
Charges for services	1,232,481	-	1,232,481	-
Charges to other funds	-	-	-	409,277
Intergovernmental	49,639	-	49,639	-
Employee contributions	-	-	-	4,438,750
Total Operating Revenues	<u>1,291,155</u>	<u>-</u>	<u>1,291,155</u>	<u>4,848,027</u>
OPERATING EXPENSES				
Salaries and benefits	285,916	-	285,916	-
Supplies	25,730	-	25,730	684
Other services and charges	12,701	-	12,701	4,510,986
Landfill closure/postclosure costs	45,549	-	45,549	-
Depreciation	85,388	-	85,388	-
Waste disposal fees	932,148	-	932,148	-
Professional fees	1,742	-	1,742	-
Repairs and maintenance	17,583	-	17,583	-
Utilities	18,888	-	18,888	-
Cost of goods sold	-	-	-	404,133
Total Operating Expenses	<u>1,425,645</u>	<u>-</u>	<u>1,425,645</u>	<u>4,915,803</u>
OPERATING INCOME (LOSS)	<u>(134,490)</u>	<u>-</u>	<u>(134,490)</u>	<u>(67,776)</u>
NONOPERATING REVENUES				
(EXPENSES)				
Interest expense	<u>1</u>	<u>-</u>	<u>1</u>	<u>-</u>
Total Nonoperating Revenues (Expenses)	<u>1</u>	<u>-</u>	<u>1</u>	<u>-</u>
INCOME (LOSS) BEFORE				
CONTRIBUTIONS AND TRANSFERS				
Transfer in	132,560	-	132,560	-
Transfer out	<u>(23,866)</u>	<u>-</u>	<u>(23,866)</u>	<u>-</u>
CHANGE IN NET POSITION	<u>(25,795)</u>	<u>-</u>	<u>(25,795)</u>	<u>(67,776)</u>
TOTAL NET POSITION, Beginning of year	<u>(157,421)</u>	<u>4,565</u>	<u>(152,856)</u>	<u>134,754</u>
TOTAL NET POSITION, End of year	<u>\$ (183,216)</u>	<u>\$ 4,565</u>	<u>\$ (178,651)</u>	<u>\$ 66,978</u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended December 31, 2015**

	BUSINESS-TYPE ACTIVITIES- ENTERPRISE FUNDS	GOVERNMENTAL ACTIVITIES - INTERNAL SERVICE FUNDS
	SOLID WASTE DISPOSAL FACILITY	
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers	\$ 1,268,124	\$ 4,847,450
Payments to suppliers	(1,091,922)	(4,829,431)
Payments to employees	(284,897)	(58,080)
	<u>(108,695)</u>	<u>(40,061)</u>
Net cash provided by (used in) operating activities		
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Transfers in (out)	<u>108,694</u>	<u>-</u>
Net Cash provided (used) by non-capital financing activities	<u>108,694</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Interest paid	<u>1</u>	<u>-</u>
Net cash provided (used) by capital and related financing activities	<u>1</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Net cash provided (used) by investing activities	<u>-</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents	-	(40,061)
CASH, Beginning of year	<u>-</u>	<u>292,752</u>
CASH, End of year	<u>\$ -</u>	<u>\$ 252,691</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating income (loss)	\$ (134,490)	\$ (67,776)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities		
Depreciation	85,388	-
(Increase) decrease in:		
Due from other governments	(23,031)	(577)
Inventory	-	11,506
Prepaid expenses	(1,623)	75,300
Increase (decrease) in:		
Compensated absences	(55,730)	(5,330)
Amounts held in trust	391	-
Other accrued items	(4,261)	(5,665)
Claims payable	628	(52,415)
Due to other governments	-	10,495
Interfund balances	<u>24,033</u>	<u>(5,599)</u>
Net cash provided by (used in) operating activities	<u>\$ (108,695)</u>	<u>\$ (40,061)</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF ASSETS AND LIABILITIES
FIDUCIARY FUNDS
December 31, 2015

ASSETS	AGENCY FUNDS
Cash	<u>\$ 6,474,964</u>
TOTAL ASSETS	<u><u>\$ 6,474,964</u></u>
LIABILITIES	
Amount held in trust	<u>\$ 6,474,964</u>
TOTAL LIABILITIES	<u><u>\$ 6,474,964</u></u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
COMPONENT UNITS
COMBINING STATEMENT OF NET POSITION
December 31, 2015

	HEALTH DEPARTMENT	WATER AND SEWERAGE AUTHORITY	AIRPORT AUTHORITY	TOTAL
ASSETS				
Cash	\$ 884,405	\$ 4,465,230	\$ 220,006	\$ 5,569,641
Receivables (net of allowance for uncollectibles)	80,772	1,221,067	15,648	1,317,487
Inventories	-	189,148	59,333	248,481
Prepaid items	-	95,322	-	95,322
Restricted assets:				
Cash	-	988,165	-	988,165
Non-current assets:				
Subsidized loan receivable	-	59,470	-	59,470
Capital assets:				
Capital assets not being depreciated	-	6,083,218	10,545,517	16,628,735
Capital assets being depreciated	338,694	121,837,792	4,599,523	126,776,009
Less: accumulated depreciation	(145,118)	(30,868,923)	(2,039,512)	(33,053,553)
Capital assets, net of depreciation	<u>193,576</u>	<u>97,052,087</u>	<u>13,105,528</u>	<u>110,351,191</u>
TOTAL ASSETS	<u>1,158,753</u>	<u>104,070,489</u>	<u>13,400,515</u>	<u>118,629,757</u>
DEFERRED OUTFLOWS OF RESOURCES				
Pension expense	84,511	-	-	84,511
Deferred charge on refunding	-	1,405,214	-	1,405,214
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>84,511</u>	<u>1,405,214</u>	<u>-</u>	<u>1,489,725</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>1,243,264</u>	<u>105,475,703</u>	<u>13,400,515</u>	<u>120,119,482</u>
LIABILITIES				
Accounts payable	177,905	334,384	3,267	515,556
Accrued interest payable	-	171,194	2,507	173,701
Other accrued items	-	50,312	4,211	54,523
Due to primary government	-	101,710	297,578	399,288
Unearned revenue	-	8,387,667	-	8,387,667
Amounts held in trust	-	180,984	-	180,984
Noncurrent liabilities:				
Due within one year				
Compensated absences payable	9,968	35,221	-	45,189
Notes payable	-	22,870	225,000	247,870
Revenue bonds payable	-	1,533,650	-	1,533,650
Contracts payable	-	1,041,944	-	1,041,944
Due in more than one year				
Compensated absences payable	44,942	71,104	-	116,046
Notes payable	-	74,327	605,000	679,327
Revenue bonds payable	-	10,187,830	-	10,187,830
Contracts payable	-	12,692,551	-	12,692,551
Net pension liability	689,176	-	-	689,176
TOTAL LIABILITIES	<u>921,991</u>	<u>34,885,748</u>	<u>1,137,563</u>	<u>36,945,302</u>
DEFERRED INFLOWS OF RESOURCES				
Pension expense	<u>168,207</u>	<u>-</u>	<u>-</u>	<u>168,207</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>168,207</u>	<u>-</u>	<u>-</u>	<u>168,207</u>
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	<u>1,090,198</u>	<u>34,885,748</u>	<u>1,137,563</u>	<u>37,113,509</u>
NET POSITION				
Net invested in capital assets	193,576	71,558,386	12,275,528	84,027,490
Restricted for:				
Debt service	-	816,970	-	816,970
Unrestricted	(40,510)	(1,785,401)	(12,576)	(1,838,487)
TOTAL NET POSITION	<u>\$ 153,066</u>	<u>\$ 70,589,955</u>	<u>\$ 12,262,952</u>	<u>\$ 83,005,973</u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
 COMPONENT UNITS
 COMBINING STATEMENT OF ACTIVITIES
 For the Year Ended December 31, 2015**

PROGRAM REVENUES.....			NET (EXPENSE) AND CHANGES IN NET POSITION....			
FUNCTIONS/PROGRAMS COMPONENT UNITS GOVERNMENTAL ACTIVITIES	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	HEALTH DEPARTMENT	WATER AND SEWERAGE AUTHORITY	AIRPORT AUTHORITY	TOTAL
Health Department	\$ 981,169	\$ 389,658	\$ 730,794	\$ -	\$ 139,283	\$ -	\$ -	\$ 139,283
Water and Sewerage Authority	8,002,646	8,080,273	31,135	3,338,668	-	3,447,430	-	3,447,430
Airport Authority	535,606	277,414	255,639	1,064	-	-	(1,489)	(1,489)
TOTAL COMPONENT UNITS	<u>\$ 9,519,421</u>	<u>\$ 8,747,345</u>	<u>\$ 1,017,568</u>	<u>\$ 3,339,732</u>	<u>139,283</u>	<u>3,447,430</u>	<u>(1,489)</u>	<u>3,585,224</u>
 GENERAL REVENUES								
Unrestricted investment earnings					2,556	10,478	110	13,144
TOTAL GENERAL REVENUES					<u>2,556</u>	<u>10,478</u>	<u>110</u>	<u>13,144</u>
CHANGES IN NET POSITION					<u>141,839</u>	<u>3,457,908</u>	<u>(1,379)</u>	<u>3,598,368</u>
NET POSITION, Beginning					814,874	67,132,047	12,264,331	80,211,252
CHANGE IN ACCOUNTING PRINCIPLE					(803,647)	-	-	(803,647)
NET POSITION, Beginning as restated					<u>11,227</u>	<u>67,132,047</u>	<u>12,264,331</u>	<u>79,407,605</u>
NET POSITION, Ending					<u>\$ 153,066</u>	<u>\$ 70,589,955</u>	<u>\$ 12,262,952</u>	<u>\$ 83,005,973</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of JACKSON COUNTY, GEORGIA have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

REPORTING ENTITY

The County is a political subdivision of the State of Georgia governed by a commission-manager form of government under which a five member Board of County Commissioners is elected to serve as the legislative body for the County. The commission chairman is elected at-large, while the remaining four commissioners are elected by geographical districts in which they reside. Elections for the district seats are staggered four year terms, so as to provide some continuity on the Board of Commissioners. In addition, there are four Constitutional Officers; the Clerk of Superior Court, Probate Court Judge, Sheriff, and Tax Commissioner. The Constitutional Officers are elected countywide. The Board of Commissioners approves all annual appropriations used by the respective Constitutional Officers. As required by generally accepted accounting principles, these financial statements present the government and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

The component unit columns in the combined financial statements include the financial data of the County's component units, which meet the criteria established by Governmental Accounting Standards Board Statement No. 14, *The Financial Reporting Entity*. They are reported in separate columns to emphasize that they are legally separate from the County.

Brief descriptions of discretely presented component units follow:

JACKSON COUNTY AIRPORT AUTHORITY (Airport Authority): The Airport Authority operates the County's noncommercial airport facility. A five-member board governs the Airport Authority. The County appoints three members of the board, which represents a voting majority. The County also has the ability to impose its will on the Airport Authority as all amendments to the rules and regulations of the authority must be approved by the County Board of Commissioners. During fiscal year 2015, the Airport Authority received \$233,759 from the County Board of Commissioners to subsidize annual operations.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

JACKSON COUNTY HEALTH DEPARTMENT (Health Department): The Health Department is charged with determining the health needs and resources of its jurisdiction, developing programs, activities, and facilities responsive to those needs, and enforcing all laws related to health matters unless they fall under the jurisdiction of other agencies. The Jackson County Board of Health (board) governs the Health Department. The board includes seven members representing government, health professions, and the needy. The County appoints the voting majority of the board. Additionally, the Health Department is fiscally dependent on the County since it must have its budget approved by the county. During fiscal year 2015, the Health Department received \$275,000 from the County Board of Commissioners to subsidize annual operations. The Health Department has a June 30 fiscal year end.

JACKSON COUNTY WATER AND SEWERAGE AUTHORITY (Water Authority): The Water Authority has five members appointed by the Board of Commissioners of Jackson County. The Water Authority was created for the purpose of acquiring, constructing, equipping, maintaining and operating adequate water supply, treatment and distribution facilities and sewerage collection, treatment and distribution facilities making such facilities and the services thereof available to public and private consumers and users located in the City of Jefferson, Jackson County and their environs, including municipalities within and without the County and to adjoining counties; extending and improving such facilities. During fiscal year 2015, the water authority received \$1,377,881 from the County Board of Commissioners to subsidize annual operations and to make debt payments.

Complete financial statements may be obtained from the administrative offices at the following locations:

JACKSON COUNTY
HEALTH DEPARTMENT
P O Box 260
Jefferson, Georgia 30549

JACKSON COUNTY WATER &
SEWERAGE AUTHORITY
P O Box 869
Jefferson, Georgia 30549

The JACKSON COUNTY AIRPORT AUTHORITY does not prepare separate financial statements.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Neither fiduciary funds nor component units that are fiduciary in nature are included in the government-wide financial statements. Agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property taxes as available if they are collected within 60 days of the end of the current fiscal year for which they are levied. Fines are considered available if they are collected within 60 days of the end of the current fiscal period. Other revenues susceptible to accrual are considered available if they are collected within 90 days of the end of the current fiscal period for which they are imposed. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales tax, franchise taxes, fines, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The *SPLOST Capital Projects Fund* accounts for funds received from the imposition of a local 1% voter approved sales tax reserved for construction of capital projects in the areas of water and sewerage improvements; roads, streets, bridges and sidewalks; parks and recreation; and public safety facilities.

The *Debt Service Fund* accounts for the servicing of general long-term debt associated with revenue bonds.

The *Capital Projects Fund* accounts for acquisition and construction of the County's capital assets.

The County reports the following major proprietary funds:

The *Solid Waste Disposal Facility Enterprise Fund* accounts for the activities of the County's solid waste transfer station.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The *Mayfield Treatment Plant Enterprise Fund* accounts for the operations of the Mayfield Wastewater Treatment Plant. However, the operation of this plant was transferred to the Jackson County Water and Sewerage Authority in the year 2000.

Additionally, the County reports the following fund types:

The *Fuel Depot Internal Service Fund* accounts for charges to other departments or agencies of the government for the purchase of fuel.

The *Health Insurance Internal Service Fund* accounts for charges to other departments or agencies of the government for the purchase of health insurance.

The *Agency Funds* are custodial in nature and do not represent results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the Tax Commissioner, Clerk of Court, Probate Court, Magistrate Court, Federal Equity Sharing, and Sheriff holds for others in an agency capacity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are interfund services provided and used are not eliminated in the process of consolidation. Elimination of these charges would distort the direct costs and program revenues for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the Solid Waste Disposal Facility enterprise fund and the Mayfield Treatment Plant enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

ASSETS, LIABILITIES AND NET POSITION OR EQUITY

Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded as fair value based on quoted market prices as of the balance sheet date. Increases or decreases in fair value during the year are recognized as part of investment income.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "interfund receivables/payables." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance of uncollectibles.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are normally levied by October 20th of each year. The 2015 property taxes were levied October 20, 2015 and were originally due December 20, 2015. However, in 2015 the property taxes were re-issued and re-advertised in November and the due date was changed to January 20, 2016. This change in levy date was a singular occurrence for the 2015 digest. The taxes are subject to lien after March 20, 2016. Interest and penalties are assessed on taxes not paid by this date.

The County's property taxes were levied on the assessed values of all real and personal property including mobile homes and motor vehicles located in the County.

The County bills and collects its own property taxes and also those for the School Board and the fire districts. Only the County's tax levy is recognized as revenue when levied and uncollected taxes are recorded as deferred revenue in the general fund and fire districts special revenue funds.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Inventories and Prepaid Items

Inventories, consisting of expendable supplies, not held for resale are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The costs of governmental fund-type prepaids are recorded as expenditures when consumed rather than when purchased.

Bond Premiums and Discounts

Premiums and discounts are deferred and amortized over the lives of the bonds and loans on a straight-line basis, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Amortization costs for premiums, discounts, and amounts deferred for refunding (see Note 7) for the years 2015 was \$524,052. None of these costs were capitalized in 2015.

Restricted Assets

Certain proceeds of the County's capital leases or debt issues are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable lease or debt agreements.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, culverts, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Roads, bridges and culverts acquired prior to January 1, 2003 have been reported.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the assets constructed. No interest was capitalized during 2015.

Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Computers and peripherals	3
Infrastructure	20
Machinery and equipment	10
Nonstructural improvements	10
Vehicles	3-5
Water and Sewer lines	50
Sewer treatment plant	50
Water treatment plant	20

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has only one type of item that qualifies for reporting in this category. It is the deferred charge on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The amortization is part of the interest expense for the year.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County has several types of items that qualify for reporting in this category. One is the deferred credit on refunding. A deferred credit on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The amortization is a reduction of the interest expense for the year. Another item only arises under the modified accrual basis of accounting. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. In accordance with the provisions of Statement of Governmental Accounting Standards No. 16, "Accounting for Compensated Absences," no liability is reported for unpaid accumulated sick leave because the benefits are paid only upon illness of an employee, and the amount of such payments cannot be reasonably estimated. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or proprietary fund type statement of net position.

Fund Equity/Net Position

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance - Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable - Fund balances are reported as nonspendable when the amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash like inventories and prepaid items) or (b) legally or contractually required to be maintained intact.

Restricted - Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Committed - Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners through the adoption of a resolution prior to the end of the fiscal year. In order to modify or rescind the commitment, the Board of Commissioners must adopt another resolution.

Assigned - Fund balances are reported as assigned when amounts are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the Board of Commissioners has authorized the County's finance director to assign fund balances.

Unassigned - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all other governmental funds.

Net position - Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any debt used for the acquisition, construction, or improvement of those assets. In determining the outstanding balance of any borrowing, proceeds of that debt which has not been spent is deducted. Accounts payable for costs related to acquisition, construction, or improvement of those capital assets is considered debt for this calculation. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then committed, assigned, and unassigned (or unrestricted) resources as they are needed.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Net Investment in Capital Assets

The "net investment in capital assets" reported on the government-wide statement of net position as of December 31, 2015, are as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Component Unit Airport Authority</u>
Net investment in capital assets			
Cost of capital assets	\$ 289,401,942	\$ 2,634,477	\$ 15,145,040
Accumulated depreciation	<u>(104,562,637)</u>	<u>(520,236)</u>	<u>(2,039,512)</u>
Book value	184,839,305	2,114,241	13,105,528
Capital related debt	(93,262,709)	-	(830,000)
Unspent construction proceeds	<u>6,710,173</u>	<u>-</u>	<u>-</u>
Net investment in capital assets	<u><u>\$ 98,286,769</u></u>	<u><u>\$ 2,114,241</u></u>	<u><u>\$ 12,275,528</u></u>

Management Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - FUND BALANCE/NET POSITION

The government-wide statement of net position reports \$105,983,573 of restricted net position, of which \$2,032,799 is restricted by enabling legislation.

Additional details related to fund balances at the governmental fund level are presented below:

Restricted:

General Fund

Debt service - For unspent funds from bond issues and funds paid into bond sinking funds for future debt payments restricted by creditors \$ 912

SPLOST Fund

Debt service - For unspent funds from bond issues and funds paid into bond sinking funds for future debt payments restricted by creditors 3,061,585

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

<i>Capital outlay projects</i> - For funds received from the imposition of the Special Purpose Local Option Sales Tax (SPLOST) restricted by the voter approved referendum	6,132,561
Capital Projects Fund	
<i>Capital outlay projects</i> - For funds received from issuance of bonds that have not been spent	6,708,521
Nonmajor Special Revenue Funds	
<i>Judicial programs</i>	
Law Library - Used to account for surcharges on fines and forfeitures which are for the operation of the County Law Library and other general expenditures as decided by the trustees of that library	18,230
Drug Court - Used to account for funds collected from fines and forfeitures to be used for drug abuse, treatment, and education programs	327,055
<i>Public Safety programs -</i>	
Fire District Fund - For funds restricted for fire services from a separate tax levy	1,394,686
Emergency E911 Telephone Services Fund - For fund to operate the E911 center as restricted by the OCGA-46-5	111,559
Jail Fund - To account for funds received from surcharges on fines and forfeitures restricted for operation of the county jail	160,814
Drug Enforcement - to account for funds collected from fines and forfeitures to be used for drug abuse, treatment and education programs	61,015
<i>Housing and Development programs -</i>	
CDBG Fund - National Stabilization Program (NSP) income from refurbishing and selling foreclosed homes in Jackson County.	56,663
Total Restricted Fund Balance	<u><u>\$ 18,033,601</u></u>
Committed:	
Nonmajor Special Revenue Funds	
<i>Public Safety programs -</i>	
Emergency Management/Rescue Services - To account for funds received from state grants, donations from the general public, and transfers from the general fund for these services	\$ 144,373
<i>Health and Welfare Programs -</i>	
Senior Center - To account for grants, fees charged to users of services as well as transfers from the General Fund for the operation of the County Senior Center	185,118
<i>Recreation and Culture Programs -</i>	

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Parks and Recreation - To account for funds received from fees charged to users of services as well as transfers from the General Fund to support the parks and recreation programs.	140
<i>Housing and Development Programs -</i>	
Keep Jackson Beautiful - To account for various grants and donations as well as transfers from the General Fund to support various activities and projects that reduce littering and other practices that diminish the beauty of the County.	61
Protective Inspection/Planning and Zoning - To account for license, permit, and building inspection fees that are collected on new developments as well as transfers from the General Fund that are used for the planning of new developments in the County.	238,689
Total Committed Fund Balance	\$ 568,381
 Assigned:	
General Fund	
Appropriated as a resource in next year's budget	\$ 699,824
Total Assigned Fund Balance	\$ 699,824

NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGETARY INFORMATION

Annual appropriated budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, all Special Revenue Funds, and Debt Service Fund. Project length budgets are adopted for the Capital Projects Funds. Annual operating budgets are prepared for each Enterprise and Internal Service Fund for planning, control, cost allocation and evaluation purposes. All annual appropriations lapse at fiscal year end.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

In the summer of each year, all agencies of the government submit requests for appropriation to the Finance Director so that a budget may be prepared. The budget is prepared by fund, function and department, and line item, and includes information on the past year, current year estimates and requested appropriations for the next fiscal year. Before September 1, the proposed budget is presented to the County's Board of Commissioners for review. The government's Board of Commissioners holds public hearings and may add to, subtract from, or change appropriations.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The Office of Financial Administration may amend the line item budget within a department's appropriation as long as the total appropriation for that department is not changed. However, expenditures may not legally exceed budgeted appropriations at the department level without a resolution of the Board of Commissioners. The legal level of budgetary control is at the department level within individual funds.

During the year, the Board of Commissioners authorized amendments to include appropriations and revenues that were not originally budgeted and to reclassify certain expenditures.

The County finance director may amend the line item budget within a department's appropriation. Expenditures may not legally exceed budgeted appropriations at the department level.

EXCESS OF REVENUES AND EXPENDITURES OVER APPROPRIATIONS

There are no excesses of expenditures over appropriations at the department level (the legal level of control).

DEFICIT FUND EQUITY

At December 31, 2015, the Emergency Services/Ambulance Fund had a deficit in fund balance of \$504,111, which resulted from EMS claims paid. This deficit will be eliminated in future years from increased efforts in EMS collections.

At December 31, 2015, the Solid Waste Disposal Fund had a deficit in fund balance of \$183,216, which resulted from the accrual of a 10 year remediation plan for gas and ground water monitoring associated with a closed landfill. This deficit will be eliminated in future years with an increase in Solid Waste transfer fees.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

NOTE 4 - DEPOSITS AND INVESTMENTS

As of December 31, 2015, the County had the following investments, some of which are cash equivalents:

Investment Type	INVESTMENT MATURITIES (in Years)		
	Fair Value	Less Than 1	Rating (1)
General and Capital Project Funds			
Georgia Fund I	\$ 911,047	\$ 911,047	AAAm
Goldman Sachs Treasury Obligations	3,061,586	3,061,586	AAAm
1st American Treasury Obligations (Class D shares)	10,568,255	10,568,255	AAAm
Total	\$ 14,540,888	\$ 14,540,888	
Maximum Investment		100.00 %	

1. Standard & Poor's

Cash per Statement of Net position (page 1)	
Cash	\$ 23,357,008
Restricted cash	11,599,471
less cash equivalents that are investments	(12,510,436)
Cash held by Fiduciary Funds (page 10)	6,474,964
Deposits	\$ 28,921,007
Investments Statement of Net position (page 1)	
Investments	\$ -
Restricted Investments	2,030,452
Investments included in cash equivalents	12,510,436
Investments as listed above	\$ 14,540,888

The Jackson County investment program shall be operated for all investments to comply with federal, state, and local laws. The investment program should use a competitive selection process for investments in excess of 30 days. All investments shall be made with consideration for environmental and human rights impact.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The Local Government Investment Pool, “Georgia Fund 1,” created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor’s criteria for AAAM rated money market funds. However, Georgia Fund 1 operates in a manner consistent with Rule2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is managed by the Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool’s primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant’s shares sold and redeemed based on \$1.00 per share.

Interest rate risk. Interest rate risk is the risk that changes in interest rates may adversely affect an investment’s fair value. Since the price of a bond fluctuates with market interest rates, the risk that an investor faces is that the price of a bond held in a portfolio will decline if market interest rates rise. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. State statutes authorize the County to invest in obligations of the U.S. Treasury and of its agencies and instrumentalities; bonds or certificates of indebtedness of this state and of its agencies and instrumentalities; certificates of deposits of banks insured by FDIC; the State of Georgia Local Government Investment Pool; repurchase agreements; bonds, debentures, notes or other evidence of indebtedness of any solvent corporation subject to certain conditions. The County has no investment policy that would further limit its investment choices. At December 31, 2015, the ratings of its investments are shown above.

Concentration of credit risk. The County places no limit on the amount it may invest in any one issuer.

Custodial credit risk - investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County has a policy of placing investments with qualified financial institutions.

Custodial credit risk - deposits. In case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The County may exceed the FDIC insured limit in making deposits in commercial banks and savings and loans institutions, if the funds are otherwise adequately secured. As of December 31, 2015, all of the County's bank balance of \$26,540,222 was insured or was adequately collateralized with securities held by the pledging financial institution's name.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

State statutes require collateral pledged in the amount of 110% of deposits. Depositories may secure deposits of public funds using the dedicated method or the pooled method as described below.

Under the *dedicated method*, a depository shall secure the deposits of each of its public depositories separately.

Under the *pooled method*, a depository shall secure deposits of public bodies which have deposits with it through a pool of collateral established by the depository with a custodian for the benefit of public bodies having deposits with such depository as set forth in code Section 45-8-13.1.

The County utilized both methods to secure deposits of public funds.

NOTE 5 - RECEIVABLES

PRIMARY GOVERNMENT

Receivables as of year-end for the County's individual major funds and nonmajor governmental and Internal Service Funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General Fund</u>	<u>SPLOST</u>	<u>Capital Projects Fund</u>	<u>NonMajor Governmental Funds</u>	<u>Solid Waste Disposal Facility</u>	<u>Fuel Depot Internal Service Fund</u>
Receivables:						
Property Taxes	\$ 11,489,073	\$ -	\$ -	\$ 1,115,413	\$ -	\$ -
Accounts	233,776	-	5,886	1,772,914	110,514	-
Intergovernmental	736,117	667,785	-	85,814	-	577
Total Gross Receivables	<u>12,458,966</u>	<u>667,785</u>	<u>5,886</u>	<u>2,974,141</u>	<u>110,514</u>	<u>577</u>
Less: Allowance for Uncollectibles	-	-	-	-	34	-
Total Net Receivables	<u><u>\$ 12,458,966</u></u>	<u><u>\$ 667,785</u></u>	<u><u>\$ 5,886</u></u>	<u><u>\$ 2,974,141</u></u>	<u><u>\$ 110,548</u></u>	<u><u>\$ 577</u></u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Property taxes receivable at December 31, 2015, consist of the following:

<u>DIGEST YEAR</u>	<u>GENERAL FUND</u>	<u>NONMAJOR GOVERNMENTAL FUNDS</u>
2015	\$ 9,331,982	\$ 1,058,190
2014	\$ 536,696	\$ 30,963
2013	144,041	6,913
2012	622,076	5,243
2011	535,105	3,303
2010	97,937	2,986
2009	74,395	1,903
2008	72,436	2,071
2007	31,132	1,123
2006	16,934	745
2005	11,478	598
2004 and prior	14,861	1,375
Total	<u>\$ 11,489,073</u>	<u>\$ 1,115,413</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>UNAVAILABLE</u>	<u>UNEARNED</u>
Property taxes (General Fund)	\$ 1,763,875	\$ 21,423,331
Property taxes (Fire District Fund)	-	2,786,000
Grant drawdowns prior to meeting all eligibility requirements (General Fund)	-	584,042
Other (Nonmajor Governmental Funds)	-	338,515
Total unavailable/unearned revenue for governmental funds	<u>\$ 1,763,875</u>	<u>\$ 25,131,888</u>

COMPONENT UNITS

	<u>Health Department</u>	<u>Water and Sewerage Authority</u>	<u>Airport Authority</u>
Receivables:			
Accounts	\$ -	\$ 981,823	\$ 122
Intergovernmental	80,772	9,039	15,526
Other	-	411,494	-
Total Gross Receivables	<u>80,772</u>	<u>1,402,356</u>	<u>15,648</u>
Less: Allowance for Uncollectibles	-	(181,289)	-
Total Net Receivables	<u>\$ 80,772</u>	<u>\$ 1,221,067</u>	<u>\$ 15,648</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

NOTE 6 - CAPITAL ASSETS

PRIMARY GOVERNMENT

Capital asset activity for the year ended December 31, 2015, was as follows:

	Beginning Balance	Additions	Retirement	Transfer	Ending Balance
Governmental Activities:					
Non-Depreciable Assets:					
Land and land improvements	\$ 6,252,503	\$ -	\$ -	\$ -	\$ 6,252,503
Infrastructure land and land improvements	55,826,984	520,042	-	-	56,347,027
Construction in progress	193,476	709,401	(27,212)	(821,767)	53,899
Construction in progress - infrastructure	67,222	142,675	(37,869)	(135,643)	36,385
Total non-depreciable capital assets	<u>62,340,185</u>	<u>1,372,118</u>	<u>(65,081)</u>	<u>(957,410)</u>	<u>62,689,814</u>
Depreciable Assets:					
Land Improvements	1,990,553	-	-	-	1,990,553
Buildings and improvements	76,683,059	17,934	-	821,767	77,522,760
Machinery and equipment	15,301,160	571,106	(47,148)	-	15,825,118
Vehicles	15,387,402	849,766	(351,412)	-	15,885,756
Infrastructure	106,889,228	8,463,070	-	135,643	115,487,941
Total depreciable capital assets	<u>216,251,402</u>	<u>9,901,876</u>	<u>(398,560)</u>	<u>957,410</u>	<u>226,712,128</u>
Less Accumulated Depreciation for:					
Land Improvements	(687,782)	(103,085)	-	-	(790,867)
Buildings and improvements	(14,297,555)	(1,988,947)	-	-	(16,286,502)
Machinery and equipment	(9,779,999)	(936,715)	47,148	-	(10,669,566)
Vehicles	(13,091,657)	(922,592)	295,738	-	(13,718,511)
Infrastructure	(58,754,844)	(4,342,347)	-	-	(63,097,191)
Total accumulated depreciation	<u>(96,611,838)</u>	<u>(8,293,686)</u>	<u>342,886</u>	<u>-</u>	<u>(104,562,637)</u>
Total depreciable capital assets, net	<u>119,639,564</u>	<u>1,608,190</u>	<u>(55,674)</u>	<u>957,410</u>	<u>122,149,491</u>
Governmental activities capital assets, net	<u>\$ 181,979,749</u>	<u>\$ 2,980,308</u>	<u>\$ (120,755)</u>	<u>\$ -</u>	<u>\$ 184,839,305</u>

Additions to governmental activities capital assets for fiscal year ending December 31, 2015, consist of the following:

Capital Outlay	\$ 2,290,882
Donated assets	8,983,112
Total Additions	<u>\$ 11,273,994</u>
Non-depreciable capital assets additions	\$ 1,372,118
Depreciable capital assets additions	9,901,876
Total	<u>\$ 11,273,994</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Retirement</u>	<u>Transfer</u>	<u>Ending Balance</u>
Business-type Activities:					
Non-Depreciable Assets:					
Land and land improvements	\$ 498,386	\$ -	\$ -	\$ -	\$ 498,386
Total non-depreciable capital assets	<u>498,386</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>498,386</u>
Depreciable Assets:					
Land improvements	192,244	-	-	-	192,244
Buildings and improvements	1,560,465	-	-	-	1,560,465
Machinery and equipment	261,942	-	-	-	261,942
Vehicles	<u>121,440</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>121,440</u>
Total depreciable capital assets	<u>2,136,091</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,136,091</u>
Less Accumulated Depreciation for:					
Land improvements	(77,011)	(19,581)	-	-	(96,592)
Buildings and improvements	(134,038)	(31,209)	-	-	(165,247)
Machinery and equipment	(121,493)	(29,998)	-	-	(151,491)
Vehicles	<u>(102,307)</u>	<u>(4,600)</u>	<u>-</u>	<u>-</u>	<u>(106,906)</u>
Total accumulated depreciation	<u>(434,849)</u>	<u>(85,388)</u>	<u>-</u>	<u>-</u>	<u>(520,236)</u>
Total depreciable capital assets, net	<u>1,701,242</u>	<u>(85,388)</u>	<u>-</u>	<u>-</u>	<u>1,615,855</u>
Business-type activities capital assets, net	<u>\$ 2,199,628</u>	<u>\$ (85,388)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,114,241</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	\$ 567,843
Judicial	564,126
Public Safety	2,081,771
Public Works	4,726,773
Public Health and Welfare	104,806
Recreation and Culture	245,157
Housing and Development	3,209
Rounding	<u>1</u>
Total depreciation expense - Governmental Activities	<u>\$ 8,293,686</u>
Business-type Activities:	
Solid Waste	<u>85,388</u>
Total depreciation expense - Business-type Activities	<u>\$ 85,388</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The County has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2015, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

	<u>Project</u> <u>Authorization</u>	<u>Expended</u> <u>To Date</u>	<u>Contracts in</u> <u>Progress</u>	<u>Authorized</u> <u>Not Obligated</u>	<u>Source</u>
Governmental Activities:					
SR60/I-85 Interchange	\$ 257,500	\$ 36,385	\$ -	\$ 221,115	Economic Development Bonds
Gum Springs Multipurpose Field	80,000	16,214	-	63,786	SPLIST; Local Funds
West Jackson FD Station	11,615	11,615	-	-	Local Funds
Plainview EMS Station	800,000	26,070	-	773,930	SPLIST; Local Funds
Total Governmental Activities	<u>\$ 1,149,115</u>	<u>\$ 90,284</u>	<u>\$ -</u>	<u>\$ 1,058,831</u>	

DISCRETELY PRESENTED COMPONENT UNITS

Activity for the *Health Department* for the year ended December 31, 2015, was as follows:

	<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>Ending</u> <u>Balance</u>
Governmental Activities:				
Depreciable Assets:				
Machinery and equipment	\$ 283,599	\$ 65,995	\$ (10,900)	\$ 338,694
Total depreciable capital assets	<u>283,599</u>	<u>65,995</u>	<u>(10,900)</u>	<u>338,694</u>
Less Accumulated Depreciation for:				
Machinery and equipment	<u>(143,541)</u>	<u>(12,477)</u>	<u>10,900</u>	<u>(145,118)</u>
Total accumulated depreciation	<u>(143,541)</u>	<u>(12,477)</u>	<u>10,900</u>	<u>(145,118)</u>
Total depreciable capital assets, net	<u>\$ 140,058</u>	<u>\$ 53,518</u>	<u>\$ -</u>	<u>\$ 193,576</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Activity for *Jackson County Water and Sewerage Authority* for the year ended December 31, 2015, was as follows:

	<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>Transfers</u>	<u>Ending</u> <u>Balance</u>
Business-type activities:					
Non-depreciable Assets:					
Land	\$ 2,752,046	\$ -	\$ -	\$ -	\$ 2,752,046
Land - Water Plant Capacity	2,380,799	-	-	-	2,380,799
Construction in progress	<u>581,676</u>	<u>1,675,078</u>	<u>-</u>	<u>(1,306,381)</u>	<u>950,373</u>
Total non-depreciable capital assets	<u>5,714,521</u>	<u>1,675,078</u>	<u>-</u>	<u>(1,306,381)</u>	<u>6,083,218</u>
Depreciable assets:					
Buildings	650,944	-	-	-	650,944
Water tanks	3,989,889	-	-	-	3,989,889
Booster pumps	853,478	-	-	813,680	1,667,158
Water lines	67,245,882	184	-	-	67,246,066
Meters	2,423,444	-	-	276,500	2,699,944
Vehicles	411,013	-	-	111,324	522,337
Sewer system	20,897,418	-	-	-	20,897,418
Machinery and equipment	1,457,804	-	-	104,877	1,562,681
Water Plant Capacity	<u>22,601,355</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>22,601,355</u>
Total depreciable capital assets	<u>120,531,227</u>	<u>184</u>	<u>-</u>	<u>1,306,381</u>	<u>121,837,792</u>
Less Accumulated Depreciation for:					
Buildings	(217,110)	(19,863)	-	-	(236,973)
Water tanks	(1,289,949)	(81,628)	-	-	(1,371,577)
Booster pumps	(565,994)	(74,743)	-	-	(640,737)
Water lines	(15,613,124)	1,345,287)	-	-	(16,958,411)
Meters	(1,588,277)	(204,930)	-	-	(1,793,207)
Vehicles	(297,108)	(62,443)	-	-	(359,551)
Sewer system	(3,318,616)	(430,416)	-	-	(3,749,032)
Machinery and equipment	(1,061,849)	(116,433)	-	-	(1,178,282)
Water Plant Capacity	<u>(4,253,294)</u>	<u>(327,859)</u>	<u>-</u>	<u>-</u>	<u>(4,581,153)</u>
Total accumulated depreciation	<u>(28,205,321)</u>	<u>2,663,602)</u>	<u>-</u>	<u>-</u>	<u>(30,868,923)</u>
Total depreciable capital assets, net	<u>92,325,906</u>	<u>2,663,418)</u>	<u>-</u>	<u>1,306,381</u>	<u>90,968,869</u>
Business-type activities capital assets, net	<u>\$ 98,040,427</u>	<u>\$ (988,340)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 97,052,087</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The Jackson County Water and Sewerage Authority has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2015, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

Project	Project Authorization	Expended To Date	Contracts in Progress	Authorized Not Obligated	Source
MOWWTP 0.5 MGD Improv. Phase III	\$ 884,275	\$ 841,475	\$ 31,457	\$ 11,343	General Fund
Valentine Park LS-2015	57,685	57,685	-	-	General Fund
Bear Creek VFD-2015	125,000	-	-	125,000	General Fund
Parks Creek Reservoir	1,000,000	17,725	-	982,275	General Fund
Utility Billing IVR System	17,450	683	-	16,767	General Fund
Mark Dodd Road Line Extension	34,603	20,583	-	14,020	General Fund
Whitetail Drive Line Extension	16,863	12,222	-	4,641	General Fund
Middle Oconee LS Addtl. Pump	38,000	-	-	38,000	General Fund
	<u>\$ 2,173,876</u>	<u>\$ 950,373</u>	<u>\$ 31,457</u>	<u>\$ 1,192,046</u>	

Activity for the *Jackson County Airport Authority* for the year ended December 31, 2015, was as follows:

	Beginning Balance	Additions	Retirements	Transfers	Ending Balance
Business-type activities:					
Non-depreciable Assets:					
Land	\$10,507,220	\$ -	\$ -	\$ -	\$ 10,507,220
Construction in progress	<u>281,397</u>	<u>5,996</u>	<u>-</u>	<u>(249,097)</u>	<u>38,297</u>
Total non-depreciable capital assets	<u>10,788,617</u>	<u>5,996</u>	<u>-</u>	<u>(249,097)</u>	<u>10,545,517</u>
Depreciable assets:					
Land and improvements	2,282,469	-	-	249,097	2,531,566
Buildings and improvements	1,719,995	-	-	-	1,719,995
Machinery and equipment	<u>347,963</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>347,963</u>
Total depreciable capital assets	<u>4,350,427</u>	<u>-</u>	<u>-</u>	<u>249,097</u>	<u>4,599,523</u>
Less Accumulated Depreciation for:					
Land and improvements	(1,087,460)	(136,294)	-	-	(1,223,754)
Buildings and improvements	(505,208)	(44,640)	-	-	(549,848)
Machinery and equipment	<u>(236,054)</u>	<u>(29,856)</u>	<u>-</u>	<u>-</u>	<u>(265,910)</u>
Total accumulated depreciation	<u>(1,828,722)</u>	<u>(210,790)</u>	<u>-</u>	<u>-</u>	<u>(2,039,512)</u>
Total depreciable capital assets, net	<u>2,521,705</u>	<u>(210,790)</u>	<u>-</u>	<u>249,097</u>	<u>2,560,011</u>
Business-type activities capital assets, net	<u>\$13,310,322</u>	<u>\$ (204,794)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 13,105,528</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The Jackson County Airport Authority has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2015, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

<u>Project</u>	<u>Project Authorization</u>	<u>Expended To Date</u>	<u>Contracts in Progress</u>	<u>Authorized Not Obligated</u>	<u>Source</u>
Hangar Development Area EA	\$ 70,139	\$ 38,297	\$ -	\$ 31,842	Local Funds; GA DOT; FAA
	<u>\$ 70,139</u>	<u>\$ 38,297</u>	<u>\$ -</u>	<u>\$ 31,842</u>	

NOTE 7 - LONG-TERM DEBT

Long-term liability activity for the year ended December 31, 2015, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Governmental Activities:						
General obligation bonds	\$ 14,845,000	\$ -	\$ (4,775,000)	\$ 10,070,000	\$ 4,940,000	\$ 5,130,000
Add: Original issue premium	368,261	-	(187,146)	181,115	124,239	56,876
Total general obligation bonds	<u>15,213,261</u>	<u>-</u>	<u>(4,962,146)</u>	<u>10,251,115</u>	<u>5,064,239</u>	<u>5,186,876</u>
Contracts Payable	94,715,000	7,665,000	(12,625,000)	89,755,000	10,810,000	78,945,000
Add: Original issue Premiums	818,910	583,696	(70,678)	1,331,929	75,255	1,256,674
Total Contracts Payable	<u>95,533,910</u>	<u>8,248,696</u>	<u>(12,695,678)</u>	<u>91,086,929</u>	<u>10,885,255</u>	<u>80,201,674</u>
Capital leases	1,499,383	505,603	(891,740)	1,113,246	832,354	280,892
Notes Payable	68,307	-	(44,076)	24,231	24,231	-
Compensated absences	836,482	626,919	(633,207)	830,194	630,247	199,946
Net pension liability	2,183,031	481,265	(250,000)	2,414,296	-	2,414,296
Net OPEB obligation	4,816,680	814,428	(155,001)	5,476,107	-	5,476,107
Total Governmental activities long-term liabilities	<u>\$ 117,968,023</u>	<u>\$ 10,195,646</u>	<u>\$ (19,381,848)</u>	<u>\$ 108,781,822</u>	<u>\$ 17,436,326</u>	<u>\$ 91,345,495</u>
Business-type Activities:						
Landfill closure/postclosure	\$ 909,680	\$ 45,549	\$ (49,810)	\$ 905,419	\$ 80,360	\$ 825,059
Compensated absences	14,259	5,969	(5,578)	14,650	5,579	9,071
Total Business-type activities long-term liabilities	<u>\$ 923,939</u>	<u>\$ 51,518</u>	<u>\$ (55,388)</u>	<u>\$ 920,069</u>	<u>\$ 85,939</u>	<u>\$ 834,130</u>

The County implemented GASB 68, "Accounting and Financial Reporting for Pensions" in 2015 and as a result had a change in accounting principle in the net pension liability of (\$2,557,491) for the governmental activities.

Contracts payable, notes payable, capital leases, compensated absences and net other postemployment benefits obligation are generally liquidated by the general fund except for the 2011 bonds for the jail which is paid by SPLOST and the contract for economic development bonds which has about \$120,000 paid by the capital projects fund. Landfill closure/postclosures costs and the note payable for business type activity are liquidated by the Solid Waste enterprise fund.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

SUMMARY OF ALL DEBT - GOVERNMENTAL ACTIVITIES

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 11,666,585	\$ 3,402,235	\$ 15,068,820
2017	11,756,271	2,973,027	14,729,298
2018	6,550,569	2,597,750	9,148,319
2019	6,560,000	2,392,319	8,952,319
2020	6,915,000	2,408,425	9,323,425
2021-2025	39,630,000	6,488,634	46,118,634
2026-2030	14,495,000	2,040,326	16,535,326
2031-2035	<u>3,840,000</u>	<u>152,600</u>	<u>3,992,600</u>
Subtotal	\$ 101,413,425		
Less: Deferred Revenue for Capital Leases not purchased in 2015	(450,948)		
Total	<u>\$ 100,962,477</u>	<u>\$ 22,455,316</u>	<u>\$ 123,868,741</u>

CAPITAL LEASES

Heavy equipment for road construction and various other equipment items and the new courthouse are acquired under capital lease agreements which bear interest at various rates from 0.923% to 5.870%. The equipment has estimates useful lives of five and fifty years. This year, \$653,192 was included in depreciation expense. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimal lease payments as of the inception date. Minimum future lease obligations for these leases, as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 832,354	\$ 16,481	\$ 848,835
2017	541,271	6,281	547,552
2018	<u>190,569</u>	911	191,480
Subtotal	1,564,194		
Less: Deferred Revenue for Capital Leases not purchased in 2015	(450,948)		
Total	<u>\$ 1,113,246</u>	<u>\$ 23,673</u>	<u>\$ 1,587,867</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

As of December 31, 2015, the capital assets purchased under these capital lease agreements are as follows:

	<u>Governmental</u> <u>Activities</u>
Machinery and equipment	\$ 946,291
Vehicles	4,117,436
Less accumulated depreciation	<u>(3,640,950)</u>
Net	<u>\$ 1,422,777</u>

GENERAL OBLIGATION BONDS

On March 22, 2011, the County issued \$20,355,000 of Series 2011 general obligation refunding bonds to provide funds to partially advance refund the County's contract payable for the City of Jefferson Series 2007A bonds related to the county jail project. Up to \$23,747,657 of the proceeds from the Special Purpose Local Option Sales tax (SPLOST 5) effective July 1, 2011 have been pledged towards repayment of these bonds which bear interest rates from 2% to 5% and mature September 1, 2017. The County placed \$21,683,536 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the S2007A bonds maturing 2012 through 2037. The refunding reduced the aggregate debt services payments by \$13,587,126 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$5,656,000. The accounting loss on the refunding was approximately \$2,935,930. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2007A bonds as of December 31, 2015, was \$5,310,000.

The annual requirements to amortize this debt as of December 31, 2015 are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 4,940,000	\$ 347,100	\$ 5,287,100
2017	5,130,000	158,900	5,288,900
Total	<u>\$ 10,070,000</u>	<u>\$ 506,000</u>	<u>\$ 10,576,000</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

CONTRACTS PAYABLE

IDA 2004 Economic Development Bonds Payable

On November 1, 2004, the County entered into a contract with the Jackson County Industrial Development Authority to fund repayment of an issue of \$16,815,000 of Series 2004 bonds with a premium and issuance cost of \$552,327 which mature March 30, 2024, and bear interest at rates from 3.00% to 5.00%. These bonds were for economic development projects including road projects. The County completed a partial refunding of Series 2004 bonds by issuing \$10,050,000 of Series 2012 bonds.

The annual requirements to amortize this debt as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 920,000	\$ 54,675	\$ 974,675
2017	950,000	19,000	969,000
Total	<u>\$ 1,870,000</u>	<u>\$ 73,675</u>	<u>\$ 1,943,675</u>

City of Jefferson Series 2007A Bond

On August 1, 2007, the County entered into a contract with the City of Jefferson Public Building Authority to fund repayment of an issue of \$40,595,000 of Series 2007A bonds with a discount and issuance cost of \$645,564 which mature March 1, 2037, and bear interest at rates from 2.900% to 5.001%. These bonds were issued to fund the County's capital projects including the jail project, public safety training facility, and historic courthouse renovation. In 2011, these bonds were partially refunded by the Series 2011 General Obligation bonds discussed above. In 2014, these bonds were partially refunded by the Series 2014A and Series 2014B City of Jefferson Refunding Bonds. In 2015, these bonds were partially refunded by the Series 2015A and Series 2015B City of Jefferson Refunding Bonds.

The annual requirements to amortize the Series 2007A bond payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 970,000	\$ 75,250	\$ 1,045,250
2017	1,020,000	25,000	1,045,000
Total	<u>\$ 1,990,000</u>	<u>\$ 100,250</u>	<u>\$ 2,090,250</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

City of Jefferson Series 2007B Bond

On August 1, 2007, the County entered into a contract with the City of Jefferson Public Building Authority to fund repayment of an issue of \$7,985,000 of Series 2007 bonds which mature March 1, 2027, and bear interest at rates from 3.700% to 4.750%. These bonds were issued to fund the City of Jefferson's projects including road projects. Per the intergovernmental agreement with the City of Jefferson, the City of Jefferson has agreed to pay all principal and interest payments as well as all issuance costs. In the event of default by the City of Jefferson, the County will be obligated to repay the debt. Therefore, due to legal requirements, there is still a legal liability to the County.

The annual requirements to amortize the Series 2007B bond payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 390,000	\$ 254,483	\$ 644,483
2017	405,000	238,279	643,279
2018	420,000	221,265	641,265
2019	440,000	203,415	643,415
2020	460,000	184,400	644,400
2021-2025	2,610,000	591,601	3,201,601
2026-2030	<u>1,220,000</u>	<u>55,576</u>	<u>1,275,576</u>
Total	<u>\$ 5,945,000</u>	<u>\$ 1,749,019</u>	<u>\$ 7,694,019</u>

IDA 2009 Series A Economic Development Bonds

On November 1, 2009, the County entered into a contract with the Jackson County Industrial Development Authority to fund repayment of an issue of \$25,050,000 of economic development bonds with a issuance cost of \$484,672 which mature from July 1, 2012 to July 1, 2024, and bear interest at 3.700%. These bonds, along with \$5,000,000 of unspent proceeds from the 2008A bonds, were used to redeem \$29,405,000 of the Industrial Development Authority 2008A economic development bonds.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The annual requirements to amortize this debt as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 1,530,000	\$ 716,136	\$ 2,246,136
2017	1,570,000	659,526	2,229,526
2018	1,620,000	601,436	2,221,436
2019	1,670,000	541,496	2,211,496
2020	1,720,000	479,706	2,199,706
2021-2025	11,245,000	1,058,933	12,303,933
Total	<u>\$ 19,355,000</u>	<u>\$ 4,057,233</u>	<u>\$ 23,412,233</u>

IDA 2009 Series B Economic Development Bonds

On January 11, 2010, the County entered into a contract with the Jackson County Industrial Development Authority to fund repayment of the balance of \$15,880,000 of Series 2009B economic development bonds. These were used to redeem \$15,595,000 of the Series 2008 economic development bonds as well as pay costs of issuance. These bonds mature from July 1, 2012 to July 1, 2024, and bear interest at 3.700%.

The annual requirements to amortize this debt as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 920,000	\$ 466,200	\$ 1,386,200
2017	965,000	432,160	1,397,160
2018	1,010,000	396,456	1,406,456
2019	1,055,000	359,086	1,414,086
2020	1,105,000	320,050	1,425,050
2021-2025	7,545,000	712,068	8,257,068
Total	<u>\$ 12,600,000</u>	<u>\$ 2,686,020</u>	<u>\$ 15,286,020</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

City of Jefferson Series 2011 Bond

On November 30, 2011, the County entered into a contract with the City of Jefferson Public Building Authority to fund repayment of an issue of \$9,190,000 of Series 2011 bonds with issuance cost of \$86,500 which mature April 1, 2024, and bear interest at 2.900%. These bonds were issued to partially refund Series 2003 Certificates of Participation (COPS) issued to finance the construction of a new courthouse facility. The County placed \$9,080,111 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2003 COPS maturing in 2012 and 2017 through 2024. The refunding reduced the aggregate debt services payments by \$2,434,396 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$270,787. The accounting loss on the refunding was approximately \$1,222,882. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The remaining Series 2003 Certificates of Participation (COPS) was fully refunded with the Series 2013 City of Jefferson Revenue Bonds.

The annual requirements to amortize the Series 2011 bond payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 145,000	\$ 237,147	\$ 382,147
2017	915,000	221,778	1,136,778
2018	940,000	194,880	1,134,880
2019	970,000	167,185	1,137,185
2020	995,000	138,693	1,133,693
2021-2025	4,285,000	253,098	4,538,098
Total	<u>\$ 8,250,000</u>	<u>\$ 1,212,781</u>	<u>\$ 9,462,781</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

IDA Series 2012A and 2012B Bonds

On April 1, 2012, the County entered into a contract with Jackson County Industrial Development Authority to fund repayment of an issue of \$9,145,000 of Series 2012A Revenue Refunding Bonds which mature April 1, 2024, and bear interest at rates from 1.90% to 3.00% and \$905,000 of Series 2012B Taxable Revenue Refunding Bonds which mature April 1, 2015, and bear interest at 2.00%. These bonds were issued to partially refund Series 2004 IDA bonds issued to finance the construction of economic development projects including roads. The County placed \$9,936,763 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2004 bonds maturing in 2013 and 2018 through 2024. The refunding reduced the aggregate debt services payments by \$528,977 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$526,142. The accounting loss on the refunding was approximately \$833,984. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2004 bonds as of December 31, 2015 was \$1,990,000.

The annual requirements to amortize the Series 2012A and 2012B bonds payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 175,000	\$ 200,672	\$ 375,672
2017	180,000	196,248	376,248
2018	1,185,000	179,597	1,364,597
2019	1,205,000	152,197	1,357,197
2020	1,225,000	365,201	1,590,201
2021-2025	5,175,000	365,201	5,540,201
Total	<u>\$ 9,145,000</u>	<u>\$ 1,459,116</u>	<u>\$ 10,604,116</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

City of Jefferson Series 2013 Bond

On July 10, 2013, the County entered into a contract with the the City of Jefferson Public Building Authority to fund repayment of an issue of \$13,660,000 of Series 2013 Revenue Refunding Bonds bonds which mature April 1, 2024, and bear interest at rates from 2.900% to 3.00% and \$905,000 of Series 2012B Taxable Revenue Refunding Bonds which mature April 1, 2032, and bear interest at 2.00%. These bonds were issued to refund 2003 Certificates of Participation (COP) that financed the construction of the new courthouse facility. The County placed \$13,869,190 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2003 capital lease maturing in 2032. The refunding reduced the aggregate debt services payments by \$971,463 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$922,974. The accounting loss on the refunding was approximately \$772,791. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2004 bonds as of December 31, 2015 was \$1,990,000.

The annual requirements to amortize the Series 2013 bonds payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 820,000	\$ 472,700	\$ 1,292,700
2017	80,000	463,700	543,700
2018	80,000	462,100	542,100
2019	80,000	460,500	540,500
2020	80,000	458,900	538,900
2021-2025	1,600,000	2,226,850	3,826,850
2026-2030	6,975,000	1,331,900	8,306,900
2031-2032	<u>3,065,000</u>	<u>121,300</u>	<u>3,186,300</u>
Total	<u>\$ 12,780,000</u>	<u>\$ 5,997,950</u>	<u>\$ 18,777,950</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

City of Jefferson Series 2014A & 2014B Bonds

On October 2, 2014, the County entered into a contract with the the City of Jefferson Public Building Authority to fund repayment of an issue of \$10,155,000 of Series 2007A Revenue Refunding Bonds bonds which mature March 1, 2032, and bear interest at rates from 2.900% to 5.001%. These bonds were issued to fund the County's capital projects including the jail project, public safety training facility, and historic courthouse renovation. The County placed \$10,738,941 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2007A bonds maturing in 2032. The refunding reduced the aggregate debt services payments by \$1,231,547 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$767,495. The accounting loss on the refunding was approximately \$945,196. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2004 bonds as of December 31, 2015 was \$1,990,000.

The annual requirements to amortize the Series 2014A bonds payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ -	\$ 290,445	\$ 290,445
2017	-	290,445	290,445
2018	-	290,445	290,445
2019	-	290,445	290,445
2020	-	290,445	290,445
2021-2025	4,725,000	1,280,883	6,005,883
2026-2030	5,265,000	351,150	5,616,150
Total	<u>\$ 9,990,000</u>	<u>\$ 3,084,258</u>	<u>\$ 13,074,258</u>

The annual requirements to amortize the Series 2014B bonds payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ -	\$ 3,960	\$ 3,960
2017	-	3,960	3,960
2018	-	3,960	3,960
2019	-	3,960	3,960
2020	165,000	1,980	166,980
Total	<u>\$ 165,000</u>	<u>\$ 17,820</u>	<u>\$ 182,820</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

City of Jefferson Series 2015A & 2015B Bonds

On August 19, 2015, the County entered into a contract with the the City of Jefferson Public Building Authority to fund repayment of an issue of \$7,665,000 of Series 2007A Revenue Refunding Bonds bonds which mature March 1, 2032, and bear interest at rates from 2.900% to 5.001%. These bonds were issued to fund the County's capital projects including the jail project, public safety training facility, and historic courthouse renovation. The County placed \$8,422,165 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2007A bonds maturing in 2032. The refunding reduced the aggregate debt services payments by \$886,832 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$433,586. The accounting loss on the refunding was approximately \$607,165. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2007 bonds as of December 31, 2015 was \$1,990,000.

The annual requirements to amortize the Series 2015A bonds payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ -	\$ 241,128	\$ 241,128
2017	-	233,350	233,350
2018	-	233,350	233,350
2019	1,025,000	212,885	1,237,885
2020	1,165,000	169,050	1,334,050
2021-2025	2,445,000	435,875	2,880,875
2026-2030	1,035,000	301,700	1,336,700
2031-2032	775,000	31,300	806,300
Total	<u>\$ 6,445,000</u>	<u>\$ 1,858,638</u>	<u>\$ 8,303,638</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The annual requirements to amortize the Series 2015B bonds payable as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ -	\$ 25,213	\$ 25,213
2017	-	24,400	24,400
2018	1,105,000	13,350	1,118,350
2019	115,000	1,150	116,150
2020	-	-	-
2021-2025	-	-	-
Total	<u>\$ 1,220,000</u>	<u>\$ 64,113</u>	<u>\$ 1,284,113</u>

GEFA Notes Payable

Governmental activities:

On March 6, 1996, the County entered into a \$911,436 loan agreement with the Georgia Environmental Facilities Authority (GEFA). These funds were to be drawn down as needed to finance Jackson County's share of the City of Commerce sewerage expansion for the Tanger Outlet Mall. Only \$394,350 was drawn on the loan before completion of the project, which was completed on October 31, 1998. Repayment of the proceeds began on November 1, 1998. This loan, which bears interest at 5.3%, matures October 1, 2016.

The annual requirements to amortize this debt as of December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 24,231	\$ 645	\$ 24,876
Total	<u>\$ 24,231</u>	<u>\$ 645</u>	<u>\$ 24,876</u>

COMPONENT UNITS

Long-term liability activity for the *Airport Authority* for the year ended December 31, 2015, was as follows:

Business-type activities:	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Series 2004 Revenue Notes	\$ 1,045,000	\$ -	\$ (215,000)	\$ 830,000	\$ 225,000	\$ 605,000
Total	<u>\$ 1,045,000</u>	<u>\$ -</u>	<u>\$ (215,000)</u>	<u>\$ 830,000</u>	<u>\$ 225,000</u>	<u>\$ 605,000</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

On November 12, 2004, the County entered into a contract with the Airport Authority to fund repayment of an issue of \$2,600,000 Series 2004 revenue notes which mature on April 19, 2019 and bear interest at a variable rate of LIBOR + .75 basis points (1.174% as of 12/31/2015). These bonds were issued to fund construction of the Emory hangar, additional T hangars, and runway expansion. Repayment of the proceeds began on April 1, 2007.

The annual requirements to amortize this debt using the variable interest rate of effective at December 31, 2015, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 225,000	\$ 6,077	\$ 231,077
2017	240,000	3,906	243,906
2018	250,000	1,631	251,631
2019	115,000	264	115,264
Total	<u>\$ 830,000</u>	<u>\$ 11,878</u>	<u>\$ 841,878</u>

Long-term liability activity for the *Health Department* for the year ended December 31, 2015, was as follows:

Governmental activities	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Compensated absences	\$ 60,670	\$ 38,042	\$ (43,802)	\$ 54,910	\$ 9,968	\$ 44,942
Net pension liability	-	689,176	-	689,176	-	689,176
Total	<u>\$ 60,670</u>	<u>\$ 727,218</u>	<u>\$ (43,802)</u>	<u>\$ 744,086</u>	<u>\$ 9,968</u>	<u>\$ 734,118</u>

The Health Department implemented GASB 68, "Accounting and Financial Reporting for Pensions" in 2015 and as a result had a change in accounting principle in the net pension liability of (\$803,647).

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Long-term liability activity for the *Jackson County Water and Sewerage Authority* for the year ended December 31, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	Due After One Year
Business-type Activities:						
Revenue bonds	\$ 12,880,000	\$ -	\$ (1,413,000)	\$ 11,467,000	\$ 1,469,000	\$ 9,998,000
For issuance premiums and discounts	<u>326,051</u>	<u>-</u>	<u>(71,571)</u>	<u>254,480</u>	<u>64,650</u>	<u>189,830</u>
Total Revenue Bonds	<u>13,206,051</u>	<u>-</u>	<u>(1,484,571)</u>	<u>11,721,480</u>	<u>1,533,650</u>	<u>10,187,830</u>
Contracts Payable	14,715,042	12,447,996	(14,715,042)	12,447,996	882,321	11,565,675
For issuance premiums and discounts	<u>-</u>	<u>1,381,939</u>	<u>(95,440)</u>	<u>1,286,499</u>	<u>159,623</u>	<u>1,126,876</u>
Total Contracts Payable	<u>14,715,042</u>	<u>13,829,935</u>	<u>(14,810,482)</u>	<u>13,734,495</u>	<u>1,041,944</u>	<u>12,692,551</u>
Notes Payable	<u>120,067</u>	<u>-</u>	<u>(22,870)</u>	<u>97,197</u>	<u>22,870</u>	<u>74,327</u>
Compensated absences	<u>96,271</u>	<u>54,002</u>	<u>(43,948)</u>	<u>106,325</u>	<u>35,221</u>	<u>71,104</u>
Business-type activities long-term liabilities	<u>\$ 28,137,431</u>	<u>\$ 13,883,937</u>	<u>\$ (16,361,871)</u>	<u>\$ 25,659,497</u>	<u>\$ 2,633,685</u>	<u>\$ 23,025,812</u>

REVENUE BONDS

The Authority issues bonds where the Authority pledges income derived from the acquired or constructed assets to pay debt service.

During 1999, the Authority issued \$3,525,000 of Series 1999A Bonds and \$4,055,000 Series 1999B Bonds for construction of water lines. The bonds carry a rate of interest ranging from 4.45%-5.75% per annum and are payable on March 1 and September 1 of each year. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. Monthly, the Authority is required to deposit the principal and interest payments of the bonds in a sinking fund bank account. Final maturity date of these bonds is September 1, 2021. The 1999B Series bonds were partially refunded in December 2006. See note about the 2006A series bonds. The 1999A Series bonds were repaid in 2011. See note about the 2011A series bonds.

The Authority constructed, using the proceeds from Series 1999A Bonds, new infrastructure to provide a significant number of gallons of potable water needed at the Georgia Power electric-generator plant each day. The maximum water required to be provided is 500,000 gallons per day. Georgia Power has the option to increase their maximum volume to 1,300,000 gallons per day. It is expected that the revenues from the sale of this water would be sufficient to cover the costs of providing it.

The Authority has constructed water lines from the Bear Creek Water Treatment Plant to Jackson County Water and Sewerage Authority line for a new source of water purchases. The Authority financed these lines by Series 1999B Bond Issue.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

During 2000, the Authority issued \$12,780,000 of Series 2000A Bonds. The 2000A bonds are to acquire and upgrade a wastewater treatment plant. The bonds carry a rate of interest ranging from 4.30%-5.75% per annum and are payable on March 1 and September 1 of each year. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The Authority is providing for the principal and interest payments of the bonds in a sinking fund bank account. Final maturity date of the 2000A series of bonds is September 1, 2022. The 2000A Series bonds were partially refunded in December 2006. See note about the 2006A series bonds. The remaining bonds were repaid in the current year.

During 2006, the Authority issued \$12,090,000 of Series 2006A revenue bonds to provide funds to partially advance refund the Authority's 1999B and 2000A series bonds. These bonds which bear interest rates from 3.50% to 5.25% mature September 1, 2022. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The Authority placed \$14,277,228 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 1999B and 2000A maturing 2007 through 2012. The refunding reduced the aggregate debt services payments by almost \$690,107 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$563,007. The accounting loss on the refunding was approximately \$1,233,357. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 1999B and 2000A as of December 31, 2015 was \$2,555,000 and \$8,160,000.

During 2006, the Authority issued \$5,530,000 of Series 2006B revenue bonds to provide funds for improvements to the system. The bonds, which bear interest rates ranging from 3.5% to 5%, mature September 1, 2011. The County has entered into a contract with the Authority to provide funds to repay those bonds. The County has allocated 16.25% of the Special Purpose Local Option Sales tax which commenced July 1, 2005 toward this obligation. See further discussion under pledged revenues.

During 2011, the Authority issued \$2,517,000 of Series 2011A revenue bonds to provide funds to repay the Authority's remaining 1999A series bonds. These bonds which bear interest rates at 2.92% mature September 1, 2020. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The refunding reduced the aggregate debt services payments by almost \$352,270 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$269,635. The accounting loss on the refunding was approximately \$69,408. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest method.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

During 2011, the Authority issued \$2,526,000 of Series 2011B revenue bonds to provide funds to fully repay the Authority's 2002 GEFA loan. These bonds which bear interest rates from 2.77% mature September 1, 2026. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The refunding reduced the aggregate debt services payments by almost \$139,426 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$148,954. There was no accounting loss on the refunding.

The annual requirements to amortize this debt using the variable interest rate of effective at December 31, 2015 are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$ 1,469,000	\$ 513,583	\$ 1,982,583
2017	1,523,000	449,500	1,972,500
2018	1,592,000	382,910	1,974,910
2019	1,666,000	310,343	1,976,343
2020-2024	4,811,000	508,679	5,319,679
2025-2026	<u>406,000</u>	<u>16,952</u>	<u>422,952</u>
Total	<u>\$ 11,467,000</u>	<u>\$ 2,181,967</u>	<u>\$ 13,648,967</u>

UPPER OCONEE BASIN WATER AUTHORITY CONTRACT

On November 1, 1997, the Upper Oconee Basin Water Authority (the Issuer) issued \$60,770,000 of Revenue Bonds, Series 1997 (UOBWA) in order to finance the acquisition, construction and installation of a water supply reservoir and a water treatment plant (collectively the Project). These Bonds, which mature July 1, 2027, bear interest at rates from 4.25% to 5.25%. The Issuer is governed by a board composed of ten members, four of whom are the chief elected officials of the member counties: Athens-Clarke, Barrow, Jackson, and Oconee Counties, whose regular terms shall be concurrent with their terms of office; four of whom are appointed by the governing authority of each Member County, whose terms shall be for one year; one who is appointed by the by the Upper Oconee Resource Management Commission, whose term shall be for a period of two years; and one who is appointed by the previously identified nine members of the board, whose term shall be for a period of two years.

Jackson County has entered into an Intergovernmental Agreement dated July 22, 1996, with UOBWA, Barrow County, and Oconee County that requires each county to pay its proportional share of the principal and interest payments on this debt. Those shares are Barrow County 37.520%, Jackson County 41.521%, and Oconee County 20.959%. While Jackson County has the legal obligation to make these payments, it is anticipated that the payments will be financed by the sale of water by the Jackson County Water and Sewerage Authority.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

In the event that the funds from such sales are not sufficient to pay the principal and interest, Jackson County has the obligation to levy property taxes sufficient to make them.

In order to present the impact of this project fairly, the debt and related intangible asset, “Water Plant Capacity”, are recorded as part of the Jackson County Water & Sewerage enterprise fund even though the legal obligation belongs to Jackson County. The Water Plant Capacity intangible asset is being amortized on a straight line basis over the life of the underlying assets of the UOBWA, 100 years for the dam/reservoir and 50 years for the water treatment facility.

During 2015, the Upper Oconee Basin Water Authority issued \$12,447,996 of revenue bonds (Series 2015A and 2015B) for a full refunding of the Authority’s Series 2005 revenue bonds. The refunding was undertaken to reduce total future debt service payments. The refunding resulted in an economic gain of \$3,290,430. The accounting loss for the County on the refunding was approximately \$1,189,840. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest method.

The scheduled payments of principal and interest are as follows:

<u>December 31</u>	<u>UOBWA</u> <u>Principal</u>	<u>UOBWA</u> <u>Interest</u>	<u>UOBWA</u> <u>Total</u>
2016	\$ 882,321	\$ 448,666	\$ 1,330,987
2017	896,854	433,261	1,330,115
2018	913,462	410,591	1,324,053
2019	940,451	382,782	1,323,233
2020	969,515	354,133	1,323,648
2021-2025	5,358,285	1,225,944	6,584,229
2026-2027	<u>2,487,108</u>	<u>125,912</u>	<u>2,613,020</u>
Total	<u>\$ 12,447,996</u>	<u>\$ 3,381,289</u>	<u>\$ 15,829,285</u>

GEFA LOANS

The Authority entered into a loan with the Georgia Environmental Facilities Authority (GEFA) during 1999 to provide water service to the Hidden Oaks Subdivision. The loan had a draw capacity of \$449,422. Only \$173,100 of this loan is required to be repaid at zero interest, with the balance being a subsidy. The loan is payable quarterly beginning June 1, 2000 and matures June 1, 2020.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

During 2003, the Authority obtained an additional loan from GEFA for \$2,882,291 at 3.98%. This loan along with a \$1,500,000 grant from the U.S Department of Commerce Economic Development Administration and a \$300,000 grant from the Appalachian Regional Commission was used to pay for sewer additions to serve new and existing industrial customers in the Allen Creek and Possum Creek area of the county including Toyota Industries North American, Inc.

<u>December 31</u>	<u>GEFA Principal</u>	<u>GEFA Subsidy</u>	<u>GEFA Total</u>
2016	\$ 8,877	\$ 13,993	\$ 22,870
2017	8,877	13,993	22,870
2018	8,877	13,993	22,870
2019	8,877	13,993	22,870
2020	<u>2,220</u>	<u>3,496</u>	<u>5,716</u>
Total	<u>\$ 37,728</u>	<u>\$ 59,468</u>	<u>\$ 97,196</u>

PLEDGED REVENUE

Jackson County Water & Sewerage Authority has pledged future water and sewer revenues, net of specified operating expenses, to repay an original debt of \$39.5 million. This debt is payable solely from water and sewer net revenues and is payable through 2027. The total principal and interest remaining to be paid is \$29.6 million. Principal and interest paid for the current year was \$4.8 million which was approximately 88.9% of net revenues. The County provided a subsidy of \$1.4 million to assist in making these payments.

The County has pledged, as security for the 2011 General Obligation bonds payable through 2017, a portion of the County's Special Purpose Local Option Sales Tax (SPLOST) 5 revenue which commenced July 1, 2011. In addition to this pledged revenue, these bonds are backed by the full faith and credit of the County. The total principal and interest remaining to be paid is \$10.6 million. Principal and interest paid for the current year was \$5.3 million which was approximately 114% of net revenues.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

OPERATING LEASES

The County is obligated under various operating leases for equipment purchases that have an initial term in excess of 1 year. Total cost for such leases were \$92,708 for the year ended December 31, 2015. Future minimum rental payments are as follows:

<u>December 31</u>	Minimum Payment
2016	\$ 105,522
2017	102,333
2018	39,406
2019	<u>279</u>
Total	<u>\$ 247,540</u>

NOTE 8 - INTERFUND BALANCES AND ACTIVITY

The composition of interfund balances as of December 31, 2015, is as follows:

<u>Due To</u>	Due From						Total Due from Other Funds
	General Fund	SPLOST	Capital Projects Fund	Other Nonmajor Governmental Funds	Sold Waste Disposal Facility	Internal Service Funds	
General Fund	\$ -	\$ 1,129,848	\$ 1,389,244	\$ 3,212,425	\$1,395,158	\$ 17,906	\$ 7,144,581
Nonmajor Governmental Funds	675,758	-	-	-	-	-	675,758
Mayfield Treatment Plant Fund	4,565	-	-	-	-	-	4,565
Internal Service Funds	<u>550</u>	-	-	-	-	-	<u>550</u>
Total Due to Other Funds	<u>\$ 680,873</u>	<u>\$ 1,129,848</u>	<u>\$ 1,389,244</u>	<u>\$ 3,212,425</u>	<u>\$1,395,158</u>	<u>\$ 17,906</u>	<u>\$ 7,825,454</u>

These balances resulted from 1) the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, 2) the time lag between the dates that transactions are recorded in the accounting system, 3) the time lag between the dates that payments between funds are made, 4) short-term loans, and 5) to fund capital projects.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Interfund transfers as of the year ended December 31, 2015, are as follows:

<u>Transfers Out</u>	<u>Transfers in</u>			<u>Total Transfers Out</u>
	<u>General Fund</u>	<u>Other Nonmajor Governmental Funds</u>	<u>Sold Waste Disposal Facility</u>	
General Fund	\$ -	\$ 2,792,923	\$ 132,560	\$ 2,925,483
Debt Service Fund	711,405	-	-	711,405
Other Nonmajor Governmental Funds	509,991	-	-	509,991
Solid Waste Fund	<u>23,866</u>	<u>-</u>	<u>-</u>	<u>23,866</u>
Total - Transfers in	<u>\$ 1,245,262</u>	<u>\$ 2,792,923</u>	<u>\$ 132,560</u>	<u>\$ 4,170,745</u>

Transfers are used to 1) supplement operating budgets, 2) help fund construction projects and debt service, and 3) reimburse unrestricted revenue.

NOTE 9 - RETIREMENT PLANS

DEFINED BENEFIT PENSION PLAN

Plan Description

The County contributes to the Association of County Commissioners of Georgia (ACCG) Defined Benefit Plan (Plan), which is a defined benefit pension plan.

The Plan provides retirement, disability, and death benefits to plan participants and beneficiaries. The Plan, through execution of an adoption agreement, is affiliated with the Association County Commissioners of Georgia Second Restated Defined Benefit Plan (the ACCG Plan), an agent multiple-employer pension plan administered by GEBCorp. The ACCG, in its role as the Plan Sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan Document. The Plan issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to Jackson County Board of Commissioners, 67 Athens Street, Jefferson, Georgia 30549.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Before January 1, 1998, all full-time County employees were eligible to participate in the Plan after completing three years of service. No employees can become participants after January 1, 1998. Benefits are fully vested after five years of service. Participants become eligible to retire at age 65 with 3 years of participation in the Plan, but not beyond age 70. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.00% of average compensation up to \$6,600 plus 1.50% of average compensation in excess of \$6,600 plus \$36.00 for each year of credited service payable as a life annuity. Service is limited to 35 years.

Compensation is averaged over a five-year period prior to retirement or termination. The Plan also provides benefits in the event of death or disability. These benefit provisions were established by an adoption agreement executed by the County Board of Commissioners.

All benefit accruals are frozen as of November 30, 1997, except employees electing to remain in the Plan with unfrozen benefits or any employee who retires prior to November 30, 2007. Any employee who retired prior to November 30, 2007 had the option to accrue benefits until their actual date of retirement and forfeit their right to their account balance in their supplemental 401(a) plan.

Participant counts as of December 31, 2014, (the most recent actuarial valuation date) and covered compensation (base on covered earnings for the preceding year) are shown below:

Retirees, beneficiaries and disabled participants receiving benefits	66
Terminated plan participants entitled to but not yet receiving benefits	101
Active employees participating in the Plan	203
Total number of Plan participants	370
Covered compensation for active participants	\$ 8,055,087

Contributions

The County is required to contribute at an actuarially determined rate. Section 47-20 of the Georgia Code set forth minimum funding standards for state and local governmental pension plans. Administrative expenses are based on total covered compensation of active plan participants and are added to the state-required annual funding requirement. County employees are not required to contribute to the Plan. The County contributes the entire cost of the Plan, using the actuarial basis described in the annual valuation report.

Net Pension Liability

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The County's net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The total pension liability as of the December 31, 2014 valuation was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
Salary Increases	3.00-4.50%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table for Males and Females.

The actuarial assumptions used in the 2014 valuation were based on the results of an actuarial experience study for the period January 1, 1988 - December 31, 2014.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term expected real rate of return*
Fixed income	30.00%	3.22%
Domestic large equities	30.00	2.34
Domestic mid equities	5.00	1.43
Domestic small equities	5.00	0.27
REIT	5.00	0.57
International	15.00	0.47
Multi cap	5.00	0.53
Global allocation	5.00	0.66
TOTAL	100.00%	

* Rates shown are net of the 3.50% assumed rate of inflation

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Change in the Net Pension Liability

	<u>Pension Liability</u>	<u>Fiduciary Net Position</u>	<u>Net Pension Liability</u>
Balances at December 31, 2013	\$ 13,141,350	\$ 10,958,319	\$ 2,183,031
Changes for the year:			
Service cost	415,404	-	415,404
Interest	962,724	-	962,724
Contribution-employer	-	250,000	(250,000)
Contribution-employee	-	262,183	(262,183)
Net investment income	-	800,576	(800,576)
Benefit payments	(610,064)	(610,064)	-
Administrative expense	-	(40,248)	40,248
Other charges	-	(125,648)	125,648
Net changes	<u>768,064</u>	<u>536,799</u>	<u>231,265</u>
Balances at December 31, 2014	<u>\$ 13,909,414</u>	<u>\$ 11,495,118</u>	<u>\$ 2,414,296</u>

For the year ended December 31, 2015, the County recognized pension expense of \$382,503. There was not a required contribution for the year ended December 31, 2015.

The following presents the County's net pension liability calculated using the discount rate of 7.50%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	<u>1 % Decrease (6.50%)</u>	<u>Current Discount Rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
County's net pension liability	<u>\$ 4,279,659</u>	<u>\$ 2,414,296</u>	<u>\$ 867,245</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

DEFINED CONTRIBUTION PLAN

Effective January 1, 1998, the County, by resolution, adopted the ACCG Defined Contribution Money Purchase Plan, which operates in conjunction with the Deferred Compensation Plan. In August 2008, the County switched companies from ACCG to ICMA Retirement Corporation. There is no waiting period for employees to participate. In August 2008, the County adopted a graduated vesting system, as follows: after 2 years of service, employees are 25% vested; after 3 years of service, employees are 50% vested; after 4 years of service, employees are 75% vested; and after 5 years of service, employees are 100% vested. The department heads are 50% vested after 1 year of service and 100% vested after 2 years of service. The County contributes 4% of salary as a base contribution for employees with 0-9 years of service, 5% for employees with 10-14 years of service, 6% for employees with 15-19 years of service, and 7% for employees with 20 or more years of service. In addition, the County will match 50% of employee voluntary contributions up to 6% of salary. The County may change the contribution requirements by resolution.

The employee contributions for 2015 were \$576,946 and the County base contribution was \$388,245. Due to the economic slowdown, the County has not made any matching contributions for the year.

DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Because the assets are held in trust for the employees, they are not assets of the County and are not reported in these financial statements.

OTHER POST-RETIREMENT BENEFITS

Plan Description

The County administers a single-employer defined benefit healthcare plan, the Jackson County Retirement Medical Plan, established by resolution. The plan coverages and contribution requirements may be amended by resolution as well. The plan provides healthcare coverage including medical, dental, and vision, for eligible retirees, their spouses, and dependent children through the county's health insurance plan, which covers both active and retired members. The plan does not issue a stand-alone report.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Any employee with 20 or more years of service who retires between 60 and 65 years of age may continue on the County's health insurance plan at the same cost as an active employee. This includes coverage for their spouse. At age 65 or normal Medicare retirement age, if earlier, the County provides a Medicare supplemental insurance policy for the retiree only and regular medical coverage terminates. The spouse may continue on the County's health plan at the employee's cost until the spouse reaches age 65. Employees may choose the greater of this benefit or the benefit described below.

Public Safety Employees

Eligible employees are those age 55 with a minimum of 20 years of full-time, certified public safety service. Employees earn 3% per year towards their coverage for the first 20 years of service and 4% per year for years 21-30. They also earn 2.5% per year towards coverage for their spouse and dependent children. Coverage for the spouse ends when they reach normal Medicare retirement age. Coverage for dependent children ends when they no longer qualify as a dependent. Once the employee reaches normal Medicare retirement age, the County provides a Medicare supplemental insurance policy for the retiree only and regular medical coverage terminates.

Non Public Safety Employees

Eligible employees are those age 60 with a minimum of 20 years of full-time service. Employees earn 3% per year towards their coverage for the first 20 years of service and 4% per year for years 21-30. They also earn 2.5% per year towards coverage for their spouse and dependent children. Coverage for the spouse ends when they reach normal Medicare retirement age. Coverage for dependent children ends when they no longer qualify as a dependent. Once the employee reaches normal Medicare retirement age, the County provides a Medicare supplemental insurance policy for the retiree only and regular medical coverage terminates.

Funding Policy

For fiscal year 2015, the County contributed \$155,001 to the plan. These benefits are funded on a "pay as you go" method. In fiscal year 2015, total member contributions were \$13,157, through their required contribution of \$505 per month for retiree only coverage and \$1,270 month for retiree and spouse coverage.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Annual OPEB Cost and Net OPEB Obligation

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the *annual required contribution by the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

	<u>2015</u>	<u>2014</u>
Annual required contribution	\$ 805,818	\$ 785,009
Interest on net OPEB obligation	192,667	164,819
Adjustment to annual required contribution	<u>(184,057)</u>	<u>(157,453)</u>
Annual OPEB cost	814,428	792,375
Employer contributions made with interest	<u>(155,001)</u>	<u>(96,164)</u>
Increase (decrease) in net OPEB obligation	659,427	696,211
Net OPEB obligation, Beginning of year	<u>4,816,680</u>	<u>4,120,469</u>
Net OPEB obligation, End of year	<u><u>\$ 5,476,107</u></u>	<u><u>\$ 4,816,680</u></u>

The County performs actuarial valuations every two years. The data for 2015 is projected based on rates from 2013 applied to 2014 salaries.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 and the preceding two years were as follows:

<u>Fiscal Year Ended</u> <u>December 31,</u>	<u>Annual OPEB</u> <u>Cost</u>	<u>Employer</u> <u>Contributions</u>	<u>Percentage of</u> <u>Annual OPEB</u> <u>Cost Contributed</u>	<u>Net OPEB</u> <u>Obligation</u>
2015	\$ 814,428	\$ 155,001	19.0%	\$ 5,476,107
2014	\$ 792,375	\$ 96,164	12.1%	\$ 4,816,680
2013	\$ 751,026	\$ 77,663	10.3%	\$ 4,120,469

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

Funded Status and Funding Progress

The data for the most current year are as follows:

<u>As of January 1</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Accrued Liability (AAL) - Projected Unit Credit</u> (b)	<u>Unfunded AAL (UAAL)</u> (b-a)	<u>Funded Ratio</u> (a/b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> [(b-a)/c]
2015	\$ -	\$6,354,294	\$ 6,354,294	0.0%	\$15,175,486	41.9%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The Schedule of Other Post Retirement Benefits Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Actuarial valuations are done biennially. Additional years will be added over time.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The information was determined as part of the actuarial valuation as of January 1, 2014. Additional information as of the latest actuarial valuation follows:

Valuation date	January 1, 2014
Actuarial cost method	Projected Unit Credit
Amortization method	30-year open period; level percentage of pay payment
Asset valuation method	Market value
Actuarial assumptions:	
Investment rate return	4.00%
Post-retirement benefit increases	0%
Projected salary increases	0%
Includes inflation at	3.00%
Healthcare cost trend rate(s):	
Select rates	7.75% for 2015 graded to 5.00% for 2019
Ultimate rate	5.00%

NOTE 10 - RISK MANAGEMENT

The County is exposed to various risks in terms of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The County has not decreased any of its insurance coverage from the prior year, and there have been no claims in excess of insurance coverage over the past three years.

GROUP HEALTH INSURANCE

The County accounts for the risks associated with the employee's health insurance plan in the Health Insurance Fund, an internal service fund where assets are set aside for claim settlements. In 2014, the County changed from purchasing commercial insurance to a partially self-insured plan where commercial insurance is purchased for claims in excess of coverage provided by the County. The specific stop loss limit per person was \$100,000.

Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. At December 31, 2015, the County included in accrued expenses \$188,338 for unpaid claims. This liability was determined based on actual claims received for the first two months after year-end plus projected claims based on prior years activity. These claims are expected to be paid within 12 months of the year-end.

The County pays most of the coverage for eligible employees and their dependents. Employee contributions are used to pay claims and expense of the plan incurred during the year.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

	Beginning of Year	Incurred Claims and Changes in Estimates	Claims Payments	End of Year
Year ended December 31, 2015	\$ 240,753	\$ 3,964,410	\$ (4,016,825)	\$ 188,338

WORKERS' COMPENSATION

The County participates in the Association County Commissioners of Georgia (ACCG) Group Self-Insurance Workers' Compensation Fund (GSIWCF) (FUND), a self-insured pool cooperative arrangement among its members to finance workers' compensation coverage. The fund is owned by its members and is managed by a seven member Board of Trustees made up of representatives from participating counties. Losses up to \$450,000 per individual claim are paid by the Fund.

However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer. The members of the Fund are assessable if the losses that the Fund must pay exceed the assets of the pool. At December 31, 2015, there was no need for such an assessment. Therefore, no liability has been included in these financial statements.

As part of these risk pools, (IRMA & GSIWCF), the County is obligated to pay all contributions and assessments to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents that could require the funds to pay any type of loss. The County is also to allow all the pools' agents and attorneys to represent the county in investigations, settlement discussions, and all levels of litigation arising out of any claim made against the county.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all costs assessed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the past three years have not exceeded the coverage.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

OTHER

The County is a member of the Association of County Commissioners of Georgia Interlocal Risk Management Agency (IRMA). IRMA is a group self-insurance fund covering general liability, automobile damage and theft, fire damage, and employee dishonesty for Georgia County governments. IRMA pays losses up to \$100,000 per individual claim or \$1,000,000 for all claims. However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer.

The members of IRMA are assessable if the losses that IRMA must pay exceed the assets of the pool. At December 31, 2015, there was no need for such an assessment.

NOTE 11 - RELATED PARTY TRANSACTIONS

The County is one of four member counties of the Upper Oconee Basin Water Authority, a public body corporate and politic created in 1994 by an act of the General Assembly of the State of Georgia (the "Act"). Pursuant to the Act, the Authority is authorized to acquire and develop adequate sources of water supply, including but not limited to the construction of reservoirs; the treatment of such water, and thereafter the transmission of such water within the Upper Oconee Basin area, and to the various counties, municipalities, and public authorities within the Upper Oconee Basin area; to conserve water; to fulfill its purposes and perform its projects in an environmentally sensitive manner; and to strictly limit interbasin transfers of water. The County has entered into the Intergovernmental Reservoir and Raw Water Supply Agreement with the Authority as well as the Intergovernmental Water Treatment and Transmission Agreement as well as certain supplemental contracts whereby the County agrees to provide funds for the operation and maintenance of the Project and to the extent another Member County fails to fulfill its obligation to pay costs of operating the Project, including payment of debts service, to provide additional funds for such costs, irrespective of the demand for or the Project's output of water. Complete financial statements for the Upper Oconee Basin Water Authority may be obtained from: Georgia Mountains Regional Commission, 305 Research Drive, Athens, Georgia 30605.

NOTE 12 - CONTINGENT LIABILITIES

The County is a party to several legal proceedings that normally occur in governmental operations. As of the date of this financial statement, no awards in these cases have been made against the County. The results of any litigation, however, contain elements of uncertainty, and liability, if any, which might result from these proceedings, would not, in the opinion of management, have a material adverse effect on the ability of the County to meet its financial obligations.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

In May of 1999, the County accepted a Community Development Block Grant from the Department of Community Affairs in the amount of \$500,000 for the construction of a new Mental Health Center. As a condition of the grant, the County must agree to use the facility for the approved purpose throughout the life of the facility. Should the facility be converted to an ineligible use, the Department of Community Affairs will require repayment of the grant. The repayment will be based on 20-year straight-line depreciation, except 100% repayment of the grant funds will be required to be repaid if the facility is converted during the first five years after the grant closeout date. The period for calculating the repayment amount began upon closeout of the grant in December 2000 and continue until approximately December 2020.

In February of 2010, the County accepted a Community Development Block Grant from the Department of Community Affairs in the amount of \$500,000 for the renovation of the Senior Center. As a condition of the grant, the County must agree to use the facility for the approved purpose throughout the life of the facility. Should the facility be converted to an ineligible use, the Department of Community Affairs will require repayment of the grant. The repayment will be based on 20-year straight-line depreciation, except 100% repayment of the grant funds will be required to be repaid if the facility is converted during the first five years after the grant closeout date. The period for calculating the repayment amount began upon closeout of the grant in March 2011 and continue until approximately March 2031.

NOTE 13 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the County to place a final cover on a landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for up to thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports an estimated portion of these closure and postclosure care costs as a current operating expenditure in each period based on landfill capacity used as of each balance sheet date. The estimated costs are subject to adjustment due to changes in inflation or deflation, technology, or applicable laws or regulations. The current year amortization with respect to the postclosure costs is \$49,810. The amount of postclosure care costs remaining as of December 31, 2015 is \$905,419. The landfill was officially closed August 20, 1997.

NOTE 14 - CERTAIN SIGNIFICANT ESTIMATES

As discussed in NOTE 1, estimates are used in the preparation of these financial statements. Several of the estimates qualified as a significant estimate, in that it is reasonably possible that the estimate will change in the near term due to one or more future confirming events and this change will have a material effect on the financial statements.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

The estimate for the postclosure cost of the County's landfill, which was closed in 1997 qualifies as a significant estimate. Jackson County has estimated the remaining closure and the thirty-year post closure monitoring cost to be \$905,419. The ultimate cost, however will depend on the extent of contamination found as the project progresses.

The estimate for allowance for doubtful accounts related to fines receivable and ambulance charges receivables qualifies as a significant estimate. The estimate is calculated based on prior years' collection experience.

The estimate for accumulated depreciation on capital assets qualifies as a significant estimate. This estimate is based on the original or estimated cost of the assets, depreciated over the estimated useful lives using the straight line method.

NOTE 15 - NORTHEAST GEORGIA REGIONAL COMMISSION

Jackson County, in conjunction with cities and counties in the ten (10) county Piedmont, Georgia area are members of the Northeast Georgia Regional Commission (NEGRC). Membership in a regional commission is automatic for each municipality and county in the state. The official Code of Georgia Section 50-8-34 (Georgia Planning Act of 1989) provides for the organizational structure of the regional commissions. Each county and municipality in the state is required by law to pay minimum annual dues to the regional commission. The County paid annual dues in the amount of \$44,747 to the NEGRC for the year ended December 31, 2015. The NEGRC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The County board members and municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the County or municipality) to serve as the nonpublic Board member from a County.

The Georgia Planning Act of 1989 (O.C.G.A. 50-8-34) defines regional commissions as public agencies and instrumentalities of their members. Georgia laws also provide that the member governments are liable for any debts or obligations of a regional commission beyond its resources. (O.C.G.A. 50-8-39.1)

Separate financial statements for the NEGRC may be obtained from:

Northeast Georgia Regional Commission
305 Research Drive
Athens, Georgia 30605

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2015

NOTE 16 - CHANGE IN ACCOUNTING PRINCIPLE

As of January 1, 2015, the County restated its financial statements for the fiscal year ended December 31, 2014.

Governmental Funds

General Fund

To recognize pension contributions paid in prior year in 2015.	<u>\$ 250,000</u>
Net increase in General Fund Balance	<u>\$ 250,000</u>

Governmental Activities

To restate the 2014 ending balance of the net pension liability to implement GASB 68.	<u>\$ (2,307,491)</u>
Net decrease in Governmental Activities net position	<u>\$ (2,307,491)</u>

JACKSON COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE NET PENSION LIABILITY -
ACCG SECOND RESTATED DEFINED BENEFIT PLAN
For the Year Ended December 31, 2015
"Unaudited"

<u>For the Year Ended December 31,</u>	<u>2015</u>
Net pension liability	\$ 2,414,296
Covered-employee payroll	\$ 8,055,087
Net pension liability as a percentage of its covered-employee payroll	29.97%
Plan fiduciary net position as a percentage of the total pension liability	82.60%

NOTE: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

JACKSON COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS -
ACCG SECOND RESTATED DEFINED BENEFIT PLAN
For the Year Ended December 31, 2015
"Unaudited"

<u>For the Year Ended December 31,</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Contractually required contribution	\$ -	\$ 702,165	\$ 634,846	\$ 633,066	\$ 568,781	\$ 516,547
Contributions in relation to the contractually required contribution	250,000	702,165	671,674	688,315	568,781	564,459
Contribution deficiency (excess)	<u>\$ (250,000)</u>	<u>\$ -</u>	<u>\$ (36,828)</u>	<u>\$ (55,249)</u>	<u>\$ -</u>	<u>\$ (47,912)</u>
County's covered-employee payroll	\$ 8,055,087	\$ 7,718,247	\$ 8,107,248	\$ 7,714,898	\$ 7,199,794	\$ 6,120,996
Contributions as a percentage of covered-employee payroll	3.10%	9.10%	8.28%	8.92%	7.90%	9.22%

NOTE: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available, data from 6 previous years presented.

JACKSON COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF NOTES TO REQUIRED SUPPLEMENTARY INFORMATION -
ACCG SECOND RESTATED DEFINED BENEFIT PLAN
For the Year Ended December 31, 2015
“Unaudited”

Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the schedule of contributions are calculated as of June 30, three years prior to the end of the fiscal year in which donations are reported. The following actuarial methods and assumptions were used to determine the contractually required contributions for the year ended December 31, 2015 reported in that schedule:

Valuation Date	December 31, 2014
Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, open
Remaining Amortization period	30 years
Asset Valuation method	Five-year smoothed market
Inflation Rate	3.50%
Salary Increases	3.0%-4.5%, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

JACKSON COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF OTHER POST RETIREMENT BENEFITS FUNDING PROGRESS
For the Year Ended December 31, 2015
"Unaudited"

Actuarial Valuation Date (1/1)	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Funded Ratio (1) / (2)	(4) Unfunded AAL (UAAL) (2) - (1)	(5) Covered Payroll	(6) UAAL as a Percentage of Covered Payroll (4) / (5)
2008	\$ -	\$ 4,757,902	- %	\$ 4,757,902	\$ 13,331,911	35.69 %
2010	\$ -	\$ 5,862,271	- %	\$ 5,862,271	\$ 15,002,260	39.08 %
2012	\$ -	\$ 6,302,572	- %	\$ 6,302,572	\$ 14,397,085	43.78 %
2014	\$ -	\$ 6,354,294	- %	\$ 6,354,294	\$ 14,773,021	43.01 %

2008 was the first year that this plan was effective. The County has biennial actuarial valuations.

JACKSON COUNTY, GEORGIA
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2015
(Required Supplementary Information)

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH
	ORIGINAL	FINAL		FINAL BUDGET
				POSITIVE (NEGATIVE)
FUND BALANCE, Beginning of year, restated	\$ 6,641,298	\$ 6,641,298	\$ 6,641,298	\$ -
RESOURCES (INFLOWS)				
Taxes	30,712,281	30,712,281	30,137,136	(575,145)
Licenses and permits	54,900	54,900	76,476	21,576
Intergovernmental	686,707	1,567,831	1,485,066	(82,765)
Fines and forfeitures	1,087,500	1,087,500	1,073,166	(14,334)
Charges for services	3,799,600	3,804,053	3,388,979	(415,074)
Contributions and donations	-	-	20	20
Investment income	15,000	15,000	3,864	(11,136)
Miscellaneous	17,500	38,158	32,827	(5,331)
Sale of county property	-	90,000	85,538	(4,462)
Refunding bond proceeds	-	7,665,000	7,665,000	-
Premium on bonds issued	-	583,696	583,696	-
Capital lease issued	-	379,435	379,435	-
Transfers in	126,667	126,667	1,245,262	1,118,595
Total Resources (Inflows)	<u>36,500,155</u>	<u>46,124,521</u>	<u>46,156,465</u>	<u>31,944</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>43,141,453</u>	<u>52,765,819</u>	<u>52,797,763</u>	<u>31,944</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
General Government				
Legislative	294,244	315,567	314,923	644
Chief executive	185,962	191,262	191,205	57
Elections	-	1,223	720	503
Voter registration	222,327	244,150	243,516	634
Financial administration	506,473	584,088	583,195	893
Purchasing	66,173	66,496	65,522	974
Data processing/MIS	799,665	865,559	864,998	561
Human resources	216,072	217,120	214,744	2,376
Tax commissioner	507,051	597,065	596,198	867
Tax assessor	608,274	756,611	756,435	176
Courthouse	1,643,658	2,086,658	2,086,651	7
District courthouse	49,198	48,698	46,813	1,885
Maintenance superintendent	616,723	693,222	693,064	158
Administration building	108,290	112,290	111,506	784
Board of Equalization	32,850	18,850	18,578	272
Commerce Service Center	23,800	24,300	24,246	54
Contingency	30,000	-	-	-
Total General Government	<u>5,910,760</u>	<u>6,823,159</u>	<u>6,812,314</u>	<u>10,845</u>
Judicial				
Superior court	319,021	313,721	313,645	76
Clerk of superior court	502,672	588,440	587,658	782
District attorney	370,279	435,324	434,643	681
State court	185,174	197,551	197,463	88
Magistrate court	249,159	280,236	280,213	23
Probate court	203,662	240,416	239,814	602
Juvenile court	493,594	534,263	533,421	842
Public defender	391,240	361,240	361,095	145
Solicitor-victims assistance	72,401	92,155	91,889	266
Solicitor-state court	256,444	303,521	303,048	473
Total Judicial	<u>3,043,646</u>	<u>3,346,867</u>	<u>3,342,889</u>	<u>3,978</u>
Public Safety				
Sheriff	5,456,972	6,238,512	6,238,084	428
Detention center	4,389,944	12,045,545	12,044,241	1,304
Correctional institute	2,018,960	2,435,464	2,434,654	810
Correctional institute fire brigade	175,900	164,900	164,120	780
Firemen's association	43,500	895,500	894,552	948
Coroner	40,721	62,721	62,476	245
Animal shelter	66,000	93,000	92,155	845
County Marshal	74,437	85,760	85,569	191
Animal control	114,139	116,893	116,870	23
Total Public Safety	<u>12,380,573</u>	<u>22,138,295</u>	<u>22,132,721</u>	<u>5,574</u>

JACKSON COUNTY, GEORGIA
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2015
(Required Supplementary Information)

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH
	ORIGINAL	FINAL		FINAL BUDGET POSITIVE (NEGATIVE)
CONTINUED.....				
Public Works				
Roadways and walkways	1,144,167	2,004,492	2,004,319	173
Other maintenance	427,325	475,256	475,145	111
Street lighting	265,000	247,000	246,456	544
Engineering	25,000	18,000	17,485	515
Commerce sewer expansion	33,167	33,167	33,167	-
Water and sewer administration	1,612,152	1,382,152	1,376,876	5,276
Total Public Works	<u>3,506,811</u>	<u>4,160,067</u>	<u>4,153,448</u>	<u>6,619</u>
Public Health and Welfare				
Health department	275,000	275,000	275,000	-
Transportation services	133,183	325,753	325,544	209
Mental health	15,300	15,335	15,334	1
Boys and Girls Club	10,000	10,000	10,000	-
Certified Literate Program	10,280	10,280	10,280	-
Family and children services	42,140	42,140	42,140	-
Peace Place subsidy	10,000	-	-	-
Other public health and welfare	29,000	12,000	11,513	487
Creative Center	20,980	11,980	11,956	24
Total Public Health and Welfare	<u>545,883</u>	<u>702,488</u>	<u>701,767</u>	<u>721</u>
Recreation and Culture				
Parks	-	-	(53)	53
Library	112,500	112,500	112,500	-
Total Recreation and Culture	<u>112,500</u>	<u>112,500</u>	<u>112,447</u>	<u>53</u>
Housing and development				
Conservation	4,500	-	-	-
Forestry	15,980	10,980	10,417	563
Economic development	5,083,888	5,083,888	5,083,886	2
Agencies	522,329	664,329	664,111	218
County agent	111,053	113,180	113,153	27
Community promotion	56,400	66,400	65,690	710
Airport	215,000	235,269	233,759	1,510
GIS mapping	138,015	158,607	157,680	927
Total Housing and Development	<u>6,147,165</u>	<u>6,332,653</u>	<u>6,328,696</u>	<u>3,957</u>
Transfers out	5,619,682	2,925,626	2,925,483	143
TOTAL CHARGES TO APPROPRIATIONS	<u>37,267,020</u>	<u>46,541,655</u>	<u>46,509,765</u>	<u>31,890</u>
CHANGE IN FUND BALANCE	<u>(766,865)</u>	<u>(417,134)</u>	<u>(353,300)</u>	<u>63,834</u>
FUND BALANCE, End of year	<u>\$ 5,874,433</u>	<u>\$ 6,224,164</u>	<u>\$ 6,287,998</u>	<u>\$ 63,834</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Fire District - to account for funds collected from taxes charged on property that are used to provide fire protection and control services.

Emergency 911 Telephone Service - to account for the cost of providing service to the County as provided in title 46, Chapter 5 of the Official Code of Georgia Annotated.

Emergency Management/Rescue – to account for funds received from grants and contributions for the emergency management agency/rescue programs.

Emergency Services/Ambulance - to account for the fees charged to users of the county ambulance service. The funds are used to operate the ambulance service.

Jail Fund - to account for funds collected from fines and forfeitures and other revenues to be used for the operation of the County jail.

Law Library - to account for funds collected from fines and forfeitures to be used to maintain the Law Library as provided in title 36, Chapter 15 of the Official Code of Georgia Annotated.

Keep Jackson Beautiful - to account for various grants and donations as well as subsidies from the General Fund to support various activities and projects that reduce littering and other practices that diminish the beauty of the County.

Protective Inspection/Planning and Zoning - to account for license and permit fees that are collected on new developments that are used for the planning of new developments in the County.

Parks and Recreation - to account for funds received from fees charged for the use of services with the parks and recreation programs.

Senior Center - to account for grants and other funds received for the operation of the county Senior Center.

Drug Enforcement - to account for funds collected from fines and forfeitures to be used for drug abuse, treatment and education programs.

Drug Court – to account for funds collected to operate the drug accountability court.

**JACKSON COUNTY, GEORGIA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2015**

SPECIAL REVENUE FUNDS

	FIRE DISTRICT	EMERGENCY E911 TELEPHONE SERVICES	EMERGENCY MANAGEMENT /RESCUE SERVICES	EMERGENCY SERVICES/ AMBULANCE	JAIL FUND	LAW LIBRARY	KEEP JACKSON BEAUTIFUL	PROTECTIVE INSPECTION/ PLANNING AND ZONING
ASSETS								
Cash	\$ 3,087,497	\$ 465,455	\$ 147,434	\$ 475,987	\$ 183,109	\$ 25,581	\$ -	\$ -
Receivables (net of allowance for uncollectibles)	1,115,413	226,710	-	1,544,452	-	-	-	-
Interfund receivables	38,370	-	1,140	-	-	-	2,765	610,155
Prepaid items	202,016	98,279	-	48,561	-	-	-	-
Inventories	-	-	-	112,343	-	-	-	-
TOTAL ASSETS	\$ 4,443,296	\$ 790,444	\$ 148,574	\$ 2,181,343	\$ 183,109	\$ 25,581	\$ 2,765	\$ 610,155
LIABILITIES AND FUND BALANCES								
Liabilities								
Accounts payable	\$ 21,228	\$ 22,597	\$ 2,738	\$ 41,331	\$ 1,000	\$ 1,025	\$ 1,480	\$ 27,002
Other accrued items	39,366	32,661	1,463	91,919	-	-	1,224	6,459
Interfund payables	-	525,348	-	2,551,694	21,295	6,326	-	-
Unearned revenue	-	-	-	510	-	-	-	338,005
TOTAL LIABILITIES	60,594	580,606	4,201	2,685,454	22,295	7,351	2,704	371,466
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - property taxes	2,786,000	-	-	-	-	-	-	-
TOTAL DEFERRED INFLOWS OF RESOURCES	2,786,000	-	-	-	-	-	-	-
TOTAL LIABILITIES, AND DEFERRED INFLOWS OF RESOURCES	2,846,594	580,606	4,201	2,685,454	22,295	7,351	2,704	371,466
FUND BALANCES								
Nonspendable:								
Prepaid expenditure	202,016	98,279	-	-	-	-	-	-
Restricted:								
Capital outlay projects	-	-	-	-	-	-	-	-
Judicial programs	-	-	-	-	-	18,230	-	-
Public safety programs	1,394,686	111,559	-	-	160,814	-	-	-
Committed:								
Public safety programs	-	-	144,373	-	-	-	-	-
Health and welfare programs	-	-	-	-	-	-	-	-
Recreation and culture programs	-	-	-	-	-	-	-	-
Housing and development programs	-	-	-	-	-	-	61	238,689
Unassigned	-	-	-	(504,111)	-	-	-	-
TOTAL FUND BALANCES	1,596,702	209,838	144,373	(504,111)	160,814	18,230	61	238,689
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 4,443,296	\$ 790,444	\$ 148,574	\$ 2,181,343	\$ 183,109	\$ 25,581	\$ 2,765	\$ 610,155

**JACKSON COUNTY, GEORGIA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2015**

	<u>SPECIAL REVENUE FUNDS</u>					<u>CAPITAL PROJECTS FUNDS</u>	
	<u>PARKS AND RECREATION</u>	<u>SENIOR CENTER</u>	<u>DRUG ENFORCEMENT</u>	<u>DRUG COURT</u>	<u>SUBTOTAL SPECIAL REVENUE FUNDS</u>	<u>CDBG</u>	<u>TOTAL NONMAJOR GOVERNMENTAL FUNDS</u>
ASSETS							
Cash	\$ -	\$ 226,824	\$ 61,015	\$ 296,187	\$ 4,969,089	\$ 150,323	\$ 5,119,412
Receivables (net of allowance for uncollectibles)	5,740	40,082	-	41,744	2,974,141	-	2,974,141
Interfund receivables	23,328	-	-	-	675,758	-	675,758
Prepaid items	-	-	-	-	348,856	-	348,856
Inventories	-	-	-	-	112,343	-	112,343
TOTAL ASSETS	<u>\$ 29,068</u>	<u>\$ 266,906</u>	<u>\$ 61,015</u>	<u>\$ 337,931</u>	<u>\$ 9,080,187</u>	<u>\$ 150,323</u>	<u>\$ 9,230,510</u>
LIABILITIES AND FUND BALANCES							
Liabilities							
Accounts payable	\$ 18,054	\$ 4,275	\$ -	\$ 6,161	\$ 146,891	\$ 67,211	\$ 214,102
Other accrued items	10,874	-	-	915	184,881	-	184,881
Interfund payables	-	77,513	-	3,800	3,185,976	26,449	3,212,425
Unearned revenue	-	-	-	-	338,515	-	338,515
TOTAL LIABILITIES	<u>28,928</u>	<u>81,788</u>	<u>-</u>	<u>10,876</u>	<u>3,856,263</u>	<u>93,660</u>	<u>3,949,923</u>
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes	-	-	-	-	2,786,000	-	2,786,000
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,786,000</u>	<u>-</u>	<u>2,786,000</u>
TOTAL LIABILITIES, AND DEFERRED INFLOWS OF RESOURCES	<u>28,928</u>	<u>81,788</u>	<u>-</u>	<u>10,876</u>	<u>6,642,263</u>	<u>93,660</u>	<u>6,735,923</u>
FUND BALANCES							
Nonspendable:							
Prepaid expenditure	-	-	-	-	300,295	-	300,295
Restricted:							
Capital outlay projects	-	-	-	-	-	56,663	56,663
Judicial programs	-	-	-	327,055	345,285	-	345,285
Public safety programs	-	-	61,015	-	1,728,074	-	1,728,074
Committed:							
Public safety programs	-	-	-	-	144,373	-	144,373
Health and welfare programs	-	185,118	-	-	185,118	-	185,118
Recreation and culture programs	140	-	-	-	140	-	140
Housing and development programs	-	-	-	-	238,750	-	238,750
Unassigned	-	-	-	-	(504,111)	-	(504,111)
TOTAL FUND BALANCES	<u>140</u>	<u>185,118</u>	<u>61,015</u>	<u>327,055</u>	<u>2,437,924</u>	<u>56,663</u>	<u>2,494,587</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 29,068</u>	<u>\$ 266,906</u>	<u>\$ 61,015</u>	<u>\$ 337,931</u>	<u>\$ 9,080,187</u>	<u>\$ 150,323</u>	<u>\$ 9,230,510</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended December 31, 2015

SPECIAL REVENUE FUNDS

	FIRE DISTRICT	EMERGENCY E911 TELEPHONE SERVICE	EMERGENCY MANAGEMENT/ RESCUE SERVICES	EMERGENCY SERVICES/ AMBULANCE	JAIL FUND	LAW LIBRARY	KEEP JACKSON BEAUTIFUL	PROTECTIVE INSPECTION/ PLANNING & ZONING
REVENUES								
Taxes	\$ 2,220,938	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	310,078
Intergovernmental	459,748	2,100	105,254	-	-	-	-	-
Fines and forfeitures	-	-	-	-	159,257	13,392	-	-
Charges for services	15,482	1,186,303	-	2,938,917	-	-	-	39,838
Investment income	3,592	-	-	-	-	-	-	-
Miscellaneous	25,901	-	-	(41,042)	-	-	-	-
TOTAL REVENUES	2,725,661	1,188,403	105,254	2,897,875	159,257	13,392	-	349,916
EXPENDITURES								
Current Expenditures								
General government	-	-	-	-	-	-	-	-
Judicial	-	-	-	-	179	30,956	-	-
Public safety	1,930,698	1,415,469	78,470	3,992,204	154,627	-	-	-
Public health and welfare	-	-	-	-	-	-	-	-
Recreation and culture	-	-	-	-	-	-	-	-
Housing and development	-	-	-	-	-	-	72,117	538,505
Intergovernmental	-	-	-	-	-	-	-	-
Capital outlay	629,191	62,957	76,401	71,274	21,104	-	-	-
Debt service								
Principal	276,430	-	3,312	142,223	-	-	-	-
Interest	8,361	-	89	3,877	-	-	-	-
TOTAL EXPENDITURES	2,844,680	1,478,426	158,272	4,209,578	175,910	30,956	72,117	538,505
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER) EXPENDITURES	(119,019)	(290,023)	(53,018)	(1,311,703)	(16,653)	(17,564)	(72,117)	(188,589)
OTHER FINANCING SOURCES (USES)								
Sale of county property	25	2,179	-	-	-	-	-	-
Capital lease proceeds	-	24,957	20,327	80,884	-	-	-	-
Transfers in	-	193,527	51,689	1,120,996	-	-	68,396	251,886
Transfers out	-	-	-	(465,592)	-	-	-	(44,399)
TOTAL OTHER FINANCING SOURCES (USES)	25	220,663	72,016	736,288	-	-	68,396	207,487
NET CHANGE IN FUND BALANCES	(118,994)	(69,360)	18,998	(575,415)	(16,653)	(17,564)	(3,721)	18,898
FUND BALANCES, Beginning of year	1,715,696	279,198	125,375	71,304	177,467	35,794	3,782	219,791
FUND BALANCES, End of year	<u>\$ 1,596,702</u>	<u>\$ 209,838</u>	<u>\$ 144,373</u>	<u>\$ (504,111)</u>	<u>\$ 160,814</u>	<u>\$ 18,230</u>	<u>\$ 61</u>	<u>\$ 238,689</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended December 31, 2015

	<u>SPECIAL REVENUE FUNDS</u>				<u>SUBTOTAL SPECIAL REVENUE FUNDS</u>	<u>CAPITAL PROJECTS FUNDS</u>	<u>TOTAL NONMAJOR GOVERNMENTAL FUNDS</u>
	<u>PARKS AND RECREATION</u>	<u>SENIOR CENTER</u>	<u>DRUG ENFORCEMENT</u>	<u>DRUG COURT</u>		<u>CDBG</u>	
REVENUES							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 2,220,938	\$ -	\$ 2,220,938
Licenses and permits	-	-	-	-	310,078	-	310,078
Intergovernmental	2,925	240,986	-	159,917	970,930	43,753	1,014,683
Fines and forfeitures	-	-	27,082	100,486	300,217	-	300,217
Charges for services	453,639	18,006	6,604	-	4,658,789	123,296	4,782,085
Investment income	-	489	65	-	4,146	30	4,176
Miscellaneous	-	-	-	-	(15,141)	-	(15,141)
TOTAL REVENUES	<u>456,564</u>	<u>259,481</u>	<u>33,751</u>	<u>260,403</u>	<u>8,449,957</u>	<u>167,079</u>	<u>8,617,036</u>
EXPENDITURES							
Current Expenditures							
General government	-	-	-	200,554	200,554	-	200,554
Judicial	-	-	-	-	31,135	-	31,135
Public safety	-	-	31,080	-	7,602,548	-	7,602,548
Public health and welfare	-	520,771	-	-	520,771	-	520,771
Recreation and culture	1,327,479	-	-	-	1,327,479	-	1,327,479
Housing and development	-	-	-	-	610,622	217,677	828,299
Intergovernmental	4,050	-	-	-	4,050	-	4,050
Capital outlay	-	-	-	-	860,927	-	860,927
Debt service							
Principal	-	-	-	-	421,965	-	421,965
Interest	-	-	-	-	12,327	-	12,327
TOTAL EXPENDITURES	<u>1,331,529</u>	<u>520,771</u>	<u>31,080</u>	<u>200,554</u>	<u>11,592,378</u>	<u>217,677</u>	<u>11,810,055</u>
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER) EXPENDITURES	<u>(874,965)</u>	<u>(261,290)</u>	<u>2,671</u>	<u>59,849</u>	<u>(3,142,421)</u>	<u>(50,598)</u>	<u>(3,193,019)</u>
OTHER FINANCING SOURCES (USES)							
Sale of county property	-	-	-	-	2,204	-	2,204
Capital lease proceeds	-	-	-	-	126,168	-	126,168
Transfers in	872,410	234,019	-	-	2,792,923	-	2,792,923
Transfers out	-	-	-	-	(509,991)	-	(509,991)
TOTAL OTHER FINANCING SOURCES (USES)	<u>872,410</u>	<u>234,019</u>	<u>-</u>	<u>-</u>	<u>2,411,304</u>	<u>-</u>	<u>2,411,304</u>
NET CHANGE IN FUND BALANCES	(2,555)	(27,271)	2,671	59,849	(731,117)	(50,598)	(781,715)
FUND BALANCES, Beginning of year	<u>2,695</u>	<u>212,389</u>	<u>58,344</u>	<u>267,206</u>	<u>3,169,041</u>	<u>107,261</u>	<u>3,276,302</u>
FUND BALANCES, End of year	<u>\$ 140</u>	<u>\$ 185,118</u>	<u>\$ 61,015</u>	<u>\$ 327,055</u>	<u>\$ 2,437,924</u>	<u>\$ 56,663</u>	<u>\$ 2,494,587</u>

**JACKSON COUNTY, GEORGIA
DEBT SERVICE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 711,405	\$ 711,405	\$ 711,405	\$ -
RESOURCES (INFLOWS)				
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>711,405</u>	<u>711,405</u>	<u>711,405</u>	<u>-</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Debt service				
Transfers out	-	711,405	711,405	-
TOTAL CHARGES TO APPROPRIATIONS	<u>-</u>	<u>711,405</u>	<u>711,405</u>	<u>-</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>(711,405)</u>	<u>(711,405)</u>	<u>-</u>
FUND BALANCE, End of year	<u>\$ 711,405</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
FIRE DISTRICT SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGETED AMOUNTS ORIGINAL	AMOUNTS FINAL	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
FUND BALANCE, Beginning of year	\$ 1,715,696	\$ 1,715,696	\$ 1,715,696	\$ -
RESOURCES (INFLOWS)				
Taxes	2,318,504	2,280,813	2,220,938	(59,875)
Intergovernmental	-	469,950	459,748	(10,202)
Charges for services	-	-	15,482	15,482
Investment income	-	-	3,592	3,592
Miscellaneous	-	-	25,901	25,901
Sale of county property	-	-	25	25
Total Resources (Inflows)	<u>2,318,504</u>	<u>2,750,763</u>	<u>2,725,686</u>	<u>(25,077)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>4,034,200</u>	<u>4,466,459</u>	<u>4,441,382</u>	<u>(25,077)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	2,318,504	2,844,696	2,844,680	16
TOTAL CHARGES TO APPROPRIATIONS	<u>2,318,504</u>	<u>2,844,696</u>	<u>2,844,680</u>	<u>16</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>(93,933)</u>	<u>(118,994)</u>	<u>(25,061)</u>
FUND BALANCE, End of year	<u>\$ 1,715,696</u>	<u>\$ 1,621,763</u>	<u>\$ 1,596,702</u>	<u>\$ (25,061)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
EMERGENCY E911 TELEPHONE SYSTEM SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 279,198	\$ 279,198	\$ 279,198	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	-	-	2,100	2,100
Charges for services	1,140,000	1,306,000	1,186,303	(119,697)
Sale of county property	-	-	2,179	2,179
Capital lease proceeds	-	24,957	24,957	-
Transfer in	142,285	147,883	193,527	45,644
Total Resources (Inflows)	<u>1,282,285</u>	<u>1,478,840</u>	<u>1,409,066</u>	<u>(69,774)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>1,561,483</u>	<u>1,758,038</u>	<u>1,688,264</u>	<u>(69,774)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	<u>1,282,285</u>	<u>1,478,840</u>	<u>1,478,426</u>	<u>414</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>1,282,285</u>	<u>1,478,840</u>	<u>1,478,426</u>	<u>414</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(69,360)</u>	<u>(69,360)</u>
FUND BALANCE, End of year	<u>\$ 279,198</u>	<u>\$ 279,198</u>	<u>\$ 209,838</u>	<u>\$ (69,360)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
EMERGENCY MANAGEMENT/RESCUE SERVICES SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 125,375	\$ 125,375	\$ 125,375	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	21,000	57,000	105,254	48,254
Capital lease proceeds	-	20,327	20,327	-
Transfer in	81,443	81,766	51,689	(30,077)
Total Resources (Inflows)	<u>102,443</u>	<u>159,093</u>	<u>177,270</u>	<u>18,177</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>227,818</u>	<u>284,468</u>	<u>302,645</u>	<u>18,177</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	102,443	159,093	158,272	821
TOTAL CHARGES TO APPROPRIATIONS	<u>102,443</u>	<u>159,093</u>	<u>158,272</u>	<u>821</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>18,998</u>	<u>18,998</u>
FUND BALANCE, End of year	<u>\$ 125,375</u>	<u>\$ 125,375</u>	<u>\$ 144,373</u>	<u>\$ 18,998</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
EMERGENCY SERVICES/AMBULANCE SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 71,304	\$ 71,304	\$ 71,304	\$ -
RESOURCES (INFLOWS)				
Charges for services	2,150,000	3,521,000	2,938,917	(582,083)
Miscellaneous	-	-	(41,042)	(41,042)
Capital lease proceeds	-	80,884	80,884	-
Transfer in	1,060,521	1,074,408	1,120,996	46,588
Total Resources (Inflows)	<u>3,210,521</u>	<u>4,676,292</u>	<u>4,099,755</u>	<u>(576,537)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>3,281,825</u>	<u>4,747,596</u>	<u>4,171,059</u>	<u>(576,537)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	3,210,521	4,210,292	4,209,578	714
Transfers out	-	466,000	465,592	408
TOTAL CHARGES TO APPROPRIATIONS	<u>3,210,521</u>	<u>4,676,292</u>	<u>4,675,170</u>	<u>1,122</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(575,415)</u>	<u>(575,415)</u>
FUND BALANCE, End of year	<u>\$ 71,304</u>	<u>\$ 71,304</u>	<u>\$ (504,111)</u>	<u>\$ (575,415)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
JAIL SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 177,467	\$ 177,467	\$ 177,467	\$ -
RESOURCES (INFLOWS)				
Fines and forfeitures	175,000	175,000	159,257	(15,743)
Total Resources (Inflows)	<u>175,000</u>	<u>175,000</u>	<u>159,257</u>	<u>(15,743)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>352,467</u>	<u>352,467</u>	<u>336,724</u>	<u>(15,743)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Judicial	-	-	179	(179)
Public safety	175,000	175,000	175,731	(731)
TOTAL CHARGES TO APPROPRIATIONS	<u>175,000</u>	<u>175,000</u>	<u>175,910</u>	<u>(910)</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(16,653)</u>	<u>(16,653)</u>
FUND BALANCE, End of year	<u>\$ 177,467</u>	<u>\$ 177,467</u>	<u>\$ 160,814</u>	<u>\$ (16,653)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
LAW LIBRARY SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 35,794	\$ 35,794	\$ 35,794	\$ -
RESOURCES (INFLOWS)				
Fines and forfeitures	30,000	30,000	13,392	(16,608)
Total Resources (Inflows)	<u>30,000</u>	<u>30,000</u>	<u>13,392</u>	<u>(16,608)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>65,794</u>	<u>65,794</u>	<u>49,186</u>	<u>(16,608)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Judicial	30,000	30,000	30,956	(956)
TOTAL CHARGES TO APPROPRIATIONS	<u>30,000</u>	<u>30,000</u>	<u>30,956</u>	<u>(956)</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(17,564)</u>	<u>(17,564)</u>
FUND BALANCE, End of year	<u>\$ 35,794</u>	<u>\$ 35,794</u>	<u>\$ 18,230</u>	<u>\$ (17,564)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
KEEP JACKSON BEAUTIFUL SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 3,782	\$ 3,782	\$ 3,782	\$ -
RESOURCES (INFLOWS)				
Charges for services	500	500	-	(500)
Transfer in	62,910	72,179	68,396	(3,783)
Total Resources (Inflows)	63,410	72,679	68,396	(4,283)
AMOUNTS AVAILABLE FOR APPROPRIATION	67,192	76,461	72,178	(4,283)
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Housing and development	63,410	72,679	72,117	562
TOTAL CHARGES TO APPROPRIATIONS	63,410	72,679	72,117	562
CHANGE IN FUND BALANCE	-	-	(3,721)	(3,721)
FUND BALANCE, End of year	\$ 3,782	\$ 3,782	\$ 61	\$ (3,721)

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
PROTECTIVE INSPECTION/PLANNING AND ZONING SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 219,791	\$ 219,791	\$ 219,791	\$ -
RESOURCES (INFLOWS)				
Licenses and permits	252,800	252,800	310,078	57,278
Charges for services	42,600	42,600	39,838	(2,762)
Transfer in	<u>128,829</u>	<u>370,175</u>	<u>251,886</u>	<u>(118,289)</u>
Total Resources (Inflows)	<u>424,229</u>	<u>665,575</u>	<u>601,802</u>	<u>(63,773)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>644,020</u>	<u>885,366</u>	<u>821,593</u>	<u>(63,773)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Housing and development	297,562	538,908	538,505	403
Transfers out	<u>126,667</u>	<u>44,667</u>	<u>44,399</u>	<u>268</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>424,229</u>	<u>583,575</u>	<u>582,904</u>	<u>671</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>82,000</u>	<u>18,898</u>	<u>(63,102)</u>
FUND BALANCE, End of year	<u>\$ 219,791</u>	<u>\$ 301,791</u>	<u>\$ 238,689</u>	<u>\$ (63,102)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
PARKS AND RECREATION SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 2,695	\$ 2,695	\$ 2,695	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	-	-	2,925	2,925
Charges for services	369,000	459,000	453,639	(5,361)
Transfer in	758,005	880,658	872,410	(8,248)
Total Resources (Inflows)	<u>1,127,005</u>	<u>1,339,658</u>	<u>1,328,974</u>	<u>(10,684)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>1,129,700</u>	<u>1,342,353</u>	<u>1,331,669</u>	<u>(10,684)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Recreation and culture	1,115,005	1,327,658	1,327,479	179
Intergovernmental	12,000	12,000	4,050	7,950
TOTAL CHARGES TO APPROPRIATIONS	<u>1,127,005</u>	<u>1,339,658</u>	<u>1,331,529</u>	<u>8,129</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(2,555)</u>	<u>(2,555)</u>
FUND BALANCE, End of year	<u>\$ 2,695</u>	<u>\$ 2,695</u>	<u>\$ 140</u>	<u>\$ (2,555)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
 SENIOR CENTER SPECIAL REVENUE FUND
 SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
 For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 212,389	\$ 212,389	\$ 212,389	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	184,655	231,155	240,986	9,831
Charges for services	13,000	13,000	18,006	5,006
Investment income	-	-	489	489
Transfer in	277,053	277,053	234,019	(43,034)
Total Resources (Inflows)	<u>474,708</u>	<u>521,208</u>	<u>493,500</u>	<u>(27,708)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>687,097</u>	<u>733,597</u>	<u>705,889</u>	<u>(27,708)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public health and welfare	<u>474,708</u>	<u>521,208</u>	<u>520,771</u>	<u>437</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>474,708</u>	<u>521,208</u>	<u>520,771</u>	<u>437</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(27,271)</u>	<u>(27,271)</u>
FUND BALANCE, End of year	<u>\$ 212,389</u>	<u>\$ 212,389</u>	<u>\$ 185,118</u>	<u>\$ (27,271)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
DRUG ENFORCEMENT SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 58,344	\$ 58,344	\$ 58,344	\$ -
RESOURCES (INFLOWS)				
Fines and forfeitures	30,000	30,000	27,082	(2,918)
Charges for services	-	-	6,604	6,604
Investment income	-	-	65	65
Total Resources (Inflows)	<u>30,000</u>	<u>30,000</u>	<u>33,751</u>	<u>3,751</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>88,344</u>	<u>88,344</u>	<u>92,095</u>	<u>3,751</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	30,000	30,000	31,080	(1,080)
TOTAL CHARGES TO APPROPRIATIONS	<u>30,000</u>	<u>30,000</u>	<u>31,080</u>	<u>(1,080)</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>2,671</u>	<u>2,671</u>
FUND BALANCE, End of year	<u>\$ 58,344</u>	<u>\$ 58,344</u>	<u>\$ 61,015</u>	<u>\$ 2,671</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
DETENTION CENTER SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2015**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 267,206	\$ 267,206	\$ 267,206	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	139,441	185,441	159,918	(25,523)
Fines and forfeitures	15,494	15,494	100,486	84,992
Transfer in	-	323	-	(323)
Total Resources (Inflows)	<u>154,935</u>	<u>201,258</u>	<u>260,404</u>	<u>59,146</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>422,141</u>	<u>468,464</u>	<u>527,610</u>	<u>59,146</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
General government	<u>154,935</u>	<u>201,258</u>	<u>200,555</u>	<u>703</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>154,935</u>	<u>201,258</u>	<u>200,555</u>	<u>703</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>59,849</u>	<u>59,849</u>
FUND BALANCE, End of year	<u>\$ 267,206</u>	<u>\$ 267,206</u>	<u>\$ 327,055</u>	<u>\$ 59,849</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
December 31, 2015

ASSETS	FUEL DEPOT	HEALTH INSURANCE	TOTAL
Current Assets			
Cash	\$ -	\$ 252,691	\$ 252,691
Receivables(net of allowance for uncollectibles)	577	-	577
Due from other funds	550	-	550
Inventories	19,381	-	19,381
Prepaid items	-	10,813	10,813
TOTAL CURRENT ASSETS	<u>20,508</u>	<u>263,504</u>	<u>284,012</u>
 TOTAL ASSETS	 <u>20,508</u>	 <u>263,504</u>	 <u>284,012</u>
 LIABILITIES			
Current Liabilities			
Accounts payable	10,790	-	10,790
Due to other funds	9,718	8,188	17,906
Estimated claims payable	-	188,338	188,338
TOTAL CURRENT LIABILITIES	<u>20,508</u>	<u>196,526</u>	<u>217,034</u>
 TOTAL LIABILITIES	 <u>20,508</u>	 <u>196,526</u>	 <u>217,034</u>
 NET POSITION			
Unrestricted	<u>-</u>	<u>66,978</u>	<u>66,978</u>
TOTAL NET POSITION	<u>\$ -</u>	<u>\$ 66,978</u>	<u>\$ 66,978</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS
For the Year Ended December 31, 2015

OPERATING REVENUES	FUEL DEPOT	HEALTH INSURANCE	TOTAL
Charges for sales and services:			
Charges to other funds	\$ 409,277	\$ -	\$ 409,277
Employee contributions	-	4,438,750	4,438,750
Total Operating Revenues	<u>409,277</u>	<u>4,438,750</u>	<u>4,848,027</u>
 OPERATING EXPENSES			
Supplies	684	-	684
Other services and charges	4,460	4,506,526	4,510,986
Cost of Goods Sold	<u>404,133</u>	-	<u>404,133</u>
Total Operating Expenses	<u>409,277</u>	<u>4,506,526</u>	<u>4,915,803</u>
 OPERATING INCOME (LOSS)	<u>-</u>	<u>(67,776)</u>	<u>(67,776)</u>
 INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	<u>-</u>	<u>(67,776)</u>	<u>(67,776)</u>
 CHANGE IN NET POSITION	<u>-</u>	<u>(67,776)</u>	<u>(67,776)</u>
 TOTAL NET POSITION, Beginning of year	<u>-</u>	<u>134,754</u>	<u>134,754</u>
 TOTAL NET POSITION, End of year	<u>\$ -</u>	<u>\$ 66,978</u>	<u>\$ 66,978</u>

**JACKSON COUNTY, GEORGIA
STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Year Ended December 31, 2015**

	GOVERNMENTAL ACTIVITIES-INTERNAL SERVICE FUNDS		
	FUEL DEPOT	HEALTH INSURANCE	TOTAL
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 408,700	\$ 4,438,750	\$ 4,847,450
Payments to suppliers	(408,700)	(4,420,731)	(4,829,431)
Payments to employees	-	(58,080)	(58,080)
	<u>-</u>	<u>(58,080)</u>	<u>(58,080)</u>
Net cash provided by (used in) operating activities	<u>-</u>	<u>(40,061)</u>	<u>(40,061)</u>
Net increase (decrease) in cash and cash equivalents	-	(40,061)	(40,061)
CASH, Beginning of year	<u>-</u>	<u>292,752</u>	<u>292,752</u>
CASH, End of year	<u>\$ -</u>	<u>\$ 252,691</u>	<u>\$ 252,691</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES			
Operating income (loss)	\$ -	\$ (67,776)	\$ (67,776)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
(Increase) decrease in:			
Accounts receivable	(577)	-	(577)
Inventory	11,506	-	11,506
Prepaid expenses	-	75,300	75,300
Increase (decrease) in:			
Accounts payable	(5,330)	-	(5,330)
Other accrued items	-	(5,665)	(5,665)
Claims payable	-	(52,415)	(52,415)
Due to other governments	-	10,495	10,495
Due to other funds	(5,599)	-	(5,599)
	<u>(5,599)</u>	<u>-</u>	<u>(5,599)</u>
Net cash provided by (used in) operating activities	<u>\$ -</u>	<u>\$ (40,061)</u>	<u>\$ (40,061)</u>

FIDUCIARY FUNDS

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds.

Tax Commissioner - to account for the collection of property taxes, motor vehicle tag and title fees and mobile home fees, etc. which are disbursed to various taxing units.

Clerk of Courts - to account for the collection of various fines, forfeitures, jury fund receipts, real estate transfer taxes, recording of intangibles, fees, civil awards, etc. which are disbursed to various taxing units and other parties.

Probate Court - to account for the collection of fees for firearms, licenses, certificates, marriage licenses, etc. which are disbursed to various taxing units and other parties.

Magistrate Court - to account for the collection of fees for garnishments and small claims, etc. which are disbursed to various taxing units and other parties.

Federal Equity Sharing – to account for the collection and distribution of federally seized funds.

Sheriff - to account for the collection of cash bonds, fines, forfeitures, fifas, etc. which are disbursed to various taxing units and other parties.

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF ASSETS AND LIABILITIES
ALL AGENCY FUNDS
December 31, 2015

	TAX COMMISSIONER	CLERK OF SUPERIOR COURT	PROBATE COURT	MAGISTRATE COURT	FEDERAL EQUITY SHARING	SHERIFF	TOTAL
ASSETS							
Cash	\$ 6,040,743	\$ 272,390	\$ 20,373	\$ 9,195	\$ 8,785	\$ 123,478	\$ 6,474,964
TOTAL ASSETS	<u>\$ 6,040,743</u>	<u>\$ 272,390</u>	<u>\$ 20,373</u>	<u>\$ 9,195</u>	<u>\$ 8,785</u>	<u>\$ 123,478</u>	<u>\$ 6,474,964</u>
LIABILITIES							
Amounts held in trust	\$ 6,040,743	\$ 272,390	\$ 20,373	\$ 9,195	\$ 8,785	\$ 123,478	\$ 6,474,964
TOTAL LIABILITIES	<u>\$ 6,040,743</u>	<u>\$ 272,390</u>	<u>\$ 20,373</u>	<u>\$ 9,195</u>	<u>\$ 8,785</u>	<u>\$ 123,478</u>	<u>\$ 6,474,964</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
ALL AGENCY FUNDS
For the Year Ended December 31, 2015

	TAX COMMISSIONER	CLERK OF SUPERIOR COURT	PROBATE COURT	MAGISTRATE COURT	FEDERAL EQUITY SHARING	SHERIFF	TOTAL
ASSETS							
Cash							
Balance, January 1, 2015	\$ 10,416,042	\$ 253,284	\$ 6,296	\$ 8,018	\$ 10,241	\$ 161,606	\$ 10,855,487
Additions	68,728,480	3,878,318	704,279	431,013	-	875,083	74,617,173
Deductions	<u>(73,103,779)</u>	<u>(3,859,212)</u>	<u>(690,202)</u>	<u>(429,836)</u>	<u>(1,456)</u>	<u>(913,211)</u>	<u>(78,997,696)</u>
Balance, December 31, 2015	6,040,743	272,390	20,373	9,195	8,785	123,478	6,474,964
TOTAL ASSETS	<u><u>\$ 6,040,743</u></u>	<u><u>\$ 272,390</u></u>	<u><u>\$ 20,373</u></u>	<u><u>\$ 9,195</u></u>	<u><u>\$ 8,785</u></u>	<u><u>\$ 123,478</u></u>	<u><u>\$ 6,474,964</u></u>
LIABILITIES							
Due to County							
Balance, January 1, 2015	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Additions	22,972,598	6,966	190,124	178,299	-	287,123	23,635,110
Deductions	<u>(22,972,598)</u>	<u>(6,966)</u>	<u>(190,124)</u>	<u>(178,299)</u>	<u>-</u>	<u>(287,123)</u>	<u>(23,635,110)</u>
Balance, December 31, 2015	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Amounts held in trust							
Balance, January 1, 2015	10,416,042	253,284	6,296	8,018	10,241	161,606	10,855,487
Additions	45,755,882	3,871,352	514,155	252,714	-	587,960	50,982,063
Deductions	<u>(50,131,181)</u>	<u>(3,852,246)</u>	<u>(500,078)</u>	<u>(251,537)</u>	<u>(1,456)</u>	<u>(626,088)</u>	<u>(55,362,586)</u>
Balance, December 31, 2015	<u>6,040,743</u>	<u>272,390</u>	<u>20,373</u>	<u>9,195</u>	<u>8,785</u>	<u>123,478</u>	<u>6,474,964</u>
Total Liabilities							
Balance, January 1, 2015	10,416,042	253,284	6,296	8,018	10,241	161,606	10,855,487
Additions	68,728,480	3,878,318	704,279	431,013	-	875,083	74,617,173
Deductions	<u>(73,103,779)</u>	<u>(3,859,212)</u>	<u>(690,202)</u>	<u>(429,836)</u>	<u>(1,456)</u>	<u>(913,211)</u>	<u>(78,997,696)</u>
TOTAL LIABILITIES	<u><u>\$ 6,040,743</u></u>	<u><u>\$ 272,390</u></u>	<u><u>\$ 20,373</u></u>	<u><u>\$ 9,195</u></u>	<u><u>\$ 8,785</u></u>	<u><u>\$ 123,478</u></u>	<u><u>\$ 6,474,964</u></u>

COMPONENT UNIT

Component Units are legally separate organizations for which the elected officials of the primary government are financially accountable.

Airport Authority – to account for the operation the county's noncommercial airport facility. All activities necessary to provide airport services are accounted for in the component unit, including, but not limited to operations, maintenance, financing and related debt service.

JACKSON COUNTY AIRPORT AUTHORITY
(A COMPONENT UNIT OF JACKSON COUNTY, GEORGIA)
STATEMENT OF NET POSITION
December 31, 2015

	OPERATIONS	CAPITAL	TOTAL
ASSETS			
Current Assets			
Cash	\$ 220,006	\$ -	\$ 220,006
Receivables (net of allowance for uncollectibles)	123	15,525	15,648
Inventories	59,333	-	59,333
TOTAL CURRENT ASSETS	<u>279,462</u>	<u>15,525</u>	<u>294,987</u>
Noncurrent Assets			
Capital assets			
Capital assets not being depreciated	10,507,220	38,297	10,545,517
Capital assets being depreciated	4,599,523	-	4,599,523
Less: accumulated depreciation	(2,039,512)	-	(2,039,512)
TOTAL CAPITAL ASSETS (NET OF ACCUMULATED DEPRECIATION)	<u>13,067,231</u>	<u>38,297</u>	<u>13,105,528</u>
TOTAL NONCURRENT ASSETS	<u>13,067,231</u>	<u>38,297</u>	<u>13,105,528</u>
TOTAL ASSETS	<u>13,346,693</u>	<u>53,822</u>	<u>13,400,515</u>
LIABILITIES			
Current Liabilities			
Accounts payable	3,267	-	3,267
Other accrued items	4,211	-	4,211
Accrued interest payable	2,507	-	2,507
Due to primary government	243,756	53,822	297,578
Notes payable	225,000	-	225,000
TOTAL CURRENT LIABILITIES	<u>478,741</u>	<u>53,822</u>	<u>532,563</u>
Noncurrent Liabilities			
Notes payable	605,000	-	605,000
TOTAL NONCURRENT LIABILITIES	<u>605,000</u>	<u>-</u>	<u>605,000</u>
TOTAL LIABILITIES	<u>1,083,741</u>	<u>53,822</u>	<u>1,137,563</u>
NET POSITION			
Net investment in capital assets	12,237,231	38,297	12,275,528
Unrestricted	25,721	(38,297)	(12,576)
TOTAL NET POSITION	<u>\$ 12,262,952</u>	<u>\$ -</u>	<u>\$ 12,262,952</u>

JACKSON COUNTY AIRPORT AUTHORITY
(A COMPONENT UNIT OF JACKSON COUNTY, GEORGIA)
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
For the Year Ended December 31, 2015

	OPERATIONS	CAPITAL	TOTAL
OPERATING REVENUES			
Charges for services	\$ 277,414	\$ -	\$ 277,414
Intergovernmental	-	21,879	21,879
Total Operating Revenues	<u>277,414</u>	<u>21,879</u>	<u>299,293</u>
OPERATING EXPENSES			
Cost of goods sold	171,125	-	171,125
Salaries	59,613	-	59,613
Benefits	7,041	-	7,041
Credit card fees	6,348	-	6,348
Depreciation	210,790	-	210,790
Other costs	15,019	-	15,019
Professional fees	23,140	-	23,140
Repairs and maintenance	11,389	-	11,389
Supplies	5,748	-	5,748
Utilities	16,515	-	16,515
Total Operating Expenses	<u>526,728</u>	<u>-</u>	<u>526,728</u>
OPERATING INCOME (LOSS)	<u>(249,314)</u>	<u>21,879</u>	<u>(227,435)</u>
NONOPERATING REVENUES (EXPENSES)			
Investment earnings	110	-	110
Interest expense	(8,878)	-	(8,878)
Total Nonoperating Revenues (Expenses)	<u>(8,768)</u>	<u>-</u>	<u>(8,768)</u>
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(258,082)	21,879	(236,203)
Subsidy from Jackson County	233,760	-	233,760
Capital grants	-	1,064	1,064
Transfer in	244,957	-	244,957
Transfer out	-	(244,957)	(244,957)
CHANGE IN NET POSITION	<u>220,635</u>	<u>(222,014)</u>	<u>(1,379)</u>
TOTAL NET POSITION, Beginning of year	<u>12,042,317</u>	<u>222,014</u>	<u>12,264,331</u>
TOTAL NET POSITION, End of year	<u>\$ 12,262,952</u>	<u>\$ -</u>	<u>\$ 12,262,952</u>

JACKSON COUNTY AIRPORT AUTHORITY
(A COMPONENT UNIT OF JACKSON COUNTY, GEORGIA)
STATEMENT OF CASH FLOWS
Year Ended December 31, 2015

	OPERATIONS	CAPITAL	TOTAL
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 276,470	\$ 21,879	\$ 298,349
Payments to suppliers	(212,093)	(124,199)	(336,292)
Payments to employees	(64,277)	-	(64,277)
	<u>100</u>	<u>(102,320)</u>	<u>(102,220)</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Operating subsidy - Jackson County	233,760	-	233,760
Transfers in (out)	(4,139)	(244,957)	(249,096)
	<u>229,621</u>	<u>(244,957)</u>	<u>(15,336)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	-	244,667	244,667
Capital grants	-	102,610	102,610
Principal payments on debt	(215,000)	-	(215,000)
Interest paid	(8,793)	-	(8,793)
	<u>(223,793)</u>	<u>347,277</u>	<u>123,484</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment earnings	110	-	110
	<u>110</u>	<u>-</u>	<u>110</u>
Net cash provided (used) by investing activities	<u>110</u>	<u>-</u>	<u>110</u>
Net increase (decrease) in cash and cash equivalents	6,038	-	6,038
CASH, Beginning of year	<u>213,968</u>	<u>-</u>	<u>213,968</u>
CASH, End of year	<u>\$ 220,006</u>	<u>\$ -</u>	<u>\$ 220,006</u>
 RECONCILIATION OF OPERATING INCOME			
(LOSS) TO NET CASH PROVIDED (USED) BY			
OPERATING ACTIVITIES			
Operating income (loss)	\$ (249,314)	\$ 21,879	\$ (227,435)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
Depreciation	210,790	-	210,790
(Increase) decrease in:			
Accounts receivable, net	(945)	-	(945)
Inventory	(310)	-	(310)
Increase (decrease) in:			
Accounts payable	(499)	(124,199)	(124,698)
Other accrued items	2,377	-	2,377
Interfund balances	38,001	-	38,001
	<u>100</u>	<u>(102,320)</u>	<u>(102,220)</u>
Net cash provided by (used in) operating activities	<u>\$ 100</u>	<u>\$ (102,320)</u>	<u>\$ (102,220)</u>

**JACKSON COUNTY, GEORGIA
COMBINING BALANCE SHEET
SPECIAL PURPOSE LOCAL OPTION SALES TAX FUNDS
December 31, 2015**

	SPLOST IV	SPLOST V	TOTAL
ASSETS			
Current Assets			
Cash	\$ 111,315	\$ 7,042,565	\$ 7,153,880
Receivables (net of allowance for uncollectibles)	-	667,785	667,785
Restricted assets:			
Cash	-	3,061,585	3,061,585
TOTAL CURRENT ASSETS	<u>111,315</u>	<u>10,771,935</u>	<u>10,883,250</u>
TOTAL ASSETS	<u>111,315</u>	<u>10,771,935</u>	<u>10,883,250</u>
LIABILITIES			
Current Liabilities			
Accounts payable	-	559,257	559,257
Interfund payables	76,199	1,053,648	1,129,847
TOTAL CURRENT LIABILITIES	<u>76,199</u>	<u>1,612,905</u>	<u>1,689,104</u>
TOTAL LIABILITIES	<u>76,199</u>	<u>1,612,905</u>	<u>1,689,104</u>
NET POSITION			
Restricted for:			
Debt service	-	3,061,585	3,061,585
Capital outlay projects	861,573	8,072,012	8,933,585
Unrestricted	(826,457)	(1,974,567)	(2,801,024)
TOTAL NET POSITION	<u>\$ 35,116</u>	<u>\$ 9,159,030</u>	<u>\$ 9,194,146</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
SPECIAL PURPOSE LOCAL OPTION SALES TAX FUNDS
December 31, 2015

	SPLOST IV	SPLOST V	TOTAL
REVENUES			
Taxes	\$ -	\$ 9,304,979	\$ 9,304,979
Intergovernmental	-	40,078	40,078
Investment income	-	229	229
TOTAL REVENUES	<u>-</u>	<u>9,345,286</u>	<u>9,345,286</u>
EXPENDITURES			
Current Expenditures			
Public safety	-	7,490	7,490
Public works	-	1,880,550	1,880,550
Recreation and culture	-	288,513	288,513
Intergovernmental	-	2,736,866	2,736,866
Capital outlay	-	978,903	978,903
Debt service			
Principal	363,823	4,901,342	5,265,165
Interest	462,634	526,189	988,823
TOTAL EXPENDITURES	<u>826,457</u>	<u>11,319,853</u>	<u>12,146,310</u>
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER) EXPENDITURES	<u>(826,457)</u>	<u>(1,974,567)</u>	<u>(2,801,024)</u>
NET CHANGE IN FUND BALANCES	(826,457)	(1,974,567)	(2,801,024)
FUND BALANCES, Beginning of year	<u>861,573</u>	<u>11,133,597</u>	<u>11,995,170</u>
FUND BALANCES, End of year	<u>\$ 35,116</u>	<u>\$ 9,159,030</u>	<u>\$ 9,194,146</u>

JACKSON COUNTY, GEORGIA
SCHEDULE OF PROJECTS CONSTRUCTED WITH
SPECIAL PURPOSE LOCAL OPTION SALES TAX
Year Ended December 31, 2015

SPLOST #4 - Commenced July 1, 2005 Project	Original Estimated Cost	Current Estimated Cost	Amount Expended											Total
			Year 1 2005	Year 2 2006	Year 3 2007	Year 4 2008	Year 5 2009	Year 6 2010	Year 7 2011	Year 8 2012	Year 9 2013	Year 10 2014	Year 11 2015	
LEVEL 1 COUNTY PROJECTS														
County Jail	\$ 10,200,000	\$ 10,200,000	\$ -	\$ 202,201	\$ (202,201)	\$ 823,534	\$ 2,566,658	\$ 2,216,774	\$ 2,133,421	\$ 771,183	\$ 771,183	\$ 771,183	\$ 826,457	\$ 10,880,393
County Health Clinic Facilities	510,000	510,000	394,066	-	-	-	-	-	-	-	143,835	-	-	537,901
LEVEL 2 COUNTY PROJECTS														
Water and Sewer Facilities	8,289,970	8,289,970	-	1,038,615	2,526,967	342,905	1,468,386	1,226,400	1,024,650	717,177	122,179	340,025	-	8,807,304
Roads, Streets, and Bridges	8,289,970	8,289,970	-	2,075,655	1,263,630	1,688,228	949,535	681,276	1,375,122	683,788	-	-	-	8,717,234
Recreational Facilities	5,101,520	5,101,520	-	402,511	993,870	1,163,631	1,253,792	1,127,126	481,269	-	-	-	-	5,422,199
Public Safety Facilities	3,571,064	3,571,064	6,200	177,150	1,022,102	107,840	-	1,448,378	247,920	363,824	424,015	-	-	3,797,429
Library Facilities	255,075	255,075	-	-	-	159,360	33,456	39,161	39,993	-	-	-	-	271,970
Subtotal All County Projects	36,217,599	36,217,599	400,266	3,896,132	5,604,368	4,285,498	6,271,827	6,739,115	5,302,375	2,535,972	1,461,212	1,111,208	826,457	38,434,430
MUNICIPAL PROJECTS														
City of Arcade														
Public Safety Facilities and Equipment	413,937	413,937	21,770	78,522	81,492	76,825	59,933	74,242	40,395	-	-	-	-	433,179
Administrative Facilities and Equipment	1,034,842	1,034,842	54,424	196,306	203,731	192,064	149,832	185,604	100,987	-	-	-	-	1,082,948
Roads, Streets, and Bridges	143,286	143,286	7,536	27,181	28,209	29,817	20,746	25,699	13,998	-	-	-	-	153,186
Subtotal	1,592,065	1,592,065	83,730	302,009	313,432	298,706	230,511	285,545	155,380	-	-	-	-	1,669,313
City of Braselton														
Roads, Streets, and Bridges	678,512	678,512	35,684	128,711	133,580	132,377	98,240	121,695	66,214	-	-	-	-	716,501
City of Commerce														
Water and Sewer Facilities	3,588,576	3,588,576	188,729	702,937	707,394	666,029	519,579	643,630	350,200	-	-	-	-	3,778,498
Roads, Streets, and Bridges	1,127,838	1,127,838	59,315	213,947	222,039	209,323	163,296	247,530	110,063	-	-	-	-	1,225,513
Recreational Facilities	205,061	205,061	10,784	38,899	47,069	38,059	29,690	36,779	18,639	-	-	-	-	219,919
Library Facilities	205,061	205,061	10,784	38,899	40,371	38,059	29,690	36,779	20,011	-	-	-	-	214,593
Subtotal	5,126,536	5,126,536	269,612	994,682	1,016,873	951,470	742,255	964,718	498,913	-	-	-	-	5,438,523
City of Hoschton														
Water and Sewer Facilities	777,185	777,185	40,873	153,028	153,355	144,243	112,526	139,392	75,843	-	-	-	-	819,260
Roads, Streets, and Bridges	207,249	207,249	10,900	39,314	40,801	38,465	30,007	37,171	26,359	-	-	-	-	223,017
Recreational Facilities	51,812	51,812	2,725	9,829	12,385	9,616	7,502	9,293	5,056	-	-	-	-	56,406
Subtotal	1,036,246	1,036,246	54,498	202,171	206,541	192,324	150,035	185,856	107,258	-	-	-	-	1,098,683
City of Jefferson														
Roads, Streets, Bridges, and Storm Water Management Facilities	1,426,221	1,426,221	75,009	276,806	279,482	264,702	206,498	255,800	139,181	-	-	-	-	1,497,478
Cultural, Historical, and Recreation Facilities	740,894	740,894	38,965	142,320	145,861	137,508	107,272	132,883	72,302	-	-	-	-	777,111
Public Safety Facilities	55,567	55,567	2,922	10,541	10,940	10,313	8,045	9,966	5,423	-	-	-	-	58,150
Water and Sewer Facilities	1,481,788	1,481,788	77,929	293,904	289,153	275,015	214,543	265,766	144,604	-	-	-	-	1,560,914
Subtotal	3,704,470	3,704,470	194,825	723,571	725,436	687,538	536,358	664,415	361,510	-	-	-	-	3,893,653
City of Maysville														
Water and Sewer Facilities	445,838	445,838	23,447	84,574	87,773	85,011	64,551	79,969	43,508	-	-	-	-	468,833
Roads, Streets, and Bridges	83,595	83,595	4,396	15,858	20,729	15,515	12,103	14,993	8,158	-	-	-	-	91,752
	27,864	27,864	1,465	5,286	5,486	5,172	4,806	4,998	2,719	-	-	-	-	29,932
Subtotal	557,297	557,297	29,308	105,718	113,988	105,698	81,460	99,960	54,385	-	-	-	-	590,517
City of Nicholson														
Roads, Streets, and Bridges	543,475	543,475	28,582	103,095	106,995	100,867	78,688	97,475	53,036	-	-	-	-	568,738
Recreational Facilities	483,089	483,089	25,406	91,640	95,106	89,660	69,945	86,644	46,890	-	-	-	-	505,291
Water Facilities	181,158	181,158	9,527	34,365	35,665	46,309	26,229	32,492	17,679	-	-	-	-	202,266
Subtotal	1,207,722	1,207,722	63,515	229,100	237,766	236,836	174,862	216,611	117,605	-	-	-	-	1,276,295
City of Pendergrass														
Recreational Facilities	333,490	333,490	17,539	63,321	65,655	61,895	48,285	59,813	32,544	-	-	-	-	349,052
Roads, Streets, and Bridges	83,374	83,374	4,385	15,832	16,414	15,474	12,071	14,953	8,136	-	-	-	-	87,265
Subtotal	416,864	416,864	21,924	79,153	82,069	77,369	60,356	74,766	40,680	-	-	-	-	436,317
City of Talmo														
Administrative and Library Facilities	208,210	208,210	10,950	39,497	40,991	38,643	30,146	37,344	20,319	-	-	-	-	217,890
Roads, Streets, and Bridges	138,807	138,807	7,300	31,602	27,923	25,762	20,097	24,896	13,546	-	-	-	-	151,126
Recreational Facilities	69,403	69,403	3,650	13,470	13,664	12,881	10,049	12,448	6,773	-	-	-	-	72,935
Public Safety Facilities	46,269	46,269	2,433	8,777	9,109	8,587	6,699	8,299	4,515	-	-	-	-	48,419
Subtotal	462,689	462,689	24,333	93,346	91,677	85,873	66,991	82,987	45,153	-	-	-	-	490,370
Total All City Projects (1)	14,782,401	14,782,401	777,429	2,858,461	2,921,372	2,768,191	2,141,068	2,696,553	1,447,098	-	-	-	-	15,610,172
Total All Projects	\$ 51,000,000	\$ 51,000,000	\$ 1,177,695	\$ 6,754,593	\$ 8,525,740	\$ 7,053,689	\$ 8,412,895	\$ 9,435,668	\$ 6,749,473	\$ 2,535,972	\$ 1,461,212	\$ 1,111,208	\$ 826,457	\$ 54,044,602

The amount for Level 2 County project for public safety for 2010 was reduced by \$263,438. This was reclassified as an expenditure of SPLOST 3.
1. The County remits the tax collected to the Municipalities who are responsible for reporting on the expenditures in accordance with OCGA 48-8-121.

JACKSON COUNTY, GEORGIA
SCHEDULE OF PROJECTS CONSTRUCTED WITH
SPECIAL PURPOSE LOCAL OPTION SALES TAX
Year Ended December 31, 2015

SPLOST #5 - Commenced July 1, 2011 Project	Original	Current	Amount Expended					Total
	Estimated Cost	Estimated Cost	Year 1 2011	Year 2 2012	Year 3 2013	Year 4 2014	Year 5 2015	
LEVEL 1 COUNTY PROJECTS								
County Debt Service	\$ 23,747,657	\$ 23,747,657	\$ -	\$ 686,600	\$ 686,600	\$ 6,196,600	\$ 5,297,850	\$ 12,867,650
LEVEL 2 COUNTY PROJECTS								
Satellite EMS Facilities	1,200,000	1,200,000	-	-	73,670	45,472	649,096	768,238
Roads, Streets, and Bridges	6,800,000	6,800,000	-	1,086,064	986,438	1,502,129	2,252,120	5,826,751
Parks and Recreation	2,000,000	2,000,000	263,167	199,978	101,890	137,590	423,999	1,126,624
Subtotal All County Projects	33,747,657	33,747,657	263,167	1,972,642	1,848,598	7,881,791	8,623,065	20,589,263
MUNICIPAL PROJECTS								
City of Arcade								
Acquisition of Public Safety Complex	875,410	875,410	84,778	169,159	165,848	175,848	171,416	767,049
Roads, Streets, and Bridges	250,163	250,163	24,227	48,339	47,394	50,251	24,492	194,703
Parks and Recreation	125,081	125,081	12,113	24,170	23,697	25,126	48,985	134,091
Subtotal	1,250,654	1,250,654	121,118	241,668	236,939	251,224	244,893	1,095,842
City of Braselton								
Parks and Recreation	563,345	563,345	54,557	108,857	106,727	113,162	110,310	493,613
Roads, Streets, and Bridges	563,345	563,345	54,556	108,857	106,727	113,162	110,309	493,611
Subtotal	1,126,690	1,126,690	109,113	217,714	213,454	226,323	220,619	987,223
City of Commerce								
Water and Sewer Projects	1,830,320	1,830,320	177,256	353,679	346,767	367,664	358,399	1,603,765
Parks and Recreation	1,118,530	1,118,530	108,323	216,137	211,907	224,684	219,021	980,072
Roads, Streets, and Bridges	1,118,530	1,118,530	108,323	216,137	211,907	224,684	219,021	980,072
Subtotal	4,067,380	4,067,380	393,902	785,953	770,581	817,032	796,441	3,563,909
City of Hoschton								
Improvements to Water and Sewer	699,464	699,464	67,739	135,160	132,515	140,504	136,963	612,881
Roads, Streets, and Bridges	186,414	186,414	18,053	36,021	35,316	37,446	36,502	163,338
Parks and Recreation	46,603	46,603	4,513	9,006	8,829	9,361	9,126	40,835
Subtotal	932,481	932,481	90,305	180,187	176,660	187,312	182,591	817,055
City of Jefferson								
Roads, Streets, Bridges, and Storm Water Management Facilities	1,179,588	1,179,588	114,236	227,936	223,475	236,949	230,977	1,033,573
Cultural, Historical, and Recreation Facilities Debt Reduction	1,626,853	1,626,853	157,551	314,362	308,210	326,793	318,557	1,425,473
Public Safety Facilities	81,351	81,351	7,879	15,720	15,412	16,341	15,930	71,282
Water and Sewer Facilities	1,179,588	1,179,588	114,236	227,936	223,475	236,949	230,977	1,033,573
Subtotal	4,067,380	4,067,380	393,902	785,954	770,572	817,032	796,441	3,563,901
City of Maysville								
Water and Sewer Improvements	301,782	301,782	29,226	58,314	57,173	60,620	59,092	264,425
Roads, Streets, and Bridges	64,667	64,667	6,263	12,496	12,251	12,990	12,663	56,663
Buildings	43,112	43,112	4,175	8,331	8,168	8,660	8,442	37,776
Recreational Facilities	21,556	21,556	2,087	4,165	4,084	4,330	4,221	18,887
Subtotal	431,117	431,117	41,751	83,306	81,676	86,600	84,418	377,751
City of Nicholson								
Roads, Streets, and Bridges	516,003	516,003	49,972	99,709	97,758	103,652	101,040	452,131
Land and Equipment for Parks	459,163	459,163	44,467	88,725	86,988	92,234	89,909	402,323
Renovation of Library	57,395	57,395	5,558	11,091	10,874	11,529	11,238	50,290
Historic Preservation - Crossroads Travelling School	57,395	57,395	5,558	11,091	10,874	11,529	11,239	50,291
Water and Sewer Improvements	57,395	57,395	5,559	11,091	10,874	11,529	11,239	50,292
Subtotal	1,147,351	1,147,351	111,114	221,707	217,368	230,473	224,665	1,005,327
City of Pendergrass								
Construction of Library	260,134	260,134	25,193	50,266	49,283	52,254	50,937	227,933
Parks and Recreation	55,878	55,878	5,411	10,798	10,586	11,225	10,942	48,962
Roads, Streets, and Bridges	55,878	55,878	5,411	10,798	10,586	11,225	10,942	48,962
Subtotal	371,890	371,890	36,015	71,862	70,455	74,703	72,821	325,856
City of Talmo								
Administrative Space and Library	132,527	132,527	12,835	25,608	25,107	26,621	25,950	116,121
Roads, Streets, and Bridges	94,182	94,182	9,121	18,199	17,843	18,919	18,442	82,524
Parks and Recreation	113,018	113,018	10,945	21,839	21,411	22,702	22,130	99,027
Public Safety Facilities	37,673	37,673	3,648	7,280	7,136	7,568	7,377	33,009
Subtotal	377,400	377,400	36,549	72,926	71,497	75,810	73,899	330,681
Total All City Projects (1)	13,772,343	13,772,343	1,333,769	2,661,277	2,609,202	2,766,510	2,696,788	12,067,546
Total All Projects	\$ 47,520,000	\$ 47,520,000	\$ 1,596,936	\$ 4,633,919	\$ 4,457,800	\$ 10,648,301	\$ 11,319,853	\$ 32,656,809

1. The County remits the tax collected to the Municipalities who are responsible for reporting on the expenditures in accordance with OCGA 48-8-121. The amounts for 2011 were revised to include accounts payable omitted from the previous schedule.

STATISTICAL SECTION

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents	Table
Financial Trends	
<i>These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.</i>	
Net Position by Component	1
Changes in Net Position	2
Fund Balances of Governmental Funds	3
Changes in Fund Balances of Governmental Funds	4
General Fund History	4A
General Fund Budget - 2016	4B
General Governmental Tax Revenues by Source	5
Revenue Capacity	
<i>These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.</i>	
Assessed Value and Estimated Actual Value of Taxable Property	6
Assessed Valuation by Property Type	6A
Direct and Overlapping Property Tax Rates - Mills	7
Principal Property Taxpayers	8
Property Tax Levies and Collections	9
Local Option Sales Tax Revenues	9A
Special Purpose Local Option Sales Tax Revenues	9B
Debt Capacity	
<i>These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.</i>	
Ratios of Outstanding Debt by Type	10
Other Long-Term Liabilities	10A
Ratios of General Bonded Debt Outstanding	11
Direct and Overlapping Governmental Activities Debt	12
Legal Debt Margin Information	13
Pledged Revenue Coverage	14
Demographic and Economic Information	
<i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.</i>	
Demographic and Economic Statistics	15
Principal Employers	16
Operating Information	
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.</i>	
Full-Time Equivalent County Government Employees by Function	17
Operating Indicators by Function	18
Capital Asset Statistics by Function	19
Insurance Coverage	20

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Note: Tables may not add due to rounding

JACKSON COUNTY, GEORGIA
NET POSITION BY COMPONENT
Last Ten Fiscal Years
(accrual basis of accounting) (amounts expressed in thousands)

	Fiscal Year									
	2006	2007 (1)	2008	2009 (2)	2010 (3)	2011	2012 (4)	2013	2014	2015 (5)
GOVERNMENTAL ACTIVITIES										
Net investment in capital assets	\$ 122,574	\$ 130,571	\$ 125,119	\$ 90,886	\$ 91,826	\$ 87,873	\$ 88,161	\$ 82,681	\$ 86,533	\$ 98,287
Restricted:										
Capital outlay	4,859	7,687	8,761	7,998	7,021	7,109	9,839	5,794	8,730	6,133
Debt service	-	79	2,706	766	551	1,025	1,026	2,555	3,224	2,851
Drug enforcement	128	-	-	-	-	-	-	-	-	-
Emergency services	272	-	-	-	-	-	-	-	-	-
Fire districts	1,243	-	-	-	-	-	-	-	-	-
Jail	179	-	-	-	-	-	-	-	-	-
General government	-	-	-	-	-	-	-	-	-	-
Judicial	-	-	-	-	-	59	58	56	303	345
Public safety	-	2,478	3,325	3,116	3,427	3,386	2,718	2,050	2,231	2,028
Public works	-	-	-	-	-	-	-	-	-	-
Health and Welfare	-	-	-	-	-	-	-	-	-	-
Recreation and culture	-	-	-	-	-	-	-	-	-	-
Housing and Development	-	-	-	-	-	-	-	-	-	-
Unrestricted:	5,311	3,039	8,686	10,012	9,240	9,286	6,299	11,815	3,300	(1,049)
Total governmental activities net position	134,566	143,854	148,597	112,778	112,065	108,738	108,101	104,951	104,321	108,595
BUSINESS-TYPE ACTIVITIES										
Net investment in capital assets	652	603	786	1,197	2,436	2,344	2,344	2,216	2,200	2,114
Unrestricted	(647)	(598)	(781)	(1,072)	(2,431)	(2,339)	(2,130)	(2,401)	(2,352)	(2,293)
Total business-type activities net position	5	5	5	125	5	5	214	(185)	(152)	(179)
PRIMARY GOVERNMENT										
Net investment in capital assets	123,226	131,174	125,905	92,083	94,262	90,217	90,505	84,897	88,733	100,401
Restricted	6,681	10,244	14,792	11,880	10,999	11,579	13,641	10,455	14,488	11,357
Unrestricted	4,664	2,441	7,905	8,940	6,809	6,947	4,169	9,414	948	(3,341)
Total primary government net position	\$ 134,571	\$ 143,859	\$ 148,602	\$ 112,903	\$ 112,070	\$ 108,743	\$ 108,315	\$ 104,766	\$ 104,169	\$ 108,417

Note: The County adopted GASB 34 in 2003.

(1) In 2007, all public safety restrictions were combined.

(2) In 2009, the County changed its method of depreciation expense for road infrastructure assets.

As a result, invested in capital assets decreased \$33,096,948.

(3) In 2010, the County implemented GASB 54.

(4) In 2012, the County implemented GASB 63 & 65.

(5) In 2015, the County implemented GASB 68.

JACKSON COUNTY, GEORGIA
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
EXPENSES										
Governmental activities:										
General government	\$ 4,215	\$ 5,446	\$ 5,517	\$ 5,210	\$ 4,952	\$ 4,774	\$ 5,429	\$ 5,003	\$ 7,695	\$ 5,703
Judicial	3,244	3,468	3,895	3,811	3,516	3,679	3,590	3,733	3,543	4,049
Public safety	15,659	17,328	18,609	21,411	23,332	22,960	22,052	22,552	21,081	23,925
Public works	4,499	9,263	12,354	12,810	15,052	12,980	11,954	12,174	12,333	13,574
Health and welfare	993	926	962	1,035	1,172	1,088	1,136	1,156	1,172	1,265
Recreation and culture	1,150	1,339	1,530	1,840	1,634	2,038	1,565	1,563	1,559	2,039
Housing and development	1,484	1,511	1,475	1,560	1,329	1,039	1,489	3,853	1,764	2,027
Intergovernmental	4,513	-	-	-	-	-	-	-	-	-
Interest on long-term debt	1,911	2,921	5,060	6,695	4,554	5,034	4,947	4,704	4,797	4,044
Total governmental activities expenses	37,668	42,202	49,402	54,372	55,541	53,592	52,162	54,738	53,944	56,626
Business-type activities:										
Solid waste disposal facility	1,353	1,485	1,200	1,177	1,417	1,273	1,296	1,677	1,447	1,425
Mayfield treatment plant	24	21	18	14	11	7	4	-	-	-
Total business-type activities expenses	1,377	1,506	1,218	1,191	1,428	1,280	1,300	1,677	1,447	1,425
Total primary government expenses	39,045	43,708	50,620	55,563	56,969	54,872	53,462	56,415	55,391	58,051
PROGRAM REVENUES										
Governmental activities:										
Charges for services:										
General government	1,091	1,271	1,454	1,533	1,668	1,607	1,567	1,508	1,480	1,152
Judicial	356	1,999	1,801	1,628	1,786	1,505	1,705	1,851	1,805	2,004
Public safety	2,147	2,423	2,890	4,443	4,369	5,029	4,558	4,735	5,054	5,740
Public works	57	-	-	21	5	16	1	2	2	5
Health and welfare	38	37	30	28	16	25	31	57	118	137
Recreation and culture	294	328	314	377	381	443	342	369	404	454
Housing and development	1,088	856	431	263	178	210	333	809	378	456
Total charges for services	5,071	6,914	6,920	8,293	8,403	8,835	8,537	9,331	9,241	9,948

JACKSON COUNTY, GEORGIA
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Operating grants and contributions	1,953	1,915	2,337	1,266	2,388	1,064	1,133	1,796	2,523	2,453
Capital grants and contributions	6,907	3,364	2,661	2,539	4,076	840	4,922	1,120	1,999	9,070
Total governmental activities program revenues	13,931	12,193	11,918	12,098	14,867	10,739	14,592	12,247	13,763	21,471
Business-type activities:										
Charges for services:										
Solid waste disposal facility	1,056	926	833	871	912	1,012	990	1,045	1,350	1,242
Mayfield treatment plant	24	21	18	14	11	7	4	-	-	-
Total charges for services	1,080	947	851	885	923	1,019	994	1,045	1,350	1,242
Operating grants and contributions	37	280	-	-	-	-	-	-	-	50
Capital grants and contributions	-	-	-	10	-	13	18	-	-	-
Total business-type activities program revenues	1,117	1,227	851	895	923	1,032	1,012	1,045	1,350	1,292
Total primary government program revenues	\$ 15,048	\$ 13,420	\$ 12,769	\$ 12,993	\$ 15,790	\$ 11,771	\$ 15,604	\$ 13,292	\$ 15,113	\$ 22,763
Net (expense)/revenue										
Governmental activities	\$ (23,737)	\$ (30,009)	\$ (37,484)	\$ (42,274)	\$ (40,674)	\$ (42,853)	\$ (37,570)	\$ (42,491)	\$ (40,181)	\$ (35,155)
Business-type activities	(260)	(279)	(367)	(296)	(505)	(248)	(288)	(632)	(97)	(133)
Total primary government net expense	(23,997)	(30,288)	(37,851)	(42,570)	(41,179)	(43,101)	(37,858)	(43,123)	(40,278)	(35,288)

JACKSON COUNTY, GEORGIA
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
GENERAL REVENUES AND OTHER										
CHANGES IN NET POSITION										
Governmental activities:										
Taxes										
Property Taxes	16,386	18,071	22,287	23,725	24,497	23,727	22,369	23,020	21,851	24,307
Sales Taxes	15,987	16,513	14,941	12,426	13,772	13,947	14,907	14,416	15,274	14,888
Insurance premium tax	1,215	1,278	1,309	1,290	1,255	1,523	1,627	1,691	1,782	1,909
Real estate and recording taxes	731	601	385	371	249	214	324	339	346	425
Other taxes	297	212	243	201	239	243	256	281	315	307
Total taxes	34,616	36,675	39,165	38,013	40,012	39,654	39,483	39,747	39,568	41,836
Unrestricted grants and contributions	915	934	1,001	1,050	-	-	-	-	-	-
Investment earnings	1,125	1,850	2,299	827	151	33	22	29	9	9
Gain on sale of capital assets	92	116	130	75	185	87	145	30	111	-
Transfers	(606)	(279)	(367)	(416)	(384)	(247)	(497)	(208)	(139)	(109)
Total governmental activities	36,142	39,296	42,228	39,549	39,964	39,527	39,153	39,598	39,549	41,736
Business-type activities:										
Gain on sale of capital assets	19	-	-	-	-	-	-	(24)	(9)	-
Transfers	606	279	367	416	384	247	497	208	139	108
Total business-type activities	625	279	367	416	384	247	497	184	129	108
Total primary government	36,767	39,575	42,595	39,965	40,348	39,774	39,650	39,782	39,679	41,844
CHANGE IN NET POSITION										
Governmental activities	12,405	9,287	4,744	(2,725)	(710)	(3,326)	1,583	(2,893)	(631)	6,582
Business-type activities	365	-	-	120	(121)	(1)	209	(448)	33	(26)
Total primary government	\$ 12,770	\$ 9,287	\$ 4,744	\$ (2,605)	\$ (831)	\$ (3,327)	\$ 1,792	\$ (3,341)	\$ (598)	\$ 6,556

Note: The County adopted GASB 34 in 2003.

Note: After 2006, intergovernmental expense has been allocated to other functions.

JACKSON COUNTY, GEORGIA
FUND BALANCES OF GOVERNMENTAL FUNDS
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

	Fiscal Year									
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General fund										
Reserved	1,683	2,134	2,681	2,188	-	-	-	-	-	-
Unreserved, designated for:										
Road projects	566	-	-	-	-	-	-	-	-	-
Capital asset purchases	-	-	-	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-	-	-	-
Unreserved, undesignated	6,133	6,254	6,197	7,638	-	-	-	-	-	-
Total unreserved	6,699	6,254	6,197	7,638	-	-	-	-	-	-
Nonspendable	-	-	-	-	1,659	2,675	2,783	534	684	1,129
Restricted	-	-	-	-	1,183	966	758	759	350	1
Assigned	-	-	-	-	1,762	2,217	1,550	1,267	767	700
Unassigned	-	-	-	-	5,339	4,816	4,144	4,834	-	4,458
Total general fund	\$ 8,382	\$ 8,388	\$ 8,878	\$ 9,826	\$ 9,943	\$ 10,674	\$ 9,235	\$ 7,394	\$ 1,801	\$ 6,288
All other governmental funds										
Reserved	5,026	7,910	64,678	38,883	-	-	-	-	-	-
Unreserved, designated for:										
Capital asset purchases	-	-	-	-	-	-	-	-	-	-
Debt retirement	-	-	-	-	-	-	-	-	-	-
Braselton/West Jackson Library	-	-	-	-	-	-	-	-	-	-
Unreserved, undesignated	5,592	2,618	3,481	3,345	-	-	-	-	-	-
Nonspendable	-	-	-	-	393	316	421	470	427	427
Restricted	-	-	-	-	32,970	27,408	24,204	25,027	21,238	21,587
Committed	-	-	-	-	507	330	736	709	496	496
Assigned	-	-	-	-	-	-	437	702	711	778
Unassigned	-	-	-	-	(56)	(76)	-	-	4,592	134
Total all other governmental funds	\$ 10,618	\$ 10,528	\$ 68,159	\$ 42,228	\$ 33,814	\$ 27,978	\$ 25,798	\$ 26,908	\$ 27,463	\$ 23,421

Note: In 2010, the County implemented GASB 54.
In 2012, the County implemented GASB 63 & 65.
In 2015, the County implemented GASB 68.

JACKSON COUNTY, GEORGIA
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

	Fiscal Year									
	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Taxes (see table 5)	\$ 34,659	\$ 36,603	\$ 38,546	\$ 37,847	\$ 40,019	\$ 39,638	\$ 39,892	\$ 39,159	\$ 39,613	\$ 41,664
Licenses and permits	977	803	405	250	174	217	351	257	326	387
Fines and forfeitures	734	1,532	1,288	1,355	1,249	985	996	1,204	1,255	1,373
Charges for services	4,309	4,544	5,077	6,734	6,780	7,504	6,983	7,692	7,203	8,171
Investment earnings	1,125	1,850	2,299	827	164	36	22	29	9	9
Intergovernmental	4,089	3,646	4,143	2,406	4,175	1,661	2,064	2,718	2,581	2,539
Miscellaneous	693	169	202	168	258	203	149	364	773	18
Total revenues	46,586	49,147	51,960	49,587	52,819	50,244	50,457	51,424	51,760	54,161
EXPENDITURES										
General government	3,992	5,112	5,095	4,898	4,648	4,620	5,041	4,584	4,612	5,126
Judicial	2,651	2,932	3,253	3,172	2,880	3,037	2,931	3,078	2,897	3,374
Public safety	14,772	16,187	16,923	19,203	19,612	19,820	19,210	19,673	18,315	21,102
Public works	2,325	2,042	2,355	2,414	2,628	2,363	2,927	2,890	3,450	4,538
Health and welfare	801	877	902	980	1,110	999	1,007	1,035	1,048	1,143
Recreation and culture	1,080	1,212	1,254	1,506	1,328	1,344	1,274	1,314	1,285	1,728
Housing and development	1,466	1,496	1,431	1,548	1,295	1,005	1,411	3,781	1,702	1,998
Intergovernmental	4,545	12,675	6,167	6,423	8,126	6,256	5,077	4,960	4,416	4,293
Capital Outlay	9,890	11,793	36,122	21,831	11,194	9,561	6,048	2,811	2,562	2,291
Principal on long-term debt	2,370	3,306	2,993	3,019	4,791	3,612	4,679	4,331	10,271	10,146
Interest on long-term debt	2,076	2,042	4,641	5,997	4,790	4,957	4,453	4,117	4,052	3,386
Payments to escrow agents	-	-	-	29,405	15,595	30,764	9,937	13,869	10,739	8,422
Issuance costs on long-term debt	-	656	412	485	89	251	163	209	212	176
Total expenditures	45,968	60,330	81,548	100,881	78,086	88,589	64,158	66,652	65,561	67,723
Excess of revenues over (under) expenditures	618	(11,183)	(29,588)	(51,294)	(25,267)	(38,345)	(13,701)	(15,228)	(3,062)	(13,562)
OTHER FINANCING SOURCES (USES)										
Proceeds from borrowing	1,234	49,005	47,503	1,533	1,306	823	10,372	14,671	1,119	506
Debt premiums and discounts	-	(54)	-	-	-	1,214	56	-	386	584
Refunding bond proceeds	-	-	-	25,050	15,880	29,545	-	-	10,155	7,665
Sale of capital assets	174	179	2,821	124	188	1,904	150	30	137	88
Transfers in	3,533	5,262	6,864	43,520	29,523	9,577	11,695	10,484	10,270	4,038
Transfers out	(4,139)	(5,541)	(7,232)	(43,936)	(29,907)	(9,824)	(12,192)	(10,692)	(13,301)	(4,148)
Total other financing sources (uses)	802	48,851	49,956	26,291	16,990	33,239	10,080	14,493	(1,973)	8,733
Net change in fund balances	\$ 1,420	\$ 37,668	\$ 20,368	\$ (25,003)	\$ (8,277)	\$ (5,106)	\$ (3,621)	\$ (735)	\$ (5,035)	\$ (4,829)
Debt service as a percentage of noncapital expenditures	12.32%	11.02%	16.81%	11.41%	14.32%	10.84%	15.72%	13.23%	27.41%	20.68%

Amounts for 2009 & 2010 for proceeds from borrowing were reclassified to show amounts of refunding debt issued.
Likewise, principal paid on long-term debt was reclassified to show payments to escrow agent for amounts refunded in those years.

JACKSON COUNTY, GEORGIA
General Fund History
Statement of Revenues, Expenditures and Changes in Fund Balances
Last Five Fiscal Years

	2011	2012	2013	2014	2015
REVENUES					
Taxes	\$ 28,985,643	\$ 28,682,632	\$ 28,347,473	\$ 27,974,498	\$ 30,137,136
Licenses and permits	48,892	53,974	63,447	59,330	76,476
Fines and forfeitures	774,159	793,451	915,495	976,321	1,073,166
Charges for services	4,120,856	3,777,503	3,619,755	3,582,081	3,388,979
Interest income	23,501	17,292	8,253	3,929	3,864
Intergovernmental	561,496	494,350	1,206,414	1,294,104	1,485,066
Other	106,270	105,111	200,237	158,429	32,846
TOTAL REVENUES	34,620,817	33,924,313	34,361,075	34,048,692	36,197,534
EXPENDITURES					
Current					
General government	4,602,897	5,027,082	4,579,920	4,431,095	4,925,398
Judicial	3,017,578	2,916,761	3,052,895	2,872,581	3,342,888
Public safety	13,254,552	12,835,884	12,997,533	11,487,741	13,492,346
Public works	1,920,024	1,856,791	2,159,291	1,978,324	2,657,560
Health and welfare	463,133	497,633	525,584	627,161	622,562
Recreation and culture	100,000	100,000	100,107	100,020	112,447
Housing and development	553,535	591,343	2,651,226	834,030	1,169,201
Intergovernmental	2,126,775	2,207,749	2,327,731	1,614,413	1,376,876
Capital Outlay	258,025	201,715	136,526	27,258	444,020
Debt Service					
Principal	-	4,458,685	4,458,685	-	4,458,685
Interest	-	2,384,526	2,384,526	-	2,384,526
Issuance costs					175,607
Payments to escrow agents	30,764,000	9,937,000	13,869,000	10,739,000	8,422,165
TOTAL EXPENDITURES	26,296,519	33,078,169	35,374,023	23,972,624	43,584,282
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	8,324,298	846,144	(1,012,948)	10,076,069	(7,386,748)
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of fixed assets	1,885,624	31,895	8,233	2,666	85,538
Transfers in	113,326	452,914	401,035	163,024	1,245,262
Transfers out	(9,591,634)	(9,613,760)	(8,085,874)	(10,829,133)	(2,925,483)
Other					8,628,131
TOTAL OTHER FINANCING SOURCES (USES)	(7,592,684)	(9,128,950)	(7,676,606)	(10,663,443)	7,033,448
EXCESS OF REVENUES AND OTHER FINANCING OVER (UNDER) EXPENDITURES AND OTHER FINANCING SOURCES (USES)	731,614	(8,282,807)	(8,689,555)	(587,374)	(353,300)
FUND BALANCES, JANUARY 1	9,943,097	10,674,711	2,391,904	9,235,115	2,391,904
FUND BALANCES, DECEMBER 31	\$ 10,674,711	\$ 2,391,904	\$ (6,297,650)	\$ 8,647,741	\$ 2,038,604

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
General Fund Budget (unaudited)
Fiscal Year Ending December 31, 2016

REVENUES	
Taxes	\$32,330,325
Licenses and permits	176,300
Fines and forfeitures	1,004,500
Charges for services	2,562,400
Interest & other Income	118,700
Intergovernmental	1,867,669
TOTAL REVENUES	38,059,894
 EXPENDITURES	
Current	
General government	5,176,761
Judicial	3,506,185
Public Safety	14,233,952
Public Works	1,797,493
Health and Welfare	236,453
Recreation and Culture	-
Housing and Development	-
Intergovernmental	10,510,656
Capital Outlay	-
TOTAL EXPENDITURES	35,461,500
 EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	 2,598,394
 OTHER FINANCING SOURCES (USES)	
Transfers in	1,077,126
Transfers out	(4,375,344)
TOTAL OTHER FINANCING SOURCES (USES)	(3,298,218)
 APPROPRIATION OF PRIOR YEARS' SURPLUS	 (699,824)
 FUND BALANCES, December 31, 2015	 6,287,998
 FUND BALANCES, December 31, 2016	 \$ 5,588,174

JACKSON COUNTY, GEORGIA
GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

Fiscal Year	Property Taxes	Sales Taxes	Insurance Premium Tax	Real Estate & Recording Taxes	Other Taxes	Total
2006	16,429	15,986	1,216	731	297	34,659
2007	17,999	16,513	1,278	601	212	36,603
2008	21,667	14,941	1,309	386	243	38,546
2009	23,559	12,426	1,290	371	201	37,847
2010	24,504	13,772	1,255	249	239	40,019
2011	23,711	13,947	1,523	214	243	39,638
2012	22,778	14,907	1,627	324	256	39,892
2013	22,432	14,416	1,691	339	281	39,159
2014	21,896	15,274	1,782	346	315	39,613
2015	\$ 24,134	\$ 14,888	\$ 1,909	\$ 426	\$ 307	\$ 41,664

JACKSON COUNTY, GEORGIA
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

Tax Year	Real Property				Personal Property				Less Exemptions:		Total Taxable Assessed Value	Total Direct Tax Rate (5)	Estimated Actual Value (3)	Assessed Value as a Percentage of Actual Value
	Residential Property	Agricultural Property (1)	Commercial & Industrial	Public Utilities	Inventory & Equipment (4)	Motor Vehicles	Mobile Homes	Other (2)	Real Property	Personal Property				
2006	\$ 957,166	\$ 281,690	\$ 252,738	\$ 53,826	\$ 352,705	\$ 129,346	\$ 19,259	\$ 6,620	\$ 143,309	\$ 88,239	\$ 1,821,802	9.129	\$ 4,554,505	40.00%
2007	1,217,908	376,972	301,949	71,365	447,231	148,390	14,776	6,460	186,797	162,008	2,236,246	9.042	5,590,615	40.00%
2008	1,320,570	379,620	358,937	69,948	462,739	161,442	13,819	7,865	195,969	171,466	2,407,505	8.959	6,018,763	40.00%
2009	1,329,441	385,816	378,063	71,850	464,415	169,846	13,031	6,142	211,453	173,324	2,433,827	8.965	6,084,568	40.00%
2010	1,253,548	385,344	377,257	77,120	434,650	144,595	11,490	3,879	221,741	162,702	2,303,440	8.992	5,758,600	40.00%
2011	1,161,335	368,693	378,125	72,904	473,534	143,328	10,906	6,639	222,384	194,628	2,198,452	9.011	5,496,130	40.00%
2012	999,389	361,858	422,144	77,897	481,173	153,807	9,935	7,570	228,801	193,139	2,091,833	9.144	5,229,583	40.00%
2013	925,191	325,565	410,004	80,905	551,478	159,903	9,501	4,575	208,287	289,753	1,969,082	9.410	4,922,705	40.00%
2014	945,293	324,604	390,232	80,504	564,380	136,924	8,609	7,802	207,873	293,467	1,957,008	10.424	4,892,520	40.00%
2015	\$ 1,070,580	\$ 338,163	\$ 419,555	\$ 80,463	\$ 623,382	\$ 103,337	\$ 8,088	\$ 6,609	\$ 210,316	\$ 312,639	\$ 2,127,222	10.378	\$ 5,318,055	40.00%

Source: Georgia Department of Revenue

(1) Includes conservation use and preferential property.

(2) Includes aircraft, boats, miscellaneous personal property, timber and heavy equipment.

(3) Property that is exempt from taxation has not been included. That is typically property owned by governments and not-for-profit organizations like churches.

(4) Includes furniture and fixtures.

(5) This is a weighted average of individual direct rates applied to the taxable assessed value of the different portions of the county (incorporated and unincorporated).

**JACKSON COUNTY, GEORGIA
ASSESSED VALUATION BY PROPERTY TYPE**

PROPERTY TYPE	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Residential	\$ 1,073,962,835	\$ 948,911,766	\$ 929,011,325	\$ 1,004,764,913	\$ 1,163,105,935	\$ 1,255,246,003	\$ 1,331,583,736	\$ 1,323,104,559	\$ 1,220,448,259	\$ 959,266,666
Historic	188,947	188,947	197,339	202,559	179,536	203,660	203,660	203,660	203,660	204,187
Agricultural	155,191,388	143,291,076	143,039,322	159,951,419	173,004,844	189,832,089	200,543,467	209,438,215	213,634,888	158,937,162
Preferential	78,951	78,951	81,363	101,024	149,055	249,420	360,419	580,304	580,303	502,740
Conservation Use	182,948,680	181,278,582	182,525,640	201,830,603	195,556,260	195,280,567	184,934,791	169,625,853	162,781,951	122,366,218
Commercial	374,469,888	363,715,137	384,864,344	355,337,841	313,204,179	296,176,940	303,498,419	289,325,675	278,110,066	239,080,144
Industrial	670,547,780	594,162,279	576,771,287	549,572,167	541,944,896	516,892,573	541,659,068	536,560,495	473,166,473	369,511,616
Utility	80,462,655	80,504,125	80,904,645	77,896,549	72,903,850	77,119,665	71,850,152	69,947,929	71,364,766	53,826,355
Motor Vehicle	103,336,680	136,923,980	159,903,150	153,806,580	143,328,330	144,595,210	169,846,410	161,441,830	148,390,370	129,346,320
Mobile Home	8,088,040	8,608,856	9,501,319	9,935,445	10,905,523	11,489,841	13,031,351	13,818,918	14,775,983	19,258,511
Timber 100%	900,217	684,009	348,341	342,899	954,686	569,612	776,025	349,346	365,584	606,050
Heavy Equipment	-	-	71,678	30,160	226,969	226,969	317,319	542,517	1,228,580	443,529
Gross Digest	<u>2,650,176,061</u>	<u>2,458,347,708</u>	<u>2,467,219,753</u>	<u>2,513,772,159</u>	<u>2,615,464,063</u>	<u>2,687,882,549</u>	<u>2,818,604,817</u>	<u>2,774,939,301</u>	<u>2,585,050,883</u>	<u>2,053,349,498</u>
Bond Exemptions	-	-	-	-	-	-	-	-	-	-
Net Bond Digest	<u>\$ 2,650,176,061</u>	<u>\$ 2,458,347,708</u>	<u>\$ 2,467,219,753</u>	<u>\$ 2,513,772,159</u>	<u>\$ 2,615,464,063</u>	<u>\$ 2,687,882,549</u>	<u>\$ 2,818,604,817</u>	<u>\$ 2,774,939,301</u>	<u>\$ 2,585,050,883</u>	<u>\$ 2,053,349,498</u>
M & O Exemptions	<u>\$ 522,955,395</u>	<u>\$ 501,340,054</u>	<u>\$ 498,040,106</u>	<u>\$ 421,939,715</u>	<u>\$ 417,012,536</u>	<u>\$ 384,442,628</u>	<u>\$ 384,776,437</u>	<u>\$ 367,434,554</u>	<u>\$ 348,804,934</u>	<u>\$ 231,547,714</u>
Net M & O Digest	<u>\$ 2,127,220,666</u>	<u>\$ 1,957,007,654</u>	<u>\$ 1,969,179,647</u>	<u>\$ 2,091,832,444</u>	<u>\$ 2,198,451,527</u>	<u>\$ 2,303,439,921</u>	<u>\$ 2,433,828,380</u>	<u>\$ 2,407,504,747</u>	<u>\$ 2,236,245,949</u>	<u>\$ 1,821,801,784</u>
Total real & personal, excluding public utility	<u>\$ 2,457,388,469</u>	<u>\$ 2,231,626,738</u>	<u>\$ 2,216,490,620</u>	<u>\$ 2,271,760,526</u>	<u>\$ 2,387,144,705</u>	<u>\$ 2,453,881,252</u>	<u>\$ 2,562,783,560</u>	<u>\$ 2,528,838,761</u>	<u>\$ 2,348,925,600</u>	<u>\$ 1,849,868,733</u>

JACKSON COUNTY, GEORGIA
Direct and Overlapping Property Tax Rates - Mills
Last Ten Fiscal Years

(Mills - rate per \$1,000 of taxable assessed value)

<i>Tax Year</i>	<i>2005</i>	<i>2006</i>	<i>2007</i>	<i>2008</i>	<i>2009</i>	<i>2010</i>	<i>2011</i>	<i>2012</i>	<i>2013</i>	<i>2014</i>
<i>Fiscal Year</i>	<i>2006</i>	<i>2007</i>	<i>2008</i>	<i>2009</i>	<i>2010</i>	<i>2011</i>	<i>2012</i>	<i>2013</i>	<i>2014</i>	<i>2015</i>
County - Incorporated	10.280	9.770	9.590	9.490	9.500	9.550	9.580	9.870	11.280	11.212
County - Unincorporated (1)	9.190	8.730	8.730	8.610	8.610	8.610	8.610	8.610	9.760	9.700
School Operations	18.400	18.900	18.900	18.900	18.900	18.900	18.900	18.900	19.276	19.131
School Debt Service	3.700	3.350	3.100	3.100	3.100	3.100	3.100	3.100	2.700	2.700
State of Georgia	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.200	0.100	0.050
Total Incorporated	10.530	10.020	9.840	9.740	9.750	9.800	9.830	10.070	11.380	11.262
Total Unincorporated	31.540	31.230	30.980	30.860	30.860	30.860	30.860	30.810	31.836	31.581
<i>Fire Districts:</i>										
Arcade	1.380	1.370	1.160	1.160	1.640	1.640	1.640	1.640	1.640	1.640
Central Jackson	0.000	0.000	0.000	0.000	0.000	0.000	0.000	1.575	1.609	1.616
East Jackson	1.510	1.510	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600
Harrisburg	1.760	1.760	1.400	1.470	1.470	1.470	1.470	1.470	1.470	1.470
Jackson Trail	1.090	1.070	0.950	0.950	0.950	1.080	1.080	1.160	1.550	1.750
Maysville	1.100	1.100	0.980	1.100	1.100	1.110	1.570	1.570	1.800	1.800
Nicholson	0.770	0.770	0.710	0.710	0.960	0.960	0.960	0.960	0.960	1.500
North Jackson	0.850	0.840	0.730	0.730	0.730	0.730	0.730	0.730	0.730	0.730
Plainview	1.700	1.660	1.660	1.500	1.500	1.510	1.510	1.510	1.510	1.510
South Jackson	1.730	1.730	1.500	1.500	1.500	1.520	1.650	1.750	1.950	1.950
West Jackson	1.720	1.690	1.690	1.670	1.670	1.692	1.770	1.880	2.630	3.600
<i>Municipalities(including school):</i>										
Commerce	1.664	1.660	1.060	1.500	1.500	2.290	2.360	4.020	4.050	4.020
Commerce Schools	17.750	17.750	17.750	17.750	17.750	17.750	17.750	19.000	20.000	19.845
Jefferson	6.490	6.490	6.490	6.398	6.398	6.398	6.398	6.398	6.326	6.185
Jefferson Schools	17.300	17.300	16.540	16.542	16.628	16.628	16.628	18.057	15.712	15.609
Maysville	3.194	3.190	2.728	1.764	2.730	2.730	1.764	1.764	1.800	1.293
Pendergrass	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000

Source: Georgia Department of Revenue

Overlapping rates are those of local and county governments that apply to property owners within the County. Not all overlapping rates apply to all County property owners (e.g., the rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district. The districts that are within the city limits of municipalities that do not levy a city tax are considered with the unincorporated areas in computing the maximum rates.

(1) For purposes of this schedule, the County unincorporated rate is considered the total direct rate.

Maximum rates:

Total Incorporated	28.280	27.770	27.590	27.490	27.500	27.550	27.580	29.070	31.107
Total Unincorporated	33.300	32.990	32.670	32.530	32.530	32.552	32.630	32.690	35.181

**JACKSON COUNTY, GEORGIA
PRINCIPAL PROPERTY TAXPAYERS
Current Year and Nine Years Ago**

Taxpayer	2015				2006		
	1	2	Percentage of		1	2	Percentage of
	Taxable Assessed Value	County Tax Levied	Rank	Total Taxable Assessed Value	Taxable Assessed Value	Rank	Total Taxable Assessed Value
Jackson EMC	\$ 34,987	\$ 1,220,105	1	1.64%	\$ -		0.00%
Southern Power Company	34,617	1,145,099	2	1.63%	88,150	1	5.55%
TD Automotive Compressor (Toyota Industries)	49,681	1,013,753	3	2.34%	-		0.00%
Development Authority of Jefferson, GA	16,900	623,610	4	0.79%	-		0.00%
Kubota Industrial Equipment Corp	24,712	591,223	5	1.16%	-		0.00%
Huber Engineered Woods LLC	19,223	556,571	6	0.90%	13,741	2	0.87%
Georgia Power Company	14,625	497,093	7	0.69%	-		0.00%
The William Carter Company	27,875	453,563	8	1.31%	-		0.00%
Windstream Georgia	12,585	441,477	9	0.59%	-		0.00%
Toyota Industries North America	15,760	376,340	10	0.74%	-		0.00%
Exeter 1523 Steve Reynolds	-	-		0.00%	-		0.00%
Stone Mountain Industrial Park Inc.	-	-		0.00%	9,077	4	0.57%
Gruma Corp.	-	-		0.00%	11,828	3	0.74%
2255 Delk Road Partnership	-	-		0.00%	8,969	5	0.56%
Haverty's Furniture	-	-		0.00%	8,393	6	0.53%
Wayne Farms	-	-		0.00%	7,526	7	0.47%
Mayfield Dairy	-	-		0.00%	7,415	8	0.47%
Caterpillar, Inc.	-	-		0.00%	7,414	9	0.47%
Louisiana Pacific	-	-		0.00%	7,012	10	0.44%
Totals	\$ 250,965	\$ 6,918,834		11.80%	\$ 169,525		10.68%

Source: Jackson County Tax Commissioner

1. Amounts expressed in thousands.
2. Rank is based on the amount of County maintenance & operations taxes billed since exemptions that reduce the assessed value can vary by entity.

JACKSON COUNTY, GEORGIA
PROPERTY TAX LEVIES AND COLLECTIONS
Last Ten Tax Years
(amounts expressed in thousands)

Tax Year	Tax Due Date	Taxes Levied for the Tax Year (Original Levy)		Interest, Costs, & Penalties	Total Adjusted Levy	Collected within Fiscal year of the Levy		Collections in Subsequent Years	Total Collections to Date		Uncollected Balance
			Adjustments			Amount	Percentage of Original Levy		Amount	Percentage of Adjusted Levy	
2006	12/20/2006	\$ 16,567	890	473	\$ 17,930	\$ 14,866	89.73%	\$ 3,047	\$ 17,913	99.91%	\$ 17
2007	12/20/2007	20,023	897	824	21,744	17,103	85.42%	4,609	21,712	99.85%	32
2008	12/20/2008	21,329	915	1,080	23,324	18,050	84.63%	5,201	23,251	99.69%	73
2009	12/20/2009	21,634	265	943	22,842	17,889	82.69%	4,878	22,767	99.67%	75
2010	12/20/2010	21,012	(77)	801	21,736	17,541	83.48%	4,097	21,638	99.55%	98
2011	12/20/2011	20,309	211	588	21,108	17,558	86.45%	3,015	20,573	97.47%	535
2012	12/20/2012	19,425	306	521	20,252	17,057	87.81%	2,573	19,630	96.93%	622
2013	12/20/2013	18,622	532	334	19,488	16,751	89.95%	2,593	19,344	99.26%	144
2014	12/20/2014	20,312	205	112	20,629	17,508	86.20%	2,584	20,092	97.40%	537
2015	01/20/2016 ¹	\$ 22,335	(178)	57	\$ 22,214	\$ 12,881	57.67%	\$ -	\$ 12,881	57.99%	\$ 9,333

Note:

Taxes levied during the calendar year 2015 are recorded as revenues in the financial statements in 2016 since they are levied to finance that year's expenditures. Taxes levied include real and personal property, motor vehicle, mobile home, timber, and heavy equipment taxes. Schedule includes amounts for County maintenance and operations.

¹ 2015 digest taxes were re-issued in November 2015 with a new due date of January 20, 2016.

JACKSON COUNTY, GEORGIA
Local Option Sales Tax Revenues
Last Ten Fiscal Years

<u>Month</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
January	\$ 511,504	\$ 471,384	\$ 428,140	\$ 386,118	\$ 707,519	\$ 678,047	\$ 346,357	\$ 434,336	\$ 408,474	\$ 446,431
February	497,456	432,693	474,993	305,419	466,281	431,771	438,193	425,574	407,329	424,505
March	510,665	492,622	504,223	541,414	426,565	400,212	473,355	468,626	455,326	453,503
April	522,497	572,104	465,876	387,353	461,020	423,954	424,437	428,961	478,312	461,463
May	473,097	606,113	575,834	384,810	442,728	459,468	534,679	436,050	471,925	469,321
June	558,450	470,511	488,923	425,345	447,686	491,845	498,043	454,998	493,832	471,593
July	552,436	585,458	473,075	488,153	465,776	485,016	503,723	437,346	485,143	489,688
August	552,970	592,816	469,737	398,758	432,155	476,149	489,379	452,262	519,149	464,076
September	681,687	566,647	530,739	404,146	409,324	403,112	471,855	439,876	482,968	462,276
October	370,377	539,572	477,119	423,750	412,249	450,581	486,839	438,014	459,400	452,437
November	443,552	495,908	356,471	473,329	486,774	574,023	474,832	447,623	497,683	458,409
December	512,432	522,912	512,092	147,603	129,965	81,244	582,418	549,340	569,327	529,394
	<u>\$ 6,187,123</u>	<u>\$ 6,348,741</u>	<u>\$ 5,757,224</u>	<u>\$ 4,766,198</u>	<u>\$ 5,288,042</u>	<u>\$ 5,355,422</u>	<u>\$ 5,724,110</u>	<u>\$ 5,413,007</u>	<u>\$ 5,728,868</u>	<u>\$ 5,583,096</u>

In December 2009, the method of estimating the amount of sales tax revenue related to the current year was changed. Prior to that date, the flow of sales taxes was estimated based on the premise that the business collected the tax in the current month, then remitted the funds to the State Department of Revenue in the next month. The State in turn remitted the funds to the County the month following that. Therefore it was estimated that funds received two months later were for the current period.

The Department of Revenue informed the County that with the shift to electronic reporting and paying of sales taxes by the businesses, they were able to distribute funds to the County more quickly than before. The estimate for 2011 was that only 1/3 of the amount received in the second month were for the current period. For 2012, this has been changed, so only 1 month is accrued.

The County adjusts the accrual only at the end of the fiscal year. In the table above, the revenue for January 2010 includes the 2/3 that previously would have been recorded in December 2009 or \$295,207.

JACKSON COUNTY, GEORGIA
Special Purpose Local Option Sales Tax Revenues
Last Ten Fiscal Years

<u>Month</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
January	\$ 814,780	\$ 754,505	\$ 680,813	\$ 616,852	\$ 1,135,094	\$ 1,087,757	\$ 555,496	\$ 722,153	\$ 681,731	\$ 744,440
February	705,608	684,497	760,725	488,378	748,084	692,516	700,482	708,812	678,896	707,382
March	804,568	802,818	804,773	867,594	680,436	642,084	761,912	772,558	757,453	755,779
April	829,779	910,071	745,565	621,423	739,640	680,073	680,952	713,968	797,146	769,081
May	756,055	959,339	921,427	617,301	714,202	737,153	857,803	726,286	785,797	782,158
June	891,761	753,945	740,155	681,403	718,247	789,095	799,041	756,558	822,508	786,066
July	882,354	945,125	801,601	782,793	747,708	778,141	808,088	728,455	808,482	816,047
August	886,534	946,491	752,612	638,835	693,331	763,881	785,144	750,095	865,075	773,051
September	1,083,767	906,503	848,580	648,397	655,356	646,735	754,075	732,263	804,839	770,429
October	611,529	863,130	752,948	679,842	662,283	722,869	783,463	729,883	765,688	754,096
November	709,257	801,192	567,773	780,595	782,990	920,933	761,734	745,491	829,287	763,970
December	823,286	836,541	806,873	236,806	206,448	130,302	934,261	916,218	948,644	882,480
	<u>\$ 9,799,278</u>	<u>\$ 10,164,158</u>	<u>\$ 9,183,845</u>	<u>\$ 7,660,219</u>	<u>\$ 8,483,819</u>	<u>\$ 8,591,539</u>	<u>\$ 9,182,451</u>	<u>\$ 9,002,741</u>	<u>\$ 9,545,547</u>	<u>\$ 9,304,979</u>

In December 2009, the method of estimating the amount of sales tax revenue related to the current year was changed.

Prior to that date, the flow of sales taxes was estimated based on the premise that the business collected the tax in the current month, then remitted the funds to the State Department of Revenue in the next month. The State in turn remitted the funds to the County the month following that. Therefore it was estimated that funds received two months later were for the current period.

The Department of Revenue informed the County that with the shift to electronic reporting and paying of sales taxes by the businesses, they were able to distribute funds to the County more quickly than before. The estimate for 2011 was that only 1/3 of the amount received in the second month were for the current period. For 2012, this has been changed, so only 1 month is accrued.

The County adjusts the accrual only at the end of the fiscal year. In the table above, the revenue for January 2010 includes the 2/3 that previously would have been recorded in December 2009 or \$473,613.

JACKSON COUNTY, GEORGIA
RATIOS OF OUTSTANDING DEBT BY TYPE
(amounts expressed in thousands)
Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business-Type Activities				Total Primary Government ⁽³⁾	Percentage of Personal Income ⁽¹⁾	Per Capita ⁽¹⁾
	Capital Leases	General Obligation Bonds Payable	GEFA Notes Payable	Contracts Payable ⁽²⁾	IDA Economic Development Bonds	GEFA Notes Payable	Capital Leases					
2006	28,313	-	251	1,418	16,815	402	-		47,199	2.90%	846	
2007	26,245	-	231	49,900	16,145	346	-		92,867	5.59%	1,567	
2008	26,588	-	215	49,799	60,455	288	-		137,345	7.83%	2,229	
2009	25,972	-	187	49,698	55,385	226	-		131,468	7.03%	2,104	
2010	25,145	-	163	47,520	54,930	160	-		127,918	7.29%	2,115	
2011	16,039	21,461	138	36,569	54,515	92	-		128,814	7.21%	2,101	
2012	15,150	21,215	112	35,711	52,576	19	-		124,783	6.86%	2,060	
2013	1,235	20,969	105	46,501	52,576	-	-		121,386	5.79%	1,989	
2014	1,499	15,213	68	42,958	52,576	-	-		112,314	5.35%	1,840	
2015	\$ 1,113	\$ 10,251	\$ 24	\$ 91,087	\$ -	\$ -	\$ -	\$ -	\$ 102,475	4.88%	\$ 1,679	

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics on Table 15 for personal income and population data.

(2) The contract payable of \$24,982 for the Upper Oconee Basin Water Authority was moved to the Jackson County Water & Sewerage Authority component unit in 2002 since the source for repayment is water sales made by that entity.

(3) Debt includes premiums and discounts.

JACKSON COUNTY, GEORGIA
OTHER LONG-TERM LIABILITIES
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	Governmental Activities				Business-Type Activities				Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	Landfill Closure/ Post-closure (2)	Compensated Absences	Net OPEB Obligation	Total	Landfill Closure/ Post-closure	Compensated Absences	Total				
2006	-	525	-	525	807	13	820	1,345	0.08%	24	
2007	-	535	-	535	956	15	971	1,506	0.09%	25	
2008	-	630	-	630	946	17	963	1,593	0.09%	26	
2009	-	709	1,293	2,002	896	16	912	2,914	0.16%	47	
2010	-	749	2,039	2,788	876	18	894	3,682	0.21%	61	
2011	-	785	2,729	3,514	623	17	640	4,154	0.23%	68	
2012	-	792	3,447	4,239	585	17	602	4,841	0.27%	80	
2013	-	800	4,120	4,920	922	18	940	5,860	0.28%	96	
2014	-	836	4,817	5,653	910	14	924	6,577	0.31%	108	
2015	\$ -	\$ 830	\$ 5,476	\$ 6,306	\$ 905	\$ 15	\$ 920	\$ 7,226	0.34%	\$ 118	

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics on Table 15 for personal income and population data.

(2) Landfill closure/postclosure costs were moved from the General fund to the Solid Waste Enterprise fund in 2004.

JACKSON COUNTY, GEORGIA
RATIOS OF GENERAL BONDED DEBT OUTSTANDING
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	General Obligation Bonds	Less: Amounts Restricted to Repaying Principal	Total	Percentage of Estimated Actual Taxable Value of Property (1)	Per Capita (2)
2006	-	-	-	0.0%	-
2007	-	-	-	0.0%	-
2008	-	-	-	0.0%	-
2009	-	-	-	0.0%	-
2010	-	-	-	0.0%	-
2011	20,355	572	19,783	0.4%	323
2012	21,215	1,334	19,881	0.4%	328
2013	20,969	2,100	18,869	0.4%	309
2014	15,213	2,100	13,113	0.3%	215
2015	\$ 10,251	\$ 2,100	\$ 8,151	0.2%	\$ 134

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See Table 6 for property value data.

(2) See Table 15 for population data.

This table is not applicable for these years prior to 2011 for Jackson County.

JACKSON COUNTY, GEORGIA
Direct and Overlapping Governmental Activities Debt
General Obligation Debt
December 31, 2015

<i>Jurisdiction</i>	<i>Debt Outstanding</i>	<i>Percentage Applicable to Government</i>	<i>Amount Applicable to Government</i>
Direct Obligations			
Direct Debt			
General Obligation Bonds	\$ 10,070,000	100.00%	\$ 10,070,000
GEFA Notes Payable	24,231	100.00%	24,231
Total Direct	<u>10,094,231</u>		<u>10,094,231</u>
Intergovernmental Contracts Obligation			
Jackson County Industrial Development Authority	1,870,000	100.00%	1,870,000
Jackson County Industrial Development Authority	12,600,000	100.00%	12,600,000
Jackson County Industrial Development Authority	9,145,000	100.00%	9,145,000
Jackson County Industrial Development Authority	-	100.00%	-
Jackson County Airport Authority	830,000	100.00%	830,000
City of Jefferson Public Building Authority	10,155,000	100.00%	10,155,000
City of Jefferson Public Building Authority	12,780,000	100.00%	12,780,000
City of Jefferson Public Building Authority	1,990,000	100.00%	1,990,000
City of Jefferson Public Building Authority	5,945,000	100.00%	5,945,000
City of Jefferson Public Building Authority	8,250,000		
City of Jefferson Public Building Authority	7,665,000	100.00%	7,665,000
Jackson County Industrial Development Authority	19,355,000	100.00%	20,845,000
Total Intergovernmental Contracts Obligation	<u>90,585,000</u>		<u>83,825,000</u>
Capital Leases			
Capital Lease - Courthouse	-	100.00%	-
Capital Leases - Other	1,113,246	100.00%	1,113,246
Total Capital Leases	<u>1,113,246</u>		<u>1,113,246</u>
Total Direct obligations	<u>101,792,477</u>		<u>95,032,477</u>
Guaranteed Revenue Debt			
Upper Oconee Basin Water Authority	43,008,536	41.52%	17,857,144
Jackson County Water and Sewer Authority	12,780,000	100.00%	12,780,000
Total Guaranteed Revenue Debt	<u>55,788,536</u>		<u>30,637,144</u>
Overlapping General Obligation Debt:			
Jackson County School System	58,525,000	100.00%	58,525,000
City of Commerce Board of Education	14,697,000	100.00%	14,697,000
City of Jefferson Board of Education	39,344,572	100.00%	39,344,572
City of Arcade	-	100.00%	-
City of Braselton	29,464,400	29.14%	8,585,926
City of Commerce	15,515,940	100.00%	15,515,940
City of Hoschtou	5,251,731	100.00%	5,251,731
City of Jefferson	24,772,935	100.00%	24,772,935
City of Maysville	-	53.79%	-
City of Nicholson	-	100.00%	-
City of Pendergrass	119,769	100.00%	119,769
Total Overlapping General Obligation Debt	<u>187,691,347</u>		<u>166,812,873</u>
Total	<u>345,272,360</u>		<u>\$ 292,482,494</u>

Sources: Assessed value data used to estimate applicable percentages provided by the State Department of Revenue. Debt outstanding provided by the County. See Table 10.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the county. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the overlapping government's boundaries and dividing it by the overlapping government's total taxable assessed value.

JACKSON COUNTY, GEORGIA
Direct and Overlapping Governmental Activities Debt
General Obligation Debt
December 31, 2015

Debt and Assessed Value per Capita¹	4	Per Capita	Debt Amount
Direct General Obligation (G.O.) debt per capita		\$ 159	10,094,231
Direct and Contractual G.O. debt per capita	2	\$ 1,482	93,919,231
Direct debt, Contractual Debt, Notes, and Leases per capita	3	\$ 1,500	95,032,477
Direct and Contractual Debt, Notes, Leases, and Overlapping Debt per capita	4	\$ 4,616	292,482,494
Fair Market Value of Taxable Property per capita	5	\$ 104,568	
Grossed Assessed value of property before exemptions		\$ 2,650,176,061	
Net Tax digest for Maintenance and operations		\$ 2,127,220,666	
Estimated Fair Market Value of Taxable Property		\$ 6,625,440,153	
Population, estimated 2015		63,360	

1 Based on estimated population for the County as shown above.

2 Contractual debt represents long term Intergovernmental Contract obligations of Jackson County.

3 Includes all G.O. Debt, contract obligations, leases and short-term notes secured by ad valorem taxes and general revenues of Jackson County.

4 Includes all G.O. Debt, contract obligations, leases and short-term notes secured by ad valorem taxes and general revenues of Jackson County and overlapping direct general obligation debt.

5 Based on 2015 gross assessed valuation before exemptions and estimated fair market value of taxable property in the County shown above.

JACKSON COUNTY, GEORGIA
LEGAL DEBT MARGIN INFORMATION
Last Ten Fiscal Years
(amounts expressed in thousands)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Assessed value of property	\$ 2,053,350	\$ 2,585,051	\$ 2,774,940	\$ 2,818,604	\$ 2,687,883	\$ 2,615,464	\$ 2,513,773	\$ 2,467,122	\$ 2,458,348	\$ 2,650,177
Debt limit (10% of total assessed value)	205,335	258,505	277,494	281,860	268,788	261,546	251,377	246,712	245,835	265,018
Amount of Debt applicable to limit:										
General obligation bonds	-	-	-	-	-	20,355	21,215	20,969	15,213	10,251
Less: Resources restricted to paying principal	-	-	-	-	-	(572)	(1,334)	(2,100)	(2,100)	(2,100)
Total net debt applicable to limit	-	-	-	-	-	19,783	19,881	18,869	13,113	8,151
Legal debt margin	\$ 205,335	\$ 258,505	\$ 277,494	\$ 281,860	\$ 268,788	\$ 241,763	\$ 231,496	\$ 227,843	\$ 232,722	\$ 256,866
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	7.56%	7.91%	7.65%	5.33%	3.08%

JACKSON COUNTY, GEORGIA
PLEDGED REVENUE COVERAGE
Last Ten Fiscal Years
(amounts expressed in thousands)

Sales Tax Increment Bonds ⁽¹⁾						
Fiscal Year	Sales Tax Increment		Debt Service Principal		Interest	Coverage
2006	\$	9,799	\$	-	\$ -	-
2007		10,164		1,285	181	6.93
2008		9,184		1,040	190	7.47
2009		7,660		1,080	145	6.25
2010		8,484		1,135	91	6.92
2011		8,592		990	338	6.47
2012		4,588		-	687	6.68
2013		4,499		-	686	6.56
2014		4,770		5,510	687	0.77
2015	\$	4,770	\$	5,510	\$ 687	0.77

⁽¹⁾ Sales tax increment bonds are backed by the sales tax revenue produced by the sales tax rate in effect when the bonds were issued.

Note: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

JACKSON COUNTY, GEORGIA
DEMOGRAPHIC AND ECONOMIC STATISTICS
Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (2)	Per Capita Personal Income (3)	School Enrollment (4)	Unemployment Rate (5)
2006	55,778	1,626,654	29,163	6,600	3.9%
2007	59,254	1,661,186	28,035	7,125	3.9%
2008	61,620	1,754,013	28,465	7,200	9.5%
2009	62,472	1,869,037	29,918	6,963	10.9%
2010	60,485	1,754,428	29,006	7,984	10.8%
2011	61,313	1,787,826	29,159	7,209	9.1%
2012	60,571	1,820,037	30,048	7,332	8.2%
2013	61,044	2,098,204	34,372	7,400	6.4%
2014	61,870	2,044,556	33,046	7,183	6.6%
2015	63,360	\$ 2,216,460	\$ 34,982	7,314	4.8%

Data sources:

- (1) US Bureau of the Census, 2002-2009 were estimates released at the time
- (2) Amount expressed in thousands
- (3) Federal Bureau of Economic Analysis; 2013 data shown for 2014.
- (4) School Districts
- (5) State Department of Labor
- (6) U.S. Bureau of Labor Statistics, Unemployment by County as of December 31st, each year

**JACKSON COUNTY, GEORGIA
PRINCIPAL EMPLOYERS
Current Year and Nine Years Ago**

Employer	Type of Business	2015			2006		
		Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Carters/Oshkosh	Manufacturer	1,200	1	4.13%			
Wayne Farms, LLC	Poultry Processor	1,100	2	3.79%	1,350	1	8.03%
Bed, Bath & Beyond	Manufacturer	1,055	3	3.63%			
Kubota Industrial Equipment Corporation	Manufacturer	700	4	2.41%	251	9	1.49%
TD Automotive Compressors	Manufacturer	650	5	2.24%			
Homegoods	Wholesale Trade	500	6	1.72%			
Mission Foods	Manufacturer	490	7	1.69%	385	7	2.29%
Northridge Medical Center (BJC)	Hospital	422	8	1.45%	411	5	2.44%
Toyota Industrial Compressors of America	Manufacturer	350	9	1.21%			
Baker & Taylor, Inc.	Manufacturer	350	9	1.21%	500	3	
Roper Pump	Manufacturer	325	10	1.12%	180	9	1.07%
Haverty's	Distributor				450	4	2.68%
Braselton Poultry	Poultry Processor				235	10	1.40%
Jackson County BOE	School System				825	2	4.91%
Chateau Elan	Resort				500	3	2.97%
Jackson County Government	Government				400	6	2.38%
Jefferson BOE					285	8	1.69%
All Other Employers		21,886		75.40%	11,043		68.65%
Total		29,028		100%	16,815		100%

Source: Jackson County Area Chamber of Commerce
Jackson County 2006 CAFR

JACKSON COUNTY, GEORGIA
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
Last Ten Fiscal Years

Function	2006	2007	2008	2009	2010	2011	2012	2013*	2014	2015
General government	51	53	60	60	60	50.50	54.25	42	52	44
Public safety										
Sheriff										
Officers	66	69	70	80	80	85	78	182	175	95
Civilians	74	74	90	103	104	104	113	21	16	76
Emergency	45	44	50	54	54	53	53	40	56	56
Court system	35	35	44	44	44	39	40	40	54	40
Public works	43	26	27	30	30	22	22	33	22	33
Health and welfare	6	-	1	1	1	1	1	-	-	-
Senior Center	11	11	11	11	11	11	11	11	11	11
Transport	-	2	2	3	3	1	-	1	1	-
Recreation and culture	8	8	8	11	11	7	6	9	10	10
Housing and development	-	20	20	8	8	5.5	5.5	4	4	4
Solid Waste	4	4	4	5	5	5	5	5	5	5
Total	343	346	387	410	411	384	389	388	406	374

Source: Government Budget Office

* For 2013, some positions were re-classified by function according to Human Resources.

Notes A full-time employee is scheduled to work 2,080 hours per year (including vacation and sick leave). Full-time-equivalent employment is calculated by dividing total labor hours by 2,080.

JACKSON COUNTY, GEORGIA
OPERATING INDICATORS BY FUNCTION
Last Ten Fiscal Years

Function	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Sheriff										
Citations Issued	3,049	5,154	4,324	6,432	5,205	5,350	2,028	2,195	2,827	3,878
Fire										
Number of calls answered	2,670	2,152	1,979	1,959	2,200	2,100	1,991	1,952	2,276	2,523
Highways and streets										
Street resurfacing (miles)	25	25	23	7	8	7	20	13	21	11
Sanitation										
Refuse collected (tons/day)	81	91	54	73	69	68	63	99	86	96 *
Culture and recreation										
Athletic field permits issued	35	30	15	18	20	22	21	52	147	108 *

Sources: Various County departments

Note: Information is not available for many years.

* Estimate

JACKSON COUNTY, GEORGIA
CAPITAL ASSET STATISTICS BY FUNCTION
Last Ten Fiscal Years

Function	2007	2008	2009	2010	2011	2012	2013*	2014	2015
General government									
Undeveloped Land	11 parcels, 255.98 acres	11 parcels, 255.98 acres	11 parcels, 255.98 acres	11 parcels, 255.98 acres	12 parcels, 269.98 acres				
Buildings (1)	4	4	4	4	4	4	4	4	4
Vehicles	36	28	31	39	38	38	39	40	41
Small Equipment	57	57	64	83	90	91	95	94	95
Public safety									
Undeveloped Land	1	1	1	1	1	1	1	1	1
Buildings (2)	33	33	35	32	33	33	34	34	35
Vehicles									
Fire/Pumper Trucks	40	45	47	55	54	56	56	55	58
Other Fire Dept. Vehicles	9	15	17	16	16	15	15	15	15
Ambulance/Rescue	10	15	15	20	23	25	26	28	29
Sheriffs Vehicles	88	104	111	133	144	138	143	114	124
JCCI Vehicles	22	20	20	20	16	14	14	17	16
Other Public Safety Vehicles	29	35	36	35	35	18	19	19	19
Equipment	140	114	116	175	206	213	219	210	218
Other Public Safety Assets (3)	37	38	53	-	-	-	-	-	-
Court system									
Buildings (4)	2	2	2	2	2	2	2	2	2
Vehicles	1	4	4	1	1	1	1	0	1
Small Equipment	18	21	21	19	19	19	19	13	13
Public works									
Buildings	9	9	9	9	9	9	9	9	9
Vehicles									
Road Department	43	50	51	57	58	58	64	54	54
Building Inspector	10	10	10	-	-	-	-	9	8
Other	8	6	6	11	12	-	-	-	-
Small Equipment	2	4	8	3	3	-	-	-	-
Heavy Equipment	77	97	103	104	108	105	105	107	108
Roads									
Miles Paved during year	5	5	5	-	-	-	-	-	-
Miles Resurfaced during year	25.0	22.9	7.2	8.0	6.6	26.7	15.76	20.82	11.27
Total Miles Paved Roads	540	532	500	500	500	509	490.69	517.18	485.82
Total Miles Unpaved Roads	140	140	111	111	111	111	137	113	109.18
Health and welfare									
Undeveloped Land	1 parcel, 1.08 acres								
Buildings	6	6	6	6	6	6	6	6	6
Vehicles	6	6	7	8	9	9	9	5	5
Equipment	2	2	2	2	3	3	3	3	4
Recreation and culture									
Undeveloped Land	2 parcels, 33.52 acres								
Buildings (4)	5	5	8	10	10	10	10	10	10
Vehicles	11	14	14	14	14	12	11	10	10
Equipment	26	29	35	35	35	35	39	40	40
Housing and development									
Buildings	1	1	1	1	1	1	1	1	1
Vehicles	4	4	5	5	5	5	4	4	4
Equipment	2	2	2	2	3	3	3	3	3

Sources: Various county departments
No data is available prior to 2006

(1) Major buildings include Administration Building .

(2) Major buildings include Jail and Correctional

Institute. The Jail currently has a 424 bed

(3) Major Buildings include historic courthouse and new courthouse.

(4) Major buildings include structures at County Recreation Complex.

Note: Some land figures in 2007 have changed from 2006 due to better asset controls.

* In 2013 The Roads department along with GIS remapped all existing roadways within the county inventory. Adjustments were made for the paved road mileage.

JACKSON COUNTY , GEORGIA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For Year Ended December 31, 2015

FEDERAL GRANTOR/ PASS-THRU GRANTOR/ PROGRAM TITLE	FEDERAL CFDA NUMBER	GRANT/ CONTRACT NUMBER	PROGRAM OR AWARD AMOUNT	2015 EXPENDITURES
U.S. DEPARTMENT OF JUSTICE				
- LLEBG Bulletproof Vest Partnership Program	16.607	2010BUBX	\$ 3,412	\$ 3,412
- BJA Joint Adult Drug Court Solicitation to Enhance Services	93.243	2014-DC-BX-0078	300,000	71,364
Total U.S. Department of Justice			303,412	74,776
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Passed-through the Georgia Department of Community Affairs - Neighborhood Stabilization Program	14.264	11-ns-6007	843,607	123,296
- Community HOME Investment Program (CHIP)	14.239	2012-842	306,000	43,753
Total U.S. Department of Housing and Urban Development			1,149,607	167,049
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Passed-through the Northeast Georgia Regional Development Center - Special Programs for the Aging, Title III, B	93.044	FY 2015 Aging Services Contract	2,054	2,872
- Special Programs for the Aging, Title III, B	93.044	FY 2016 Aging Services Contract	8,739	4,369
- Special Programs for the Aging, Title III, C1	93.045	FY 2015 Aging Services Contract	35,852	27,355
- Special Programs for the Aging, Title III, C1	93.045	FY 2016 Aging Services Contract	53,504	26,751
- Special Programs for the Aging, Title III, C2	93.045	FY 2015 Aging Services Contract	44,651	23,996
- Special Programs for the Aging, Title III, C2	93.045	FY 2016 Aging Services Contract	46,530	19,713
- Special Programs for the Aging, NSIP	93.053	FY 2015 Aging Services Contract	14,559	10,462
- Special Programs for the Aging, NSIP	93.053	FY 2016 Aging Services Contract	16,635	11,125
		Aging Cluster	222,524	126,643
Total U.S. Department of Health and Human Services			222,524	126,643
U.S. DEPARTMENT OF TRANSPORTATION				
Passed-through the Georgia Department of Transportation - Operating Assistance Grant July 2014 - June 2015	20.507	GA-18-4028	39,829	17,346
- Operating Assistance Grant July 2015 - June 2016	20.507	GA-18-4028	40,420	65,378
- Transit Operations Assistance Program	20.509	T005242	63,364	63,364
		Transit Cluster	143,613	146,088
Passed through Advantage Behavioral Systems of Northeast Georgia Regional Commission - Coordinated Transportation Grant	20.513	FY 2015 Aging Services Contract	17,024	17,024
- Coordinated Transportation Grant	20.513	FY 2016 Aging Services Contract	32,200	32,200
			49,224	49,224
Passed-through the Georgia Department of Transportation - Airport Improvement	20.106	AP014-9021-23(157)	224,915	21,879
Total U.S. Department of Transportation			417,752	217,191
DEPARTMENT OF HOMELAND SECURITY				
Passed-through the Georgia Emergency Management Agency -Directed Training Award	97.042	OEM14-080S02	1,000	1,000
-EMA Grant	97.042	EMW-2014-SS-00092-S01	4,988.90	4,989.00
- FY15 Performance Partnership Agreement Award	97.042	EMW-2015-EP-00017-S01	22,056	22,056
- Disaster Recovery Grant - Ice Storm 2015	97.042	FEMA-4215-DR-GA	151,347	151,347
-Supplemental Response and Recovery Project - Truck	97.042	OEM14-080S03	17,763	17,763
			197,155	197,155
-FEMA Assistance to Firefighters Grant - Harrisburg FD	97.044	2013 AFG EMW-2013-FV-02475	132,050	132,050
-FEMA Assistance to Firefighters Grant - Nicholson FD	97.044	2013 AFG EMW-2013-FV-01217	228,950	228,950
-FEMA Assistance to Firefighters Grant - South Jackson FD	97.044	2013 AFG EMW-2013-FO-05520	41,777	41,777
			402,777	402,777
Total U.S. Department of Homeland Security			599,932	599,932
GRAND TOTAL			\$ 2,693,227	\$ 1,185,591

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
1 This schedule is prepared on the modified accrual basis of accounting.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

June 30, 2016

To the Board of Commissioners
JACKSON COUNTY, GEORGIA, Georgia
Jefferson, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of JACKSON COUNTY, GEORGIA, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise JACKSON COUNTY, GEORGIA's basic financial statements and have issued our report thereon dated June 30, 2016. Our report was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our report includes a reference to other auditors who audited the financial statements of the Jackson County Health Department, as described in our report on JACKSON COUNTY, GEORGIA's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered JACKSON COUNTY, GEORGIA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of JACKSON COUNTY, GEORGIA's internal control. Accordingly, we do not express an opinion on the effectiveness of JACKSON COUNTY, GEORGIA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs that we consider to be significant deficiencies, findings 2015-01, 2015-02, and 2015-03.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether JACKSON COUNTY, GEORGIA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

JACKSON COUNTY, GEORGIA's Response to Findings

JACKSON COUNTY, GEORGIA's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. JACKSON COUNTY, GEORGIA's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bates Carter ; Co, LLP

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY
THE UNIFORM GUIDANCE

June 30, 2016

To the Board of Commissioners
JACKSON COUNTY, GEORGIA
Jefferson, Georgia

Report on Compliance for Each Major Federal Award Program

We have audited JACKSON COUNTY, GEORGIA's compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of JACKSON COUNTY, GEORGIA's major federal programs for the year ended December 31, 2015. JACKSON COUNTY, GEORGIA's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

JACKSON COUNTY, GEORGIA's basic financial statements include the operations of the Jackson County Health Department. Any amounts of federal awards received by that component unit are not included in the schedule during the year ended December 31, 2015. Our audit, described below, did not include the operations of the Jackson County Health Department because the component unit engaged other auditors to perform an audit in accordance with the Uniform Guidance.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of JACKSON COUNTY, GEORGIA's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*

(Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about JACKSON COUNTY, GEORGIA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of JACKSON COUNTY, GEORGIA's compliance.

Opinion on Each Major Federal Program

In our opinion, JACKSON COUNTY, GEORGIA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2015.

Report on Internal Control Over Compliance

Management of the JACKSON COUNTY, GEORGIA, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered JACKSON COUNTY, GEORGIA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of JACKSON COUNTY, GEORGIA's internal control over compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal

control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bates, Carter & Co, LLP

JACKSON COUNTY, GEORGIA
AUDITORS' SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended December 31, 2015

I SUMMARY OF AUDITORS' RESULTS:

1. Report issued on Financial Statements - Unmodified opinion.
2. Internal Control (financial statements) – Three significant deficiencies, no material weakness.
3. Compliance (financial statements) – No instances of noncompliance.
4. Compliance (major programs) - Unmodified opinion, no instances of noncompliance.
5. Internal control (major programs) – No material weaknesses noted.
6. Audit findings required to be reported in accordance with 2 CFR section 200.516
 - i) Significant deficiencies in internal controls over major programs – None reported
 - ii) Material noncompliance related to major programs – None reported
 - iii) Known questioned costs greater than \$25,000 for major programs – None reported
 - iv) Known questioned costs greater than \$25,000 for a program not audited as major – None reported
 - v) Circumstances if report on compliance is other than unqualified - N/A
 - vi) Known fraud - N/A
 - vii) Misrepresentation in schedule of prior audit findings - None reported
7. Major programs for the year: 97.044 - Assistance to Firefighters Grant
8. Dollar threshold used to distinguish between Type A and Type B programs - \$300,000.
9. Does the auditee qualify as a low risk auditee - Yes.

II AUDIT FINDINGS - GENERALLY ACCEPTED GOVERNMENTAL AUDITING STANDARDS

INTERNAL CONTROL

PLANNING AND ZONING

2015-01

Statement of Condition:

During testing, two instances were noted where the amount billed to customers exceeded the rate structure provided by the county.

Criteria:

Controls should be in place to insure the approved rate structure is properly set-up and calculated in the billing software.

Effect of Condition:

As a result, fees charged to citizens are not correct.

Cause of Condition:

Computer programming error.

Recommendation:

We recommend that staff responsible for billing periodically spot check billing calculations performed by the billing software to ensure the current rate structure is properly followed.

Response:

As of January 1, 2016, the Board of Commissioners approved a fee schedule that is based on a “flat fee” type of fee schedule instead of the computer generated fees by fixtures, etc. that were currently in place. We as staff feel that this provides a better checks and balances and ease of understanding by staff and customers alike.

MAGISTRATE COURT

2015-02

Statement of Condition:

During 2014 testing, we noted several weaknesses in record keeping and segregation of duties. We noted that none of the weaknesses were addressed or corrected for 2015, such as:

The cash account is not reconciled in an accounting software and all transactions are manually kept;

Sufficient support for deposits does not exist;

Cash drawer procedures are not in place;

The person who generates checks is listed as a check signer;

The same person receives and reconciles the bank statement.

Criteria:

Appropriate internal controls such as segregation of duties and proper cash procedures are essential to ensure accurate record keeping.

Effect of Condition:

The risk of loss from misplacement or misappropriation increases.

Cause of Condition:

Unknown.

Recommendation:

We recommend:

All manual record keeping be eliminated through the use of an accounting software. We recommend that all yearly activity be entered into an accounting software (such as Quickbooks) to ensure that all money is correctly accounted for and the chances of human error decreases.

Each deposit should have sufficient support for all cash and checks that the deposit encompasses. A deposit confirmation should be filed with copies of the receipts that make up the deposit in order to ensure proper documentation exists. Deposits should be made on at least a weekly basis.

Cash drawer procedures are put in place to ensure all petty cash collected can be traced to the bank. We recommend that the cash drawer is reconciled each day back to an established beginning drawer balance. A daily collections log should be printed from the system and kept as support for the cash collected and locked in a safe with the cash and a copy of the related receipts for the day, until the next deposit.

Better segregation of duties should be put in place, such as the person who generates checks should not be a designated check signer.

The same person should not receive, open, and reconcile the bank statement. We recommend that management receives, opens, and reviews all bank statements before it is given to the designated person who should then reconcile the bank statement on a monthly basis.

Response:

These issues will be addressed in 2016 with a new incoming Magistrate judge.

TAX COMMISSIONER

2015-03

Statement of Condition:

During testing, we noted that the bank reconciliations for the Joint Account and the Bankruptcy Account contain outstanding transactions that are due to entry errors in QuickBooks.

Criteria:

An accurate bank reconciliation should be performed on a monthly basis.

Effect of Condition:

The risk of misrepresenting the cash balance.

Cause of Condition:

Unknown.

Recommendation:

We recommend the Tax Commissioner's QuickBooks file be updated to remove any invalid outstanding items from the bank reconciliation and that an additional monthly procedure is implemented to review uncleared transactions after performing the bank reconciliation every month.

Response:

The Tax Commissioner is working to resolve the issues in Quickbooks. Also, going forward, the Tax Commissioner would like to have separate bank accounts for the Motor Vehicle and Property Tax accounts in order to mitigate any potential errors or confusion with the accounts.

III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

There were no findings or questioned costs relating to Federal awards reported for the year ended December 31, 2015.