

**Comprehensive Annual Financial Report
Year Ended December 31, 2014
Jackson County, Georgia**



Prepared by: The Office of Financial Administration

**JACKSON COUNTY, GEORGIA
 COMPREHENSIVE ANNUAL FINANCIAL REPORT
 FOR THE FISCAL YEAR ENDED December 31, 2014**

TABLE OF CONTENTS

	Page
<u>INTRODUCTORY SECTION</u>	
Letter of Transmittal	i-viii
Certificate of Achievement for Excellence in Financial Reporting	ix
Organizational Chart	x
Officials of JACKSON COUNTY, GEORGIA	xi
<u>FINANCIAL SECTION</u>	
Independent Auditors' Report	xii-xiv
Management's Discussion and Analysis	xv-xxvii
BASIC FINANCIAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
Statement of Net Position	1
Statement of Activities	2
FUND FINANCIAL STATEMENTS	
Balance Sheet - Governmental Funds	3
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	4
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	5
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	6
Statement of Net Position - Proprietary Funds	7
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds	8
Statement of Cash Flows - Proprietary Funds	9
Statement of Assets and Liabilities - Fiduciary Funds	10
COMPONENT UNITS	
Combining Statement of Net Position	11
Combining Statement of Activities	12
NOTES TO FINANCIAL STATEMENTS	13 - 67
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Pension Funding Progress	68
Schedule of Other Post Retirement Benefits Funding Progress	69
Budgetary Comparison Schedule	
-General Fund	70 - 71
COMBINING STATEMENTS AND SCHEDULES	
NONMAJOR GOVERNMENTAL FUNDS	
Combining Balance Sheet	72 - 73
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	74 - 75
Supplemental Budgetary Comparison Schedule	
-Debt Service Fund	76
-Fire District Special Revenue Fund	77
-Emergency E911 Telephone System Special Revenue Fund	78
-Emergency Management/Rescue Services Special Revenue Fund	79
-Emergency Services/Ambulance Special Revenue Fund	80
-Jail Special Revenue Fund	81
-Law Library Special Revenue Fund	82
-Keep Jackson Beautiful Special Revenue Fund	83
-Protective Inspection/Planning and Zoning Special Revenue Fund	84
-Parks and Recreation Special Revenue Fund	85
-Senior Center Special Revenue Fund	86
-Drug Enforcement Special Revenue Fund	87

INTERNAL SERVICE FUNDS

Combining Statement of Net Position	88
Combining Statement of Revenues, Expenses and Changes in Fund Net Position	89
Combining Statement of Cash Flows	90

FIDUCIARY FUNDS

Combining Statement of Assets and Liabilities - All Agency Funds	91
Combining Statement of Changes in Assets and Liabilities - All Agency Funds	92

COMPONENT UNIT

Airport Authority	
-Statement of Net Position	93
-Statement of Revenues, Expenses and Changes in Fund Net Position	94
-Statement of Cash Flows	95

SUPPLEMENTAL INFORMATION

Schedule of Projects Constructed with Special Purpose Local Option Sales Tax	96-99
--	-------

STATISTICAL SECTION**TABLE****FINANCIAL TRENDS**

Net Position by Component	1	100
Changes in Net Position	2	101-103
Fund Balances of Governmental Funds	3	104
Changes in Fund Balances of Governmental Funds	4	105
Five Year General Fund History	4A	106
General Fund Budget - 2015	4B	107
General Governmental Tax Revenues By Source	5	108

REVENUE CAPACITY

Assessed Value and Estimated Actual Value of Taxable Property	6	109
Assessed Valuation by Property Type	6A	110
Property Tax Rates (Direct and Overlapping Governments)	7	111
Principal Property Taxpayers	8	112
Property Tax Levies and Collections	9	113
Local Option Sales Tax Collections	9A	114
Special Purpose Local Option Sales Tax Collections	9B	115

DEBT CAPACITY

Ratios of Outstanding Debt by Type	10	116
Other Long-term Liabilities	10A	117
Ratios of General Bonded Debt Outstanding	11	118
Direct and Overlapping Governmental Activities Debt	12	119-120
Legal Debt Margin Information	13	121
Pledged Revenue Coverage	14	122

DEMOGRAPHIC AND ECONOMIC INFORMATION

Demographic and Economic Statistics	15	123
Principal Employers	16	124

OPERATING INFORMATION

Full-Time Equivalent County Government Employees by Function	17	125
Operating Indicators by Function	18	126
Capital Asset Statistics by Function	19	127
Insurance Coverage	20	128

COMPLIANCE AND INTERNAL CONTROL REPORTS

Schedule of Expenditures of Federal Awards	129
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements performed in accordance with <i>Government Auditing Standards</i>	130-131
Report on Compliance with Requirements Applicable to each Major Program and on Internal Control over Compliance in accordance with OMB Circular A-133	132-134
Auditors' Schedule of Findings and Questioned Costs	135-138



JACKSON COUNTY BOARD OF COMMISSIONERS

67 ATHENS STREET • JEFFERSON, GEORGIA 30549 • 706-367-6312

Tom Crow
Chairperson

Jim Hix
District 1

Chas Hardy
District 2

Ralph Richardson, Jr.
District 3

Dwain Smith
District 4

June 30, 2015

The Honorable Tom Crow, Chairman,
Members of the Board of Commissioners, and
The Citizens of Jackson County Georgia

The Official Code of Georgia as Amended (OCGA) requires that county governments publish, within six months of the end of each of their fiscal years, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report (CAFR) of Jackson County, Georgia (the “County”) for the fiscal year ended December 31, 2014.

This report consists of management’s representation concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and responsibility of all the information presented in this CAFR. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County’s assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the County’s financial statements in conformity with GAAP. Because the costs of internal controls should *not* outweigh their benefits, the County’s comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this CAFR is complete and reliable in all material respects.

The County’s financial statements have been audited by Bates, Carter & Co., LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2014, are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and, evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County’s financial statements for the fiscal year ended December 31, 2014, are fairly presented in conformity with GAAP. The independent auditors’ report is presented as the first component of the financial section of this CAFR.

As a recipient of federal and state financial assistance, the County is also responsible for ensuring that adequate internal controls are in place to assure compliance with applicable laws and regulations related to those programs. Thus internal controls are subject to periodic evaluation by management.

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*. In 2003, the County adopted the new reporting model required by GASB Statement No. 34 (GASB # 34). As part of the requirements contained in GASB # 34, management is to present a narrative introduction, overview and analysis to accompany the basic financial statements in the form of *Management’s Discussion and Analysis* (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County’s MD&A is found directly following the independent auditor’s opinion in the financial section of this CAFR.

Geographical and Economic Profile of the County

Jackson County is located on the upper fringes of the Piedmont Plateau in northeastern Georgia. The City of Jefferson serves as the County Seat, and is located approximately five miles off of U.S. Interstate Highway 85 (I-85). I-85 runs from southwest to northeast from Montgomery, Alabama to its confluence with I-95 in Richmond, Virginia. The City of Atlanta is less than one hour’s travel time along I-85 from most sections of the County. Jefferson is about 20 miles from Athens which is the home of the state’s flagship institution of higher learning, the University of Georgia.

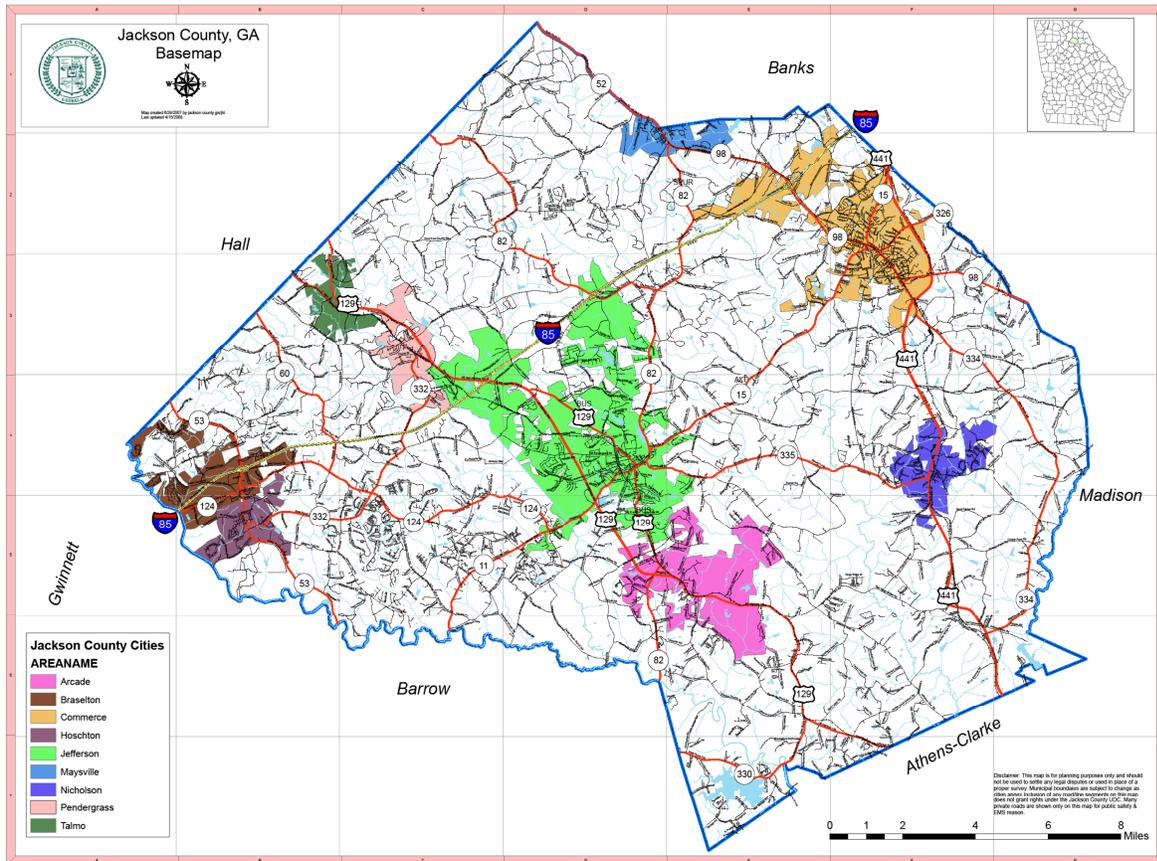
With the close proximity of I-85, and other major highways and railways, the County has become home to several large distribution and manufacturing facilities and continues to attract quality economic development because of the location and available workforce. Among these businesses are Ollie’s in Commerce, Haverty’s Furniture, Bed, Bath, & Beyond, Carter’s, Hitachi-Koki and Safelite near Braselton, DEUTZ Xchange, Toyota Industries of North America, Denso Corporation facilities near Pendergrass, and The Kubota Corporation, Tiger Direct, TJX HomeGoods, DSC Logistics, Aldi, and Whole Foods in Jefferson. The City of Commerce has several major retail outlet malls along the I-85 corridor which provide employment and sales tax revenues to the County. U.S. Highway 441, which runs north and south from Knoxville, Tennessee to the state of Florida, also runs through Commerce, giving it ready access from virtually any point within the four-state area of Tennessee, North Carolina, South Carolina and Georgia. Commerce is served by the Norfolk Southern and CSX rail lines.

Despite the downturn in the economy, Jackson County has led the State of Georgia the past few years in economic growth in the creation of private-sector jobs. In the past couple of years, there have been several new construction and expansion of industrial projects in the county. IDI Gazeley broke ground on a new 840,000-square-foot speculative building in Jefferson. Additionally, Jackson County has become home to more major national and international companies such as Safelite Auto Glass in Braselton. Perhaps the biggest announcements for future industrial development have come from DSC Logistics which signed a lease to locate a new distribution facility in Jefferson, TJX HomeGoods which opened a 1,000,000-square-foot distribution center, DEUTZ Xchange which expanded their engine facility in Pendergrass, and largest of all, Ridgeline Property Group and Hillwood Investment Properties which announced their intent to jointly develop a \$30 million industrial building which will be the largest big box space available in the Southeast U.S. In total, these companies promise over 1,000 new jobs. Numbers released by the Jackson County Area Chamber of Commerce show the attraction of \$144,566,000 in new investment in 2014. Going into 2014, Jackson County was still carrying almost 3 million square feet in industrial space vacancy. With these recent expansions plus additional long-term leasing space, Jackson County currently only holds just under 500,000 square feet of vacant industrial space.

There are signs that the economic outlook for 2015 for industrial development is just as promising with several major interested prospects and announcements such as Ollie's which will locate a regional distribution center in Commerce. DSC Logistics signed a lease to locate a new distribution facility, and TJX HomeGoods opened a 1,000,000-square-foot distribution center in Jefferson. Retail growth has been relatively slow for Jackson County but the county also has some major retail prospects seeking sites. Most of the new retailers were small businesses not associated with major chains but were welcomed by the community as an integral part of the commercial/retail dynamic in the County. Jackson County has continued to sustain many of its locally-owned and national chain restaurants throughout 2014. There were less numbers of business closings and layoffs in the past year, and Jackson County still saw positive growth in terms of population and business. This trend is expected to continue in 2015. Unemployment declined significantly in 2014 to 5.6%.

The official 2010 Census places the growth rate at 45.4% since 2000 with an official population of 60,485. The official Census population estimate for Jackson County as of December 2014 is 61,870. Despite this growth, the County has managed to balance a rural atmosphere with the suburban character of business and residential developments. Land use studies show the County's area is about 40% commercial, 40% residential and 20% agricultural. The County has been able to avoid some of the pitfalls of rapid growth through wise planning and management of its resources. Although the fallout from the home building bust has left many neighborhood subdivision developments incomplete, the County has implemented a way for these subdivisions to be brought back up to code for new building through use of Special Taxing Districts. There continues to be constant and growing demands for additional County services. The County school system, as well as the City school systems of Commerce and Jefferson, are acutely feeling the pains of growth even today. Highlighting this continued growth are much improved housing market data and forecasts that show there is positive developed lot absorption and a decline in finished housing inventory. Residential permits have seen substantial increases in 2014 and are looking even stronger in the first quarter of 2015.

The Jackson County Airport has now been upgraded to a Category Two Airport Facility to accommodate corporate and general aviation traffic as a boost to economic development. Construction has been completed on the main runway extension to 5,000 feet, which enables most corporate and private aircraft to use the facility. The runway extension project was completed in late 2009 with small peripheral improvements made during 2010. Throughout 2014 and moving into 2015, the airport is striving to improve services to match the demand required from the major expansion project. A new airport manager took over operation in 2013 and is in the process of overseeing a security fence and marking improvement project which is expected to be completed in 2015. The airport offers the region's most competitive fuel pricing. It has also become a hub of activity for the racing community with Atlanta Dragway, home of the NHRA Grand Nationals, in Commerce, and Road Atlanta, Home of the World Class Petit Lemans, in nearby Braselton. The Airport is less than five miles off of I-85 and is located near Jefferson. In addition, Atlanta's Hartsfield-Jackson International Airport, which serves virtually all major U.S. and international airlines, is within 1½ hours of the County.



Jackson County, Georgia

Municipalities of the County

The County has nine incorporated municipalities, which compose approximately 40% of the County's population according to the official 2010 U.S Census. The municipalities are Commerce (6,544), Jefferson (9,432), Arcade (1,786), Nicholson (1,696), Hoschton (1,377), Braselton (part) (1,763), Maysville (part) (872), Talmo (180) and Pendergrass (422). Parts of the Town of Braselton are located in four different counties, while parts of the City of Maysville are located in both Jackson and Banks Counties. The City of Commerce provides full municipal services including electricity, gas, fire, water and sewerage. Hoschton and Braselton offer water and sewerage services.

School Systems

The County has a county-wide school system as well as two city school systems. The Jackson County School System operates elementary and middle schools in various parts of the County and two high schools, the Jackson County Comprehensive High School and the East Jackson Comprehensive High School. The Commerce City School System and the Jefferson City School System are operated as component units of their respective municipalities. The Jackson County School System is fiscally independent of the County BOC and, consequently, its financial statements are separately issued and are not included within the County's financial statements.

Form of Government

The County operates under the commission/manager form of government. Four members of the Board of Commissioners (BOC) are elected from geographically distinct, single-member districts, while the chairman is elected at-large county-wide. The members serve four-year staggered terms. The BOC hires a county manager to serve as the administrative head of the county government. The manager in turn hires department heads and managers to implement BOC policies and to operate the various functions of county government.

Every four years citizens of the County elect persons to serve the constitutional offices of sheriff, clerk of superior court, tax commissioner, and probate court judge. Other elected officials include the magistrate court judge, solicitor general, district attorney, superior court judges and the state court judge.

County Services

The County provides a full range of services including law enforcement; construction and maintenance of highways, streets, bridges and other infrastructure; emergency services; recreational and cultural activities, limited transportation, and solid waste disposal. Fire protection (outside the municipalities which have full-time fire departments) is provided by nine volunteer fire departments which levy property taxes within their districts to fund their operations. Water and sewer services outside of the municipalities (which offer such services) are provided by a legally separate Water and Sewer Authority which has been included as a component unit in the County's financial statements. The County is also financially accountable for a legally separate Health Department and a legally separate Airport Authority, both of which are reported as component units of the County. Additional information on these component units may be found in Note 1 in the notes to the financial statements.

Financial and Budgetary Matters

The County maintains budgetary controls to ensure compliance with state law. The level of budgetary control is at the department/fund level, i.e., expenditures may not exceed the total for any department within a fund. Transfers of appropriations within a department shall require only approval of the Finance Director. Transfers between or among departments or funds or an increase in the overall appropriation for a department or fund shall require the approval of the BOC in accordance with the enabling legislation. Department heads and management personnel are directed to operate within budgetary limits to avoid "emergency" situations which would require supplementary appropriations.

Annual budgets are adopted on a basis consistent with GAAP for the general, special revenue funds, and debt service fund, and are integrated into the general ledgers of such funds. Project length budgets are adopted for Capital Projects Funds. The County's proprietary fund, the Solid Waste Fund, is budgeted for management and control purposes. No budget is prepared for the Mayfield Treatment Plant Proprietary Fund. Departments prepare, in conjunction with the Finance Department, revenue and expenditure estimates, as well as capital needs. These budget requests are then reviewed by the BOC and the proposed budgets are presented at a public hearing as required by state law.

Capital Projects Recently Completed and for the Future

On March 15, 2005, the voters of Jackson County approved the continuation of a six-year Special Purpose Local Option Sales Tax (SPLOST). The special purpose tax was imposed July 1, 2005 and expired June 30, 2011. The tax yielded more than \$53.2 million over the six-year period. The Special Purpose Local Option Sales Tax (SPLOST) was passed, in part, to pay for the construction of a new County Jail and to complete the construction of new Health Department Facilities in the City of Commerce.

On November 2, 2010, the voters approved another continuation of the SPLOST, this being SPLOST V. This revenue accounts for the financial resources provided from a six-year, one-cent special purpose local option sales tax for the purpose of resurfacing, paving, widening and repairing certain roads and bridges; expansions, renovations, developments of parks and recreations facilities, construction of emergency services facilities and equipment, and debt reduction on bonds used to build a new jail. In addition, over \$13.7 million in funds will be provided to the various cities within Jackson County. Jackson County's SPLOST #5 has been estimated to collect \$7,920,000 per year or \$47,520,000 over the six-year period beginning on July 1, 2011 and expiring on June 30, 2017. However, through December 31, 2014, SPLOST collections were running approximately 16% above budget.

Renovation of Historic Courthouse

The Board of Commissioners has appropriated \$2,000,000 for the restoration and renovation of the Historic Jackson County Courthouse that was constructed in 1879. Primary funding for this project comes from the issuance of 2007 Series "A" Revenue Bonds (later partially refunded into 2014 "A" and "B" bonds). Repayment of principal and interest on these bonds was paid through the Debt Service Fund in 2014.

A committee of Jackson County citizens has been appointed by the Board to assist with the restoration effort. At the end of 2010, exterior construction was completed. Additional funding from a variety of sources including grants will be utilized to complete the interior. Barker, Cunningham, Barrington, PC Architects was hired to prepare the restoration/renovation plans for the exterior of the Historic Courthouse. Interior construction commenced at the end of 2011 and most of the interior work was completed in 2014, leaving only the second floor courtroom to restore in the future once additional funding is identified.

EMS Stations

In 2012, construction commenced on a new state-of-the-art purpose-built EMS station in the West Jackson area on Highway 124 to replace a station that was currently a converted rental house. This station was completed in 2013. Funding for the station comes from residual SPLOST 4 Public Safety Funds and also a SPLOST 5 EMS funds at a total cost of approximately \$1 million. In 2014, design and engineering work commenced for a new EMS Station in Commerce on Highway 98, near downtown. Completion is expected in late 2015. Its funding is exclusively from SPLOST V. Another station for the Plainview area is planned in the future.

Other Notable Initiatives Within the County

- **Issuer Credit Rating and Bonds:** In 2014 The County's general obligation bond rating was again reaffirmed by Moody's Investors Service at "Aa2" on its \$130 million of various outstanding parity bonds. This was done upon completion of a refunding of a partial refunding of un-refunded of the 2007A revenue bonds, which financed the construction of the current jail, fire training center, and historic courthouse renovations.
- **Roads Paved:** The County resurfaced another 20.82 miles in FY 2014 compared to 19.24 miles in 2013. Currently, the county has 629.97 miles of road, 517.18 paved miles and 112.79 gravel miles. The county continues a road-paving program utilizing a combination of State aid such as LMIG and local SPLOST funds.

Debt Management

The County continues to monitor all outstanding bond issues and market conditions. As a result, the county, on occasion, avails itself of refunding opportunities. On October 2, 2014, the County issued \$9,990,000 of Series 2014A Revenue Refunding Bonds and \$165,000 taxable Series 2014B Revenue Refunding Bonds to provide funds to partially advance refund the County's contract payable for Jefferson Public Building Authority 2007A bonds related to the construction of the new jail, fire training center, and historic courthouse. Series A matures in 2029 and Series B matures in 2020. The refunding reduced the aggregate debt service payments by \$767,495. This refunding follows on the heels of 2012 and 2013 refundings.

Awards, Accomplishments and Acknowledgments

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its CAFR for the fiscal year ended December 31, 2013. This was the tenth consecutive year that the County has received this prestigious award. In order to be awarded the Certificate of Achievement, the County must publish an easily readable and efficiently organized CAFR which satisfies both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that this CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another Certificate of Achievement for the fiscal year ended December 31, 2014.

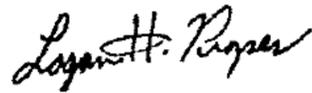
The preparation, design and publication of this CAFR represents a significant cooperative effort between the County's Finance Department and its independent auditor, Bates, Carter and Co., LLP, CPA's. Special thanks go to the various County departments and their directors for their assistance and their cooperation in contributing to the preparation of this CAFR. We would be remiss in our duty if we did not recognize the professional efforts of the Finance Department staff, without their dedication and untiring efforts, the compilation of the CAFR would not have been possible.

Finally, and certainly not least, we wish to thank the members of the Board of Commissioners for their unfailing support for maintaining the highest professional expectations for the reports we produce, and for their continued support and direction in conducting the fiscal affairs of the County in a progressive and responsible manner.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'Kevin C. Poe', written in a cursive style.

Kevin C. Poe
County Manager

A handwritten signature in black ink, appearing to read 'Logan H. Propes', written in a cursive style.

Logan H. Propes
Director of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

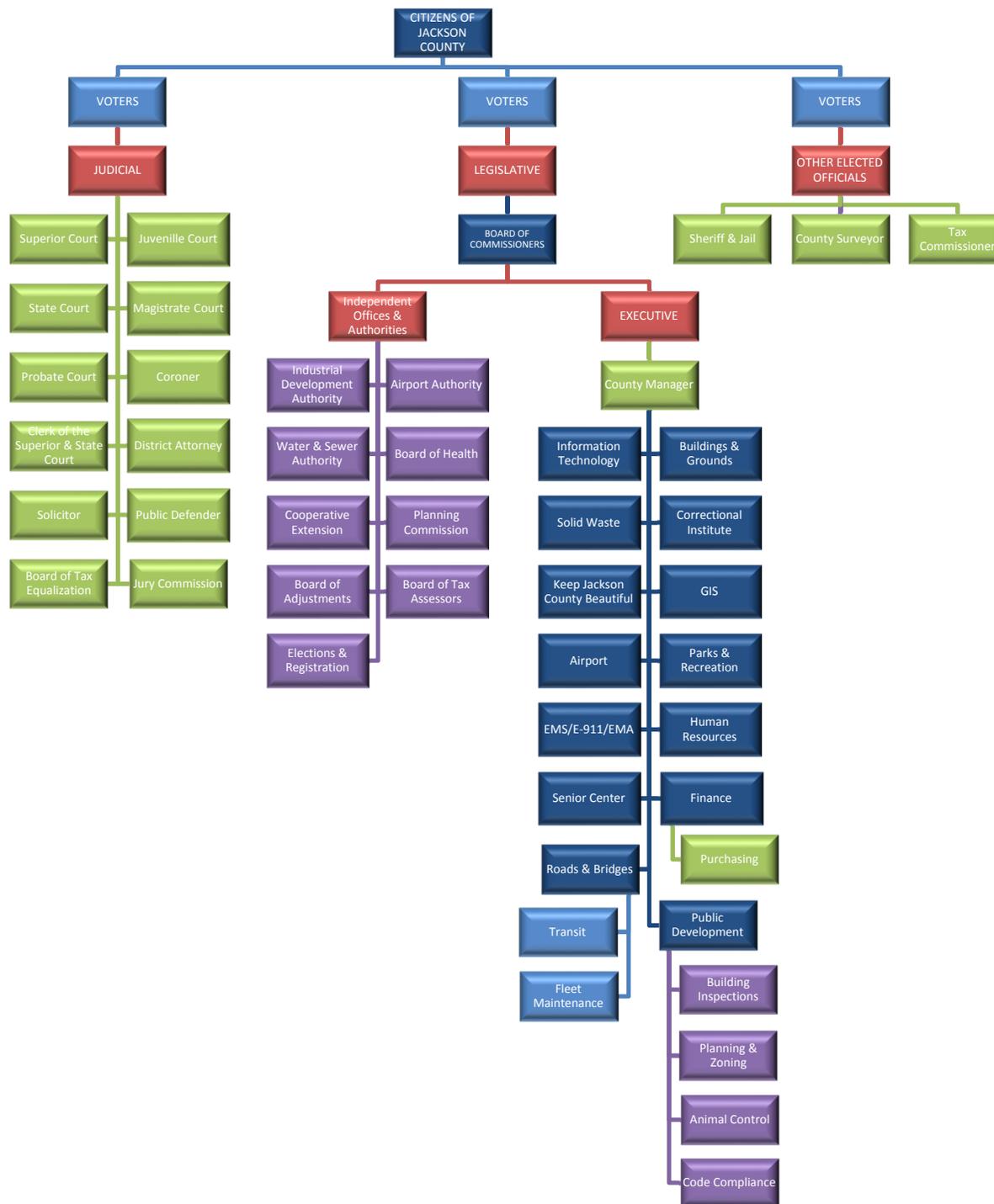
Presented to

Jackson County
Georgia

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2013

Executive Director/CEO



Officials of Jackson County

Year Ended December 31, 2014



BOARD OF COMMISSIONERS

COMMISSIONER	TERM
Tom Crow – Chairman	January 2013 – December 2016
Jim Hix – District 1	January 2013 – December 2016
Chas Hardy – District 2	January 2013 – December 2016
Bruce Yates – District 3	January 2011 – December 2014
Dwain Smith – District 4	January 2011 – December 2014

ADMINISTRATION

Kevin Poe - County Manager

DEPARTMENT DIRECTORS

Logan Propes	Finance
Melanie Thomas	Human Resources
Len Bernat	Purchasing
Justin King	Information Technology
Ricky Sanders	Parks & Recreation
Gina Mitsdarffer	Public Development
Joel Logan	GIS
Steve Nichols	Public Safety
(Vacant)	Chief Property Appraiser
Tom Page	Solid Waste
Jeff Bridges	Road Superintendent
Johnny Weaver	Correctional Institute
Marty Rubio	Maintenance Superintendent
Donna Seagraves	Public Defender
Shirley Smith	Senior Center

JUDICIAL & OTHER ELECTED OFFICIALS

Camie Thomas	Clerk of Court
Brad Smith	District Attorney
Billy Chandler	Magistrate Court Judge
Sherry C. Moore	Probate Court Judge
Janis Mangum	Sheriff
Donald Moore	Solicitor General
Robert Alexander	State Court Judge
David Motes	Superior Court Judge
Wayne McLocklin	Superior Court Judge
Currie Mingledorff II	Superior Court Judge
Joseph Booth	Superior Court Judge
Don Elrod	Tax Commissioner
Keith Whitfield	Coroner

INDEPENDENT AUDITORS' REPORT

June 30, 2015

To the Board of Commissioners
JACKSON COUNTY, GEORGIA
Jefferson, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of JACKSON COUNTY, GEORGIA, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We did not audit the financial statements of the Jackson County Health Department as of and for the year then ended December 31, 2014, which statements reflect total assets of \$995,163 as of December 31, 2014, and total revenues of \$1,166,225 for the year then ended. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the basic financial statements, insofar as it relates to the amounts included for the Jackson County Health Department is based on the report of the other auditors.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Jackson County Health Department as of and for the year then ended December 31, 2014, which statements reflect total assets of \$995,163 as of December 31, 2014, and total revenues of \$1,166,225 for the year then ended. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the basic financial statements, insofar as it relates to the amounts included for the Jackson County Health Department is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform

the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the JACKSON COUNTY, GEORGIA, as of December 31, 2014, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Pension Funding Progress, Schedule of Other Post Retirement Benefits Funding Progress, and the Budgetary Comparison Schedule-General Fund listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the JACKSON COUNTY, GEORGIA's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, Schedule of Projects Constructed with Special Sales Tax Proceeds, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements.

The combining and individual nonmajor fund financial statements, the Schedule of Expenditures of Federal Awards, and the Schedule of Special Purpose Local Option Sales Tax are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information identified above, including the Schedule of Expenditures of Federal Awards and the Schedule of Special Purpose Local Option Sales Tax are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2015, on our consideration of the JACKSON COUNTY, GEORGIA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering JACKSON COUNTY, GEORGIA's internal control over financial reporting and compliance.

Bates Carter & Co., LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Jackson County's Comprehensive Annual Financial Report provides readers with a narrative overview and analysis of the financial activities of Jackson County Government for the fiscal year that ended on December 31, 2014. We encourage readers to consider the information presented here in conjunction with the letter of transmittal at the front of this report, and the County's basic financial statements and notes to the financial statements, to enhance their understanding of the activities and financial health of Jackson County.

Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes, and currently known facts. It should be read in conjunction with the letter of transmittal and the basic financial statements.

FINANCIAL HIGHLIGHTS

The assets of Jackson County Government's governmental activities and business-type activities exceeded its liabilities at the close of the most recent fiscal year by \$104.17 million. Of this amount, \$0.95 million (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

The primary government's total net position increased by \$(0.60) million during 2014. Governmental activities' net position increased \$(0.63) million during 2014. See the governmental-wide financial analysis below for reasons for this change. Business-type activities' net position increased by \$0.03 million during 2014.

As of the close of the current fiscal year, the primary government's governmental funds reported combined ending fund balances of \$29.26 million, a decrease of \$(5.03) million in comparison with the prior year. This decrease is, in part, attributable to activity within the capital projects and SPLOST funds. These funds have project length budgets and as a result have years where expenditures exceed revenues. For example, proceeds from revenue bonds, to advance fund projects, have been recorded in previous fiscal years and the related expenditures have been recorded in successive fiscal years. Additionally, SPLOST proceeds for debt service are collected in sinking fund and a large payment was made in the 2014 fiscal year.

Moreover, approximately 15.7% of the combined fund balances, \$4.59 million, is considered unassigned and is available for spending at the government's discretion (unassigned fund balance). Additionally, 2.6% of the combined fund balances, \$766,865, is assigned for use in the FY 2015 budget.

At the end of the current fiscal year, unassigned fund balance for the general fund was \$4.59 million or 13.14% of total general fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four components: 1) management's discussion and analysis (this section), 2) basic financial statements, 3) required supplementary information, and 4) an optional section that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of Jackson County Government:

Government-wide Financial Statements: The government-wide financial statements provide a broad overview of both long-term and short-term information about the Jackson County Government's overall financial status in a manner similar to private-sector businesses. The statements include:

- A statement of net position presents the County's total assets and total liabilities, with the difference between the two reported as net position. Over time, the change in net position is an indicator of the improvement (an increase) or deterioration (a decrease) in the County's financial condition. Additionally, when assessing the overall health of the County, additional consideration should be given to non-financial factors such as changes in the County's property tax base and the condition of the County's roads.
- A statement of activities presents information showing how the Government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the aforementioned government-wide financial statements identify the various functions of Jackson County Government's operations that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of Jackson County, Georgia include general government, public safety, judicial system, public works, health and welfare, recreation and culture, housing and development, and interest. The business-type activities of Jackson County, Georgia, include the Solid Waste Disposal Facility and Mayfield Wastewater Treatment Plant.

The government-wide financial statements include not only Jackson County itself (known as the *primary government*), but also a legally separate health department, a legally separate airport authority, and a legally separate water and sewerage authority for which Jackson County is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 1-3 of this report.

Fund Financial Statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Jackson County Government maintains twenty-five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, special purpose local option sales tax fund (SPLOST), debt service fund, and capital projects fund, all of which are considered to be major funds. Data from the other twelve governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Jackson County Government adopts an annual appropriated budget for its general fund, special revenue funds, and debt service fund. Project length budgets are adopted for the capital projects funds. A budgetary comparison schedule has been provided for the general fund, debt service fund, and special revenue funds to demonstrate compliance with the annual appropriated budget.

The basic governmental fund financial statements can be found on pages 3-6 of this report.

Proprietary Fund: Proprietary Fund statements offer short-term and long-term financial information about the two activities the County Government operates similar to a private business, such as the Jackson County Solid Waste Disposal Facility and Mayfield Treatment Plant and internal services funds which provide services to other departments of governmental units within the County on a cost-reimbursement basis. Because the services predominantly benefit governmental functions rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the solid waste disposal facility and the Mayfield treatment plant operation, both of which are considered to be major funds of Jackson County. Conversely, the internal service fund is a single presentation in the proprietary fund financial statements.

The basic proprietary fund financial statements can be found on pages 7-9 of this report.

Fiduciary Funds: Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. Agency funds, a type of Fiduciary Fund, are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. The County maintains the following Agency funds: Tax Commissioner, Clerk of Superior Court, Probate Court, Magistrate Court, Federal Equity Sharing, and Sheriff.

The basic fiduciary fund financial statement can be found on page 10 of this report.

Notes to the financial statements: The notes provide additional information that is essential to gain a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 13-67 of this report.

Other information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning Jackson County Government's progress in funding its obligations to provide pension benefits to its employees and the budgetary comparison schedule for the General Fund.

Required supplementary information can be found on page 68-71 of this report.

The combining statements referred to earlier, in connection with nonmajor governmental funds, are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 72-95 of this report.

GOVERNMENTAL-WIDE FINANCIAL ANALYSIS

The government-wide statements report information about Jackson County Government as a whole using accounting methods similar to those used by private sector companies.

Jackson County's, on an entity-wide basis, net position increased during 2014 by \$(0.60) million, of which \$(0.63) million was from governmental activities and \$0.03 million was from business-type activities. At December 31, 2014, the County had \$88.73 million invested in capital assets, net of related debt and accumulated depreciation and \$14.5 million in restricted net position.

Unrestricted net position as of December 31, 2014, equaled \$0.95 million. The table below depicts the split of net position between governmental and business-type activities.

The increase in governmental activities net position, in part, is primarily attributable to an increase in both operating and capital grants and contributions. Specifically, donated infrastructure from developers or Homeowner's Associations increased \$1.6 million from the prior year as result of a pickup in economic growth and a push to finish existing subdivisions with build outs while bringing neighborhoods into compliance.

JACKSON COUNTY, GEORGIA'S NET POSITION
DECEMBER 31, 2014
(\$ In thousands)

	GOVERNMENTAL ACTIVITIES		BUSINESS-TYPE ACTIVITIES		TOTAL	
	<u>2014</u>	<u>2013</u>	<u>2014</u>	<u>2013</u>	<u>2014</u>	<u>2013</u>
Assets						
Current and other assets	\$ 66,043	\$ 67,863	\$ (1,280)	\$ (1,359)	\$ 64,763	\$ 66,504
Capital assets (net of depreciation)	<u>181,980</u>	<u>185,747</u>	<u>2,200</u>	<u>2,216</u>	<u>184,180</u>	<u>187,963</u>
TOTAL ASSETS	<u>248,023</u>	<u>253,610</u>	<u>920</u>	<u>856</u>	<u>248,943</u>	<u>254,466</u>
Total deferred outflows of resources	<u>3,588</u>	<u>3,535</u>	<u>-</u>	<u>-</u>	<u>3,588</u>	<u>3,535</u>
Liabilities:						
Long-term liabilities outstanding	118,209	126,306	924	939	119,133	127,245
Other liabilities	<u>7,613</u>	<u>6,741</u>	<u>149</u>	<u>103</u>	<u>7,762</u>	<u>6,844</u>
TOTAL LIABILITIES	<u>125,822</u>	<u>133,047</u>	<u>1,073</u>	<u>1,042</u>	<u>126,895</u>	<u>134,089</u>
Total deferred inflows of resources	<u>21,468</u>	<u>19,146</u>	<u>-</u>	<u>-</u>	<u>21,468</u>	<u>19,146</u>
Net position						
Net investment in capital assets	86,533	82,681	2,200	2,216	88,733	84,897
Restricted	14,488	10,456	-	-	14,488	10,456
Unrestricted	<u>3,300</u>	<u>11,815</u>	<u>(2,353)</u>	<u>(2,402)</u>	<u>947</u>	<u>9,413</u>
TOTAL NET POSITION	<u>\$ 104,321</u>	<u>\$ 104,952</u>	<u>\$ (153)</u>	<u>\$ (186)</u>	<u>\$ 104,168</u>	<u>\$ 104,766</u>
Table may not add due to rounding						

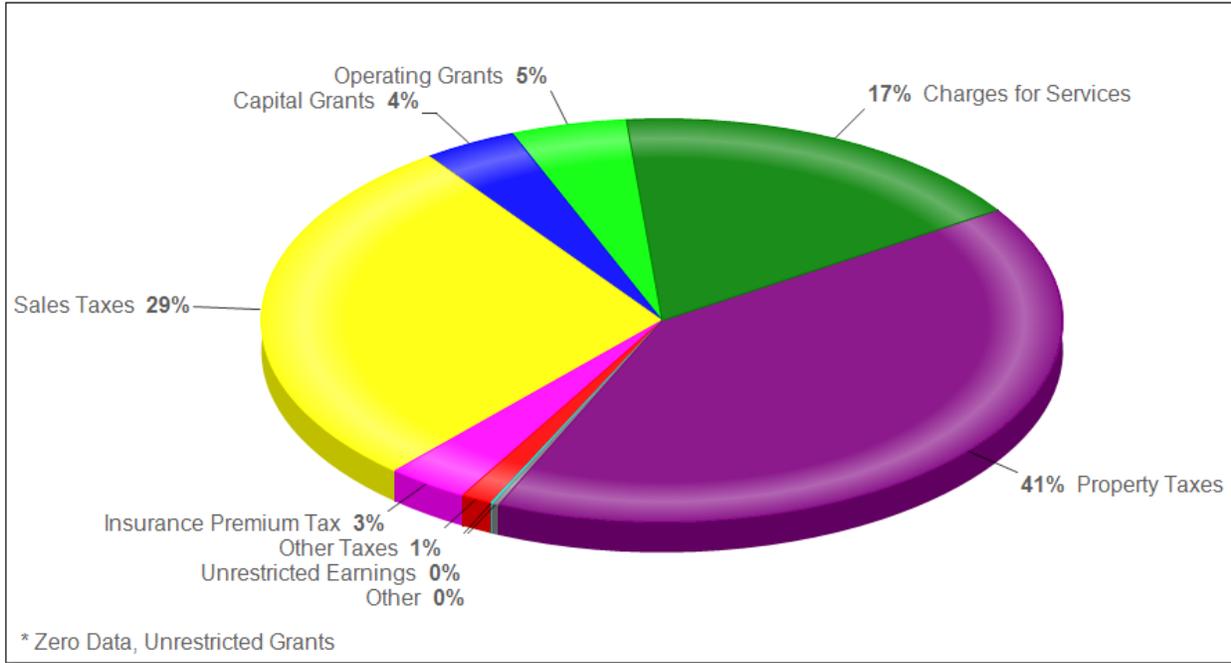
JACKSON COUNTY, GEORGIA'S CHANGES IN NET POSITION
DECEMBER 31, 2014

(\$ In thousands)

	GOVERNMENTAL ACTIVITIES		BUSINESS-TYPE ACTIVITIES		TOTAL	
REVENUES						
Program revenues:	2014	2013	2014	2013	2014	2013
Charges for services	\$ 9,241	\$ 9,331	\$ 1,350	\$ 1,046	\$ 10,591	\$ 10,377
Operating grants and contributions	2,523	1,796	-	-	2,523	1,796
Capital grants and contributions	1,999	1,120	-	-	1,999	1,120
General Revenues:						
Property taxes	21,851	23,020	-	-	21,851	23,020
Sales taxes	15,274	14,416	-	-	15,274	14,416
Insurance premium tax	1,782	1,691	-	-	1,782	1,691
Other taxes	662	620	-	-	662	620
Unrestricted investment earnings	8	28	-	-	8	28
Other	111	30	(9)	-	102	30
TOTAL REVENUES	<u>53,451</u>	<u>52,052</u>	<u>1,341</u>	<u>1,046</u>	<u>54,792</u>	<u>53,098</u>
EXPENSES						
General Government	7,695	5,003	-	-	7,695	5,003
Judicial	3,541	3,733	-	-	3,541	3,733
Public safety	21,081	22,552	-	-	21,081	22,552
Public works	12,333	12,174	-	-	12,333	12,174
Health and welfare	1,172	1,156	-	-	1,172	1,156
Recreation and culture	1,559	1,563	-	-	1,559	1,563
Housing and development	1,764	3,853	-	-	1,764	3,853
Interest	4,797	4,704	-	-	4,797	4,704
Solid Waste Disposal Facility	-	-	1,447	1,653	1,447	1,653
Mayfield Treatment Plant	-	-	-	-	-	-
TOTAL EXPENSES	<u>53,942</u>	<u>54,738</u>	<u>1,447</u>	<u>1,653</u>	<u>55,389</u>	<u>56,391</u>
Increases in net position before transfers	(491)	(2,686)	(106)	(607)	(597)	(3,293)
Transfers	(139)	(208)	139	208	-	-
Increase in net position	(630)	(2,894)	33	(399)	(597)	(3,293)
Net position, beginning of year	104,951	108,101	(186)	213	104,765	108,314
Change in accounting principle	-	(255)	-	-	-	(255)
Net position, beginning of year, restated	104,951	107,846	(186)	213	104,765	108,059
Net position, end of year	<u>\$ 104,321</u>	<u>\$ 104,952</u>	<u>\$ (153)</u>	<u>\$ (186)</u>	<u>\$ 104,168</u>	<u>\$ 104,766</u>

Total government-wide revenues for 2014 were \$54.79 million. These revenues consisted of \$39.57 million in taxes, \$4.52 million in grants and contributions, \$0.01 million in investment earnings, \$10.59 million in charges for services, and \$0.10 million in other revenues. Of this amount, \$53.45 million was in governmental activities and \$1.34 million was in business-type activities.

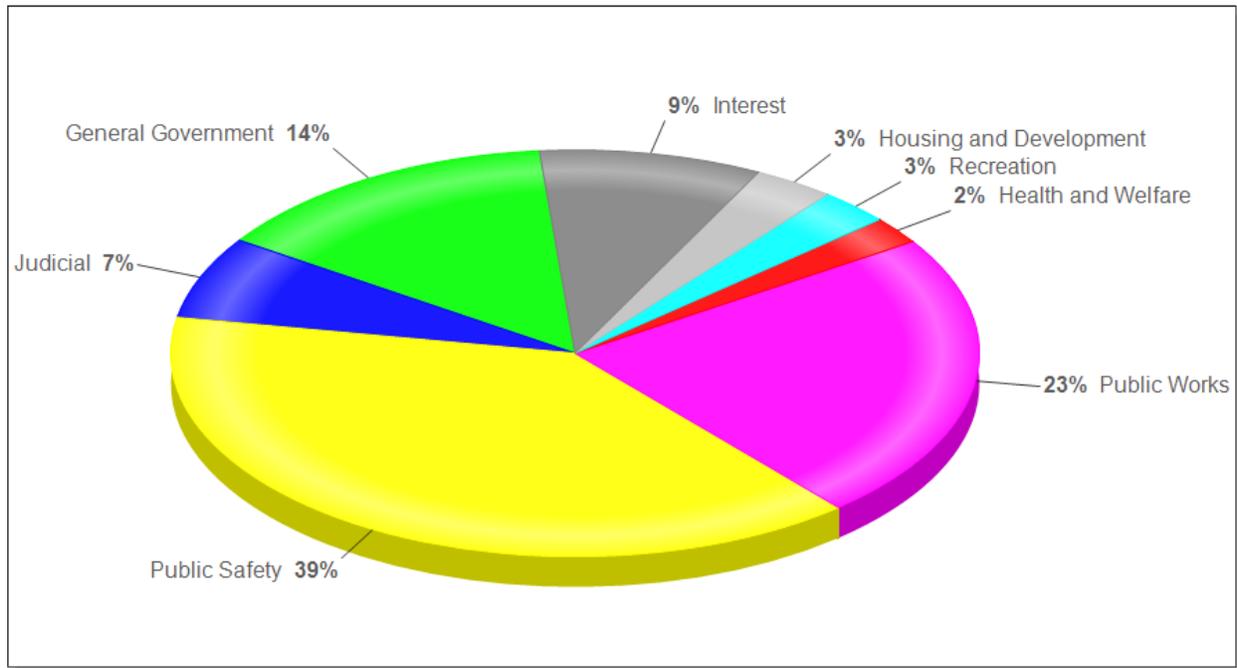
REVENUES BY SOURCE-GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding.

Government-wide expenses were \$55.39 million in 2014, of which \$53.94 million was in governmental activities and \$1.45 million was in business-type activities. The chart below depicts further detail of government-wide expenses.

EXPENSES BY FUNCTION-GOVERNMENT-WIDE ACTIVITY



Note: Graph may not equal 100% due to rounding.

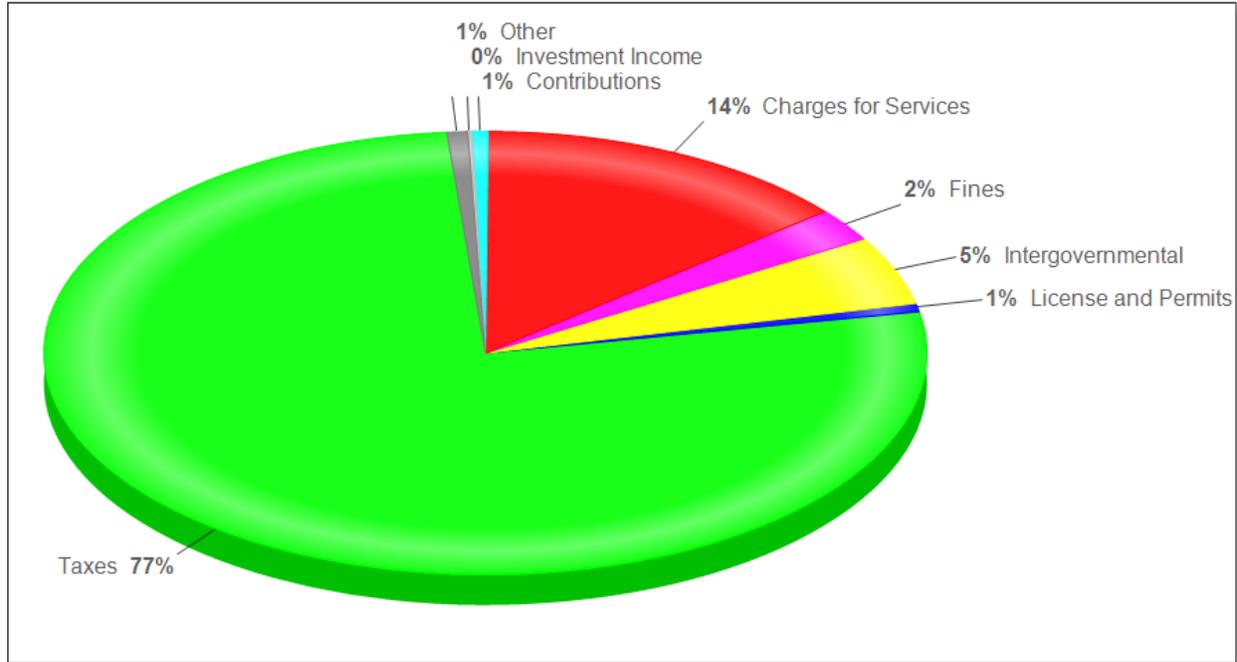
FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, Jackson County Government uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of Jackson County Government's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in evaluating a government's near-term financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year.

Governmental revenues were up \$0.34 million from 2013. General Fund property taxes decreased \$(0.82) million due to a continued decrease in the tax digest from the 2012 tax year to 2013 tax year. However, the millage rate was slightly increased by 0.250 mills from the prior year partially offsetting some digest decline.

REVENUES BY SOURCE-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding.

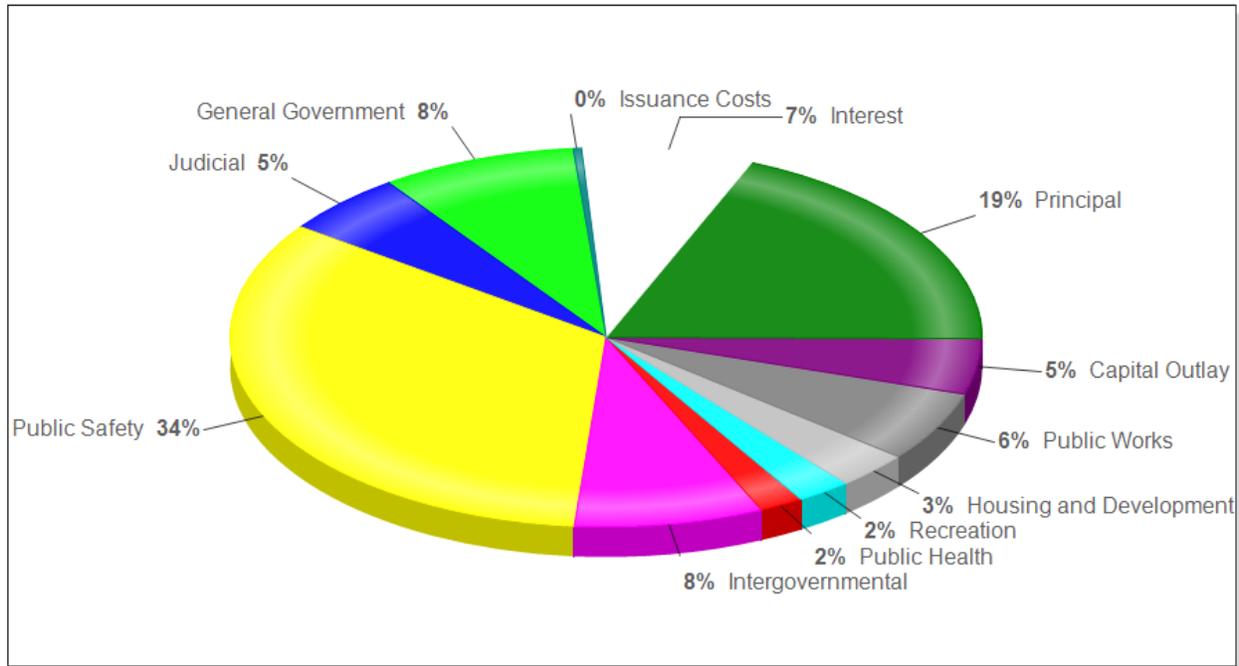
The County's Local Option Sales Tax, the General Fund's second most significant revenue source, yielded \$0.32 million more than in the prior year due to a slight economic recovery. The implementation of the Title Ad Valorem Tax (TAVT) in the prior year has also shifted some funds away from the Local Option Sales Tax. The total amount of Local Option Sales Tax revenue was \$5.73 million. The County currently shares two different 1% taxes on all sales within the County. The Local Option Sales Tax (LOST) is a direct offset to property taxes and is renewed every ten years with the municipalities of Arcade, Braselton, Commerce, Hoschton, Jefferson, Maysville, Nicholson, Pendergrass, and Talmo. The SPLOST Capital Projects fund accounts for the other sales tax, which is a Special Purpose Local Option Sales Tax (SPLOST) authorized by voter referendum. The current SPLOST number five, effective for six years, was approved by the voters on November 2, 2010, with collections starting July 1, 2011. The SPLOST tax is for specific capital projects and constitutes a significant portion of Jackson County Government's ability to fund capital projects in the areas of water and sewerage, road and bridges, recreation, and fire training. A total of \$2.47 million was expended during 2014 in the unincorporated areas for these capital projects and \$2.81 million was expended for projects in the incorporated areas at the direction of other governments.

Expenditures in the governmental funds were \$54.63 million, up \$1.85 million from 2013. This increase is primarily attributable to increased activities of the SPLOST and Capital Projects Funds along with increases in the General Fund and Other Nonmajor funds. The Capital Project Fund expenditures are \$0.77 million more than in the previous fiscal year, primarily due to the completion of fewer projects started in 2014. SPLOST expenditures were \$5.77 million more

than 2013, a large debt payment made from the project sinking fund. Expenditures of the Debt Service Fund are \$.27 million less than in the previous fiscal year, due to the 2014 Series partial refunding of the 2007A revenue bonds.

General Fund expenditures decreased \$4.35 million from the previous fiscal year. This is primarily due to an increase in transfers out \$2.65 million from 2013 mostly related to transfers to the new self-funded Health Insurance Fund.

EXPENDITURES BY FUNCTION-GOVERNMENTAL FUNDS



Note: Graph may not equal 100% due to rounding.

After transfers, fund balances in the governmental funds had a decrease of \$(5) million. This is primarily attributable to activities of the Capital Projects Fund, SPLOST fund, and General Fund. The SPLOST Fund used fund balance due to making a large debt payment from accumulated revenues. The General Fund used approximately 0.9 million in fund balance to balance the budget for general operations and maintenance spending.

The Capital Projects Fund had an decrease in fund balance of \$(1.78) million. The Capital projects fund has a project length budget, and therefore it has revenues and expenditures that fluctuate from year to year. Typically, bond proceeds are recognized in one year and the expenditures occur in successive fiscal periods. This timing difference affects the fund balances shown in those funds. This decrease is attributable to ongoing capital projects, completed capital projects, and the aforementioned refunding.

PROPRIETARY FUNDS: Jackson County Government's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The business-type activities of the Solid Waste Disposal Facility had revenues that decreased by \$305 thousand from the prior year, while expenses decreased by \$188 thousand from 2013. A small change occurred in the Mayfield Wastewater Treatment Plant fund from 2013 to 2014.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget, the final budget, and actual results are shown on pages 71-72. Over the course of the year, the Board of Commissioners revised the County's budget several times. The three primary reasons for amending the budget are:

- Carry-forwards from prior years' unreserved fund balance to fund capital projects.
- Supplemental appropriations to increase revenue and expenditure accounts due to the receipt of unanticipated grant revenue or new project initiatives from prior years' unreserved fund balance.
- Increases in appropriations to prevent budget overruns and a violation of the state budget law.

The County prepares monthly interim financial reports throughout the year and appraises the Board of Commissioners of action needed to amend the county budget according to county budgetary policy.

The final budget anticipated approximately \$1.3 million of prior years' surplus to fund current activities; however, only \$0.9 million was used. This is primarily the result of greater general fund expenditures being held below budget in most areas.

Several items of significance that are worth noting are related to the variances of budget to actual for FY 2013. The revenues budget to actual deficit of \$788,502 in taxes is primarily the result of a tax digest decline. Insurance premium taxes were greater than anticipated by \$182,303. As for fines & forfeitures, the original budget of \$1,086,500 was optimistic for the year thus resulting in a deficit of approximately \$110,179. Charges for Services were under budget by approximately \$152,996, as this was the result of several items such as commissions from the Tax Commissioner that didn't materialize often due to changes in state law.

Whereas revenues came in under budget, expenditures by department were generally held under budget even as the final adjusted budget was amended down to shift to the Health Insurance Fund. One of the largest savings in the General fund came as a \$400,000 supplemental debt relief payment to the Jackson County Water & Sewerage Authority was withheld due to better financial conditions at the Water Authority in their ability to meet debt requirements. However, an unbudgeted difference also occurred in the Water & Sewer Administration, specifically for legal fees related to the Upper Oconee Basin Water Authority (UOBWA). This accounted for approximately \$136,000 in legal fees paid on behalf of Jackson County's lawsuit against the UOBWA (and subsequently its other member counties) regarding water allocation percentages from the Bear Creek Reservoir that lies within Jackson County. It should be noted that Jackson

County is a member government in the UOBWA. The lawsuit was finally resolved in 2014.

CAPITAL ASSET AND DEBT ADMINISTRATION

CAPITAL ASSETS: Jackson County's government-wide investments in capital assets at December 31, 2014, were \$184.18 million, net of \$97.05 million in accumulated depreciation. This investment includes land, buildings, roads, bridges, machinery and equipment, park facilities and vehicles. Government-wide additions in 2014 were over \$4.29 million, with \$4.19 million in government-type activities and the residual in business-type activities. Additional information on the County's capital assets is contained in Note 6.

Major capital asset activities in governmental-type activities in 2014 were:

- Procurement of various vehicles and equipment and transfers in the amount of \$0.69 million.
- Continued construction on a series of roads to further the County's economic development initiatives. Additions in the amount of \$0.01 million were made in 2014 to roads, bridges, and other infrastructure including related land.
- Additions to construction in progress other than infrastructure in the amount of \$1.21 million. These projects include Commerce EMS Station and Hwy 53 improvements in Braselton.
- \$12.35 million in projects were transferred out of construction in progress and capitalized during the year. The primary projects included closing out the Zion Church Road/Hwy 124 road project, closeout of the Historic Courthouse renovation project, and completion of the Boys & Girls Club facility in Jefferson.

Long-term debt: Long-term debt increased as the result of additions by \$13.00 million in 2014. However, the County retired \$21.35 million in long-term debt. The new debt is primarily the result of \$10.2 million of Series 2014 Revenue Refunding Bonds to provide funds to partially refund the Series 2007A City of Jefferson Revenue Bonds that financed the construction of the new Jackson County Jail. Series 2014 matures in 2029. Additional information on the County's debt is contained in Note 7.

The aforementioned ratings reflect the County's favorable underlying credit characteristics, including a rapidly growing local economy that benefits from its proximity to the Atlanta metropolitan area, an improved financial position characterized by healthy reserve levels, a healthy and expanding tax base, a stable employment base with access to additional employment opportunities in the surrounding communities, and an above average debt burden.

ECONOMIC FACTORS AND THE 2015 BUDGET

The County's General Fund receives approximately \$5.73 million or 16.83% of its revenues from the 1% Local Option Sales and use Tax; therefore, economic indicators are very important in forming the General Fund budget estimates.

Despite the downturn in the economy, Jackson County has been a leader in the State of Georgia the past few years in economic growth in the creation of private-sector jobs. Several new large-scale speculative distribution-type buildings were started in 2014. According to the Jackson County Area Chamber of Commerce 467 new jobs were announced along \$144,560,000 in reported investment from 10 new or existing industries. Many more prospects are in the works for 2015, which along with growth of jobs is foretelling of a resurgence of the homebuilding industry at a higher level than seen in the past five-plus years, as evidenced by current trends in the County's building permits.

In 2014, Standard and Poor's reviewed the Issuer Credit Rating for Jackson County, Georgia, and reaffirmed the rating at "Aa2" with a stable outlook.

For 2015, Jackson County Government's Operating Budget showed an increase of \$2.4 million in general fund revenues over the original 2014 budget primarily due to an increase in the millage rate. As a result, the County elected to assign less fund balance in the amount of \$767 thousand to balance the budget.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of Jackson County Government's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County's Finance Director at 67 Athens Street, Jefferson, GA 30549.

JACKSON COUNTY, GEORGIA
STATEMENT OF NET POSITION
December 31, 2014

ASSETS	PRIMARY GOVERNMENT			COMPONENT UNITS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
Cash	\$ 33,210,090	\$ -	\$ 33,210,090	\$ 4,869,539
Receivables (net of allowance for uncollectibles)	8,299,902	87,518	8,387,420	1,285,117
Internal balances	1,366,560	(1,366,560)	-	-
Due from component units	358,716	-	358,716	-
Inventories	257,646	-	257,646	170,116
Prepaid items	1,238,612	-	1,238,612	83,571
Restricted assets:				
Cash	12,157,515	-	12,157,515	993,285
Investments	2,030,329	-	2,030,329	-
Non-current assets:				
Receivables	6,749,343	-	6,749,343	-
Subsidized loan receivable	-	-	-	73,462
Net pension obligation	374,460	-	374,460	-
Capital assets:				
Capital assets not being depreciated	62,340,185	498,386	62,838,571	16,503,138
Capital assets being depreciated	216,251,402	2,136,091	218,387,493	125,165,253
Less: accumulated depreciation	(96,611,838)	(434,849)	(97,046,687)	(30,177,584)
Capital assets, net of depreciation	181,979,749	2,199,628	184,179,377	111,490,807
TOTAL ASSETS	<u>248,022,922</u>	<u>920,586</u>	<u>248,943,508</u>	<u>118,965,897</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charge on refunding	3,588,290	-	3,588,290	421,664
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>3,588,290</u>	<u>-</u>	<u>3,588,290</u>	<u>421,664</u>
TOTAL ASSETS & DEFERRED OUTFLOWS	<u>251,611,212</u>	<u>920,586</u>	<u>252,531,798</u>	<u>119,387,561</u>
LIABILITIES				
Accounts payable	2,660,965	143,115	2,804,080	414,115
Accrued interest payable	1,596,732	-	1,596,732	190,427
Other accrued items	644,440	6,388	650,828	43,273
Due to primary government	-	-	-	358,716
Unearned revenue	227,290	-	227,290	8,360,167
Amounts held in trust	2,484,383	-	2,484,383	97,540
Noncurrent liabilities:				
Due within one year				
Compensated absences payable	630,926	7,747	638,673	42,523
Estimated claims payable	240,753	-	240,753	-
Accrued landfill closure / postclosure	-	95,360	95,360	-
Notes payable	38,672	-	38,672	237,870
Capital leases payable	733,597	-	733,597	-
General obligation bonds payable	4,962,146	-	4,962,146	-
Revenue bonds payable	-	-	-	1,484,571
Contracts payable	4,891,885	-	4,891,885	864,675
Due in more than one year				
Compensated absences payable	205,555	6,512	212,067	114,418
Accrued landfill closure / postclosure	-	814,320	814,320	-
Notes payable	29,635	-	29,635	927,196
Capital leases payable	765,786	-	765,786	-
General obligation bonds payable	10,251,115	-	10,251,115	-
Revenue bonds payable	-	-	-	11,721,480
Contracts payable	90,642,025	-	90,642,025	13,850,367
Net OPEB obligation	4,816,680	-	4,816,680	-
TOTAL LIABILITIES	<u>125,822,585</u>	<u>1,073,442</u>	<u>126,896,027</u>	<u>38,707,338</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred credit for refunding	-	-	-	468,971
Property taxes for next fiscal year	21,467,779	-	21,467,779	-
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>21,467,779</u>	<u>-</u>	<u>21,467,779</u>	<u>468,971</u>
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	<u>147,290,364</u>	<u>1,073,442</u>	<u>148,363,806</u>	<u>39,176,309</u>
NET POSITION				
Net investment in capital assets	86,533,181	2,199,628	88,732,809	82,478,110
Restricted for:				
Capital outlay projects	8,729,928	-	8,729,928	18
Debt service	3,223,648	-	3,223,648	805,262
Judicial programs	303,000	-	303,000	-
Public safety programs	2,230,705	-	2,230,705	-
Unrestricted	3,300,386	(2,352,484)	947,902	(3,072,138)
TOTAL NET POSITION	<u>\$ 104,320,848</u>	<u>\$ (152,856)</u>	<u>\$ 104,167,992</u>	<u>\$ 80,211,252</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2014

FUNCTIONS/PROGRAMSPROGRAM REVENUES.....			NET (EXPENSE) AND CHANGES IN NET POSITION....			COMPONENT UNITS
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL	
PRIMARY GOVERNMENT								
GOVERNMENTAL ACTIVITIES								
General government	\$ 7,694,604	\$ 1,480,152	\$ 36,690	\$ -	\$ (6,177,762)	\$ -	\$ (6,177,762)	\$ -
Judicial	3,542,631	1,804,868	1,616,534	-	(121,229)	-	(121,229)	-
Public safety	21,080,729	5,054,402	434,649	-	(15,591,678)	-	(15,591,678)	-
Public works	12,332,567	1,525	137,480	1,553,049	(10,640,513)	-	(10,640,513)	-
Public health and welfare	1,172,189	117,994	297,766	-	(756,429)	-	(756,429)	-
Recreation and culture	1,558,963	404,193	-	129,625	(1,025,145)	-	(1,025,145)	-
Housing and development	1,764,296	377,508	-	315,922	(1,070,866)	-	(1,070,866)	-
Interest	4,797,105	-	-	-	(4,797,105)	-	(4,797,105)	-
Total Governmental Activities	<u>53,943,084</u>	<u>9,240,642</u>	<u>2,523,119</u>	<u>1,998,596</u>	<u>(40,180,727)</u>	<u>-</u>	<u>(40,180,727)</u>	<u>-</u>
BUSINESS-TYPE ACTIVITIES								
Solid waste/recycling	1,447,089	1,349,946	-	1,000	-	(96,143)	(96,143)	-
Total Business-Type Activities	<u>1,447,089</u>	<u>1,349,946</u>	<u>-</u>	<u>1,000</u>	<u>-</u>	<u>(96,143)</u>	<u>(96,143)</u>	<u>-</u>
TOTAL PRIMARY GOVERNMENT	<u>\$ 55,390,173</u>	<u>\$ 10,590,588</u>	<u>\$ 2,523,119</u>	<u>\$ 1,999,596</u>	<u>(40,180,727)</u>	<u>(96,143)</u>	<u>(40,276,870)</u>	<u>-</u>
COMPONENT UNITS								
Health Department	\$ 1,081,269	\$ 313,071	\$ 849,251	\$ -	-	-	-	81,053
Water and Sewerage Authority	7,911,643	7,344,477	176,988	1,904,901	-	-	-	1,514,723
Airport Authority	577,743	361,647	214,367	11,361	-	-	-	9,632
TOTAL COMPONENT UNITS	<u>\$ 9,570,655</u>	<u>\$ 8,019,195</u>	<u>\$ 1,240,606</u>	<u>\$ 1,916,262</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,605,408</u>
GENERAL REVENUES								
Property taxes					21,850,552	-	21,850,552	-
Sales taxes					15,274,415	-	15,274,415	-
Insurance premium taxes					1,782,303	-	1,782,303	-
Real estate recording taxes					346,271	-	346,271	-
Other taxes					315,329	-	315,329	-
Total taxes					<u>39,568,870</u>	<u>-</u>	<u>39,568,870</u>	<u>-</u>
Unrestricted investment earnings					8,537	-	8,537	20,574
Gain on sale of capital assets					111,270	(9,194)	102,076	18,944
TRANSFERS					<u>(138,564)</u>	<u>138,564</u>	<u>-</u>	<u>-</u>
TOTAL GENERAL REVENUES AND TRANSFERS					<u>39,550,113</u>	<u>129,370</u>	<u>39,679,483</u>	<u>39,518</u>
CHANGES IN NET POSITION					<u>(630,614)</u>	<u>33,227</u>	<u>(597,387)</u>	<u>1,644,926</u>
NET POSITION, Beginning					<u>104,951,462</u>	<u>(186,083)</u>	<u>104,765,379</u>	<u>78,566,326</u>
NET POSITION, Ending					<u>\$ 104,320,848</u>	<u>\$ (152,856)</u>	<u>\$ 104,167,992</u>	<u>\$ 80,211,252</u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2014**

ASSETS	GENERAL	DEBT SERVICE	SPLOST	CAPITAL PROJECTS	OTHER NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Cash	\$ 18,726,753	\$ -	\$ 9,161,923	\$ -	\$ 5,028,661	\$ 32,917,337
Receivables (net of allowance for uncollectibles)	6,069,029	-	673,695	155,886	1,470,941	8,369,551
Interfund receivables	4,050,353	719,697	6,794	-	548,418	5,325,262
Due from component units	358,716	-	-	-	-	358,716
Prepaid items	579,572	-	-	-	304,371	883,943
Inventories	103,708	-	-	-	123,051	226,759
Restricted assets:						
Cash	349,634	-	3,264,972	8,542,909	-	12,157,515
Investments	-	-	-	2,030,329	-	2,030,329
TOTAL ASSETS	\$ 30,237,765	\$ 719,697	\$ 13,107,384	\$ 10,729,124	\$ 7,475,442	\$ 62,269,412
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 1,182,311	\$ 8,292	\$ 1,112,214	\$ 799	\$ 341,228	\$ 2,644,844
Other accrued items	477,991	-	-	-	165,613	643,604
Interfund payables	1,281,781	-	-	1,364,079	1,300,380	3,946,240
Unearned revenue	1,780	-	-	-	225,510	227,290
Amounts held in trust	10,029	-	-	2,474,354	-	2,484,383
TOTAL LIABILITIES	2,953,892	8,292	1,112,214	3,839,232	2,032,731	9,946,361
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	20,892,575	-	-	-	2,166,409	23,058,984
TOTAL DEFERRED INFLOWS OF RESOURCES	20,892,575	-	-	-	2,166,409	23,058,984
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	23,846,467	8,292	1,112,214	3,839,232	4,199,140	33,005,345
FUND BALANCES						
Nonspendable:						
Prepaid expenditure	579,572	-	-	-	304,371	883,943
Inventories	103,708	-	-	-	57,375	161,083
Restricted:						
Debt service	349,634	-	3,264,972	-	-	3,614,606
Capital outlay projects	-	-	8,730,198	6,889,892	107,261	15,727,351
Judicial programs	-	-	-	-	303,000	303,000
Public safety programs	-	-	-	-	1,942,958	1,942,958
Committed:						
Public safety programs	-	-	-	-	125,375	125,375
Health and welfare program	-	-	-	-	212,389	212,389
Housing and development programs	-	-	-	-	223,573	223,573
Assigned:						
Debt service	-	711,405	-	-	-	711,405
General government programs	766,865	-	-	-	-	766,865
Unassigned:	4,591,519	-	-	-	-	4,591,519
TOTAL FUND BALANCES	6,391,298	711,405	11,995,170	6,889,892	3,276,302	29,264,067
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 30,237,765	\$ 719,697	\$ 13,107,384	\$ 10,729,124	\$ 7,475,442	\$ 62,269,412

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF
NET POSITION
For the Year Ended December 31, 2014

Total Fund Balances for Governmental Funds (page 5) \$ 29,264,067

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in the governmental activities are not financial resources and therefore are not reported in the funds. 181,979,749

Some assets and deferred outflows are not available in the current period, and therefore, are not reported in the funds:

Net pension obligation	374,460	
Prepaid bond insurance	273,384	
Deferred charge on refunding debt	<u>3,588,290</u>	
		4,236,134

Internal service funds are used by the County to charge the cost of group health and other types of insurance to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position. Internal service fund net position is:

134,754

Revenues in the statement of activities that do not provide current financial resources are reported as unavailable revenues in the funds.

Property Taxes	1,591,205	
Contracts receivable City of Jefferson 2007B bonds	<u>6,749,343</u>	
		8,340,548

Some liabilities and deferred inflows, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

General obligation bonds, net of premium and discounts	(15,213,261)	
Accrued interest	(1,596,732)	
Compensated absences	(836,481)	
Capital leases	(1,499,383)	
Notes payable	(68,307)	
Contracts payable	(95,533,910)	
Net OPEB obligation	(4,816,680)	
Internal loan	<u>(69,651)</u>	
		(119,634,405)

Rounding

1

Total net position of governmental activities (page 2) **\$ 104,320,848**

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2014

	GENERAL	DEBT SERVICE	SPLOST	CAPITAL PROJECTS	OTHER NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES						
Taxes	\$ 27,974,498	\$ -	\$ 9,545,547	\$ -	\$ 2,094,303	\$ 39,614,348
Licenses and permits	59,330	-	-	-	266,727	326,057
Intergovernmental	1,294,104	-	137,480	571,845	577,682	2,581,111
Fines and forfeitures	976,321	-	-	-	279,074	1,255,395
Charges for services	3,582,081	-	-	-	3,620,718	7,202,799
Contributions and donations	-	-	-	(3,446)	320,462	317,016
Investment income	3,929	-	237	718	3,890	8,774
Miscellaneous	158,429	-	-	8,715	289,245	456,389
TOTAL REVENUES	<u>34,048,692</u>	<u>-</u>	<u>9,683,264</u>	<u>577,832</u>	<u>7,452,101</u>	<u>51,761,889</u>
EXPENDITURES						
Current Expenditures						
General government	4,431,095	-	-	98,081	83,184	4,612,360
Judicial	2,872,581	-	-	-	24,664	2,897,245
Public safety	11,487,741	-	-	83,340	6,743,885	18,314,966
Public works	1,978,324	-	1,469,710	-	1,875	3,449,909
Public health and welfare	627,161	-	-	-	420,611	1,047,772
Recreation and culture	100,020	-	-	-	1,184,604	1,284,624
Housing and development	834,030	-	-	-	868,104	1,702,134
Intergovernmental	1,614,413	-	2,766,510	21,845	13,200	4,415,968
Capital outlay	27,258	-	183,061	1,669,590	682,524	2,562,433
Debt service						
Principal	-	4,335,146	5,541,369	-	394,610	10,271,125
Interest	-	2,578,869	1,458,834	-	14,322	4,052,025
Issuance costs	212,445	-	-	-	-	212,445
TOTAL EXPENDITURES	<u>24,185,068</u>	<u>6,914,015</u>	<u>11,419,484</u>	<u>1,872,856</u>	<u>10,431,583</u>	<u>54,823,006</u>
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER) EXPENDITURES	<u>9,863,624</u>	<u>(6,914,015)</u>	<u>(1,736,220)</u>	<u>(1,295,024)</u>	<u>(2,979,482)</u>	<u>(3,061,117)</u>
OTHER FINANCING SOURCES (USES)						
Sale of county property	2,666	-	-	65,234	68,603	136,503
Refunding bond proceeds	10,155,000	-	-	-	-	10,155,000
Payments to escrow agent	(10,738,911)	-	-	-	-	(10,738,911)
Premium on refunding bonds issued	386,356	-	-	-	-	386,356
Capital leases	-	-	-	950,278	169,000	1,119,278
Transfers in	163,024	6,923,491	-	-	3,183,360	10,269,875
Transfers out	(10,829,133)	-	-	(1,500,000)	(971,544)	(13,300,677)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(10,860,998)</u>	<u>6,923,491</u>	<u>-</u>	<u>(484,488)</u>	<u>2,449,419</u>	<u>(1,972,576)</u>
NET CHANGE IN FUND BALANCES	(997,374)	9,476	(1,736,220)	(1,779,512)	(530,063)	(5,033,693)
FUND BALANCES, Beginning of year	<u>7,388,672</u>	<u>701,929</u>	<u>13,731,390</u>	<u>8,669,404</u>	<u>3,806,365</u>	<u>34,297,760</u>
FUND BALANCES, End of year	<u>\$ 6,391,298</u>	<u>\$ 711,405</u>	<u>\$ 11,995,170</u>	<u>\$ 6,889,892</u>	<u>\$ 3,276,302</u>	<u>\$ 29,264,067</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2014

Net change in fund balances (page 5)		\$ (5,033,693)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		
Capital outlays	2,562,433	
Depreciation expense	<u>(7,894,399)</u>	(5,331,966)
In the statement of activities, only the gain/loss on the sale of various capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets sold.		
Net book value of capital assets sold	<u>(58,922)</u>	(58,922)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes	1,591,205	
Donated assets	<u>1,623,351</u>	3,214,556
Revenues reported in the funds that relate to prior years are not reported as revenue in the statement of activities.		
Property taxes	<u>(1,636,684)</u>	(1,636,684)
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, where as these amounts are deferred and amortized in the statement of activities. This adjustment combines the net change of two balances.		
Proceeds from borrowing including premiums and discounts	(11,660,634)	
Principal payments on long-term debt, including payments to refunding escrow	21,010,036	
Amortization of bond premium, discounts and refunding	(585,255)	
Amortization of prepaid bond insurance	(26,746)	
Accrued interest on bonds, current year	(1,596,732)	
Accrued interest on bonds, prior year	<u>1,676,098</u>	8,816,767
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated absences, current year	(836,481)	
Compensated absences, prior year	799,704	
Net OPEB obligation, current year	(4,816,680)	
Net OPEB obligation, prior year	<u>4,120,469</u>	(732,988)
Internal service funds are used by management to charge the costs of certain activities, such as group health and other types of insurance. The net revenue (expenses) of certain internal service funds is reported with governmental activities.		
		134,754
Net pension obligation is not available during the current period and therefore is not reported in the funds.		
Beginning of year	(376,898)	
End of year	<u>374,460</u>	(2,438)
Changes in net position of governmental activities (page 2)		<u><u>\$ (630,614)</u></u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
December 31, 2014

BUSINESS-TYPE ACTIVITIES-
ENTERPRISE FUNDS

	SOLID WASTE DISPOSAL FACILITY	MAYFIELD TREATMENT PLANT	TOTAL	GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS
ASSETS				
Current Assets				
Cash	\$ -	\$ -	\$ -	\$ 292,752
Receivables (net of allowance for uncollectibles)	87,518	-	87,518	-
Interfund receivables	-	4,565	4,565	2,307
Inventories	-	-	-	30,886
Prepaid items	-	-	-	81,286
TOTAL CURRENT ASSETS	<u>87,518</u>	<u>4,565</u>	<u>92,083</u>	<u>407,231</u>
Noncurrent Assets				
Capital assets				
Capital assets not being depreciated	498,386	-	498,386	-
Capital assets being depreciated	2,136,091	-	2,136,091	-
Less: accumulated depreciation	<u>(434,849)</u>	<u>-</u>	<u>(434,849)</u>	<u>-</u>
TOTAL CAPITAL ASSETS (NET OF ACCUMULATED DEPRECIATION)	<u>2,199,628</u>	<u>-</u>	<u>2,199,628</u>	<u>-</u>
TOTAL NONCURRENT ASSETS	<u>2,199,628</u>	<u>-</u>	<u>2,199,628</u>	<u>-</u>
TOTAL ASSETS	<u>2,287,146</u>	<u>4,565</u>	<u>2,291,711</u>	<u>407,231</u>
LIABILITIES				
Current Liabilities				
Accounts payable	143,113	-	143,113	16,119
Other accrued items	6,388	-	6,388	838
Interfund payables	1,371,127	-	1,371,127	14,767
Compensated absences payable	7,747	-	7,747	-
Accrued landfill closure/postclosure	95,360	-	95,360	-
Estimated claims payable	-	-	-	240,753
TOTAL CURRENT LIABILITIES	<u>1,623,735</u>	<u>-</u>	<u>1,623,735</u>	<u>272,477</u>
Noncurrent Liabilities				
Compensated absences payable	6,512	-	6,512	-
Accrued landfill closure/postclosure	814,320	-	814,320	-
TOTAL NONCURRENT LIABILITIES	<u>820,832</u>	<u>-</u>	<u>820,832</u>	<u>-</u>
TOTAL LIABILITIES	<u>2,444,567</u>	<u>-</u>	<u>2,444,567</u>	<u>272,477</u>
NET POSITION				
Net investment in capital assets	2,199,628	-	2,199,628	-
Unrestricted	<u>(2,357,049)</u>	<u>4,565</u>	<u>(2,352,484)</u>	<u>134,754</u>
TOTAL NET POSITION	<u>\$ (157,421)</u>	<u>\$ 4,565</u>	<u>\$ (152,856)</u>	<u>\$ 134,754</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
For the Year Ended December 31, 2014

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES INTERNAL SERVICE FUNDS
	SOLID WASTE DISPOSAL FACILITY	MAYFIELD TREATMENT PLANT	TOTAL	
OPERATING REVENUES				
Recycling and transfer fees	\$ 26,007	\$ -	\$ 26,007	\$ -
Charges for services	1,323,939	-	1,323,939	-
Charges to other funds	-	-	-	521,531
Employee contributions	-	-	-	812,207
Total Operating Revenues	<u>1,349,946</u>	<u>-</u>	<u>1,349,946</u>	<u>1,333,738</u>
OPERATING EXPENSES				
Salaries and benefits	236,942	-	236,942	-
Supplies	54,918	-	54,918	975
Other services and charges	13,611	-	13,611	3,572,581
Landfill closure/postclosure costs	46,289	-	46,289	-
Depreciation	112,226	-	112,226	-
Waste disposal fees	943,915	-	943,915	-
Professional fees	5,525	-	5,525	-
Repairs and maintenance	14,049	-	14,049	-
Utilities	19,614	-	19,614	-
Cost of goods sold	-	-	-	517,667
Total Operating Expenses	<u>1,447,089</u>	<u>-</u>	<u>1,447,089</u>	<u>4,091,223</u>
OPERATING INCOME (LOSS)	<u>(97,143)</u>	<u>-</u>	<u>(97,143)</u>	<u>(2,757,485)</u>
NONOPERATING REVENUES (EXPENSES)				
Gain (loss) on sale of capital assets	<u>(9,194)</u>	<u>-</u>	<u>(9,194)</u>	<u>-</u>
Total Nonoperating Revenues (Expenses)	<u>(9,194)</u>	<u>-</u>	<u>(9,194)</u>	<u>-</u>
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS				
	(106,337)	-	(106,337)	(2,757,485)
Pledged as security for revenue bonds:				
Developers - In kind	1,000	-	1,000	-
Transfer in	609,689	-	609,689	2,892,239
Transfer out	<u>(471,125)</u>	<u>-</u>	<u>(471,125)</u>	<u>-</u>
CHANGE IN NET POSITION	33,227	-	33,227	134,754
TOTAL NET POSITION, Beginning of year	<u>(190,648)</u>	<u>4,565</u>	<u>(186,083)</u>	<u>-</u>
TOTAL NET POSITION, End of year	<u>\$ (157,421)</u>	<u>\$ 4,565</u>	<u>\$ (152,856)</u>	<u>\$ 134,754</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended December 31, 2014

	BUSINESS-TYPE ACTIVITIES- ENTERPRISE FUNDS	GOVERNMENTAL ACTIVITIES - INTERNAL SERVICE FUNDS
	SOLID WASTE DISPOSAL FACILITY	INTERNAL SERVICE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers	\$ 1,359,207	\$ 1,333,738
Payments to suppliers	(1,154,439)	(4,174,816)
Payments to employees	(239,458)	241,591
	<u>(34,690)</u>	<u>(2,599,487)</u>
Net cash provided by (used in) operating activities		
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES		
Transfers in (out)	<u>138,564</u>	<u>2,892,239</u>
Net Cash provided (used) by non-capital financing activities	<u>138,564</u>	<u>2,892,239</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets	<u>(103,874)</u>	<u>-</u>
Net cash provided (used) by capital and related financing activities	<u>(103,874)</u>	<u>-</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Net cash provided (used) by investing activities	<u>-</u>	<u>-</u>
Net increase (decrease) in cash and cash equivalents	-	292,752
CASH, Beginning of year	<u>-</u>	<u>-</u>
CASH, End of year	<u>\$ -</u>	<u>\$ 292,752</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating income (loss)	\$ (97,143)	\$ (2,757,485)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities		
Depreciation	112,226	-
(Increase) decrease in:		
Due from other governments	9,261	-
Inventory	-	1,382
Prepaid expenses	-	(81,286)
Increase (decrease) in:		
Compensated absences	46,277	(5,185)
Amounts held in trust	(3,247)	-
Other accrued items	(11,900)	838
Claims payable	731	240,753
Due to other governments	-	(2,307)
Interfund balances	(90,895)	3,803
Net cash provided by (used in) operating activities	<u>\$ (34,690)</u>	<u>\$ (2,599,487)</u>
SUPPLEMENTAL DISCLOSURE OF NON-CASH ACTIVITIES		
Net book value of deletions from capital assets	<u>\$ (9,194)</u>	<u>\$ -</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
STATEMENT OF ASSETS AND LIABILITIES
FIDUCIARY FUNDS
December 31, 2014

ASSETS	AGENCY FUNDS
Cash	<u>\$ 10,855,487</u>
TOTAL ASSETS	<u><u>\$ 10,855,487</u></u>
LIABILITIES	
Amount held in trust	<u>\$ 10,855,487</u>
TOTAL LIABILITIES	<u><u>\$ 10,855,487</u></u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
COMPONENT UNITS
COMBINING STATEMENT OF NET POSITION
December 31, 2014**

	HEALTH DEPARTMENT	WATER AND SEWERAGE AUTHORITY	AIRPORT AUTHORITY	TOTAL
ASSETS				
Cash	\$ 820,715	\$ 3,834,856	\$ 213,968	\$ 4,869,539
Receivables (net of allowance for uncollectibles)	34,390	1,134,477	116,250	1,285,117
Inventories	-	111,093	59,023	170,116
Prepaid items	-	83,571	-	83,571
Restricted assets:				
Cash	-	993,285	-	993,285
Non-current assets:				
Subsidized loan receivable	-	73,462	-	73,462
Capital assets:				
Capital assets not being depreciated	-	5,714,521	10,788,617	16,503,138
Capital assets being depreciated	283,599	120,531,227	4,350,427	125,165,253
Less: accumulated depreciation	(143,541)	(28,205,321)	(1,828,722)	(30,177,584)
Capital assets, net of depreciation	<u>140,058</u>	<u>98,040,427</u>	<u>13,310,322</u>	<u>111,490,807</u>
TOTAL ASSETS	<u>995,163</u>	<u>104,271,171</u>	<u>13,699,563</u>	<u>118,965,897</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charge on refunding	-	421,664	-	421,664
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>-</u>	<u>421,664</u>	<u>-</u>	<u>421,664</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>995,163</u>	<u>104,692,835</u>	<u>13,699,563</u>	<u>119,387,561</u>
LIABILITIES				
Accounts payable	119,619	166,531	127,965	414,115
Accrued interest payable	-	188,005	2,422	190,427
Other accrued items	-	41,439	1,834	43,273
Due to primary government	-	100,705	258,011	358,716
Unearned revenue	-	8,360,167	-	8,360,167
Amounts held in trust	-	97,540	-	97,540
Noncurrent liabilities:				
Due within one year				
Compensated absences payable	10,758	31,765	-	42,523
Notes payable	-	22,870	215,000	237,870
Revenue bonds payable	-	1,484,571	-	1,484,571
Contracts payable	-	864,675	-	864,675
Due in more than one year				
Compensated absences payable	49,912	64,506	-	114,418
Notes payable	-	97,196	830,000	927,196
Revenue bonds payable	-	11,721,480	-	11,721,480
Contracts payable	-	13,850,367	-	13,850,367
TOTAL LIABILITIES	<u>180,289</u>	<u>37,091,817</u>	<u>1,435,232</u>	<u>38,707,338</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred credit for refunding	-	468,971	-	468,971
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>-</u>	<u>468,971</u>	<u>-</u>	<u>468,971</u>
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	<u>180,289</u>	<u>37,560,788</u>	<u>1,435,232</u>	<u>39,176,309</u>
NET POSITION				
Net invested in capital assets	140,058	70,072,730	12,265,322	82,478,110
Restricted for:				
Capital outlay projects	-	18	-	18
Debt service	-	805,262	-	805,262
Unrestricted	674,816	(3,745,963)	(991)	(3,072,138)
TOTAL NET POSITION	<u>\$ 814,874</u>	<u>\$ 67,132,047</u>	<u>\$ 12,264,331</u>	<u>\$ 80,211,252</u>

The accompanying notes are an integral part of this statement.

**JACKSON COUNTY, GEORGIA
 COMPONENT UNITS
 COMBINING STATEMENT OF ACTIVITIES
 For the Year Ended December 31, 2014**

PROGRAM REVENUES.....			NET (EXPENSE) AND CHANGES IN NET POSITION....			
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	HEALTH DEPARTMENT	WATER AND SEWERAGE AUTHORITY	AIRPORT AUTHORITY	TOTAL
FUNCTIONS/PROGRAMS								
COMPONENT UNITS								
GOVERNMENTAL ACTIVITIES								
Health Department	\$ 1,081,269	\$ 313,071	\$ 849,251	\$ -	\$ 81,053	\$ -	\$ -	\$ 81,053
Water and Sewerage Authority	7,911,643	7,344,477	176,988	1,904,901	-	1,514,723	-	1,514,723
Airport Authority	577,743	361,647	214,367	11,361	-	-	9,632	9,632
TOTAL COMPONENT UNITS	<u>\$ 9,570,655</u>	<u>\$ 8,019,195</u>	<u>\$ 1,240,606</u>	<u>\$ 1,916,262</u>	<u>81,053</u>	<u>1,514,723</u>	<u>9,632</u>	<u>1,605,408</u>
 GENERAL REVENUES								
Unrestricted investment earnings					3,903	16,497	174	20,574
Gain on sale of capital assets					-	18,944	-	18,944
TOTAL GENERAL REVENUES					<u>3,903</u>	<u>35,441</u>	<u>174</u>	<u>39,518</u>
CHANGES IN NET POSITION					<u>84,956</u>	<u>1,550,164</u>	<u>9,806</u>	<u>1,644,926</u>
NET POSITION, Beginning					<u>729,918</u>	<u>65,581,883</u>	<u>12,254,525</u>	<u>78,566,326</u>
NET POSITION, Ending					<u>\$ 814,874</u>	<u>\$ 67,132,047</u>	<u>\$ 12,264,331</u>	<u>\$ 80,211,252</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of JACKSON COUNTY, GEORGIA have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

REPORTING ENTITY

The County is a political subdivision of the State of Georgia governed by a commission-manager form of government under which a five member Board of County Commissioners is elected to serve as the legislative body for the County. The commission chairman is elected at-large, while the remaining four commissioners are elected by geographical districts in which they reside. Elections for the district seats are staggered four year terms, so as to provide some continuity on the Board of Commissioners. In addition, there are four Constitutional Officers; the Clerk of Superior Court, Probate Court Judge, Sheriff, and Tax Commissioner. The Constitutional Officers are elected countywide. The Board of Commissioners approves all annual appropriations used by the respective Constitutional Officers. As required by generally accepted accounting principles, these financial statements present the government and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

The component unit columns in the combined financial statements include the financial data of the County's component units, which meet the criteria established by Governmental Accounting Standards Board Statement No. 14, *The Financial Reporting Entity*. They are reported in separate columns to emphasize that they are legally separate from the County.

Brief descriptions of discretely presented component units follow:

JACKSON COUNTY AIRPORT AUTHORITY (Airport Authority): The Airport Authority operates the County's noncommercial airport facility. A five-member board governs the Airport Authority. The County appoints three members of the board, which represents a voting majority. The County also has the ability to impose its will on the Airport Authority as all amendments to the rules and regulations of the authority must be approved by the County Board of Commissioners. During fiscal year 2014, the Airport Authority received \$17,455 from the County Board of Commissioners to subsidize annual operations.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

JACKSON COUNTY HEALTH DEPARTMENT (Health Department): The Health Department is charged with determining the health needs and resources of its jurisdiction, developing programs, activities, and facilities responsive to those needs, and enforcing all laws related to health matters unless they fall under the jurisdiction of other agencies. The Jackson County Board of Health (board) governs the Health Department. The board includes seven members representing government, health professions, and the needy. The County appoints the voting majority of the board. Additionally, the Health Department is fiscally dependent on the County since it must have its budget approved by the county. During fiscal year 2014, the Health Department received \$275,000 from the County Board of Commissioners to subsidize annual operations. The Health Department has a June 30 fiscal year end.

JACKSON COUNTY WATER AND SEWERAGE AUTHORITY (Water Authority): The Water Authority has five members appointed by the Board of Commissioners of Jackson County. The Water Authority was created for the purpose of acquiring, constructing, equipping, maintaining and operating adequate water supply, treatment and distribution facilities and sewerage collection, treatment and distribution facilities making such facilities and the services thereof available to public and private consumers and users located in the City of Jefferson, Jackson County and their environs, including municipalities within and without the County and to adjoining counties; extending and improving such facilities. During fiscal year 2014, the water authority received \$1,721,346 from the County Board of Commissioners to subsidize annual operations and to make debt payments.

Complete financial statements may be obtained from the administrative offices at the following locations:

JACKSON COUNTY
HEALTH DEPARTMENT
P O Box 260
Jefferson, Georgia 30549

JACKSON COUNTY WATER &
SEWERAGE AUTHORITY
P O Box 869
Jefferson, Georgia 30549

The JACKSON COUNTY AIRPORT AUTHORITY does not prepare separate financial statements.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Neither fiduciary funds nor component units that are fiduciary in nature are included in the government-wide financial statements. Agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property taxes as available if they are collected within 60 days of the end of the current fiscal year for which they are levied. Fines are considered available if they are collected within 60 days of the end of the current fiscal period. Other revenues susceptible to accrual are considered available if they are collected within 90 days of the end of the current fiscal period for which they are imposed. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales tax, franchise taxes, fines, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The *SPLOST Capital Projects Fund* accounts for funds received from the imposition of a local 1% voter approved sales tax reserved for construction of capital projects in the areas of water and sewerage improvements; roads, streets, bridges and sidewalks; parks and recreation; and public safety facilities.

The *Debt Service Fund* accounts for the servicing of general long-term debt associated with revenue bonds.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The *Capital Projects Fund* accounts for acquisition and construction of the County's capital assets.

The County reports the following major proprietary funds:

The *Solid Waste Disposal Facility Enterprise Fund* accounts for the activities of the County's solid waste transfer station.

The *Mayfield Treatment Plant Enterprise Fund* accounts for the operations of the Mayfield Wastewater Treatment Plant. However, the operation of this plant was transferred to the Jackson County Water and Sewerage Authority in the year 2000.

Additionally, the County reports the following fund types:

The *Fuel Depot Internal Service Fund* accounts for charges to other departments or agencies of the government for the purchase of fuel.

The *Health Insurance Internal Service Fund* accounts for charges to other departments or agencies of the government for the purchase of health insurance.

The *Agency Funds* are custodial in nature and do not represent results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the Tax Commissioner, Clerk of Court, Probate Court, Magistrate Court, Federal Equity Sharing, and Sheriff holds for others in an agency capacity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are interfund services provided and used are not eliminated in the process of consolidation. Elimination of these charges would distort the direct costs and program revenues for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues for the Solid Waste Disposal Facility enterprise fund and the Mayfield Treatment Plant enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

ASSETS, LIABILITIES AND NET POSITION OR EQUITY

Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are recorded as fair value based on quoted market prices as of the balance sheet date. Increases or decreases in fair value during the year are recognized as part of investment income.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "interfund receivables/payables." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance of uncollectibles.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are normally levied by October 20th of each year. The 2014 property taxes were levied October 20, 2014, and were due December 20, 2014. The taxes are subject to lien after March 20, 2015. Interest and penalties are assessed on taxes not paid by this date.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The County's property taxes were levied on the assessed values of all real and personal property including mobile homes and motor vehicles located in the County.

The County bills and collects its own property taxes and also those for the School Board and the fire districts. Only the County's tax levy is recognized as revenue when levied and uncollected taxes are recorded as deferred revenue in the general fund and fire districts special revenue funds.

Inventories and Prepaid Items

Inventories, consisting of expendable supplies, not held for resale are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The costs of governmental fund-type prepaids are recorded as expenditures when consumed rather than when purchased.

Bond Premiums and Discounts

Premiums and discounts are deferred and amortized over the lives of the bonds and loans on a straight-line basis, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Amortization costs for premiums, discounts, and amounts deferred for refunding (see Note 7) for the years 2014 was \$452,009. None of these costs were capitalized in 2014.

Restricted Assets

Certain proceeds of the County's capital leases or debt issues are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable lease or debt agreements.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, culverts, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Roads, bridges and culverts acquired prior to January 1, 2003 have been reported.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the assets constructed. No interest was capitalized during 2014.

Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Computers and peripherals	3
Infrastructure	20
Machinery and equipment	10
Nonstructural improvements	10
Vehicles	3-5
Water and Sewer lines	50
Sewer treatment plant	50
Water treatment plant	20

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has only one type of item that qualifies for reporting in this category. It is the deferred charge on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The amortization is part of the interest expense for the year.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County has only several types of items that qualify for reporting in this category. One is the deferred credit on refunding. A deferred credit on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The amortization is a reduction of the interest expense for the year. Another item only arises under the modified accrual basis of accounting. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes.

Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. In accordance with the provisions of Statement of Governmental Accounting Standards No. 16, "Accounting for Compensated Absences," no liability is reported for unpaid accumulated sick leave because the benefits are paid only upon illness of an employee, and the amount of such payments cannot be reasonably estimated. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or proprietary fund type statement of net position.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Fund Equity/Net Position

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance - Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable - Fund balances are reported as nonspendable when the amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash like inventories and prepaid items) or (b) legally or contractually required to be maintained intact.

Restricted - Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

Committed - Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners through the adoption of a resolution prior to the end of the fiscal year. In order to modify or rescind the commitment, the Board of Commissioners must adopt another resolution.

Assigned - Fund balances are reported as assigned when amounts are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the Board of Commissioners has authorized the County's finance director to assign fund balances.

Unassigned - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all other governmental funds.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Net position - Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any debt used for the acquisition, construction, or improvement of those assets. In determining the outstanding balance of any borrowing, proceeds of that debt which has not been spent is deducted. Accounts payable for costs related to acquisition, construction, or improvement of those capital assets is considered debt for this calculation. Net position is reported as restricted as described in the fund balance section above. All other net position is reported as unrestricted.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then committed, assigned, and unassigned (or unrestricted) resources as they are needed.

Net Investment in Capital Assets

The "net investment in capital assets" reported on the government-wide statement of net position as of December 31, 2014, are as follows:

	Governmental Activities	Business-Type Activities	Component Unit Airport Authority
Net investment in capital assets			
Cost of capital assets	\$ 278,591,587	\$ 2,634,477	\$ 15,139,044
Accumulated depreciation	(96,611,838)	(434,849)	(1,828,722)
Book value	181,979,749	2,199,628	13,310,322
Capital related debt	(102,338,264)	-	(1,045,000)
Unspent construction proceeds	6,891,696	-	-
Net investment in capital assets	<u>\$ 86,533,181</u>	<u>\$ 2,199,628</u>	<u>\$ 12,265,322</u>

Management Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - FUND BALANCE/NET POSITION

The government-wide statement of net position reports \$14,487,281 of restricted net position, of which \$2,032,799 is restricted by enabling legislation.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Additional details related to fund balances at the governmental fund level are presented below:

Restricted:

General Fund

Debt service - For unspent funds from bond issues and funds paid into bond sinking funds for future debt payments restricted by creditors \$ 349,634

SPLOST Fund

Debt service - For unspent funds from bond issues and funds paid into bond sinking funds for future debt payments restricted by creditors 3,264,972

Capital outlay projects - For funds received from the imposition of the Special Purpose Local Option Sales Tax (SPLOST) restricted by the voter approved referendum 8,730,198

Capital Projects Fund

Capital outlay projects - For funds received from issuance of bonds that has not been spent 6,889,892

Nonmajor Special Revenue Funds

Judicial programs

Law Library - Used to account for surcharges on fines and forfeitures which are for the operation of the County Law Library and other general expenditures as decided by the trustees of that library 35,794

Drug Court - Used to account for funds collected from fines and forfeitures to be used for drug abuse, treatment, and education programs 267,206

Public Safety programs -

Fire District Fund - For funds restricted for fire services from a separate tax levy 1,492,035

Emergency E911 Telephone Services Fund - For fund to operate the E911 center as restricted by the OCGA-46-5 218,869

Jail Fund - To account for funds received from surcharges on fines and forfeitures restricted for operation of the county jail 177,467

Drug Enforcement - to account for funds collected from fines and forfeitures to be used for drug abuse, treatment and education programs 54,587

Housing and Development programs -

CDBG Fund - National Stabilization Program (NSP) income from refurbishing and selling foreclosed home in Jackson County. 107,261

Total Restricted Fund Balance

\$ 21,587,915

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Committed:

Nonmajor Special Revenue Funds

Public Safety programs -

Emergency Management/Rescue Services - Used to account for funds received from state grants, donations from the general public, and transfers from the general fund for these services	\$ 125,375
--	------------

Health and Welfare Programs -

Senior Center - to account for grants, fees charged to users of services as well as transfers from the General Fund for the operation of the County Senior Center	212,389
---	---------

Housing and Development Programs -

Keep Jackson Beautiful - to account for various grants and donations as well as transfers from the General Fund to support various activities and projects that reduce littering and other practices that diminish the beauty of the County.	3,782
Protective Inspection/Planning and Zoning - to account for license, permit, and building inspection fees that are collected on new developments as well as transfers from the General Fund that are used for the planning of new developments in the County.	219,791

Total Committed Fund Balance	\$ 561,337
-------------------------------------	------------

Assigned:

General Fund

Appropriated as a resource in next year's budget	\$ 766,865
--	------------

Debt Service Fund

For funds transferred from the General Fund for future debt payments before they are paid into bond sinking funds	711,405
---	---------

Total Assigned Fund Balance	\$ 1,478,270
------------------------------------	--------------

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGETARY INFORMATION

Annual appropriated budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, all Special Revenue Funds, and Debt Service Fund. Project length budgets are adopted for the Capital Projects Funds. Annual operating budgets are prepared for each Enterprise and Internal Service Fund for planning, control, cost allocation and evaluation purposes. All annual appropriations lapse at fiscal year end.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

In the summer of each year, all agencies of the government submit requests for appropriation to the Finance Director so that a budget may be prepared. The budget is prepared by fund, function and department, and line item, and includes information on the past year, current year estimates and requested appropriations for the next fiscal year. Before September 1, the proposed budget is presented to the County's Board of Commissioners for review. The government's Board of Commissioners holds public hearings and may add to, subtract from, or change appropriations.

The Office of Financial Administration may amend the line item budget within a department's appropriation as long as the total appropriation for that department is not changed. However, expenditures may not legally exceed budgeted appropriations at the department level without a resolution of the Board of Commissioners. The legal level of budgetary control is at the department level within individual funds.

During the year, the Board of Commissioners authorized amendments to include appropriations and revenues that were not originally budgeted and to reclassify certain expenditures.

The County finance director may amend the line item budget within a department's appropriation. Expenditures may not legally exceed budgeted appropriations at the department level.

EXCESS OF REVENUES AND EXPENDITURES OVER APPROPRIATIONS

There are no excesses of expenditures over appropriations at the department level (the legal level of control).

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

DEFICIT FUND EQUITY

At December 31, 2014, the Solid Waste Disposal Fund had a deficit in fund balance of \$157,421, which resulted from the accrual of a 10 year remediation plan for gas and ground water monitoring associated with a closed landfill. This deficit will be eliminated in future years with an increase in Solid Waste transfer fees.

NOTE 4 - DEPOSITS AND INVESTMENTS

As of December 31, 2014, the County had the following investments, some of which are cash equivalents:

Investment Type	<u>INVESTMENT MATURITIES (in Years)</u>		
	Fair Value	Less Than 1	Rating (1)
General and Capital Project Funds			
Georgia Fund I	\$ 853,013	\$ 853,013	AAAm
Goldman Sachs Treasury Obligations	3,264,973	3,264,973	AAAm
1st American Treasury Obligations (Class D shares)	<u>10,567,597</u>	<u>10,567,597</u>	AAAm
Total	<u>\$ 14,685,583</u>	<u>\$ 14,685,583</u>	
Maximum Investment		100.00 %	

1. Standard & Poor's

Cash per Statement of Net position (page 1)	
Cash	\$ 33,210,090
Restricted cash	12,157,515
less cash equivalents that are investments	(12,655,254)
Cash held by Fiduciary Funds (page 10)	<u>10,855,487</u>
Deposits	<u>\$ 43,567,838</u>
Investments Statement of Net position (page 1)	
Investments	\$ -
Restricted Investments	2,030,329
Investments included in cash equivalents	<u>12,655,254</u>
Investments as listed above	<u>\$ 14,685,583</u>

The Jackson County investment program shall be operated for all investments to comply with federal, state, and local laws. The investment program should use a competitive selection process for investments in excess of 30 days. All investments shall be made with consideration for environmental and human rights impact.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The Local Government Investment Pool, "Georgia Fund 1," created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor's criteria for AAAM rated money market funds. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is managed by the Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on \$1.00 per share.

Interest rate risk. Interest rate risk is the risk that changes in interest rates may adversely affect an investment's fair value. Since the price of a bond fluctuates with market interest rates, the risk that an investor faces is that the price of a bond held in a portfolio will decline if market interest rates rise. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. State statutes authorize the County to invest in obligations of the U.S. Treasury and of its agencies and instrumentalities; bonds or certificates of indebtedness of this state and of its agencies and instrumentalities; certificates of deposits of banks insured by FDIC; the State of Georgia Local Government Investment Pool; repurchase agreements; bonds, debentures, notes or other evidence of indebtedness of any solvent corporation subject to certain conditions. The County has no investment policy that would further limit its investment choices. At December 31, 2014, the ratings of its investments are shown above.

Concentration of credit risk. The County places no limit on the amount it may invest in any one issuer.

Custodial credit risk - investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County has a policy of placing investments with qualified financial institutions.

Custodial credit risk - deposits. In case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The County may exceed the FDIC insured limit in making deposits in commercial banks and savings and loans institutions, if the funds are otherwise adequately secured. As of December 31, 2014, all of the County's bank balance of \$42,639,988 was insured or was adequately collateralized with securities held by the pledging financial institution's name.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

State statutes require collateral pledged in the amount of 110% of deposits. Depositories may secure deposits of public funds using the dedicated method or the pooled method as described below.

Under the *dedicated method*, a depository shall secure the deposits of each of its public depositories separately.

Under the *pooled method*, a depository shall secure deposits of public bodies which have deposits with it through a pool of collateral established by the depository with a custodian for the benefit of public bodies having deposits with such depository as set forth in code Section 45-8-13.1.

The County utilized both methods to secure deposits of public funds.

NOTE 5 - RECEIVABLES

PRIMARY GOVERNMENT

Receivables as of year-end for the County's individual major funds and nonmajor governmental and Internal Service Funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund	SPLOST	Capital Projects Fund	NonMajor Governmental Funds	Solid Waste Disposal Facility
Receivables:					
Property Taxes	\$ 4,510,085	\$ -	\$ -	\$ 365,839	\$ -
Accounts	528,535	-	5,886	1,069,670	87,518
Intergovernmental	1,030,409	673,695	150,000	35,432	-
Total Gross Receivables	<u>6,069,029</u>	<u>673,695</u>	<u>155,886</u>	<u>1,470,941</u>	<u>87,518</u>
Less: Allowance for Uncollectibles	-	-	-	-	-
Total Net Receivables	<u>\$ 6,069,029</u>	<u>\$ 673,695</u>	<u>\$ 155,886</u>	<u>\$ 1,470,941</u>	<u>\$ 87,518</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Property taxes receivable at December 31, 2014, consist of the following:

<u>DIGEST YEAR</u>	<u>GENERAL FUND</u>	<u>NONMAJOR GOVERNMENTAL FUNDS</u>
2014	\$ 2,805,081	\$ 308,238
2013	512,629	32,406
2012	494,644	7,715
2011	387,584	4,290
2010	93,448	3,655
2009	70,813	2,423
2008	65,651	2,356
2007	32,552	1,382
2006	17,104	865
2005	11,638	678
2004 and prior	18,941	1,831
Total	<u>\$ 4,510,085</u>	<u>\$ 365,839</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>UNAVAILABLE</u>	<u>UNEARNED</u>
Property taxes (General Fund)	\$ 1,591,205	\$ 19,301,370
Property taxes (Fire District Fund)	-	2,166,409
Grant drawdowns prior to meeting all eligibility requirements (General Fund)	-	1,780
Other	-	225,510
Total unavailable/unearned revenue for governmental funds	<u>\$ 1,591,205</u>	<u>\$ 21,695,069</u>

COMPONENT UNITS

	<u>Health Department</u>	<u>Water and Sewerage Authority</u>	<u>Airport Authority</u>
Receivables:			
Accounts	\$ -	\$ 885,969	\$ (822)
Intergovernmental	34,390	15,076	117,072
Other	-	380,908	-
Total Gross Receivables	34,390	1,281,953	116,250
Less: Allowance for Uncollectibles	-	(147,476)	-
Total Net Receivables	<u>\$ 34,390</u>	<u>\$ 1,134,477</u>	<u>\$ 116,250</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

NOTE 6 - CAPITAL ASSETS

PRIMARY GOVERNMENT

Capital asset activity for the year ended December 31, 2014, was as follows:

	Beginning Balance	Additions	Retirement	Transfer	Ending Balance
Governmental Activities:					
Non-Depreciable Assets:					
Land and land improvements	\$ 6,188,925	\$ 63,578	\$ -	\$ -	\$ 6,252,503
Infrastructure land and land improvements	55,628,984	173,250	-	24,750	55,826,984
Construction in progress	942,156	1,206,011	-	(1,954,691)	193,476
Construction in progress - infrastructure	<u>10,430,680</u>	<u>85,262</u>	<u>(33,688)</u>	<u>(10,415,030)</u>	<u>67,222</u>
Total non-depreciable capital assets	<u>73,190,745</u>	<u>1,528,101</u>	<u>(33,688)</u>	<u>(12,344,971)</u>	<u>62,340,185</u>
Depreciable Assets:					
Land Improvements	1,990,553	-	-	-	1,990,553
Buildings and improvements	74,774,935	63,122	(109,688)	1,954,690	76,683,059
Machinery and equipment	15,120,118	585,944	(404,902)	-	15,301,160
Vehicles	16,004,136	685,217	(1,301,951)	-	15,387,402
Infrastructure	<u>95,175,546</u>	<u>1,323,401</u>	<u>-</u>	<u>10,390,281</u>	<u>106,889,228</u>
Total depreciable capital assets	<u>203,065,288</u>	<u>2,657,684</u>	<u>(1,816,541)</u>	<u>12,344,971</u>	<u>216,251,402</u>
Less Accumulated Depreciation for:					
Land Improvements	(584,018)	(103,764)	-	-	(687,782)
Buildings and improvements	(12,773,105)	(1,625,452)	101,002	-	(14,297,555)
Machinery and equipment	(9,120,462)	(1,058,164)	398,627	-	(9,779,999)
Vehicles	(13,295,350)	(1,087,984)	1,291,678	-	(13,091,656)
Infrastructure	<u>(54,735,810)</u>	<u>(4,019,035)</u>	<u>-</u>	<u>-</u>	<u>(58,754,845)</u>
Total accumulated depreciation	<u>(90,508,746)</u>	<u>(7,894,399)</u>	<u>1,791,307</u>	<u>-</u>	<u>(96,611,838)</u>
Total depreciable capital assets, net	<u>112,556,542</u>	<u>(5,236,715)</u>	<u>(25,234)</u>	<u>12,344,971</u>	<u>119,639,564</u>
Governmental activities capital assets, net	<u>\$ 185,747,287</u>	<u>\$ (3,708,614)</u>	<u>\$ (58,922)</u>	<u>\$ -</u>	<u>\$ 181,979,749</u>

Additions to governmental activities capital assets for fiscal year ending December 31, 2014, consist of the following:

Capital Outlay	\$ 2,562,434
Donated assets	<u>1,623,351</u>
Total Additions	<u>\$ 4,185,785</u>
Non-depreciable capital assets additions	\$ 1,528,101
Depreciable capital assets additions	<u>2,657,684</u>
Total	<u>\$ 4,185,785</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

	Beginning <u>Balance</u>	<u>Additions</u>	<u>Retirement</u>	<u>Transfer</u>	Ending <u>Balance</u>
Business-type Activities:					
Non-Depreciable Assets:					
Land and land improvements	\$ 498,386	\$ -	\$ -	\$ -	\$ 498,386
Total non-depreciable capital assets	<u>498,386</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>498,386</u>
Depreciable Assets:					
Land improvements	192,244	-	-	-	192,244
Buildings and improvements	1,560,465	-	-	-	1,560,465
Machinery and equipment	191,827	81,874	(11,759)	-	261,942
Vehicles	161,802	23,000	(63,362)	-	121,440
Total depreciable capital assets	<u>2,106,338</u>	<u>104,874</u>	<u>(75,121)</u>	<u>-</u>	<u>2,136,091</u>
Less Accumulated Depreciation for:					
Land improvements	(57,431)	(19,581)	-	-	(77,011)
Buildings and improvements	(102,828)	(31,209)	-	-	(134,038)
Machinery and equipment	(106,090)	(25,888)	10,485	-	(121,493)
Vehicles	(122,201)	(35,548)	55,442	-	(102,307)
Total accumulated depreciation	<u>(388,550)</u>	<u>(112,226)</u>	<u>65,927</u>	<u>-</u>	<u>(434,849)</u>
Total depreciable capital assets, net	<u>1,717,788</u>	<u>(7,352)</u>	<u>(9,194)</u>	<u>-</u>	<u>1,701,242</u>
Business-type activities capital assets, net	<u>\$ 2,216,174</u>	<u>\$ (7,352)</u>	<u>\$ (9,194)</u>	<u>\$ -</u>	<u>\$ 2,199,628</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government	\$ 324,308
Judicial	564,271
Public Safety	2,217,167
Public Works	4,394,196
Public Health and Welfare	109,039
Recreation and Culture	239,140
Housing and Development	46,279
Rounding	<u>(1)</u>
Total depreciation expense - Governmental Activities	<u>\$ 7,894,399</u>
Business-type Activities:	
Solid Waste	<u>112,226</u>
Total depreciation expense - Business-type Activities	<u>\$ 112,226</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The County has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2014, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

	<u>Project</u> <u>Authorization</u>	<u>Expended</u> <u>To Date</u>	<u>Contracts in</u> <u>Progress</u>	<u>Authorized</u> <u>Not Obligated</u>	<u>Source</u>
Governmental Activities:					
SR60/I-85 Interchange	\$ 257,500	\$ 29,353	\$ -	\$ 228,147	Economic Development Bonds
SR53	484,000	37,869	175,000	271,131	Economic Development Bonds
Gum Springs Multipurpose Field	80,000	90	-	79,910	SPLOST; Local Funds
Parks & Recreation Central Office	300,000	27,212	-	272,788	SPLOST; Local Funds
West Jackson FD Station	11,615	11,615	-	-	Local Funds
Plainview EMS Station	800,000	8,432	-	791,568	SPLOST; Local Funds
Commerce EMS Station	653,734	53,734	514,264	85,736	SPLOST; Local Funds
Center Park Facility Renovation	150,000	92,393	-	57,607	SPLOST; Local Funds
Total Governmental Activities	<u>\$ 2,736,849</u>	<u>\$ 260,698</u>	<u>\$ 689,264</u>	<u>\$ 1,786,887</u>	

DISCRETELY PRESENTED COMPONENT UNITS

Activity for the *Health Department* for the year ended December 31, 2014, was as follows:

	<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>Ending</u> <u>Balance</u>
Governmental Activities:				
Depreciable Assets:				
Machinery and equipment	\$ 163,134	\$ 120,465	\$ -	\$ 283,599
Total depreciable capital assets	<u>163,134</u>	<u>120,465</u>	<u>-</u>	<u>283,599</u>
Less Accumulated Depreciation for:				
Machinery and equipment	<u>(132,486)</u>	<u>(11,055)</u>	<u>-</u>	<u>(143,541)</u>
Total accumulated depreciation	<u>(132,486)</u>	<u>(11,055)</u>	<u>-</u>	<u>(143,541)</u>
Total depreciable capital assets, net	<u>\$ 30,648</u>	<u>\$ 109,410</u>	<u>\$ -</u>	<u>\$ 140,058</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Activity for *Jackson County Water and Sewerage Authority* for the year ended December 31, 2014, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>Transfers</u>	<u>Ending Balance</u>
Business-type activities:					
Non-depreciable Assets:					
Land	\$ 2,752,046	\$ -	\$ -	\$ -	\$ 2,752,046
Land - Water Plant Capacity	2,380,799	-	-	-	2,380,799
Construction in progress	<u>432,750</u>	<u>1,914,535</u>	<u>(10,759)</u>	<u>(1,754,850)</u>	<u>581,676</u>
Total non-depreciable capital assets	<u>5,565,595</u>	<u>1,914,535</u>	<u>(10,759)</u>	<u>(1,754,850)</u>	<u>5,714,521</u>
Depreciable assets:					
Buildings	631,523	-	-	19,421	650,944
Water tanks	3,989,889	-	-	-	3,989,889
Booster pumps	825,922	-	-	27,556	853,478
Water lines	67,197,272	18,585	-	30,025	67,245,882
Meters	2,194,554	-	-	228,890	2,423,444
Vehicles	411,013	-	-	-	411,013
Sewer system	19,503,085	-	-	1,394,333	20,897,418
Machinery and equipment	1,403,179	-	-	54,625	1,457,804
Water Plant Capacity	<u>22,601,355</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>22,601,355</u>
Total depreciable capital assets	<u>118,757,792</u>	<u>18,585</u>	<u>-</u>	<u>1,754,850</u>	<u>120,531,227</u>
Less Accumulated Depreciation for:					
Buildings	(197,893)	(19,217)	-	-	(217,110)
Water tanks	(1,208,321)	(81,628)	-	-	(1,289,949)
Booster pumps	(520,008)	(45,986)	-	-	(565,994)
Water lines	(14,268,524)	1,344,600)	-	-	(15,613,124)
Meters	(1,382,958)	(205,319)	-	-	(1,588,277)
Vehicles	(250,449)	(46,659)	-	-	(297,108)
Sewer system	(2,918,849)	(399,767)	-	-	(3,318,616)
Machinery and equipment	(948,467)	(113,382)	-	-	(1,061,849)
Water Plant Capacity	<u>(3,925,436)</u>	<u>(327,858)</u>	<u>-</u>	<u>-</u>	<u>(4,253,294)</u>
Total accumulated depreciation	<u>(25,620,905)</u>	<u>2,584,416)</u>	<u>-</u>	<u>-</u>	<u>(28,205,321)</u>
Total depreciable capital assets, net	<u>93,136,887</u>	<u>2,565,831)</u>	<u>-</u>	<u>1,754,850</u>	<u>92,325,906</u>
Business-type activities capital assets, net	<u>\$ 98,702,482</u>	<u>\$ (651,296)</u>	<u>\$ (10,759)</u>	<u>\$ -</u>	<u>\$ 98,040,427</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The Jackson County Water and Sewer Authority has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2014, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

Project	Project <u>Authorization</u>	Expended <u>To Date</u>	Contracts in <u>Progress</u>	Authorized <u>Not Obligated</u>	<u>Source</u>
MOWWTP 0.5 MGD Improv. Phase II	\$ 750,000	\$ 38,343	\$ -	\$ 711,657	General Fund
Wheeler cemetery road pump station	506,374	506,374	-	-	General Fund/SPLOST
Talmo Pump Station	29,575	29,575	-	-	General Fund
Parks Creek Reservoir	700,000	511	-	699,489	General Fund
Utility Billing IVR System	17,450	1,021	-	16,429	General Fund
UMS.net Pay Station - Unit 1	5,852	5,852	-	-	General Fund
	<u>\$ 2,009,251</u>	<u>\$ 581,676</u>	<u>\$ -</u>	<u>\$ 1,427,575</u>	

Activity for the *Jackson County Airport Authority* for the year ended December 31, 2014, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Retirements</u>	<u>Transfers</u>	<u>Ending Balance</u>
Business-type activities:					
Non-depreciable Assets:					
Land	\$10,507,220	\$ -	\$ -	\$ -	\$ 10,507,220
Construction in progress	38,297	243,101	-	-	281,397
Total non-depreciable capital assets	<u>10,545,517</u>	<u>243,101</u>	<u>-</u>	<u>-</u>	<u>10,788,617</u>
Depreciable assets:					
Land and improvements	2,282,469	-	-	-	2,282,469
Buildings and improvements	1,719,995	-	-	-	1,719,995
Machinery and equipment	346,178	1,785	-	-	347,963
Total depreciable capital assets	<u>4,348,642</u>	<u>1,785</u>	<u>-</u>	<u>-</u>	<u>4,350,427</u>
Less Accumulated Depreciation for:					
Land and improvements	(967,772)	(119,688)	-	-	(1,087,460)
Buildings and improvements	(460,568)	(44,640)	-	-	(505,208)
Machinery and equipment	(206,198)	(29,856)	-	-	(236,054)
Total accumulated depreciation	<u>(1,634,538)</u>	<u>(194,184)</u>	<u>-</u>	<u>-</u>	<u>(1,828,722)</u>
Total depreciable capital assets, net	<u>2,714,104</u>	<u>(192,399)</u>	<u>-</u>	<u>-</u>	<u>2,521,705</u>
Business-type activities capital assets, net	<u>\$13,259,621</u>	<u>\$ 50,702</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 13,310,322</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The Jackson County Airport Authority has authorized construction projects. The remaining costs are split between the portion of the contracts that have been entered into for which the work had not been done prior to December 31, 2014, and the remainder of the authorized project expenditure for which contracts have not been entered into as of year end. The source of financing for the remaining project cost is noted below:

<u>Project</u>	<u>Project Authorization</u>	<u>Expended To Date</u>	<u>Contracts in Progress</u>	<u>Authorized Not Obligated</u>	<u>Source</u>
Perimeter Fencing	\$ 276,394	\$ 243,101	\$ 33,293	\$ -	Local Funds; GA DOT; FAA
Terminal schematics	7,400	-	-	7,400	Local Funds; GA DOT; FAA
Hangar Development Area EA	70,139	38,297	-	31,842	Local Funds; GA DOT; FAA
	<u>\$ 353,933</u>	<u>\$ 281,398</u>	<u>\$ 33,293</u>	<u>\$ 39,242</u>	

NOTE 7 - LONG-TERM DEBT

Long-term liability activity for the year ended December 31, 2014, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Governmental Activities:						
General obligation bonds	\$ 20,355,000	\$ -	\$ (5,510,000)	\$ 14,845,000	\$ 4,775,000	\$ 10,070,000
Less: Original issue discounts	614,018	-	(245,757)	368,261	187,146	181,115
Total general obligation bonds	<u>20,969,018</u>	<u>-</u>	<u>(5,755,757)</u>	<u>15,213,261</u>	<u>4,962,146</u>	<u>10,251,115</u>
Contracts Payable	98,605,000	10,155,000	(14,045,000)	94,715,000	4,810,000	89,905,000
Less: Original issue discounts	(21,285)	-	21,285	-	-	-
Add: Original issue Premiums	493,088	386,356	(60,534)	818,910	81,885	737,025
Total Contracts Payable	<u>99,076,803</u>	<u>10,541,356</u>	<u>(14,084,249)</u>	<u>95,533,910</u>	<u>4,891,885</u>	<u>90,642,025</u>
Capital leases	1,234,524	1,119,278	(854,419)	1,499,383	733,597	765,786
Notes Payable	105,014	-	(36,707)	68,307	38,672	29,635
Compensated absences	799,704	593,860	(557,082)	836,482	630,926	205,555
Net OPEB obligation	4,120,469	696,211	-	4,816,680	-	4,816,680
Governmental activities long-term liabilities	<u>\$ 126,305,532</u>	<u>\$ 12,950,705</u>	<u>\$ (21,288,214)</u>	<u>\$ 117,968,023</u>	<u>\$ 11,257,226</u>	<u>\$ 106,710,796</u>
Business-type Activities:						
Landfill closure/postclosure	\$ 921,580	\$ 46,289	\$ (58,189)	\$ 909,680	\$ 95,360	\$ 814,320
Compensated absences	17,506	4,502	(7,749)	14,259	7,747	6,512
Business-type activities long-term liabilities	<u>\$ 939,086</u>	<u>\$ 50,791</u>	<u>\$ (65,938)</u>	<u>\$ 923,939</u>	<u>\$ 103,107</u>	<u>\$ 820,832</u>

Contracts payable, notes payable, capital leases, compensated absences and net other postemployment benefits obligation are generally liquidated by the general fund except for the 2011 bonds for the jail which is paid by SPLOST and the contract for economic development bonds which has about \$120,000 paid by the capital projects fund. Landfill closure/postclosures costs and the note payable for business type activity are liquidated by the Solid Waste enterprise fund.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

CAPITAL LEASES

Heavy equipment for road construction and various other equipment items and the new courthouse are acquired under capital lease agreements which bear interest at various rates from 0.923% to 5.870%. The equipment has estimates useful lives of five and fifty years. This year, \$1,220,463 was included in depreciation expense. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimal lease payments as of the inception date. Minimum future lease obligations for these leases, as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 733,597	\$ 18,557	\$ 752,154
2016	516,098	7,639	523,737
2017	220,883	1,571	222,454
2018	28,805	122	28,927
	<u>\$ 1,499,383</u>	<u>\$ 27,889</u>	<u>\$ 1,527,272</u>

As of December 31, 2014, the capital assets purchased under these capital lease agreements are as follows:

	<u>Governmental</u>
	<u>Activities</u>
Machinery and equipment	\$ 854,690
Vehicles	3,917,455
Less accumulated depreciation	<u>(3,061,254)</u>
Net	<u>\$ 1,710,891</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

GENERAL OBLIGATION BONDS

On March 22, 2011, the County issued \$20,355,000 of Series 2011 general obligation refunding bonds to provide funds to partially advance refund the County's contract payable for the City of Jefferson Series 2007A bonds related to the county jail project. Up to \$23,747,657 of the proceeds from the Special Purpose Local Option Sales tax (SPLOST 5) effective July 1, 2011 have been pledged towards repayment of these bonds which bear interest rates from 2% to 5% and mature September 1, 2017. The County placed \$21,683,536 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the S2007A bonds maturing 2012 through 2037. The refunding reduced the aggregate debt services payments by \$13,587,126 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$5,656,000. The accounting loss on the refunding was approximately \$2,935,930. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2007A bonds as of December 31, 2014, was \$5,310,000.

The annual requirements to amortize this debt as of December 31, 2014 are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 4,775,000	\$ 522,850	\$ 5,297,850
2016	4,940,000	347,100	5,287,100
2017	5,130,000	158,900	5,288,900
Total	<u>\$ 14,845,000</u>	<u>\$ 1,028,850</u>	<u>\$ 15,873,850</u>

CONTRACTS PAYABLE

IDA 2004 Economic Development Bonds Payable

On November 1, 2004, the County entered into a contract with the Jackson County Industrial Development Authority to fund repayment of an issue of \$16,815,000 of Series 2004 bonds with a premium and issuance cost of \$552,327 which mature March 30, 2024, and bear interest at rates from 3.00% to 5.00%. These bonds were for economic development projects including road projects. The County completed a partial refunding of Series 2004 bonds by issuing \$10,050,000 of Series 2012 bonds.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The annual requirements to amortize this debt as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 885,000	\$ 89,050	\$ 974,050
2016	920,000	54,675	974,675
2017	950,000	19,000	969,000
Total	<u>\$ 2,755,000</u>	<u>\$ 162,725</u>	<u>\$ 2,917,725</u>

City of Jefferson Series 2007A Bond

On August 1, 2007, the County entered into a contract with the City of Jefferson Public Building Authority to fund repayment of an issue of \$40,595,000 of Series 2007A bonds with a discount and issuance cost of \$645,564 which mature March 1, 2037, and bear interest at rates from 2.900% to 5.001%. These bonds were issued to fund the County's capital projects including the jail project, public safety training facility, and historic courthouse renovation. In 2011, these bonds were partially refunded by the Series 2011 General Obligation bonds discussed above. In 2014, these bonds were partially refunded by the Series 2014A and Series 2014B City of Jefferson Refunding Bonds.

The annual requirements to amortize the Series 2007A bond payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 430,000	\$ 447,631	\$ 877,631
2016	970,000	415,050	1,385,050
2017	1,020,000	365,300	1,385,300
2018	1,070,000	317,490	1,387,490
2019	1,115,000	271,765	1,386,765
2020-2024	3,630,000	702,101	4,332,101
2025-2029	735,000	429,315	1,164,315
2030-2034	1,265,000	89,379	1,354,379
Total	<u>\$ 10,235,000</u>	<u>\$ 3,038,031</u>	<u>\$ 13,273,031</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

City of Jefferson Series 2007B Bond

On August 1, 2007, the County entered into a contract with the City of Jefferson Public Building Authority to fund repayment of an issue of \$7,985,000 of Series 2007 bonds which mature March 1, 2027, and bear interest at rates from 3.700% to 4.750%. These bonds were issued to fund the City of Jefferson's projects including road projects. Per the intergovernmental agreement with the City of Jefferson, the City of Jefferson has agreed to pay all principal and interest payments as well as all issuance costs. In the event of default by the City of Jefferson, the County will be obligated to repay the debt. Therefore, due to legal requirements, there is still a legal liability to the County.

The annual requirements to amortize the Series 2007B bond payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 375,000	\$ 269,548	\$ 644,548
2016	390,000	254,483	644,483
2017	405,000	238,279	643,279
2018	420,000	221,265	641,265
2019	440,000	203,415	643,415
2020-2024	2,500,000	707,563	3,207,563
2025-2029	<u>1,790,000</u>	<u>124,014</u>	<u>1,914,014</u>
Total	<u>\$ 6,320,000</u>	<u>\$ 2,018,567</u>	<u>\$ 8,338,567</u>

IDA 2009 Series A Economic Development Bonds

On November 1, 2009, the County entered into a contract with the Jackson County Industrial Development Authority to fund repayment of an issue of \$25,050,000 of economic development bonds with a issuance cost of \$484,672 which mature from July 1, 2012 to July 1, 2024, and bear interest at 3.700%. These bonds, along with \$5,000,000 of unspent proceeds from the 2008A bonds, were used to redeem \$29,405,000 of the Industrial Development Authority 2008A economic development bonds.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The annual requirements to amortize this debt as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 1,490,000	\$ 771,266	\$ 2,261,266
2016	1,530,000	716,136	2,246,136
2017	1,570,000	659,526	2,229,526
2018	1,620,000	601,436	2,221,436
2019	1,670,000	541,496	2,211,496
2020-2024	12,965,000	1,538,639	14,503,639
Total	<u>\$ 20,845,000</u>	<u>\$ 4,828,499</u>	<u>\$ 25,673,499</u>

IDA 2009 Series B Economic Development Bonds

On January 11, 2010, the County entered into a contract with the Jackson County Industrial Development Authority to fund repayment of the balance of \$15,880,000 of Series 2009B economic development bonds. These were used to redeem \$15,595,000 of the Series 2008 economic development bonds as well as pay costs of issuance. These bonds mature from July 1, 2012 to July 1, 2024, and bear interest at 3.700%.

The annual requirements to amortize this debt as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 875,000	\$ 498,576	\$ 1,373,576
2016	920,000	466,200	1,386,200
2017	965,000	432,160	1,397,160
2018	1,010,000	396,456	1,406,456
2019	1,055,000	359,086	1,414,086
2020-2024	8,650,000	1,032,118	9,682,118
Total	<u>\$ 13,475,000</u>	<u>\$ 3,184,596</u>	<u>\$ 16,659,596</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

City of Jefferson Series 2011 Bond

On November 30, 2011, the County entered into a contract with the City of Jefferson Public Building Authority to fund repayment of an issue of \$9,190,000 of Series 2011 bonds with issuance cost of \$86,500 which mature April 1, 2024, and bear interest at 2.900%. These bonds were issued to partially refund Series 2003 Certificates of Participation (COPS) issued to finance the construction of a new courthouse facility. The County placed \$9,080,111 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2003 COPS maturing in 2012 and 2017 through 2024. The refunding reduced the aggregate debt services payments by \$2,434,396 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$270,787. The accounting loss on the refunding was approximately \$1,222,882. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The remaining Series 2003 Certificates of Participation (COPS) was fully refunded with the Series 2013 City of Jefferson Revenue Bonds.

The annual requirements to amortize the Series 2011 bond payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 140,000	\$ 241,280	\$ 381,280
2016	145,000	237,147	382,147
2017	915,000	221,778	1,136,778
2018	940,000	194,880	1,134,880
2019	970,000	167,185	1,137,185
2020-2024	5,280,000	391,791	5,671,791
Total	<u>\$ 8,390,000</u>	<u>\$ 1,454,061</u>	<u>\$ 9,844,061</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

IDA Series 2012A and 2012B Bonds

On April 1, 2012, the County entered into a contract with Jackson County Industrial Development Authority to fund repayment of an issue of \$9,145,000 of Series 2012A Revenue Refunding Bonds which mature April 1, 2024, and bear interest at rates from 1.90% to 3.00% and \$905,000 of Series 2012B Taxable Revenue Refunding Bonds which mature April 1, 2015, and bear interest at 2.00%. These bonds were issued to partially refund Series 2004 IDA bonds issued to finance the construction of economic development projects including roads. The County placed \$9,936,763 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2004 bonds maturing in 2013 and 2018 through 2024. The refunding reduced the aggregate debt services payments by \$528,977 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$526,142. The accounting loss on the refunding was approximately \$833,984. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2004 bonds as of December 31, 2014 was \$2,755,000.

The annual requirements to amortize the Series 2012A and 2012B bonds payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 170,000	\$ 204,998	\$ 374,998
2016	175,000	200,672	375,672
2017	180,000	196,248	376,248
2018	1,185,000	179,597	1,364,597
2019	1,205,000	152,197	1,357,197
2020-2024	6,400,000	365,201	6,765,201
Total	<u>\$ 9,315,000</u>	<u>\$ 1,298,913</u>	<u>\$ 10,613,913</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

City of Jefferson Series 2013 Bond

On July 10, 2013, the County entered into a contract with the the City of Jefferson Public Building Authority to fund repayment of an issue of \$13,660,000 of Series 2013 Revenue Refunding Bonds bonds which mature April 1, 2024, and bear interest at rates from 2.900% to 3.00% and \$905,000 of Series 2012B Taxable Revenue Refunding Bonds which mature April 1, 2032, and bear interest at 2.00%. These bonds were issued to refund 2003 Certificates of Participation (COP) that financed the construction of the new courthouse facility. The County placed \$13,869,190 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2003 capital lease maturing in 2032. The refunding reduced the aggregate debt services payments by \$971,463 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$922,974. The accounting loss on the refunding was approximately \$772,791. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2004 bonds as of December 31, 2014 was \$2,755,000.

The annual requirements to amortize the Series 2013 bonds payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 445,000	\$ 485,380	\$ 930,380
2016	820,000	472,700	1,292,700
2017	80,000	463,700	543,700
2018	80,000	462,100	542,100
2019	80,000	460,500	540,500
2020-2024	440,000	2,263,100	2,703,100
2025-2029	6,710,000	1,601,850	8,311,850
2030-2032	<u>4,570,000</u>	<u>274,000</u>	<u>4,844,000</u>
Total	<u>\$ 13,225,000</u>	<u>\$ 6,483,330</u>	<u>\$ 19,708,330</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

City of Jefferson Series 2014A & 2014B Bonds

On October 2, 2014, the County entered into a contract with the the City of Jefferson Public Building Authority to fund repayment of an issue of \$10,155,000 of Series 2007A Revenue Refunding Bonds bonds which mature March 1, 2032, and bear interest at rates from 2.900% to 5.001%. These bonds were issued to fund the County's capital projects including the jail project, public safety training facility, and historic courthouse renovation. The County placed \$10,738,941 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 2007A bonds maturing in 2032. The refunding reduced the aggregate debt services payments by \$1,231,547 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$767,495. The accounting loss on the refunding was approximately \$945,196. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 2004 bonds as of December 31, 2014 was \$2,755,000.

The annual requirements to amortize the Series 2014A bonds payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ -	\$ 265,434	\$ 265,434
2016	-	290,445	290,445
2017	-	290,445	290,445
2018	-	290,445	290,445
2019	-	290,445	290,445
2020-2024	3,215,000	1,367,240	4,582,240
2025-2029	6,775,000	555,238	7,330,238
Total	<u>\$ 9,990,000</u>	<u>\$ 3,349,692</u>	<u>\$ 13,339,692</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The annual requirements to amortize the Series 2014B bonds payable as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ -	\$ 3,619	\$ 3,619
2016	-	3,960	3,960
2017	-	3,960	3,960
2018	-	3,960	3,960
2019	-	3,960	3,960
2020-2024	165,000	1,980	166,980
Total	<u>\$ 165,000</u>	<u>\$ 21,439</u>	<u>\$ 186,439</u>

GEFA Notes Payable

Governmental activities:

On March 6, 1996, the County entered into a \$911,436 loan agreement with the Georgia Environmental Facilities Authority (GEFA). These funds were to be drawn down as needed to finance Jackson County's share of the City of Commerce sewerage expansion for the Tanger Outlet Mall. Only \$394,350 was drawn on the loan before completion of the project, which was completed on October 31, 1998. Repayment of the proceeds began on November 1, 1998. This loan, which bears interest at 5.3%, matures October 1, 2016.

The annual requirements to amortize this debt as of December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 38,672	\$ 2,799	\$ 41,471
2016	29,635	747	30,382
Total	<u>\$ 68,307</u>	<u>\$ 3,546</u>	<u>\$ 71,853</u>

COMPONENT UNITS

Long-term liability activity for the *Airport Authority* for the year ended December 31, 2014, was as follows:

Business-type activities:	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Series 2004 Revenue Notes	\$ 1,250,000	\$ -	\$ (205,000)	\$ 1,045,000	\$ 215,000	\$ 830,000
Total	<u>\$ 1,250,000</u>	<u>\$ -</u>	<u>\$ (205,000)</u>	<u>\$ 1,045,000</u>	<u>\$ 215,000</u>	<u>\$ 830,000</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

On November 12, 2004, the County entered into a contract with the Airport Authority to fund repayment of an issue of \$2,600,000 Series 2004 revenue notes which mature on April 19, 2019 and bear interest at a variable rate of LIBOR + .75 basis points (1.045% as of 12/31/2014). These bonds were issued to fund construction of the Emory hangar, additional T hangars, and runway expansion. Repayment of the proceeds began on April 1, 2007.

The annual requirements to amortize this debt using the variable interest rate of effective at December 31, 2014, are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 215,000	\$ 8,122	\$ 223,122
2016	225,000	6,077	231,077
2017	240,000	3,906	243,906
2018	250,000	1,631	251,631
2019	115,000	264	115,264
Total	<u>\$ 1,045,000</u>	<u>\$ 20,000</u>	<u>\$ 1,065,000</u>

Long-term liability activity for the *Health Department* for the year ended December 31, 2014, was as follows:

Governmental activities	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Compensated absences	\$ 53,646	\$ 47,257	\$ (40,233)	\$ 60,670	\$ 10,758	\$ 49,912

Long-term liability activity for the *Jackson County Water and Sewerage Authority* for the year ended December 31, 2014, was as follows:

Business-type Activities:	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>	<u>Due After One Year</u>
Revenue bonds	\$ 14,248,000	\$ -	\$ (1,368,000)	\$ 12,880,000	\$ 1,413,000	\$ 11,467,000
For issuance premiums and discounts	403,304	-	(77,253)	326,051	71,571	254,480
Total Revenue Bonds	<u>14,651,304</u>	<u>-</u>	<u>(1,445,253)</u>	<u>13,206,051</u>	<u>1,484,571</u>	<u>11,721,480</u>
Contracts Payable	15,543,386	-	(828,344)	14,715,042	864,675	13,850,367
Total Contracts Payable	<u>15,543,386</u>	<u>-</u>	<u>(828,344)</u>	<u>14,715,042</u>	<u>864,675</u>	<u>13,850,367</u>
Notes Payable	142,936	-	(22,869)	120,067	22,870	97,197
Compensated absences	88,934	51,285	(43,948)	96,271	31,765	64,506
Business-type activities long-term liabilities	<u>\$ 30,426,560</u>	<u>\$ 51,285</u>	<u>\$ (2,340,414)</u>	<u>\$ 28,137,431</u>	<u>\$ 2,403,881</u>	<u>\$ 25,733,550</u>

REVENUE BONDS

The Authority issues bonds where the Authority pledges income derived from the acquired or constructed assets to pay debt service.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

During 1999, the Authority issued \$3,525,000 of Series 1999A Bonds and \$4,055,000 Series 1999B Bonds for construction of water lines. The bonds carry a rate of interest ranging from 4.45%-5.75% per annum and are payable on March 1 and September 1 of each year. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. Monthly, the Authority is required to deposit the principal and interest payments of the bonds in a sinking fund bank account. Final maturity date of these bonds is September 1, 2021. The 1999B Series bonds were partially refunded in December 2006. See note about the 2006A series bonds. The 1999A Series bonds were repaid in 2011. See note about the 2011A series bonds.

The Authority constructed, using the proceeds from Series 1999A Bonds, new infrastructure to provide a significant number of gallons of potable water needed at the Georgia Power electric-generator plant each day. The maximum water required to be provided is 500,000 gallons per day. Georgia Power has the option to increase their maximum volume to 1,300,000 gallons per day. It is expected that the revenues from the sale of this water would be sufficient to cover the costs of providing it.

The Authority has constructed water lines from the Bear Creek Water Treatment Plant to Jackson County Water and Sewerage Authority line for a new source of water purchases. The Authority financed these lines by Series 1999B Bond Issue.

During 2000, the Authority issued \$12,780,000 of Series 2000A Bonds. The 2000A bonds are to acquire and upgrade a wastewater treatment plant. The bonds carry a rate of interest ranging from 4.30%-5.75% per annum and are payable on March 1 and September 1 of each year. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The Authority is providing for the principal and interest payments of the bonds in a sinking fund bank account. Final maturity date of the 2000A series of bonds is September 1, 2022. The 2000A Series bonds were partially refunded in December 2006. See note about the 2006A series bonds. The remaining bonds were repaid in the current year.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

During 2006, the Authority issued \$12,090,000 of Series 2006A revenue bonds to provide funds to partially advance refund the Authority's 1999B and 2000A series bonds. These bonds which bear interest rates from 3.50% to 5.25% mature September 1, 2022. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The Authority placed \$14,277,228 in an escrow account to be used for satisfying scheduled payments of interest, principal, and redemption premiums on the 1999B and 2000A maturing 2007 through 2012. The refunding reduced the aggregate debt services payments by almost \$690,107 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$563,007. The accounting loss on the refunding was approximately \$1,233,357. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest rate method. The outstanding balance on the refunded 1999B and 2000A as of December 31, 2014 was \$2,555,000 and \$8,160,000.

During 2006, the Authority issued \$5,530,000 of Series 2006B revenue bonds to provide funds for improvements to the system. The bonds, which bear interest rates ranging from 3.5% to 5%, mature September 1, 2011. The County has entered into a contract with the Authority to provide funds to repay those bonds. The County has allocated 16.25% of the Special Purpose Local Option Sales tax which commenced July 1, 2005 toward this obligation. See further discussion under pledged revenues.

During 2011, the Authority issued \$2,517,000 of Series 2011A revenue bonds to provide funds to repay the Authority's remaining 1999A series bonds. These bonds which bear interest rates at 2.92% mature September 1, 2020. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The refunding reduced the aggregate debt services payments by almost \$352,270 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$269,635. The accounting loss on the refunding was approximately \$69,408. This loss was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest method.

During 2011, the Authority issued \$2,526,000 of Series 2011B revenue bonds to provide funds to fully repay the Authority's 2002 GEFA loan. These bonds which bear interest rates from 2.77% mature September 1, 2026. The County has entered into a contract with the Authority to provide funds from County tax revenues to repay these bonds if the net revenues of the Authority are insufficient. The refunding reduced the aggregate debt services payments by almost \$139,426 and resulted in an economic gain (the difference between the present value of old and new debt service payments) of about \$148,954. There was no accounting loss on the refunding.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The annual requirements to amortize this debt using the variable interest rate of effective at December 31, 2014 are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 1,413,000	\$ 564,015	\$ 1,977,015
2016	1,469,000	513,583	1,982,583
2017	1,523,000	449,500	1,972,500
2018	1,592,000	382,910	1,974,910
2019	1,666,000	310,343	1,976,343
2020-2024	4,811,000	508,679	5,319,679
2025-2026	<u>406,000</u>	<u>16,952</u>	<u>422,952</u>
Total	<u>\$ 12,880,000</u>	<u>\$ 2,745,982</u>	<u>\$ 15,625,982</u>

UPPER OCONEE BASIN WATER AUTHORITY CONTRACT

On November 1, 1997, the Upper Oconee Basin Water Authority (the Issuer) issued \$60,770,000 of Revenue Bonds, Series 1997 (UOBWA) in order to finance the acquisition, construction and installation of a water supply reservoir and a water treatment plant (collectively the Project). These Bonds, which mature July 1, 2027, bear interest at rates from 4.25% to 5.25%. The Issuer is governed by a board composed of ten members, four of whom are the chief elected officials of the member counties: Athens-Clarke, Barrow, Jackson, and Oconee Counties, whose regular terms shall be concurrent with their terms of office; four of whom are appointed by the governing authority of each Member County, whose terms shall be for one year; one who is appointed by the by the Upper Oconee Resource Management Commission, whose term shall be for a period of two years; and one who is appointed by the previously identified nine members of the board, whose term shall be for a period of two years.

Jackson County has entered into an Intergovernmental Agreement dated July 22, 1996, with UOBWA, Barrow County, and Oconee County that requires each county to pay its proportional share of the principal and interest payments on this debt. Those shares are Barrow County 37.520%, Jackson County 41.521%, and Oconee County 20.959%. While Jackson County has the legal obligation to make these payments, it is anticipated that the payments will be financed by the sale of water by the Jackson County Water and Sewerage Authority.

In the event that the funds from such sales are not sufficient to pay the principal and interest, Jackson County has the obligation to levy property taxes sufficient to make them.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

In order to present the impact of this project fairly, the debt and related intangible asset, “Water Plant Capacity”, are recorded as part of the Jackson County Water & Sewerage enterprise fund even though the legal obligation belongs to Jackson County. The Water Plant Capacity intangible asset is being amortized on a straight line basis over the life of the underlying assets of the UOBWA, 100 years for the dam/reservoir and 50 years for the water treatment facility.

During 2005, the Upper Oconee Basin Water Authority issued \$48,155,000 of revenue bonds (Series 2005) for a partial refunding of \$51,105,000 of the Authority’s Series 1997 revenue bonds. The refunding was undertaken to reduce total future debt service payments. The accounting gain for the County on the refunding was approximately \$1,224,870. This gain was deferred and is being amortized over the remaining life of the new debt in accordance with GASB No. 23 using the effective interest method.

The scheduled payments of principal and interest are as follows:

<u>December 31</u>	<u>UOBWA</u> <u>Principal</u>	<u>UOBWA</u> <u>Interest</u>	<u>UOBWA</u> <u>Total</u>
2015	\$ 864,675	\$ 722,764	\$ 1,587,439
2016	908,272	679,003	1,587,275
2017	952,907	633,590	1,586,497
2018	1,000,656	585,944	1,586,600
2019	1,050,481	535,912	1,586,393
2020-2024	6,089,055	1,847,394	7,936,449
2025-2029	<u>3,848,996</u>	<u>330,351</u>	<u>4,179,347</u>
Total	<u>\$ 14,715,042</u>	<u>\$ 5,334,958</u>	<u>\$ 20,050,000</u>

GEFA LOANS

The Authority entered into a loan with the Georgia Environmental Facilities Authority (GEFA) during 1999 to provide water service to the Hidden Oaks Subdivision. The loan had a draw capacity of \$449,422. Only \$173,100 of this loan is required to be repaid at zero interest, with the balance being a subsidy. The loan is payable quarterly beginning June 1, 2000 and matures June 1, 2020.

During 2003, the Authority obtained an additional loan from GEFA for \$2,882,291 at 3.98%. This loan along with a \$1,500,000 grant from the U.S Department of Commerce Economic Development Administration and a \$300,000 grant from the Appalachian Regional Commission was used to pay for sewer additions to serve new and existing industrial customers in the Allen Creek and Possum Creek area of the county including Toyota Industries North American, Inc.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

<u>December 31</u>	GEFA <u>Principal</u>	GEFA <u>Subsidy</u>	GEFA <u>Total</u>
2015	\$ 8,877	\$ 13,993	\$ 22,870
2016	8,877	13,993	22,870
2017	8,877	13,993	22,870
2018	8,877	13,993	22,870
2019	8,877	13,993	22,870
2020	<u>2,220</u>	<u>3,496</u>	<u>5,716</u>
Total	<u>\$ 46,605</u>	<u>\$ 73,461</u>	<u>\$ 120,066</u>

PLEDGED REVENUE

Jackson County Water & Sewer Authority has pledged future water and sewer revenues, net of specified operating expenses, to repay an original debt of \$39.5 million. This debt is payable solely from water and sewer net revenues and is payable through 2027. The total principal and interest remaining to be paid is \$27.7 million. Principal and interest paid for the current year was \$3.6 million which was approximately 71.6% of net revenues. The County provided a subsidy of \$1.6 million to assist in making these payments.

The County has pledged, as security for the 2011 General Obligation bonds payable through 2017, a portion of the County's Special Purpose Local Option Sales Tax (SPLOST) 5 revenue which commenced July 1, 2011. In addition to this pledged revenue, these bonds are backed by the full faith and credit of the County. The total principal and interest remaining to be paid is \$15.9 million. Principal and interest paid for the current year was \$6.2 million which was approximately 15.0% of net revenues.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

OPERATING LEASES

The County is obligated under various operating leases for equipment purchases that have an initial term in excess of 1 year. Total cost for such leases were \$157,722 for the year ended December 31, 2014. Future minimum rental payments are as follows:

<u>December 31</u>	Minimum Payment
2015	\$ 120,766
2016	56,039
2017	32,217
2018	4,119
Total	<u>\$ 213,141</u>

NOTE 8 - INTERFUND BALANCES AND ACTIVITY

The composition of interfund balances as of December 31, 2014, is as follows:

<u>Due To</u>	Due From					Total Due from Other Funds
	General Fund	Capital Projects Fund	Other Nonmajor Governmental Funds	Sold Waste Disposal Facility	Internal Service Funds	
General Fund	\$ -	\$ 1,364,079	\$ 1,300,380	\$1,371,127	\$ 14,767	\$ 4,050,353
Debt Service Fund	719,697	-	-	-	-	719,697
SPLOST	6,794	-	-	-	-	6,794
Nonmajor Governmental Funds	548,418	-	-	-	-	548,418
Mayfield Treatment Plant Fund	4,565	-	-	-	-	4,565
Internal Service Funds	2,307	-	-	-	-	2,307
Total Due to Other Funds	<u>\$ 1,281,781</u>	<u>\$ 1,364,079</u>	<u>\$ 1,300,380</u>	<u>\$1,371,127</u>	<u>\$ 14,767</u>	<u>\$ 5,332,134</u>

These balances resulted from 1) the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, 2) the time lag between the dates that transactions are recorded in the accounting system, 3) the time lag between the dates that payments between funds are made, 4) short-term loans, and 5) to fund capital projects.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Interfund transfers as of the year ended December 31, 2014, are as follows:

<u>Transfers Out</u>	<u>Transfers in</u>					<u>Total Transfers Out</u>
	<u>General Fund</u>	<u>Debt Service</u>	<u>Other Nonmajor Governmental Funds</u>	<u>Sold Waste Disposal Facility</u>	<u>Internal Service Funds</u>	
General Fund	\$ -	\$ 5,423,491	\$ 2,282,897	\$ 230,506	\$ 2,892,239	\$ 10,829,133
Capital Projects Fund	-	1,500,000	-	-	-	1,500,000
Other Nonmajor Governmental Funds	163,024	-	808,520	-	-	971,544
Solid Waste Fund	-	-	91,943	379,182	-	471,125
Total - Transfers in	<u>\$ 163,024</u>	<u>\$ 6,923,491</u>	<u>\$ 3,183,360</u>	<u>\$ 609,688</u>	<u>\$ 2,892,239</u>	<u>\$ 13,771,802</u>

Transfers are used to 1) supplement operating budgets, 2) pay for the Soccer Complex, 3) help fund construction projects and debt service, 4) reimburse unrestricted revenue, 5) reimburse pension costs, and 6) move the County's matching portion on federal and state grants.

NOTE 9 - RETIREMENT PLANS

DEFINED BENEFIT PENSION PLAN

Plan Description

The County contributes to the Association of County Commissioners of Georgia (ACCG) Defined Benefit Plan (Plan), an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating counties in Georgia. The Georgia Constitution enables the governing authority of the County, the Board of Commissioners, to establish, and amend from time-to-time, the contribution rates for the County and its plan participants. The Plan issues a stand-alone report. This report may be obtained from: GEBCorp, 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

The Plan provides retirement, disability, and death benefits to plan participants and beneficiaries. The Plan, through execution of an adoption agreement adopted by resolution of the County Board of Commissioners, is affiliated with the Association County Commissioners of Georgia Second Restated Defined Benefit Plan (The ACCG Plan), an agent multiple-employer pension plan administered by the Government Employee's Benefit Corporation (GEBCorp). The ACCG, in its role as Plan Sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of The ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of The Plan, as provided in Section 19.02 of the ACCG Plan document.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The County's covered payroll for employees participating in the Plan as of January 1, 2014, (the most recent actuarial valuation date) was \$8,055,087 (based on covered earnings of preceding year).

Before January 1, 1998, all full-time County employees were eligible to participate in the Plan after completing three years of service. No employees can become participants after January 1, 1998. Benefits are fully vested after five years of service. Participants become eligible to retire at age 65 with 3 years of participation in the Plan, but not beyond age 70. Upon eligibility to retire, participants are entitled to an annual benefit in the amount of 1.00% of average compensation up to \$6,600 plus 1.50% of average compensation in excess of \$6,600 plus \$36.00 for each year of credited service payable as a life annuity. Service is limited to 35 years.

Effective January 1, 2004, the plan was changed to allow certain Department of Public Safety employees to enter the plan and purchase prior service with their 401(a) account balance as of December 31, 2003. This plan change resulted in an increase in plan cost by approximately 2.3% of payroll.

Compensation is averaged over a five-year period prior to retirement or termination. The Plan also provides benefits in the event of death or disability. These benefit provisions were established by an adoption agreement executed by the County Board of Commissioners.

All benefit accruals are frozen as of November 30, 1997, except employees electing to remain in the Plan with unfrozen benefits or any employee who retires prior to November 30, 2007. Any employee who retires prior to November 30, 2007 has the option to accrue benefits until their actual date of retirement and forfeit their right to their account balance in their supplemental 401(a) plan.

The Plan's financial statements are prepared on a cash basis, modified to include unrealized gains or losses on marketable securities owned by the Plan and increments in the cash value of death benefits.

Plan assets do not include any loans, notes, bonds, or other instruments or securities of the County or related parties.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Funding Policy

The County is required to contribute at an actuarially determined rate. Section 47-20 of the Georgia Code set forth minimum funding standards for state and local governmental pension plans. Administrative expenses are based on total covered compensation of active plan participants and are added to the state-required annual funding requirement. County employees are not required to contribute to the Plan. The County contributes the entire cost of the Plan, using the actuarial basis described in the annual valuation report.

Contributions totaling \$561,792 (\$561,792 employer and \$0 employee) were made in accordance with actuarially determined contribution requirements determined by an actuarial valuation performed as of January 1, 2015. Employer contributions attributable to the 2014 Plan Year were made in 2014. The employer contribution represents 7.0% of covered payroll (using the prior year's earnings as a base).

Annual Pension Cost

The Georgia Constitution enables the governing authority of the County, the Board of Commissioners, to establish, and amend from time-to-time contribution rates for the County and the Georgia Constitution enables the governing authority of the County, the Board of Commissioners, to establish, and amend from time-to-time contribution rates for the County and its plan participants.

The County's contributions to the Plan for the years ended December 31, 2014, 2013, and 2012 were \$561,792, \$702,165, and \$671,674, respectively, and were equal to the required contribution for each year.

The Schedule of Pension Funding Progress included in the required supplementary information presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. The data for the most current year are as follows:

<u>Actuarial Date of January 1</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Accrued Liability (AAL) - Projected Unit Credit</u> (b)	<u>Unfunded AAL (UAAL)</u> (b-a)	<u>Funded Ratio</u> (a/b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> [(b-a)/c]
2014	\$10,321,889	\$ 12,732,307	\$ 2,410,418	81.1%	\$ 8,055,087	29.9 %

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The annual required contribution and percentage contributed for the current year and preceding two years are as follows:

Fiscal Year December 31	Annual Pension Cost	Actual County Contribution	Percentage of APC Contributed	Net Pension Obligation
2014	\$ 564,230	\$ 561,792	99.6 %	\$ (374,460)
2013	\$ 704,220	\$ 702,165	99.7 %	\$ (376,898)
2012	\$ 636,712	\$ 671,674	105.5 %	\$ (378,953)

The information was determined as part of the actuarial valuation as of January 1, 2014. Additional information as of the latest actuarial valuation follows:

Valuation date	January 1, 2014
Actuarial Cost method	Projected Unit Credit
Amortization method	Level Percent of Pay (Closed)
Remaining amortization period	10 years
(The estimated amortization period for all unfunded liabilities combined into one amount.)	
Asset valuation method	Market Value
Actuarial assumptions:	
Investment rate return*	7.50%
Projected salary increases*	2.0%-4.5%
*Includes inflation at	3.0%
Cost-of-living adjustments	N/A
Post-retirement benefit increases	N/A

The County's annual pension cost and net pension obligation for the pension plan for the current year were determined as follows:

Derivation of annual pension cost:	<u>2014</u>	<u>2013</u>
Annual required contribution	\$ 561,792	\$ 702,165
Interest on net pension obligation	(28,267)	(29,369)
Amortization of net pension obligation	<u>30,705</u>	<u>31,424</u>
Annual pension cost	564,230	704,220
Contributions made with interest	<u>(561,792)</u>	<u>(702,165)</u>
Increase (decrease) in net pension obligation	2,438	2,055
Net pension obligation, beginning of year	<u>(376,898)</u>	<u>(378,953)</u>
Net pension obligation, end of year	<u>\$ (374,460)</u>	<u>\$ (376,898)</u>

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

DEFINED CONTRIBUTION PLAN

Effective January 1, 1998, the County, by resolution, adopted the ACCG Defined Contribution Money Purchase Plan, which operates in conjunction with the Deferred Compensation Plan. In August 2008, the County switched companies from ACCG to ICMA Retirement Corporation. There is no waiting period for employees to participate. In August 2008, the County adopted a graduated vesting system, as follows: after 2 years of service, employees are 25% vested; after 3 years of service, employees are 50% vested; after 4 years of service, employees are 75% vested; and after 5 years of service, employees are 100% vested. The department heads are 50% vested after 1 year of service and 100% vested after 2 years of service. The County contributes 4% of salary as a base contribution for employees with 0-9 years of service, 5% for employees with 10-14 years of service, 6% for employees with 15-19 years of service, and 7% for employees with 20 or more years of service. In addition, the County will match 50% of employee voluntary contributions up to 6% of salary. The County may change the contribution requirements by resolution.

The employee contributions for 2014 were \$576,384 and the County base contribution was \$366,943. Due to the economic slowdown, the County has not made any matching contributions for the year.

DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Because the assets are held in trust for the employees, they are not assets of the County and are not reported in these financial statements.

OTHER POST-RETIREMENT BENEFITS

Plan Description

The County administers a single-employer defined benefit healthcare plan, the Jackson County Retirement Medical Plan, established by resolution. The plan coverages and contribution requirements may be amended by resolution as well. The plan provides healthcare coverage including medical, dental, and vision, for eligible retirees, their spouses, and dependent children through the county's health insurance plan, which covers both active and retired members. The plan does not issue a stand-alone report.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Any employee with 20 or more years of service who retires between 60 and 65 years of age may continue on the County's health insurance plan at the same cost as an active employee. This includes coverage for their spouse. At age 65 or normal Medicare retirement age, if earlier, the County provides a Medicare supplemental insurance policy for the retiree only and regular medical coverage terminates. The spouse may continue on the County's health plan at the employee's cost until the spouse reaches age 65. Employees may choose the greater of this benefit or the benefit described below.

Public Safety Employees

Eligible employees are those age 55 with a minimum of 20 years of full-time, certified public safety service. Employees earn 3% per year towards their coverage for the first 20 years of service and 4% per year for years 21-30. They also earn 2.5% per year towards coverage for their spouse and dependent children. Coverage for the spouse ends when they reach normal Medicare retirement age. Coverage for dependent children ends when they no longer qualify as a dependent. Once the employee reaches normal Medicare retirement age, the County provides a Medicare supplemental insurance policy for the retiree only and regular medical coverage terminates.

Non Public Safety Employees

Eligible employees are those age 60 with a minimum of 20 years of full-time service. Employees earn 3% per year towards their coverage for the first 20 years of service and 4% per year for years 21-30. They also earn 2.5% per year towards coverage for their spouse and dependent children. Coverage for the spouse ends when they reach normal Medicare retirement age. Coverage for dependent children ends when they no longer qualify as a dependent. Once the employee reaches normal Medicare retirement age, the County provides a Medicare supplemental insurance policy for the retiree only and regular medical coverage terminates.

Funding Policy

For fiscal year 2014, the County contributed \$96,164 to the plan. These benefits are funded on a "pay as you go" method. In fiscal year 2014, total member contributions were \$12,488, through their required contribution of \$448 per month for retiree only coverage and \$1,127 month for retiree and spouse coverage.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Annual OPEB Cost and Net OPEB Obligation

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the *annual required contribution by the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

	<u>2014</u>	<u>2013</u>
Annual required contribution	\$ 785,009	\$ 744,864
Interest on net OPEB obligation	164,819	137,884
Adjustment to annual required contribution	<u>(157,453)</u>	<u>(131,722)</u>
Annual OPEB cost	792,375	751,026
Employer contributions made with interest	<u>(96,164)</u>	<u>(77,663)</u>
Increase (decrease) in net OPEB obligation	696,211	673,363
Net OPEB obligation, Beginning of year	<u>4,120,469</u>	<u>3,447,106</u>
Net OPEB obligation, End of year	<u><u>\$ 4,816,680</u></u>	<u><u>\$ 4,120,469</u></u>

The County performs actuarial valuations every two years. The data for 2014 is projected based on rates from 2012 applied to 2013 salaries.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2014 and the preceding two years were as follows:

Fiscal Year Ended December 31,	Annual OPEB Cost	Employer Contributions	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2014	\$ 792,375	\$ 96,164	12.1%	\$ 4,816,680
2013	\$ 751,026	\$ 77,663	10.3%	\$ 4,120,469
2012	\$ 801,545	\$ 83,558	10.4%	\$ 3,447,106

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Funded Status and Funding Progress

The data for the most current year are as follows:

<u>As of January 1</u>	<u>Actuarial Value of Assets</u> (a)	<u>Actuarial Accrued Liability (AAL) - Projected Unit Credit</u> (b)	<u>Unfunded AAL (UAAL)</u> (b-a)	<u>Funded Ratio</u> (a/b)	<u>Covered Payroll</u> (c)	<u>UAAL as a Percent of Covered Payroll</u> [(b-a)/c]
2014	\$ -	\$6,354,294	\$ 6,354,294	0.0%	\$14,773,021	43.0%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information, following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Actuarial valuations are done biennially. Additional years will be added over time.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The information was determined as part of the actuarial valuation as of January 1, 2014. Additional information as of the latest actuarial valuation follows:

Valuation date	January 1, 2014	
Actuarial cost method	Projected Unit Credit	
Amortization method	30-year open period; level percentage of pay payment	
Asset valuation method	Market value	
Actuarial assumptions:		
Investment rate return		4.00%
Post-retirement benefit increases		0%
Projected salary increases		0%
Includes inflation at		3.00%
Healthcare cost trend rate(s):		
Select rates		7.75% for 2014 graded to 5.00% for 2019
Ultimate rate		5.00%

OTHER PLANS

In addition to the above pension plans, the following pension plans cover County employees but the County is not legally responsible for contributions to the pension plans. Other governmental entities are legally responsible for these contributions as well as required disclosures.

Probate Judges' Retirement Fund of Georgia

The Probate Judge is covered under a pension plan which requires that certain sums from marriage licenses and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

Clerk of Superior Court Retirement Fund

The Clerk of Superior Court is covered under a pension plan which requires that certain sums from fees and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

Sheriffs' Retirement Fund/Peace Officers' Annuity and Benefit Fund

The Sheriff and Sheriff's Deputies are covered under separate pension plans which require that certain sums from fines or bond forfeitures be remitted by the Probate Judge or Clerk of Superior Court to the pension plans before the payment of any costs or other claims.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

Georgia State Employees' Retirement System

The Health Department's eligible employees participate in the Georgia State Employees' Retirement System (ERS), a statewide multiple-employer public employee retirement system covering employees of local boards of health and various agencies and departments of the State of Georgia. ERS is funded through employer and employee contributions and the Health Department has no legal obligation for paying benefits.

NOTE 10 - RISK MANAGEMENT

The County is exposed to various risks in terms of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The County has not decreased any of its insurance coverage from the prior year, and there have been no claims in excess of insurance coverage over the past three years.

GROUP HEALTH INSURANCE

The County accounts for the risks associated with the employee's health insurance plan in the Health Insurance Fund, an internal service fund where assets are set aside for claim settlements. In 2014, the County changed from purchasing commercial insurance to a partially self-insured plan where commercial insurance is purchased for claims in excess of coverage provided by the County. The specific stop loss limit per person was \$100,000.

Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. At December 31, 2014, the County included in accrued expenses \$240,753 for unpaid claims. This liability was determined based on actual claims received for the first two months after year-end plus projected claims based on prior years activity. These claims are expected to be paid within 12 months of the year-end.

The County pays most of the coverage for eligible employees and their dependents. Employee contributions are used to pay claims and expense of the plan incurred during the year.

	<u>Beginning of Year</u>	<u>Incurred Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>End of Year</u>
Year ended December 31, 2014	\$ -	\$ (2,276,050)	\$ 2,516,803	\$ 240,753

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

WORKERS' COMPENSATION

The County participates in the Association County Commissioners of Georgia (ACCG) Group Self-Insurance Workers' Compensation Fund (GSIWCF) (FUND), a self-insured pool cooperative arrangement among its members to finance workers' compensation coverage. The fund is owned by its members and is managed by a seven member Board of Trustees made up of representatives from participating counties. Losses up to \$450,000 per individual claim are paid by the Fund.

However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer. The members of the Fund are assessable if the losses that the Fund must pay exceed the assets of the pool. At December 31, 2014, there was no need for such an assessment. Therefore, no liability has been included in these financial statements.

As part of these risk pools, (IRMA & GSIWCF), the County is obligated to pay all contributions and assessments to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents that could require the funds to pay any type of loss. The County is also to allow all the pools' agents and attorneys to represent the county in investigations, settlement discussions, and all levels of litigation arising out of any claim made against the county.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the worker's compensation law of Georgia. The funds are to pay all costs assessed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the past three years have not exceeded the coverage.

OTHER

The County is a member of the Association of County Commissioners of Georgia Interlocal Risk Management Agency (IRMA). IRMA is a group self-insurance fund covering general liability, automobile damage and theft, fire damage, and employee dishonesty for Georgia County governments. IRMA pays losses up to \$100,000 per individual claim or \$1,000,000 for all claims. However, excess losses, if any, are covered by reinsurance and would be paid by the reinsurer.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The members of IRMA are assessable if the losses that IRMA must pay exceed the assets of the pool. At December 31, 2014, there was no need for such an assessment.

NOTE 11 - RELATED PARTY TRANSACTIONS

The County is one of four member counties of the Upper Oconee Basin Water Authority, a public body corporate and politic created in 1994 by an act of the General Assembly of the State of Georgia (the "Act"). Pursuant to the Act, the Authority is authorized to acquire and develop adequate sources of water supply, including but not limited to the construction of reservoirs; the treatment of such water, and thereafter the transmission of such water within the Upper Oconee Basin area, and to the various counties, municipalities, and public authorities within the Upper Oconee Basin area; to conserve water; to fulfill its purposes and perform its projects in an environmentally sensitive manner; and to strictly limit interbasin transfers of water. The County has entered into the Intergovernmental Reservoir and Raw Water Supply Agreement with the Authority as well as the Intergovernmental Water Treatment and Transmission Agreement as well as certain supplemental contracts whereby the County agrees to provide funds for the operation and maintenance of the Project and to the extent another Member County fails to fulfill its obligation to pay costs of operating the Project, including payment of debts service, to provide additional funds for such costs, irrespective of the demand for or the Project's output of water. Complete financial statements for the Upper Oconee Basin Water Authority may be obtained from: Georgia Mountains Regional Commission, 305 Research Drive, Athens, Georgia 30605.

NOTE 12 - CONTINGENT LIABILITIES

The County is a party to several legal proceedings that normally occur in governmental operations. As of the date of this financial statement, no awards in these cases have been made against the County. The results of any litigation, however, contain elements of uncertainty, and liability, if any, which might result from these proceedings, would not, in the opinion of management, have a material adverse effect on the ability of the County to meet its financial obligations.

In May of 1999, the County accepted a Community Development Block Grant from the Department of Community Affairs in the amount of \$500,000 for the construction of a new Mental Health Center. As a condition of the grant, the County must agree to use the facility for the approved purpose throughout the life of the facility. Should the facility be converted to an ineligible use, the Department of Community Affairs will require repayment of the grant. The repayment will be based on 20-year straight-line depreciation, except 100% repayment of the grant funds will be required to be repaid if the facility is converted during the first five years after the grant closeout date. The period for calculating the repayment amount began upon closeout of the grant in December 2000 and continue until approximately December 2020.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

In February of 2010, the County accepted a Community Development Block Grant from the Department of Community Affairs in the amount of \$500,000 for the renovation of the Senior Center. As a condition of the grant, the County must agree to use the facility for the approved purpose throughout the life of the facility. Should the facility be converted to an ineligible use, the Department of Community Affairs will require repayment of the grant. The repayment will be based on 20-year straight-line depreciation, except 100% repayment of the grant funds will be required to be repaid if the facility is converted during the first five years after the grant closeout date. The period for calculating the repayment amount began upon closeout of the grant in March 2011 and continue until approximately March 2031.

NOTE 13 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the County to place a final cover on a landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for up to thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports an estimated portion of these closure and postclosure care costs as a current operating expenditure in each period based on landfill capacity used as of each balance sheet date. The estimated costs are subject to adjustment due to changes in inflation or deflation, technology, or applicable laws or regulations. The current year amortization with respect to the postclosure costs is \$58,189. The amount of postclosure care costs remaining as of December 31, 2014 is \$909,680. The landfill was officially closed August 20, 1997.

NOTE 14 - CERTAIN SIGNIFICANT ESTIMATES

As discussed in NOTE 1, estimates are used in the preparation of these financial statements. Several of the estimates qualified as a significant estimate, in that it is reasonably possible that the estimate will change in the near term due to one or more future confirming events and this change will have a material effect on the financial statements.

The estimate for the postclosure cost of the County's landfill, which was closed in 1994 qualifies as a significant estimate. Jackson County has estimated the remaining closure and the thirty-year post closure monitoring cost to be \$909,680. The ultimate cost, however will depend on the extent of contamination found as the project progresses.

The estimate for allowance for doubtful accounts related to fines receivable and ambulance charges receivables qualifies as a significant estimate. The estimate is calculated based on prior years' collection experience.

JACKSON COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
December 31, 2014

The estimate for accumulated depreciation on capital assets qualifies as a significant estimate. This estimate is based on the original or estimated cost of the assets, depreciated over the estimated useful lives using the straight line method.

NOTE 15 - NORTHEAST GEORGIA REGIONAL COMMISSION

Jackson County, in conjunction with cities and counties in the ten (10) county Piedmont, Georgia area are members of the Northeast Georgia Regional Commission (NEGRC). Membership in a regional commission is automatic for each municipality and county in the state. The official Code of Georgia Section 50-8-34 (Georgia Planning Act of 1989) provides for the organizational structure of the regional commissions. Each county and municipality in the state is required by law to pay minimum annual dues to the regional commission. The County paid annual dues in the amount of \$45,128 to the NEGRC for the year ended December 31, 2014. The NEGRC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The County board members and municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the County or municipality) to serve as the nonpublic Board member from a County.

The Georgia Planning Act of 1989 (O.C.G.A. 50-8-34) defines regional commissions as public agencies and instrumentalities of their members. Georgia laws also provide that the member governments are liable for any debts or obligations of a regional commission beyond its resources. (O.C.G.A. 50-8-39.1)

Separate financial statements for the NEGRC may be obtained from:

Northeast Georgia Regional Commission
305 Research Drive
Athens, Georgia 30605

JACKSON COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PENSION FUNDING PROGRESS
For the Year Ended December 31, 2014
"Unaudited"

Actuarial Valuation Date (1/1)	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Funded Ratio (1) / (2)	(4) Unfunded AAL (UAAL) (2) - (1)	(5) Annual Covered Payroll (prior year)	(6) UAAL as a Percentage of Covered Payroll (4) / (5)
2008	\$ 5,541,565	\$ 7,459,332	74.3 %	\$ 1,917,767	\$ 4,852,396	39.5 %
2009	\$ 5,709,193	\$ 8,176,573	69.8 %	\$ 2,467,380	\$ 6,120,996	40.3 %
2010	\$ 6,381,064	\$ 10,171,507	62.7 %	\$ 3,790,443	\$ 7,199,794	52.6 %
2011	\$ 7,183,581	\$ 11,037,209	65.1 %	\$ 3,853,628	\$ 7,714,898	50.0 %
2012	\$ 8,064,130	\$ 11,614,535	69.4 %	\$ 3,550,405	\$ 8,107,248	43.8 %
2013	\$ 8,953,659	\$ 12,278,627	72.9 %	\$ 3,324,968	\$ 7,718,247	43.1 %
2014	\$ 10,321,889	\$ 12,732,307	81.1 %	\$ 2,410,418	\$ 8,055,087	29.9 %

See Note 9 to the financial statements for the actuarial methods and significant assumptions used to determine the Actuarial Required Contribution for the current year and the funded status of the plan.

Effective January 1, 2004, the plan was changed to allow certain Department of Public Safety employees to enter the plan and purchase prior service with their 401A account balance as of December 31, 2003. This plan change resulted in an increase in plan cost of approximately 2.3% of payroll.

Analysis of the dollar amounts of actuarial value of assets available for benefits, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets available for benefits as a percentage of the actuarial accrued liability provides one indication of funding status on a going concern basis. Analysis of this percentage over time indicates whether the system is becoming financial stronger or weaker. Generally, the greater this percentage, the stronger the Plan.

Trends in unfunded actuarial accrued liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial accrued liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the Plan's progress in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the Plan.

JACKSON COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF OTHER POST RETIREMENT BENEFITS FUNDING PROGRESS
For the Year Ended December 31, 2014
"Unaudited"

Actuarial Valuation Date (1/1)	(1) Actuarial Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Funded Ratio (1) / (2)	(4) Unfunded AAL (UAAL) (2) - (1)	(5) Covered Payroll	(6) UAAL as a Percentage of Covered Payroll (4) / (5)
2008	\$ -	\$ 4,757,902	- %	\$ 4,757,902	\$ 13,331,911	35.69 %
2010	\$ -	\$ 5,862,271	- %	\$ 5,862,271	\$ 15,002,260	39.08 %
2012	\$ -	\$ 6,302,572	- %	\$ 6,302,572	\$ 14,397,085	43.78 %
2014	\$ -	\$ 6,354,294	- %	\$ 6,354,294	\$ 14,773,021	43.01 %

2008 was the first year that this plan was effective. The County has biennial actuarial valuations.

JACKSON COUNTY, GEORGIA
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2014
(Required Supplementary Information)

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 7,388,672	\$ 7,388,672	\$ 7,388,672	\$ -
RESOURCES (INFLOWS)				
Taxes	28,496,500	28,933,000	27,974,498	(958,502)
Licenses and permits	54,900	54,900	59,330	4,430
Intergovernmental	562,161	1,177,758	1,294,104	116,346
Fines and forfeitures	1,086,500	1,086,500	976,321	(110,179)
Charges for services	3,731,200	3,735,077	3,582,081	(152,996)
Investment income	15,200	15,200	3,929	(11,271)
Miscellaneous	11,000	11,000	158,429	147,429
Sale of county property	-	8,240	2,666	(5,574)
Refunding bond proceeds	-	10,155,000	10,155,000	-
Premium on bonds issued	-	-	386,356	386,356
Transfers in	213,458	213,458	163,024	(50,434)
Total Resources (Inflows)	<u>34,170,919</u>	<u>45,390,133</u>	<u>44,755,738</u>	<u>(634,395)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>41,559,591</u>	<u>52,778,805</u>	<u>52,144,410</u>	<u>(634,395)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
General Government				
Legislative	607,193	266,880	266,178	702
Chief executive	185,062	183,021	182,969	52
Elections	-	150	132	18
Voter registration	316,441	285,960	281,233	4,727
Financial administration	510,012	467,864	467,782	82
Purchasing	64,153	64,101	63,982	119
Data processing/MIS	765,629	751,985	747,945	4,040
Human resources	229,411	198,629	193,009	5,620
Tax commissioner	591,690	505,132	504,694	438
Tax assessor	669,826	667,086	666,976	110
Courthouse	284,200	284,785	284,020	765
District courthouse	-	38,000	37,716	284
Maintenance superintendent	709,400	593,205	590,083	3,122
Administration building	101,230	104,730	104,715	15
Board of Equalization	33,350	18,350	17,882	468
Commerce Service Center	19,800	20,800	20,617	183
Contingency	100,000	11,000	1,160	9,840
Total General Government	<u>5,187,397</u>	<u>4,461,678</u>	<u>4,431,093</u>	<u>30,585</u>
Judicial				
Superior court	336,940	286,940	286,026	914
Clerk of superior court	603,571	493,794	492,325	1,469
District attorney	431,308	364,218	363,811	407
State court	198,964	168,410	164,099	4,311
Magistrate court	274,432	247,221	247,067	154
Probate court	221,907	192,778	188,843	3,935
Juvenile court	513,060	435,702	434,118	1,584
Public defender	391,240	395,740	395,511	229
Solicitor-victims assistance	81,176	60,524	57,228	3,296
Solicitor-state court	291,715	247,817	243,555	4,262
Total Judicial	<u>3,344,313</u>	<u>2,893,144</u>	<u>2,872,583</u>	<u>20,561</u>
Public Safety				
Sheriff	5,257,544	4,830,283	4,828,544	1,739
Detention center	4,928,251	4,185,322	4,183,965	1,357
Correctional institute	2,216,522	2,123,819	2,121,654	2,165
Correctional institute fire brigade	61,630	66,630	66,210	420
Firemen's association	43,500	48,500	47,850	650
Coroner	47,377	43,265	43,223	42
Animal shelter	59,000	59,000	52,928	6,072
County Marshal	73,853	68,796	57,885	10,911
Animal control	108,060	112,864	112,740	124
Total Public Safety	<u>12,795,737</u>	<u>11,538,479</u>	<u>11,514,999</u>	<u>23,480</u>

JACKSON COUNTY, GEORGIA
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2014
(Required Supplementary Information)

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH
	ORIGINAL	FINAL		FINAL BUDGET POSITIVE (NEGATIVE)
CONTINUED.....				
Public Works				
Roadways and walkways	1,319,068	1,311,608	1,296,642	14,966
Other maintenance	418,865	413,652	412,137	1,515
Street lighting	240,000	245,000	244,143	857
Engineering	-	30,000	25,401	4,599
Water and sewer administration	1,972,516	1,622,516	1,614,413	8,103
Total Public Works	<u>3,950,449</u>	<u>3,622,776</u>	<u>3,592,736</u>	<u>30,040</u>
Public Health and Welfare				
Health department	275,000	275,000	275,000	-
Transportation services	75,886	210,886	208,905	1,981
Mental health	15,300	15,300	15,271	29
Boys and Girls Club	10,000	10,000	10,000	-
Certified Literate Program	10,280	10,280	10,280	-
Family and children services	42,140	42,140	29,225	12,915
Peace Place subsidy	10,000	10,000	10,000	-
Other public health and welfare	29,000	35,000	34,250	750
Creative Center	45,980	35,000	34,231	769
Total Public Health and Welfare	<u>513,586</u>	<u>643,606</u>	<u>627,162</u>	<u>16,444</u>
Recreation and Culture				
Parks	-	130,000	20	129,980
Library	100,000	100,000	100,000	-
Total Recreation and Culture	<u>100,000</u>	<u>230,000</u>	<u>100,020</u>	<u>129,980</u>
Housing and development				
Conservation	3,380	3,380	2,250	1,130
Forestry	-	15,980	5,209	10,771
Economic development	101,000	101,000	100,000	1,000
Agencies	183,315	11,369,700	11,365,634	4,066
County agent	96,727	100,342	100,277	65
Community promotion	96,600	67,600	62,860	4,740
Airport	232,078	212,278	17,455	194,823
GIS mapping	158,583	140,542	131,701	8,841
Total Housing and Development	<u>871,683</u>	<u>12,010,822</u>	<u>11,785,386</u>	<u>225,436</u>
Transfers out	8,675,092	11,319,847	10,829,133	490,714
TOTAL CHARGES TO APPROPRIATIONS	<u>35,438,257</u>	<u>46,720,352</u>	<u>45,753,112</u>	<u>967,240</u>
CHANGE IN FUND BALANCE	<u>(1,267,338)</u>	<u>(1,330,219)</u>	<u>(997,374)</u>	<u>332,845</u>
FUND BALANCE, End of year	<u>\$ 6,121,334</u>	<u>\$ 6,058,453</u>	<u>\$ 6,391,298</u>	<u>\$ 332,845</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Fire District - to account for funds collected from taxes charged on property that are used to provide fire protection and control services.

Emergency 911 Telephone Service - to account for the cost of providing service to the County as provided in title 46, Chapter 5 of the Official Code of Georgia Annotated.

Emergency Management/Rescue – to account for funds received from grants and contributions for the emergency management agency/rescue programs.

Emergency Services/Ambulance - to account for the fees charged to users of the county ambulance service. The funds are used to operate the ambulance service.

Jail Fund - to account for funds collected from fines and forfeitures and other revenues to be used for the operation of the County jail.

Law Library - to account for funds collected from fines and forfeitures to be used to maintain the Law Library as provided in title 36, Chapter 15 of the Official Code of Georgia Annotated.

Keep Jackson Beautiful - to account for various grants and donations as well as subsidies from the General Fund to support various activities and projects that reduce littering and other practices that diminish the beauty of the County.

Protective Inspection/Planning and Zoning - to account for license and permit fees that are collected on new developments that are used for the planning of new developments in the County.

Parks and Recreation - to account for funds received from fees charged for the use of services with the parks and recreation programs.

Senior Center - to account for grants and other funds received for the operation of the county Senior Center.

Drug Enforcement - to account for funds collected from fines and forfeitures to be used for drug abuse, treatment and education programs.

Drug Court – to account for funds collected to operate the drug accountability court.

CAPITAL PROJECTS FUNDS

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary and trust funds.

CDBG - to account for Community Development Block Grant received to be used for the acquisition or construction of major capital facilities.

**JACKSON COUNTY, GEORGIA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2014**

SPECIAL REVENUE FUNDS

	FIRE DISTRICT	EMERGENCY E911 TELEPHONE SERVICES	EMERGENCY MANAGEMENT /RESCUE SERVICES	EMERGENCY SERVICES/ AMBULANCE	JAIL FUND	LAW LIBRARY	KEEP JACKSON BEAUTIFUL	PROTECTIVE INSPECTION/ PLANNING AND ZONING
ASSETS								
Cash	\$ 3,422,944	\$ 137,031	\$ 129,257	\$ 306,015	\$ 254,463	\$ 97,658	\$ -	\$ -
Receivables (net of allowance for uncollectibles)	365,839	211,976	-	833,766	-	-	-	-
Interfund receivables	6,512	-	1,261	-	-	-	6,517	488,383
Prepaid items	223,661	60,329	-	13,929	-	-	-	-
Inventories	-	-	-	123,051	-	-	-	-
TOTAL ASSETS	\$ 4,018,956	\$ 409,336	\$ 130,518	\$ 1,276,761	\$ 254,463	\$ 97,658	\$ 6,517	\$ 488,383
LIABILITIES AND FUND BALANCES								
Liabilities								
Accounts payable	\$ 102,216	\$ 50,243	\$ 3,809	\$ 30,722	\$ 1,507	\$ 6,263	\$ 1,610	\$ 38,032
Other accrued items	34,635	27,231	1,334	84,048	-	-	1,125	5,560
Interfund payables	-	52,664	-	1,090,177	75,489	55,601	-	-
Unearned revenue	-	-	-	510	-	-	-	225,000
TOTAL LIABILITIES	136,851	130,138	5,143	1,205,457	76,996	61,864	2,735	268,592
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - property taxes	2,166,409	-	-	-	-	-	-	-
TOTAL DEFERRED INFLOWS OF RESOURCES	2,166,409	-	-	-	-	-	-	-
TOTAL LIABILITIES, AND DEFERRED INFLOWS OF RESOURCES	2,303,260	130,138	5,143	1,205,457	76,996	61,864	2,735	268,592
FUND BALANCES								
Nonspendable:								
Prepaid expenditure	223,661	60,329	-	13,929	-	-	-	-
Inventories	-	-	-	57,375	-	-	-	-
Restricted:								
Capital outlay projects	-	-	-	-	-	-	-	-
Judicial programs	-	-	-	-	-	35,794	-	-
Public safety programs	1,492,035	218,869	-	-	177,467	-	-	-
Committed:								
Public safety programs	-	-	125,375	-	-	-	-	-
Health and welfare programs	-	-	-	-	-	-	-	-
Housing and development programs	-	-	-	-	-	-	3,782	219,791
TOTAL FUND BALANCES	1,715,696	279,198	125,375	71,304	177,467	35,794	3,782	219,791
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 4,018,956	\$ 409,336	\$ 130,518	\$ 1,276,761	\$ 254,463	\$ 97,658	\$ 6,517	\$ 488,383

**JACKSON COUNTY, GEORGIA
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2014**

	<u>SPECIAL REVENUE FUNDS</u>					<u>CAPITAL PROJECTS FUNDS</u>	
	<u>PARKS AND RECREATION</u>	<u>SENIOR CENTER</u>	<u>DRUG ENFORCEMENT</u>	<u>DRUG COURT</u>	<u>SUBTOTAL SPECIAL REVENUE FUNDS</u>	<u>CDBG</u>	<u>TOTAL NONMAJOR GOVERNMENTAL FUNDS</u>
ASSETS							
Cash	\$ -	\$ 174,974	\$ 54,587	\$ 250,810	\$ 4,827,739	\$ 200,922	\$ 5,028,661
Receivables (net of allowance for uncollectibles)	3,304	35,432	-	20,625	1,470,942	(1)	1,470,941
Interfund receivables	39,528	5,591	-	626	548,418	-	548,418
Prepaid items	2,695	-	3,757	-	304,371	-	304,371
Inventories	-	-	-	-	123,051	-	123,051
TOTAL ASSETS	<u>\$ 45,527</u>	<u>\$ 215,997</u>	<u>\$ 58,344</u>	<u>\$ 272,061</u>	<u>\$ 7,274,521</u>	<u>\$ 200,921</u>	<u>\$ 7,475,442</u>
LIABILITIES AND FUND BALANCES							
Liabilities							
Accounts payable	\$ 32,464	\$ 3,472	\$ -	\$ 3,679	\$ 274,017	\$ 67,211	\$ 341,228
Other accrued items	10,368	136	-	1,176	165,613	-	165,613
Interfund payables	-	-	-	-	1,273,931	26,449	1,300,380
Unearned revenue	-	-	-	-	225,510	-	225,510
TOTAL LIABILITIES	<u>42,832</u>	<u>3,608</u>	<u>-</u>	<u>4,855</u>	<u>1,939,071</u>	<u>93,660</u>	<u>2,032,731</u>
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - property taxes	-	-	-	-	2,166,409	-	2,166,409
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,166,409</u>	<u>-</u>	<u>2,166,409</u>
TOTAL LIABILITIES, AND DEFERRED INFLOWS OF RESOURCES	<u>42,832</u>	<u>3,608</u>	<u>-</u>	<u>4,855</u>	<u>4,105,480</u>	<u>93,660</u>	<u>4,199,140</u>
FUND BALANCES							
Nonspendable:							
Prepaid expenditure	2,695	-	3,757	-	304,371	-	304,371
Inventories	-	-	-	-	57,375	-	57,375
Restricted:							
Capital outlay projects	-	-	-	-	-	107,261	107,261
Judicial programs	-	-	-	267,206	303,000	-	303,000
Public safety programs	-	-	54,587	-	1,942,958	-	1,942,958
Committed:							
Public safety programs	-	-	-	-	125,375	-	125,375
Health and welfare programs	-	212,389	-	-	212,389	-	212,389
Housing and development programs	-	-	-	-	223,573	-	223,573
TOTAL FUND BALANCES	<u>2,695</u>	<u>212,389</u>	<u>58,344</u>	<u>267,206</u>	<u>3,169,041</u>	<u>107,261</u>	<u>3,276,302</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 45,527</u>	<u>\$ 215,997</u>	<u>\$ 58,344</u>	<u>\$ 272,061</u>	<u>\$ 7,274,521</u>	<u>\$ 200,921</u>	<u>\$ 7,475,442</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended December 31, 2014

SPECIAL REVENUE FUNDS

	FIRE DISTRICT	EMERGENCY E911 TELEPHONE SERVICE	EMERGENCY MANAGEMENT/ RESCUE SERVICES	EMERGENCY SERVICES/ AMBULANCE	JAIL FUND	LAW LIBRARY	KEEP JACKSON BEAUTIFUL	PROTECTIVE INSPECTION/ PLANNING & ZONING
REVENUES								
Taxes	\$ 2,094,303	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	266,727
Intergovernmental	138,007	-	70,146	-	-	-	-	-
Fines and forfeitures	-	-	-	-	171,558	13,923	-	-
Charges for services	-	1,151,922	-	1,898,486	-	-	19	53,543
Contributions and donations	-	-	-	-	-	-	-	-
Investment income	3,418	-	-	-	-	-	-	-
Miscellaneous	19,906	2	-	269,337	-	-	-	-
TOTAL REVENUES	<u>2,255,634</u>	<u>1,151,924</u>	<u>70,146</u>	<u>2,167,823</u>	<u>171,558</u>	<u>13,923</u>	<u>19</u>	<u>320,270</u>
EXPENDITURES								
Current Expenditures								
General government	-	-	-	-	-	-	-	-
Judicial	-	-	-	-	-	24,664	-	-
Public safety	2,212,221	1,191,611	99,483	3,141,577	77,945	-	-	-
Public works	-	-	-	-	-	-	-	-
Public health and welfare	-	-	-	-	-	-	-	-
Recreation and culture	-	-	-	-	-	-	-	-
Housing and development	-	-	-	-	-	-	64,050	453,760
Intergovernmental	-	-	-	-	-	-	-	-
Capital outlay	322,407	11,249	43,527	13,147	-	-	-	-
Debt service								
Principal	257,147	-	-	137,463	-	-	-	-
Interest	11,386	-	-	2,936	-	-	-	-
TOTAL EXPENDITURES	<u>2,803,161</u>	<u>1,202,860</u>	<u>143,010</u>	<u>3,295,123</u>	<u>77,945</u>	<u>24,664</u>	<u>64,050</u>	<u>453,760</u>
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER)								
EXPENDITURES	(547,527)	(50,936)	(72,864)	(1,127,300)	93,613	(10,741)	(64,031)	(133,490)
OTHER FINANCING SOURCES (USES)								
Sale of county property	67,084	1,519	-	-	-	-	-	-
Capital lease proceeds	169,000	-	-	-	-	-	-	-
Transfers in	-	393,921	93,785	1,154,163	-	-	61,998	204,726
Transfers out	-	(203,019)	(36,732)	(296,095)	(279,615)	-	(2,579)	(74,752)
TOTAL OTHER FINANCING SOURCES (USES)	<u>236,084</u>	<u>192,421</u>	<u>57,053</u>	<u>858,068</u>	<u>(279,615)</u>	<u>-</u>	<u>59,419</u>	<u>129,974</u>
NET CHANGE IN FUND BALANCES	(311,443)	141,485	(15,811)	(269,232)	(186,002)	(10,741)	(4,612)	(3,516)
FUND BALANCES, Beginning of year	<u>2,027,139</u>	<u>137,713</u>	<u>141,186</u>	<u>340,536</u>	<u>363,469</u>	<u>46,535</u>	<u>8,394</u>	<u>223,307</u>
FUND BALANCES, End of year	<u>\$ 1,715,696</u>	<u>\$ 279,198</u>	<u>\$ 125,375</u>	<u>\$ 71,304</u>	<u>\$ 177,467</u>	<u>\$ 35,794</u>	<u>\$ 3,782</u>	<u>\$ 219,791</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended December 31, 2014

	SPECIAL REVENUE FUNDS				SUBTOTAL SPECIAL REVENUE FUNDS	CAPITAL PROJECTS FUNDS	TOTAL NONMAJOR GOVERNMENTAL FUNDS
	PARKS AND RECREATION	SENIOR CENTER	DRUG ENFORCEMENT	DRUG COURT		CDBG	
REVENUES							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 2,094,303	\$ -	\$ 2,094,303
Licenses and permits	-	-	-	-	266,727	-	266,727
Intergovernmental	2,925	228,252	-	86,732	526,062	51,620	577,682
Fines and forfeitures	-	-	29,991	63,602	279,074	-	279,074
Charges for services	404,193	24,238	15,110	-	3,547,511	73,207	3,620,718
Contributions and donations	-	-	-	-	-	320,462	320,462
Investment income	-	359	68	-	3,845	45	3,890
Miscellaneous	-	-	-	-	289,245	-	289,245
TOTAL REVENUES	407,118	252,849	45,169	150,334	7,006,767	445,334	7,452,101
EXPENDITURES							
Current Expenditures							
General government	-	-	-	83,184	83,184	-	83,184
Judicial	-	-	-	-	24,664	-	24,664
Public safety	-	-	21,048	-	6,743,885	-	6,743,885
Public works	-	-	-	-	-	1,875	1,875
Public health and welfare	-	420,611	-	-	420,611	-	420,611
Recreation and culture	1,184,604	-	-	-	1,184,604	-	1,184,604
Housing and development	-	-	-	-	517,810	350,294	868,104
Intergovernmental	13,200	-	-	-	13,200	-	13,200
Capital outlay	-	-	15,295	-	405,625	276,899	682,524
Debt service							
Principal	-	-	-	-	394,610	-	394,610
Interest	-	-	-	-	14,322	-	14,322
TOTAL EXPENDITURES	1,197,804	420,611	36,343	83,184	9,802,515	629,068	10,431,583
EXCESS (DEFICIENCY) OF REVENUES OVER(UNDER) EXPENDITURES	(790,686)	(167,762)	8,826	67,150	(2,795,748)	(183,734)	(2,979,482)
OTHER FINANCING SOURCES (USES)							
Sale of county property	-	-	-	-	68,603	-	68,603
Capital lease proceeds	-	-	-	-	169,000	-	169,000
Transfers in	872,133	202,578	-	200,056	3,183,360	-	3,183,360
Transfers out	(78,752)	-	-	-	(971,544)	-	(971,544)
TOTAL OTHER FINANCING SOURCES (USES)	793,381	202,578	-	200,056	2,449,419	-	2,449,419
NET CHANGE IN FUND BALANCES	2,695	34,816	8,826	267,206	(346,329)	(183,734)	(530,063)
FUND BALANCES, Beginning of year	-	177,573	49,518	-	3,515,370	290,995	3,806,365
FUND BALANCES, End of year	\$ 2,695	\$ 212,389	\$ 58,344	\$ 267,206	\$ 3,169,041	\$ 107,261	\$ 3,276,302

**JACKSON COUNTY, GEORGIA
DEBT SERVICE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 701,929	\$ 701,929	\$ 701,929	\$ -
RESOURCES (INFLOWS)				
Transfer in	6,910,173	6,910,173	6,923,491	13,318
Total Resources (Inflows)	<u>6,910,173</u>	<u>6,910,173</u>	<u>6,923,491</u>	<u>13,318</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>7,612,102</u>	<u>7,612,102</u>	<u>7,625,420</u>	<u>13,318</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Debt service				
Principal	4,421,374	4,331,374	4,335,146	(3,772)
Interest	2,488,799	2,578,799	2,578,869	(70)
TOTAL CHARGES TO APPROPRIATIONS	<u>6,910,173</u>	<u>6,910,173</u>	<u>6,914,015</u>	<u>(3,842)</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>9,476</u>	<u>9,476</u>
FUND BALANCE, End of year	<u>\$ 701,929</u>	<u>\$ 701,929</u>	<u>\$ 711,405</u>	<u>\$ 9,476</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
FIRE DISTRICT SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014**

	BUDGETED AMOUNTS ORIGINAL	AMOUNTS FINAL	ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
FUND BALANCE, Beginning of year	\$ 2,027,139	\$ 2,027,139	\$ 2,027,139	\$ -
RESOURCES (INFLOWS)				
Taxes	2,301,001	2,301,001	2,094,303	(206,698)
Intergovernmental	-	130,231	138,007	7,776
Investment income	-	-	3,418	3,418
Miscellaneous	6,000	6,000	19,906	13,906
Sale of county property	-	-	67,084	67,084
Capital lease proceeds	-	-	169,000	169,000
Total Resources (Inflows)	<u>2,307,001</u>	<u>2,437,232</u>	<u>2,491,718</u>	<u>54,486</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>4,334,140</u>	<u>4,464,371</u>	<u>4,518,857</u>	<u>54,486</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	<u>2,307,619</u>	<u>2,839,850</u>	<u>2,803,161</u>	<u>36,689</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>2,307,619</u>	<u>2,839,850</u>	<u>2,803,161</u>	<u>36,689</u>
CHANGE IN FUND BALANCE	<u>(618)</u>	<u>(402,618)</u>	<u>(311,443)</u>	<u>91,175</u>
FUND BALANCE, End of year	<u>\$ 2,026,521</u>	<u>\$ 1,624,521</u>	<u>\$ 1,715,696</u>	<u>\$ 91,175</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
EMERGENCY E911 TELEPHONE SYSTEM SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 137,713	\$ 137,713	\$ 137,713	\$ -
RESOURCES (INFLOWS)				
Charges for services	1,165,000	1,165,000	1,151,922	(13,078)
Miscellaneous	-	-	2	2
Sale of county property	-	-	1,519	1,519
Transfer in	168,402	259,502	393,921	134,419
Total Resources (Inflows)	<u>1,333,402</u>	<u>1,424,502</u>	<u>1,547,364</u>	<u>122,862</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>1,471,115</u>	<u>1,562,215</u>	<u>1,685,077</u>	<u>122,862</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	1,333,402	1,220,213	1,202,860	17,353
Transfers out	-	204,289	203,019	1,270
TOTAL CHARGES TO APPROPRIATIONS	<u>1,333,402</u>	<u>1,424,502</u>	<u>1,405,879</u>	<u>18,623</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>141,485</u>	<u>141,485</u>
FUND BALANCE, End of year	<u>\$ 137,713</u>	<u>\$ 137,713</u>	<u>\$ 279,198</u>	<u>\$ 141,485</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
EMERGENCY MANAGEMENT/RESCUE SERVICES SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 141,186	\$ 141,186	\$ 141,186	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	22,050	22,050	70,146	48,096
Contributions and donations	33,000	33,000	-	(33,000)
Investment income	100	100	-	(100)
Transfer in	-	132,200	93,785	(38,415)
Total Resources (Inflows)	<u>55,150</u>	<u>187,350</u>	<u>163,931</u>	<u>(23,419)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>196,336</u>	<u>328,536</u>	<u>305,117</u>	<u>(23,419)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	55,150	149,784	143,010	6,774
Transfers out	-	37,566	36,732	834
TOTAL CHARGES TO APPROPRIATIONS	<u>55,150</u>	<u>187,350</u>	<u>179,742</u>	<u>7,608</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(15,811)</u>	<u>(15,811)</u>
FUND BALANCE, End of year	<u>\$ 141,186</u>	<u>\$ 141,186</u>	<u>\$ 125,375</u>	<u>\$ (15,811)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
EMERGENCY SERVICES/AMBULANCE SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 340,536	\$ 340,536	\$ 340,536	\$ -
RESOURCES (INFLOWS)				
Charges for services	1,950,000	1,950,000	1,898,486	(51,514)
Miscellaneous	-	-	269,337	269,337
Transfer in	1,392,937	1,648,137	1,154,163	(493,974)
Total Resources (Inflows)	<u>3,342,937</u>	<u>3,598,137</u>	<u>3,321,986</u>	<u>(276,151)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>3,683,473</u>	<u>3,938,673</u>	<u>3,662,522</u>	<u>(276,151)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	3,342,937	3,296,404	3,295,123	1,281
Transfers out	-	301,733	296,095	5,638
TOTAL CHARGES TO APPROPRIATIONS	<u>3,342,937</u>	<u>3,598,137</u>	<u>3,591,218</u>	<u>6,919</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(269,232)</u>	<u>(269,232)</u>
FUND BALANCE, End of year	<u>\$ 340,536</u>	<u>\$ 340,536</u>	<u>\$ 71,304</u>	<u>\$ (269,232)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
JAIL SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 363,469	\$ 363,469	\$ 363,469	\$ -
RESOURCES (INFLOWS)				
Fines and forfeitures	158,340	171,340	171,558	218
Total Resources (Inflows)	<u>158,340</u>	<u>171,340</u>	<u>171,558</u>	<u>218</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>521,809</u>	<u>534,809</u>	<u>535,027</u>	<u>218</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	-	78,000	77,945	55
Transfers out	158,340	280,340	279,615	725
TOTAL CHARGES TO APPROPRIATIONS	<u>158,340</u>	<u>358,340</u>	<u>357,560</u>	<u>780</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>(187,000)</u>	<u>(186,002)</u>	<u>998</u>
FUND BALANCE, End of year	<u>\$ 363,469</u>	<u>\$ 176,469</u>	<u>\$ 177,467</u>	<u>\$ 998</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
LAW LIBRARY SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 46,535	\$ 46,535	\$ 46,535	\$ -
RESOURCES (INFLOWS)				
Fines and forfeitures	12,000	12,000	13,923	1,923
Total Resources (Inflows)	<u>12,000</u>	<u>12,000</u>	<u>13,923</u>	<u>1,923</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>58,535</u>	<u>58,535</u>	<u>60,458</u>	<u>1,923</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Judicial	12,000	25,000	24,664	336
Transfers out	40,000	27,000	-	27,000
TOTAL CHARGES TO APPROPRIATIONS	<u>52,000</u>	<u>52,000</u>	<u>24,664</u>	<u>27,336</u>
CHANGE IN FUND BALANCE	<u>(40,000)</u>	<u>(40,000)</u>	<u>(10,741)</u>	<u>29,259</u>
FUND BALANCE, End of year	<u>\$ 6,535</u>	<u>\$ 6,535</u>	<u>\$ 35,794</u>	<u>\$ 29,259</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
KEEP JACKSON BEAUTIFUL SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 8,394	\$ 8,394	\$ 8,394	\$ -
RESOURCES (INFLOWS)				
Charges for services	21,500	21,500	19	(21,481)
Transfer in	47,909	48,109	61,998	13,889
Total Resources (Inflows)	<u>69,409</u>	<u>69,609</u>	<u>62,017</u>	<u>(7,592)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>77,803</u>	<u>78,003</u>	<u>70,411</u>	<u>(7,592)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Housing and development	69,409	64,074	64,050	24
Transfers out	-	5,535	2,579	2,956
TOTAL CHARGES TO APPROPRIATIONS	<u>69,409</u>	<u>69,609</u>	<u>66,629</u>	<u>2,980</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(4,612)</u>	<u>(4,612)</u>
FUND BALANCE, End of year	<u>\$ 8,394</u>	<u>\$ 8,394</u>	<u>\$ 3,782</u>	<u>\$ (4,612)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
PROTECTIVE INSPECTION/PLANNING AND ZONING SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 223,307	\$ 223,307	\$ 223,307	\$ -
RESOURCES (INFLOWS)				
Licenses and permits	159,000	259,000	266,727	7,727
Charges for services	32,000	52,000	53,543	1,543
Transfer in	<u>221,080</u>	<u>222,080</u>	<u>204,726</u>	<u>(17,354)</u>
Total Resources (Inflows)	<u>412,080</u>	<u>533,080</u>	<u>524,996</u>	<u>(8,084)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>635,387</u>	<u>756,387</u>	<u>748,303</u>	<u>(8,084)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Housing and development	396,962	456,958	453,760	3,198
Transfers out	<u>15,118</u>	<u>76,122</u>	<u>74,752</u>	<u>1,370</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>412,080</u>	<u>533,080</u>	<u>528,512</u>	<u>4,568</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>(3,516)</u>	<u>(3,516)</u>
FUND BALANCE, End of year	<u>\$ 223,307</u>	<u>\$ 223,307</u>	<u>\$ 219,791</u>	<u>\$ (3,516)</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
PARKS AND RECREATION SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ -	\$ -	\$ -	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	-	-	2,925	2,925
Charges for services	342,000	342,000	404,193	62,193
Transfer in	866,301	949,501	872,133	(77,368)
Total Resources (Inflows)	<u>1,208,301</u>	<u>1,291,501</u>	<u>1,279,251</u>	<u>(12,250)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>1,208,301</u>	<u>1,291,501</u>	<u>1,279,251</u>	<u>(12,250)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Recreation and culture	1,196,301	1,187,875	1,184,604	3,271
Intergovernmental	12,000	13,500	13,200	300
Transfers out	-	90,126	78,752	11,374
TOTAL CHARGES TO APPROPRIATIONS	<u>1,208,301</u>	<u>1,291,501</u>	<u>1,276,556</u>	<u>14,945</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>2,695</u>	<u>2,695</u>
FUND BALANCE, End of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,695</u>	<u>\$ 2,695</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
SENIOR CENTER SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 177,573	\$ 177,573	\$ 177,573	\$ -
RESOURCES (INFLOWS)				
Intergovernmental	218,260	218,260	228,252	9,992
Charges for services	13,000	13,000	24,238	11,238
Investment income	-	-	359	359
Transfer in	297,307	297,307	202,578	(94,729)
Total Resources (Inflows)	<u>528,567</u>	<u>528,567</u>	<u>455,427</u>	<u>(73,140)</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>706,140</u>	<u>706,140</u>	<u>633,000</u>	<u>(73,140)</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public health and welfare	<u>528,567</u>	<u>528,567</u>	<u>420,611</u>	<u>107,956</u>
TOTAL CHARGES TO APPROPRIATIONS	<u>528,567</u>	<u>528,567</u>	<u>420,611</u>	<u>107,956</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>34,816</u>	<u>34,816</u>
FUND BALANCE, End of year	<u>\$ 177,573</u>	<u>\$ 177,573</u>	<u>\$ 212,389</u>	<u>\$ 34,816</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

**JACKSON COUNTY, GEORGIA
DRUG ENFORCEMENT SPECIAL REVENUE FUND
SUPPLEMENTAL BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2014**

	BUDGET AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
FUND BALANCE, Beginning of year	\$ 49,518	\$ 49,518	\$ 49,518	\$ -
RESOURCES (INFLOWS)				
Fines and forfeitures	-	22,000	29,991	7,991
Charges for services	-	15,000	15,110	110
Investment income	-	-	68	68
Total Resources (Inflows)	<u>-</u>	<u>37,000</u>	<u>45,169</u>	<u>8,169</u>
AMOUNTS AVAILABLE FOR APPROPRIATION	<u>49,518</u>	<u>86,518</u>	<u>94,687</u>	<u>8,169</u>
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
Current Expenditures				
Public safety	-	37,000	36,343	657
TOTAL CHARGES TO APPROPRIATIONS	<u>-</u>	<u>37,000</u>	<u>36,343</u>	<u>657</u>
CHANGE IN FUND BALANCE	<u>-</u>	<u>-</u>	<u>8,826</u>	<u>8,826</u>
FUND BALANCE, End of year	<u>\$ 49,518</u>	<u>\$ 49,518</u>	<u>\$ 58,344</u>	<u>\$ 8,826</u>

NOTES TO THE BUDGETARY COMPARISON SCHEDULE

1. The budgetary basis of accounting used in this schedule is the same as GAAP.

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
December 31, 2014

ASSETS	FUEL DEPOT	HEALTH INSURANCE	TOTAL
Current Assets			
Cash	\$ -	\$ 292,752	\$ 292,752
Due from other funds	-	2,307	2,307
Inventories	30,886	-	30,886
Prepaid items	-	81,286	81,286
Restricted assets:			
TOTAL CURRENT ASSETS	<u>30,886</u>	<u>376,345</u>	<u>407,231</u>
TOTAL ASSETS	<u>30,886</u>	<u>376,345</u>	<u>407,231</u>
LIABILITIES			
Current Liabilities			
Accounts payable	16,119	-	16,119
Other accrued items	-	838	838
Due to other funds	14,767	-	14,767
Amounts held in trust	-	-	-
Compensated absences payable	-	-	-
Accrued landfill closure/postclosure	-	-	-
Estimated claims payable	-	240,753	240,753
Notes payable	-	-	-
TOTAL CURRENT LIABILITIES	<u>30,886</u>	<u>241,591</u>	<u>272,477</u>
Noncurrent Liabilities			
Estimated claims payable	-	-	-
Accrued landfill closure/postclosure	-	-	-
Notes payable	-	-	-
TOTAL NONCURRENT LIABILITIES	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL LIABILITIES	<u>30,886</u>	<u>241,591</u>	<u>272,477</u>
NET POSITION			
Unrestricted	-	134,754	134,754
TOTAL NET POSITION	<u>\$ -</u>	<u>\$ 134,754</u>	<u>\$ 134,754</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
INTERNAL SERVICE FUNDS
For the Year Ended December 31, 2014

OPERATING REVENUES	FUEL DEPOT	HEALTH INSURANCE	TOTAL
Charges for sales and services:			
Charges to other funds	\$ 521,531	\$ -	\$ 521,531
Employee contributions	-	812,207	812,207
Total Operating Revenues	<u>521,531</u>	<u>812,207</u>	<u>1,333,738</u>
 OPERATING EXPENSES			
Supplies	975	-	975
Other services and charges	2,889	3,569,692	3,572,581
Cost of Goods Sold	<u>517,667</u>	<u>-</u>	<u>517,667</u>
Total Operating Expenses	<u>521,531</u>	<u>3,569,692</u>	<u>4,091,223</u>
 OPERATING INCOME (LOSS)	<u>-</u>	<u>(2,757,485)</u>	<u>(2,757,485)</u>
NONOPERATING REVENUES (EXPENSES)			
Total Nonoperating Revenues (Expenses)	<u>-</u>	<u>-</u>	<u>-</u>
 INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS			
	-	(2,757,485)	(2,757,485)
Transfer in	<u>-</u>	<u>2,892,239</u>	<u>2,892,239</u>
CHANGE IN NET POSITION	<u>-</u>	<u>134,754</u>	<u>134,754</u>
 TOTAL NET POSITION, Beginning of year	<u>-</u>	<u>-</u>	<u>-</u>
 TOTAL NET POSITION, End of year	<u>\$ -</u>	<u>\$ 134,754</u>	<u>\$ 134,754</u>

**JACKSON COUNTY, GEORGIA
STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Year Ended December 31, 2014**

	GOVERNMENTAL ACTIVITIES-INTERNAL SERVICE FUNDS		
	FUEL DEPOT	HEALTH INSURANCE	TOTAL
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 521,531	\$ 812,207	\$ 1,333,738
Payments to suppliers	(521,531)	(3,653,285)	(4,174,816)
Payments to employees	-	241,591	241,591
	<u>-</u>	<u>241,591</u>	<u>241,591</u>
Net cash provided by (used in) operating activities	<u>-</u>	<u>(2,599,487)</u>	<u>(2,599,487)</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Transfers in (out)	-	2,892,239	2,892,239
	<u>-</u>	<u>2,892,239</u>	<u>2,892,239</u>
Net Cash provided (used) by non-capital financing activities	<u>-</u>	<u>2,892,239</u>	<u>2,892,239</u>
Net increase (decrease) in cash and cash equivalents	-	292,752	292,752
CASH, Beginning of year	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
CASH, End of year	<u>\$ -</u>	<u>\$ 292,752</u>	<u>\$ 292,752</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES			
Operating income (loss)	\$ -	\$ (2,757,485)	\$ (2,757,485)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
(Increase) decrease in:			
Inventory	1,382	-	1,382
Prepaid expenses	-	(81,286)	(81,286)
Increase (decrease) in:			
Accounts payable	(5,185)	-	(5,185)
Other accrued items	-	838	838
Claims payable	-	240,753	240,753
Due to other governments	-	(2,307)	(2,307)
Due to other funds	3,803	-	3,803
	<u>3,803</u>	<u>-</u>	<u>3,803</u>
Net cash provided by (used in) operating activities	<u>\$ -</u>	<u>\$ (2,599,487)</u>	<u>\$ (2,599,487)</u>

FIDUCIARY FUNDS

Agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds.

Tax Commissioner - to account for the collection of property taxes, motor vehicle tag and title fees and mobile home fees, etc. which are disbursed to various taxing units.

Clerk of Courts - to account for the collection of various fines, forfeitures, jury fund receipts, real estate transfer taxes, recording of intangibles, fees, civil awards, etc. which are disbursed to various taxing units and other parties.

Probate Court - to account for the collection of fees for firearms, licenses, certificates, marriage licenses, etc. which are disbursed to various taxing units and other parties.

Magistrate Court - to account for the collection of fees for garnishments and small claims, etc. which are disbursed to various taxing units and other parties.

Federal Equity Sharing – to account for the collection and distribution of federally seized funds.

Sheriff - to account for the collection of cash bonds, fines, forfeitures, fifas, etc. which are disbursed to various taxing units and other parties.

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF ASSETS AND LIABILITIES
ALL AGENCY FUNDS
December 31, 2014

	TAX COMMISSIONER	CLERK OF SUPERIOR COURT	PROBATE COURT	MAGISTRATE COURT	FEDERAL EQUITY SHARING	SHERIFF	TOTAL
ASSETS							
Cash	\$ 10,416,042	\$ 253,284	\$ 6,296	\$ 8,018	\$ 10,241	\$ 161,606	\$ 10,855,487
TOTAL ASSETS	<u>\$ 10,416,042</u>	<u>\$ 253,284</u>	<u>\$ 6,296</u>	<u>\$ 8,018</u>	<u>\$ 10,241</u>	<u>\$ 161,606</u>	<u>\$ 10,855,487</u>
LIABILITIES							
Amounts held in trust	\$ 10,416,042	\$ 253,284	\$ 6,296	\$ 8,018	\$ 10,241	\$ 161,606	\$ 10,855,487
TOTAL LIABILITIES	<u>\$ 10,416,042</u>	<u>\$ 253,284</u>	<u>\$ 6,296</u>	<u>\$ 8,018</u>	<u>\$ 10,241</u>	<u>\$ 161,606</u>	<u>\$ 10,855,487</u>

JACKSON COUNTY, GEORGIA
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
ALL AGENCY FUNDS
For the Year Ended December 31, 2014

	TAX COMMISSIONER	CLERK OF SUPERIOR COURT	PROBATE COURT	MAGISTRATE COURT	FEDERAL EQUITY SHARING	SHERIFF	TOTAL
ASSETS							
Cash							
Balance, January 1, 2014	\$ 4,442,562	\$ 503,993	\$ 5,954	\$ 14,522	\$ 10,241	\$ 108,920	\$ 5,086,192
Additions	77,717,392	3,732,565	284,261	391,111	-	837,068	82,962,397
Deductions	<u>(71,743,912)</u>	<u>(3,983,274)</u>	<u>(283,919)</u>	<u>(397,615)</u>	<u>-</u>	<u>(784,382)</u>	<u>(77,193,102)</u>
Balance, December 31, 2014	<u>10,416,042</u>	<u>253,284</u>	<u>6,296</u>	<u>8,018</u>	<u>10,241</u>	<u>161,606</u>	<u>10,855,487</u>
TOTAL ASSETS	<u>\$ 10,416,042</u>	<u>\$ 253,284</u>	<u>\$ 6,296</u>	<u>\$ 8,018</u>	<u>\$ 10,241</u>	<u>\$ 161,606</u>	<u>\$ 10,855,487</u>
LIABILITIES							
Due to County							
Balance, January 1, 2014	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Additions	24,066,058	11,076	177,910	185,753	-	267,687	24,708,484
Deductions	<u>(24,066,058)</u>	<u>(11,076)</u>	<u>(177,910)</u>	<u>(185,753)</u>	<u>-</u>	<u>(267,687)</u>	<u>(24,708,484)</u>
Balance, December 31, 2014	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Amounts held in trust							
Balance, January 1, 2014	4,442,562	503,993	5,954	14,522	10,241	108,920	5,086,192
Additions	53,651,334	3,721,489	106,351	205,358	-	569,381	58,253,913
Deductions	<u>(47,677,854)</u>	<u>(3,972,198)</u>	<u>(106,009)</u>	<u>(211,862)</u>	<u>-</u>	<u>(516,695)</u>	<u>(52,484,618)</u>
Balance, December 31, 2014	<u>10,416,042</u>	<u>253,284</u>	<u>6,296</u>	<u>8,018</u>	<u>10,241</u>	<u>161,606</u>	<u>10,855,487</u>
Total Liabilities							
Balance, January 1, 2014	4,442,562	503,993	5,954	14,522	10,241	108,920	5,086,192
Additions	77,717,392	3,732,565	284,261	391,111	-	837,068	82,962,397
Deductions	<u>(71,743,912)</u>	<u>(3,983,274)</u>	<u>(283,919)</u>	<u>(397,615)</u>	<u>-</u>	<u>(784,382)</u>	<u>(77,193,102)</u>
TOTAL LIABILITIES	<u>\$ 10,416,042</u>	<u>\$ 253,284</u>	<u>\$ 6,296</u>	<u>\$ 8,018</u>	<u>\$ 10,241</u>	<u>\$ 161,606</u>	<u>\$ 10,855,487</u>

COMPONENT UNIT

Component Units are legally separate organizations for which the elected officials of the primary government are financially accountable.

Airport Authority – to account for the operation the county’s noncommercial airport facility. All activities necessary to provide airport services are accounted for in the component unit, including, but not limited to operations, maintenance, financing and related debt service.

JACKSON COUNTY AIRPORT AUTHORITY
(A COMPONENT UNIT OF JACKSON COUNTY, GEORGIA)
STATEMENT OF NET POSITION
December 31, 2014

	OPERATIONS	CAPITAL	TOTAL
ASSETS			
Current Assets			
Cash	\$ 213,968	\$ -	\$ 213,968
Receivables (net of allowance for uncollectibles)	(822)	117,072	116,250
Inventories	59,023	-	59,023
TOTAL CURRENT ASSETS	<u>272,169</u>	<u>117,072</u>	<u>389,241</u>
Noncurrent Assets			
Capital assets			
Capital assets not being depreciated	10,507,220	281,397	10,788,617
Capital assets being depreciated	4,350,427	-	4,350,427
Less: accumulated depreciation	(1,828,722)	-	(1,828,722)
TOTAL CAPITAL ASSETS (NET OF ACCUMULATED DEPRECIATION)	<u>13,028,925</u>	<u>281,397</u>	<u>13,310,322</u>
TOTAL NONCURRENT ASSETS	<u>13,028,925</u>	<u>281,397</u>	<u>13,310,322</u>
TOTAL ASSETS	<u>13,301,094</u>	<u>398,469</u>	<u>13,699,563</u>
LIABILITIES			
Current Liabilities			
Accounts payable	3,766	124,199	127,965
Other accrued items	1,834	-	1,834
Accrued interest payable	2,422	-	2,422
Due to primary government	205,755	52,256	258,011
Notes payable	215,000	-	215,000
TOTAL CURRENT LIABILITIES	<u>428,777</u>	<u>176,455</u>	<u>605,232</u>
Noncurrent Liabilities			
Notes payable	830,000	-	830,000
TOTAL NONCURRENT LIABILITIES	<u>830,000</u>	<u>-</u>	<u>830,000</u>
TOTAL LIABILITIES	<u>1,258,777</u>	<u>176,455</u>	<u>1,435,232</u>
NET POSITION			
Net investment in capital assets	11,983,925	281,397	12,265,322
Unrestricted	58,392	(59,383)	(991)
TOTAL NET POSITION	<u>\$ 12,042,317</u>	<u>\$ 222,014</u>	<u>\$ 12,264,331</u>

JACKSON COUNTY AIRPORT AUTHORITY
(A COMPONENT UNIT OF JACKSON COUNTY, GEORGIA)
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
For the Year Ended December 31, 2014

	OPERATIONS	CAPITAL	TOTAL
OPERATING REVENUES			
Charges for services	\$ 361,647	\$ -	\$ 361,647
Intergovernmental	-	196,912	196,912
Total Operating Revenues	<u>361,647</u>	<u>196,912</u>	<u>558,559</u>
OPERATING EXPENSES			
Cost of goods sold	225,248	-	225,248
Salaries	58,424	-	58,424
Benefits	6,928	-	6,928
Credit card fees	8,514	-	8,514
Depreciation	194,184	-	194,184
Other costs	21,571	-	21,571
Professional fees	9,053	-	9,053
Repairs and maintenance	16,948	-	16,948
Supplies	7,739	-	7,739
Utilities	19,080	-	19,080
Total Operating Expenses	<u>567,689</u>	<u>-</u>	<u>567,689</u>
OPERATING INCOME (LOSS)	<u>(206,042)</u>	<u>196,912</u>	<u>(9,130)</u>
NONOPERATING REVENUES (EXPENSES)			
Investment earnings	174	-	174
Interest expense	(10,054)	-	(10,054)
Total Nonoperating Revenues (Expenses)	<u>(9,880)</u>	<u>-</u>	<u>(9,880)</u>
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	(215,922)	196,912	(19,010)
Subsidy from Jackson County	17,455	-	17,455
Capital contributions from Jackson County	1,785	-	1,785
Capital grants	-	9,576	9,576
CHANGE IN NET POSITION	<u>(196,682)</u>	<u>206,488</u>	<u>9,806</u>
TOTAL NET POSITION, Beginning of year	<u>12,238,999</u>	<u>15,526</u>	<u>12,254,525</u>
TOTAL NET POSITION, End of year	<u>\$ 12,042,317</u>	<u>\$ 222,014</u>	<u>\$ 12,264,331</u>

JACKSON COUNTY AIRPORT AUTHORITY
(A COMPONENT UNIT OF JACKSON COUNTY, GEORGIA)
STATEMENT OF CASH FLOWS
Year Ended December 31, 2014

	OPERATIONS	CAPITAL	TOTAL
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$ 362,809	\$ 95,366	\$ 458,175
Payments to suppliers	(204,736)	-	(204,736)
Payments to employees	(65,172)	-	(65,172)
	<u>92,901</u>	<u>95,366</u>	<u>188,267</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES			
Operating subsidy - Jackson County	17,455	-	17,455
	<u>17,455</u>	<u>-</u>	<u>17,455</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	(1,785)	(104,942)	(106,727)
Capital grants	1,785	9,576	11,361
Principal payments on debt	(205,000)	-	(205,000)
Interest paid	(10,568)	-	(10,568)
	<u>(215,568)</u>	<u>(95,366)</u>	<u>(310,934)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment earnings	174	-	174
	<u>174</u>	<u>-</u>	<u>174</u>
Net increase (decrease) in cash and cash equivalents	(105,038)	-	(105,038)
CASH, Beginning of year	319,006	-	319,006
CASH, End of year	<u>\$ 213,968</u>	<u>\$ -</u>	<u>\$ 213,968</u>
DISPLAYED AS:			
Cash	<u>\$ 213,968</u>	<u>\$ -</u>	<u>\$ 213,968</u>
TOTAL CASH	<u>\$ 213,968</u>	<u>\$ -</u>	<u>\$ 213,968</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES			
Operating income (loss)	\$ (206,042)	\$ 196,912	\$ (9,130)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
Depreciation	194,184	-	194,184
(Increase) decrease in:			
Accounts receivable, net	1,162	-	1,162
Due from other governments	-	(101,546)	(101,546)
Inventory	9,105	-	9,105
Increase (decrease) in:			
Accounts payable	1,879	-	1,879
Other accrued items	180	-	180
Interfund balances	92,433	-	92,433
	<u>92,901</u>	<u>95,366</u>	<u>188,267</u>
Net cash provided by (used in) operating activities	<u>\$ 92,901</u>	<u>\$ 95,366</u>	<u>\$ 188,267</u>
SUPPLEMENTAL DISCLOSURE OF NON-CASH ACTIVITIES			
Jackson County & Developer contribution to capital assets	<u>\$ 1,785</u>	<u>\$ -</u>	<u>\$ 1,785</u>

JACKSON COUNTY, GEORGIA
SCHEDULE OF PROJECTS CONSTRUCTED WITH
SPECIAL PURPOSE LOCAL OPTION SALES TAX
Year Ended December 31, 2014

SPLOST #3 - Commenced April 1, 2000 Project	Original Estimated Cost	Current Estimated Cost	Prior Years	Current Year
Water and Sewerage improvements - County	\$ 21,879,900	\$ 15,399,433	\$ 15,399,433	\$ -
Water and Sewerage improvements - Cities				
Commerce			2,916,809	-
Jefferson			2,046,269	-
Nicholson			638,739	-
Hoschton			570,086	-
Braselton			304,509	-
Maysville			293,758	-
Water and Sewerage improvements - Cities	<u>9,620,100</u>	<u>6,765,756</u>	<u>6,770,170</u>	<u>-</u>
Roads, streets, bridges and sidewalks - County	<u>6,555,690</u>	<u>4,448,560</u>	<u>4,353,462</u>	<u>-</u>
Roads, streets, bridges and sidewalks - Cities				
Commerce			1,253,900	-
Jefferson			673,333	-
Arcade			272,468	-
Nicholson			228,421	-
Talmo			106,742	-
Hoschton			246,695	-
Pendergrass			111,892	-
Braselton			179,468	-
Maysville			120,744	-
Roads, streets, bridges and sidewalks, Cities	<u>3,794,310</u>	<u>3,174,632</u>	<u>3,193,663</u>	<u>-</u>
Parks and recreation - Jackson County	<u>1,567,665</u>	<u>1,063,786</u>	<u>985,624</u>	<u>-</u>
Parks and recreation - Municipalities				
Commerce			353,066	-
Jefferson			185,130	-
Arcade			67,027	-
Nicholson			51,050	-
Talmo			19,207	-
Hoschton			56,711	-
Pendergrass			19,014	-
Braselton			30,341	-
Maysville			24,590	-
Parks and recreation - Municipalities	<u>907,335</u>	<u>804,539</u>	<u>806,136</u>	<u>-</u>
Public safety facilities for Fire Departments	<u>675,000</u>	<u>458,041</u>	<u>548,339</u>	<u>-</u>
Totals	<u>\$ 45,000,000</u>	<u>\$ 32,114,747</u>	<u>\$ 32,056,827</u>	<u>\$ -</u>

JACKSON COUNTY, GEORGIA
SCHEDULE OF PROJECTS CONSTRUCTED WITH
SPECIAL PURPOSE LOCAL OPTION SALES TAX
Year Ended December 31, 2014

SPLOST #5 - Commenced July 1, 2011 Project	Original Estimated Cost	Current Estimated Cost	Amount Expended				Total
			Year 1 2011	Year 2 2012	Year 3 2013	Year 4 2014	
LEVEL 1 COUNTY PROJECTS							
County Debt Service	\$ 23,747,657	\$ 23,747,657	\$ -	\$ 686,600	\$ 686,600	\$ 6,196,600	\$ 7,569,800
LEVEL 2 COUNTY PROJECTS							
Satellite EMS Facilities	1,200,000	1,200,000	-	-	73,670	45,472	119,142
Roads, Streets, and Bridges	6,800,000	6,800,000	-	1,086,064	986,438	1,502,129	3,574,631
Parks and Recreation	2,000,000	2,000,000	263,167	199,978	101,890	137,590	702,625
Subtotal All County Projects	33,747,657	33,747,657	263,167	1,972,642	1,848,598	7,881,791	11,966,198
MUNICIPAL PROJECTS							
City of Arcade							
Acquisition of Public Safety Complex	875,410	875,410	84,778	169,159	165,848	175,848	595,633
Roads, Streets, and Bridges	250,163	250,163	24,227	48,339	47,394	50,251	170,211
Parks and Recreation	125,081	125,081	12,113	24,170	23,697	25,126	85,106
Subtotal	1,250,654	1,250,654	121,118	241,668	236,939	251,224	850,949
City of Braselton							
Parks and Recreation	563,345	563,345	54,557	108,857	106,727	113,162	383,303
Roads, Streets, and Bridges	563,345	563,345	54,556	108,857	106,727	113,162	383,302
Subtotal	1,126,690	1,126,690	109,113	217,714	213,454	226,323	766,604
City of Commerce							
Water and Sewer Projects	1,830,320	1,830,320	177,256	353,679	346,767	367,664	1,245,366
Parks and Recreation	1,118,530	1,118,530	108,323	216,137	211,907	224,684	761,051
Roads, Streets, and Bridges	1,118,530	1,118,530	108,323	216,137	211,907	224,684	761,051
Subtotal	4,067,380	4,067,380	393,902	785,953	770,581	817,032	2,767,468
City of Hoschton							
Improvements to Water and Sewer	699,464	699,464	67,739	135,160	132,515	140,504	475,918
Roads, Streets, and Bridges	186,414	186,414	18,053	36,021	35,316	37,446	126,836
Parks and Recreation	46,603	46,603	4,513	9,006	8,829	9,361	31,709
Subtotal	932,481	932,481	90,305	180,187	176,660	187,312	634,464
City of Jefferson							
Roads, Streets, Bridges, and Storm Water Management Facilities	1,179,588	1,179,588	114,236	227,936	223,475	236,949	802,596
Cultural, Historical, and Recreation Facilities							
Debt Reduction	1,626,853	1,626,853	157,551	314,362	308,210	326,793	1,106,916
Public Safety Facilities	81,351	81,351	7,879	15,720	15,412	16,341	55,352
Water and Sewer Facilities	1,179,588	1,179,588	114,236	227,936	223,475	236,949	802,596
Subtotal	4,067,380	4,067,380	393,902	785,954	770,572	817,032	2,767,460
City of Maysville							
Water and Sewer Improvements	301,782	301,782	29,226	58,314	57,173	60,620	205,333
Roads, Streets, and Bridges	64,667	64,667	6,263	12,496	12,251	12,990	44,000
Buildings	43,112	43,112	4,175	8,331	8,168	8,660	29,334
Recreational Facilities	21,556	21,556	2,087	4,165	4,084	4,330	14,666
Subtotal	431,117	431,117	41,751	83,306	81,676	86,600	293,333
City of Nicholson							
Roads, Streets, and Bridges	516,003	516,003	49,972	99,709	97,758	103,652	351,091
Land and Equipment for Parks	459,163	459,163	44,467	88,725	86,988	92,234	312,414
Renovation of Library	57,395	57,395	5,558	11,091	10,874	11,529	39,052
Historic Preservation - Crossroads Travelling School	57,395	57,395	5,558	11,091	10,874	11,529	39,052
Water and Sewer Improvements	57,395	57,395	5,559	11,091	10,874	11,529	39,053
Subtotal	1,147,351	1,147,351	111,114	221,707	217,368	230,473	780,662
City of Pendergrass							
Construction of Library	260,134	260,134	25,193	50,266	49,283	52,254	176,996
Parks and Recreation	55,878	55,878	5,411	10,798	10,586	11,225	38,020
Roads, Streets, and Bridges	55,878	55,878	5,411	10,798	10,586	11,225	38,020
Subtotal	371,890	371,890	36,015	71,862	70,455	74,703	253,035
City of Talmo							
Administrative Space and Library	132,527	132,527	12,835	25,608	25,107	26,621	90,171
Roads, Streets, and Bridges	94,182	94,182	9,121	18,199	17,843	18,919	64,082
Parks and Recreation	113,018	113,018	10,945	21,839	21,411	22,702	76,897
Public Safety Facilities	37,673	37,673	3,648	7,280	7,136	7,568	25,632
Subtotal	377,400	377,400	36,549	72,926	71,497	75,810	256,782
Total All City Projects (1)	13,772,343	13,772,343	1,333,769	2,661,277	2,609,202	2,766,510	9,370,758
Total All Projects	\$ 47,520,000	\$ 47,520,000	\$ 1,596,936	\$ 4,633,919	\$ 4,457,800	\$ 10,648,301	\$ 21,336,956

1. The County remits the tax collected to the Municipalities who are responsible for reporting on the expenditures in accordance with OCGA 48-8-121.
The amounts for 2011 were revised to include accounts payable omitted from the previous schedule.

JACKSON COUNTY, GEORGIA
SCHEDULE OF PROJECTS CONSTRUCTED WITH
SPECIAL PURPOSE LOCAL OPTION SALES TAX
Year Ended December 31, 2014

SPLOST #4 - Commenced July 1, 2005 Project	Original Estimated Cost	Current Estimated Cost	Amount Expended										Total
			Year 1 2005	Year 2 2006	Year 3 2007	Year 4 2008	Year 5 2009	Year 6 2010	Year 7 2011	Year 8 2012	Year 9 2013	Year 10 2014	
LEVEL 1 COUNTY PROJECTS													
County Jail	\$ 10,200,000	\$ 10,200,000	\$ -	\$ 202,201	\$ (202,201)	\$ 823,534	\$ 2,566,658	\$ 2,216,774	\$ 2,133,421	\$ 771,183	\$ 771,183	\$ 771,183	\$ 10,053,936
County Health Clinic Facilities	510,000	510,000	394,066	-	-	-	-	-	-	-	143,835	-	537,901
LEVEL 2 COUNTY PROJECTS													
Water and Sewer Facilities	8,289,970	8,289,970	-	1,038,615	2,526,967	342,905	1,468,386	1,226,400	1,024,650	717,177	122,179	340,025	8,807,304
Roads, Streets, and Bridges	8,289,970	8,289,970	-	2,075,655	1,263,630	1,688,228	949,535	681,276	1,375,122	683,788	-	-	8,717,234
Recreational Facilities	5,101,520	5,101,520	-	402,511	993,870	1,163,631	1,253,792	1,127,126	481,269	-	-	-	5,422,199
Public Safety Facilities	3,571,064	3,571,064	6,200	177,150	1,022,102	107,840	-	1,448,378	247,920	363,824	424,015	-	3,797,429
Library Facilities	255,075	255,075	-	-	159,360	33,456	-	39,161	39,993	-	-	-	271,970
Subtotal All County Projects	36,217,599	36,217,599	400,266	3,896,132	5,604,368	4,285,498	6,271,827	6,739,115	5,302,375	2,535,972	1,461,212	1,111,208	37,607,973
MUNICIPAL PROJECTS													
City of Arcade													
Public Safety Facilities and Equipment	413,937	413,937	21,770	78,522	81,492	76,825	59,933	74,242	40,395	-	-	-	433,179
Administrative Facilities and Equipment	1,034,842	1,034,842	54,424	196,306	203,731	192,064	149,832	185,604	100,987	-	-	-	1,082,948
Roads, Streets, and Bridges	143,286	143,286	7,536	27,181	28,209	29,817	20,746	25,699	13,998	-	-	-	153,186
Subtotal	1,592,065	1,592,065	83,730	302,009	313,432	298,706	230,511	285,545	155,380	-	-	-	1,669,313
City of Braselton													
Roads, Streets, and Bridges	678,512	678,512	35,684	128,711	133,580	132,377	98,240	121,695	66,214	-	-	-	716,501
City of Commerce													
Water and Sewer Facilities	3,588,576	3,588,576	188,729	702,937	707,394	666,029	519,579	643,630	350,200	-	-	-	3,778,498
Roads, Streets, and Bridges	1,127,838	1,127,838	59,315	213,947	222,039	209,323	163,296	247,530	110,063	-	-	-	1,225,513
Recreational Facilities	205,061	205,061	10,784	38,899	47,069	38,059	29,690	36,779	18,639	-	-	-	219,919
Library Facilities	205,061	205,061	10,784	38,899	40,371	38,059	29,690	36,779	20,011	-	-	-	214,593
Subtotal	5,126,536	5,126,536	269,612	994,682	1,016,873	951,470	742,255	964,718	498,913	-	-	-	5,438,523
City of Hoschton													
Water and Sewer Facilities	777,185	777,185	40,873	153,028	153,355	144,243	112,526	139,392	75,843	-	-	-	819,260
Roads, Streets, and Bridges	207,249	207,249	10,900	39,314	40,801	38,465	30,007	37,171	26,359	-	-	-	223,017
Recreational Facilities	51,812	51,812	2,725	9,829	12,385	9,616	7,502	9,293	5,056	-	-	-	56,406
Subtotal	1,036,246	1,036,246	54,498	202,171	206,541	192,324	150,035	185,856	107,258	-	-	-	1,098,683
City of Jefferson													
Roads, Streets, Bridges, and Storm Water Management Facilities	1,426,221	1,426,221	75,009	276,806	279,482	264,702	206,498	255,800	139,181	-	-	-	1,497,478
Cultural, Historical, and Recreation Facilities	740,894	740,894	38,965	142,320	145,861	137,508	107,272	132,883	72,302	-	-	-	777,111
Public Safety Facilities	55,567	55,567	2,922	10,541	10,940	10,313	8,045	9,966	5,423	-	-	-	58,150
Water and Sewer Facilities	1,481,788	1,481,788	77,929	293,904	289,153	275,015	214,543	265,766	144,604	-	-	-	1,560,914
Subtotal	3,704,470	3,704,470	194,825	723,571	725,436	687,538	536,358	664,415	361,510	-	-	-	3,893,653
City of Maysville													
Water and Sewer Facilities	445,838	445,838	23,447	84,574	87,773	85,011	64,551	79,969	43,508	-	-	-	468,833
Roads, Streets, and Bridges	83,595	83,595	4,396	15,858	20,729	15,515	12,103	14,993	8,158	-	-	-	91,752
Recreational Facilities	27,864	27,864	1,465	5,286	5,486	5,172	4,806	4,998	2,719	-	-	-	29,932
Subtotal	557,297	557,297	29,308	105,718	113,988	105,698	81,460	99,960	54,385	-	-	-	590,517
City of Nicholson													
Roads, Streets, and Bridges	543,475	543,475	28,582	103,095	106,995	100,867	78,688	97,475	53,036	-	-	-	568,738
Recreational Facilities	483,089	483,089	25,406	91,640	95,106	89,660	69,945	86,644	46,890	-	-	-	505,291
Water Facilities	181,158	181,158	9,527	34,365	35,665	46,309	26,229	32,492	17,679	-	-	-	202,266
Subtotal	1,207,722	1,207,722	63,515	229,100	237,766	236,836	174,862	216,611	117,605	-	-	-	1,276,295
City of Pendergrass													
Recreational Facilities	333,490	333,490	17,539	63,321	65,655	61,895	48,285	59,813	32,544	-	-	-	349,052
Roads, Streets, and Bridges	83,374	83,374	4,385	15,832	16,414	15,474	12,071	14,953	8,136	-	-	-	87,265
Subtotal	416,864	416,864	21,924	79,153	82,069	77,369	60,356	74,766	40,680	-	-	-	436,317
City of Talmo													
Administrative and Library Facilities	208,210	208,210	10,950	39,497	40,991	38,643	30,146	37,344	20,319	-	-	-	217,890
Roads, Streets, and Bridges	138,807	138,807	7,300	31,602	27,923	25,762	20,097	24,896	13,546	-	-	-	151,126
Recreational Facilities	69,403	69,403	3,650	13,470	13,664	12,881	10,049	12,448	6,773	-	-	-	72,935
Public Safety Facilities	46,269	46,269	2,433	8,777	9,109	8,587	6,699	8,299	4,515	-	-	-	48,419
Subtotal	462,689	462,689	24,333	93,346	91,687	85,873	66,991	82,987	45,153	-	-	-	490,370
Total All City Projects (1)	14,782,401	14,782,401	777,429	2,858,461	2,921,372	2,768,191	2,141,068	2,696,553	1,447,098	-	-	-	15,610,172
Total All Projects	\$ 51,000,000	\$ 51,000,000	\$ 1,177,695	\$ 6,754,593	\$ 8,525,740	\$ 7,053,689	\$ 8,412,895	\$ 9,435,668	\$ 6,749,473	\$ 2,535,972	\$ 1,461,212	\$ 1,111,208	\$ 53,218,145

The amount for Level 2 County project for public safety for 2010 was reduced by \$263,438. This was reclassified as an expenditure of SPLOST 3.

1. The County reimburses the tax collected to the Municipalities who are responsible for reporting on the expenditures in accordance with OCCG 48-8-121.

JACKSON COUNTY, GEORGIA
Reconciliation of Expenditures for SPLOST
12/31/2014

Statement of Revenues, Expenditures and Changes in Fund Balance (page 7)

	Expenditures	\$	11,419,484
Subtotal			11,419,484
Less items not included as expenditures on SPLOST schedule below:			
Less amount paid to Water Authority for county water and sewer projects			-
Amounts expended by Water Authority for county water and sewer projects			340,025 *
Less amounts paid to cities for city water and sewer projects			-
Amounts expended by Cities for city water and sewer projects			-
Revenue from DOT used for expenditures first before SPLOST funds			-
Revenue from Grants used for expenditures first before SPLOST funds			-
Revenue from Contributions used for expenditures first before SPLOST funds			-
Miscellaneous income used for expenditures first before SPLOST funds			-
Transfer out to Health Department for debt associated with health clinic facilities			-
Rounding			-
Subtotal of adjustments			340,025
Expenditures reported on Splost schedule below			\$ 11,759,509

Schedule of Projects Constructed With Special Purpose Local Option Sales Tax (pages 96-98)

	Splost #3	\$	-
	Splost #4		1,111,208
	Splost #5		10,648,301
Total			\$ 11,759,509

* SPLOST proceeds are paid to the Jackson County Water & Sewerage Authority, a discretely presented component unit, who are acting as the County's agent for expending the funds for county water and sewer projects. Due to timing, some proceeds remain unspent at the end of the year.

STATISTICAL SECTION

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents	Table
Financial Trends	
<i>These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.</i>	
Net Position by Component	1
Changes in Net Position	2
Fund Balances of Governmental Funds	3
Changes in Fund Balances of Governmental Funds	4
General Fund History	4A
General Fund Budget - 2015	4B
General Governmental Tax Revenues by Source	5
Revenue Capacity	
<i>These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.</i>	
Assessed Value and Estimated Actual Value of Taxable Property	6
Assessed Valuation by Property Type	6A
Direct and Overlapping Property Tax Rates - Mills	7
Principal Property Taxpayers	8
Property Tax Levies and Collections	9
Local Option Sales Tax Revenues	9A
Special Purpose Local Option Sales Tax Revenues	9B
Debt Capacity	
<i>These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.</i>	
Ratios of Outstanding Debt by Type	10
Other Long-Term Liabilities	10A
Ratios of General Bonded Debt Outstanding	11
Direct and Overlapping Governmental Activities Debt	12
Legal Debt Margin Information	13
Pledged Revenue Coverage	14
Demographic and Economic Information	
<i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.</i>	
Demographic and Economic Statistics	15
Principal Employers	16
Operating Information	
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.</i>	
Full-Time Equivalent County Government Employees by Function	17
Operating Indicators by Function	18
Capital Asset Statistics by Function	19
Insurance Coverage	20

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Note: Tables may not add due to rounding

JACKSON COUNTY, GEORGIA
NET POSITION BY COMPONENT
Last Ten Fiscal Years
(accrual basis of accounting) (amounts expressed in thousands)

	Fiscal Year									
	2005	2006	2007 (1)	2008	2009 (2)	2010 (3)	2011	2012 (4)	2013	2014
GOVERNMENTAL ACTIVITIES										
Net investment in capital assets	\$ 113,915	\$ 122,574	\$ 130,571	\$ 125,119	\$ 90,886	\$ 91,826	\$ 87,873	\$ 88,161	\$ 82,681	\$ 86,533
Restricted:										
Capital outlay	1,276	4,859	7,687	8,761	7,998	7,021	7,109	9,839	5,794	8,730
Debt service	491	-	79	2,706	766	551	1,025	1,026	2,555	3,224
Drug enforcement	122	128	-	-	-	-	-	-	-	-
Emergency services	381	272	-	-	-	-	-	-	-	-
Fire districts	677	1,243	-	-	-	-	-	-	-	-
Jail	466	179	-	-	-	-	-	-	-	-
General government	-	-	-	-	-	-	-	-	-	-
Judicial	-	-	-	-	-	-	59	58	56	303
Public safety	-	-	2,478	3,325	3,116	3,427	3,386	2,718	2,050	2,231
Public works	-	-	-	-	-	-	-	-	-	-
Health and Welfare	256	-	-	-	-	-	-	-	-	-
Recreation and culture	-	-	-	-	-	-	-	-	-	-
Housing and Development	277	-	-	-	-	-	-	-	-	-
Unrestricted:	4,300	5,311	3,039	8,686	10,012	9,240	9,286	6,299	11,815	3,300
Total governmental activities net position	<u>122,161</u>	<u>134,566</u>	<u>143,854</u>	<u>148,597</u>	<u>112,778</u>	<u>112,065</u>	<u>108,738</u>	<u>108,101</u>	<u>104,951</u>	<u>104,321</u>
BUSINESS-TYPE ACTIVITIES										
Net investment in capital assets	638	652	603	786	1,197	2,436	2,344	2,344	2,216	2,200
Unrestricted	(999)	(647)	(598)	(781)	(1,072)	(2,431)	(2,339)	(2,130)	(2,401)	(2,352)
Total business-type activities net position	<u>(361)</u>	<u>5</u>	<u>5</u>	<u>5</u>	<u>125</u>	<u>5</u>	<u>5</u>	<u>214</u>	<u>(185)</u>	<u>(152)</u>
PRIMARY GOVERNMENT										
Net investment in capital assets	114,553	123,226	131,174	125,905	92,083	94,262	90,217	90,505	84,897	88,733
Restricted	3,946	6,681	10,244	14,792	11,880	10,999	11,579	13,641	10,455	14,488
Unrestricted	3,301	4,664	2,441	7,905	8,940	6,809	6,947	4,169	9,414	948
Total primary government net position	<u>\$ 121,800</u>	<u>\$ 134,571</u>	<u>\$ 143,859</u>	<u>\$ 148,602</u>	<u>\$ 112,903</u>	<u>\$ 112,070</u>	<u>\$ 108,743</u>	<u>\$ 108,315</u>	<u>\$ 104,766</u>	<u>\$ 104,169</u>

Note: The County adopted GASB 34 in 2003.

(1) In 2007, all public safety restrictions were combined.

(2) In 2009, the County changed its method of depreciation expense for road infrastructure assets.

As a result, invested in capital assets decreased \$33,096,948.

(3) In 2010, the County implemented GASB 54.

(4) In 2012, the County implemented GASB 63 & 65.

JACKSON COUNTY, GEORGIA
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
EXPENSES										
Governmental activities:										
General government	\$ 3,699	\$ 4,215	\$ 5,446	\$ 5,517	\$ 5,210	\$ 4,952	\$ 4,774	\$ 5,429	\$ 5,003	\$ 7,695
Judicial	2,998	3,244	3,468	3,895	3,811	3,516	3,679	3,590	3,733	3,543
Public safety	14,825	15,659	17,328	18,609	21,411	23,332	22,960	22,052	22,552	21,081
Public works	4,246	4,499	9,263	12,354	12,810	15,052	12,980	11,954	12,174	12,333
Health and welfare	875	993	926	962	1,035	1,172	1,088	1,136	1,156	1,172
Recreation and culture	1,195	1,150	1,339	1,530	1,840	1,634	2,038	1,565	1,563	1,559
Housing and development	1,705	1,484	1,511	1,475	1,560	1,329	1,039	1,489	3,853	1,764
Intergovernmental	3,826	4,513	-	-	-	-	-	-	-	-
Interest on long-term debt	2,072	1,911	2,921	5,060	6,695	4,554	5,034	4,947	4,704	4,797
Total governmental activities expenses	35,441	37,668	42,202	49,402	54,372	55,541	53,592	52,162	54,738	53,944
Business-type activities:										
Solid waste disposal facility	1,507	1,353	1,485	1,200	1,177	1,417	1,273	1,296	1,677	1,447
Mayfield treatment plant	26	24	21	18	14	11	7	4	-	-
Total business-type activities expenses	1,533	1,377	1,506	1,218	1,191	1,428	1,280	1,300	1,677	1,447
Total primary government expenses	36,974	39,045	43,708	50,620	55,563	56,969	54,872	53,462	56,415	55,391
PROGRAM REVENUES										
Governmental activities:										
Charges for services:										
General government	759	1,091	1,271	1,454	1,533	1,668	1,607	1,567	1,508	1,480
Judicial	2,008	356	1,999	1,801	1,628	1,786	1,505	1,705	1,851	1,805
Public safety	2,373	2,147	2,423	2,890	4,443	4,369	5,029	4,558	4,735	5,054
Public works	32	57	-	-	21	5	16	1	2	2
Health and welfare	25	38	37	30	28	16	25	31	57	118
Recreation and culture	260	294	328	314	377	381	443	342	369	404
Housing and development	1,139	1,088	856	431	263	178	210	333	809	378
Total charges for services	6,596	5,071	6,914	6,920	8,293	8,403	8,835	8,537	9,331	9,241

JACKSON COUNTY, GEORGIA
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Operating grants and contributions	2,708	1,953	1,915	2,337	1,266	2,388	1,064	1,133	1,796	2,523
Capital grants and contributions	3,713	6,907	3,364	2,661	2,539	4,076	840	4,922	1,120	1,999
Total governmental activities program revenues	13,017	13,931	12,193	11,918	12,098	14,867	10,739	14,592	12,247	13,763
Business-type activities:										
Charges for services:										
Solid waste disposal facility	945	1,056	926	833	871	912	1,012	990	1,045	1,350
Mayfield treatment plant	26	24	21	18	14	11	7	4	-	-
Total charges for services	971	1,080	947	851	885	923	1,019	994	1,045	1,350
Operating grants and contributions	-	37	280	-	-	-	-	-	-	-
Capital grants and contributions	-	-	-	-	10	-	13	18	-	-
Total business-type activities program revenues	971	1,117	1,227	851	895	923	1,032	1,012	1,045	1,350
Total primary government program revenues	\$ 13,988	\$ 15,048	\$ 13,420	\$ 12,769	\$ 12,993	\$ 15,790	\$ 11,771	\$ 15,604	\$ 13,292	\$ 15,113
Net (expense)/revenue										
Governmental activities	\$ (22,424)	\$ (23,737)	\$ (30,009)	\$ (37,484)	\$ (42,274)	\$ (40,674)	\$ (42,853)	\$ (37,570)	\$ (42,491)	\$ (40,181)
Business-type activities	(562)	(260)	(279)	(367)	(296)	(505)	(248)	(288)	(632)	(97)
Total primary government net expense	(22,986)	(23,997)	(30,288)	(37,851)	(42,570)	(41,179)	(43,101)	(37,858)	(43,123)	(40,278)

JACKSON COUNTY, GEORGIA
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
GENERAL REVENUES AND OTHER										
CHANGES IN NET POSITION										
Governmental activities:										
Taxes										
Property Taxes	14,103	16,386	18,071	22,287	23,725	24,497	23,727	22,369	23,020	21,851
Sales Taxes	11,589	15,987	16,513	14,941	12,426	13,772	13,947	14,907	14,416	15,274
Insurance premium tax	1,160	1,215	1,278	1,309	1,290	1,255	1,523	1,627	1,691	1,782
Real estate and recording taxes	688	731	601	385	371	249	214	324	339	346
Other taxes	220	297	212	243	201	239	243	256	281	315
Total taxes	27,760	34,616	36,675	39,165	38,013	40,012	39,654	39,483	39,747	39,568
Unrestricted grants and contributions	823	915	934	1,001	1,050	-	-	-	-	-
Investment earnings	668	1,125	1,850	2,299	827	151	33	22	29	9
Gain on sale of capital assets	378	92	116	130	75	185	87	145	30	111
Transfers	(373)	(606)	(279)	(367)	(416)	(384)	(247)	(497)	(208)	(139)
Total governmental activities	29,256	36,142	39,296	42,228	39,549	39,964	39,527	39,153	39,598	39,549
Business-type activities:										
Gain on sale of capital assets	-	19	-	-	-	-	-	-	(24)	9
Transfers	373	606	279	367	416	384	247	497	208	139
Total business-type activities	373	625	279	367	416	384	247	497	184	148
Total primary government	29,629	36,767	39,575	42,595	39,965	40,348	39,774	39,650	39,782	39,697
CHANGE IN NET POSITION										
Governmental activities	6,832	12,405	9,287	4,744	(2,725)	(710)	(3,326)	1,583	(2,893)	(632)
Business-type activities	(189)	365	-	-	120	(121)	(1)	209	(448)	51
Total primary government	\$ 6,643	\$ 12,770	\$ 9,287	\$ 4,744	\$ (2,605)	\$ (831)	\$ (3,327)	\$ 1,792	\$ (3,341)	\$ (581)

Note: The County adopted GASB 34 in 2003.

Note: After 2006, intergovernmental expense has been allocated to other functions.

JACKSON COUNTY, GEORGIA
FUND BALANCES OF GOVERNMENTAL FUNDS
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

	Fiscal Year									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General fund										
Reserved	1,243	1,683	2,134	2,681	2,188	-	-	-	-	-
Unreserved, designated for:										
Road projects	-	566	-	-	-	-	-	-	-	-
Capital asset purchases	-	-	-	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-	-	-	-
Unreserved, undesignated	4,507	6,133	6,254	6,197	7,638	-	-	-	-	-
Total unreserved	4,507	6,699	6,254	6,197	7,638	-	-	-	-	-
Nonspendable	-	-	-	-	-	1,659	2,675	2,783	534	684
Restricted	-	-	-	-	-	1,183	966	758	759	350
Assigned	-	-	-	-	-	1,762	2,217	1,550	1,267	767
Unassigned	-	-	-	-	-	5,339	4,816	4,144	4,834	-
Total general fund	\$ 5,750	\$ 8,382	\$ 8,388	\$ 8,878	\$ 9,826	\$ 9,943	\$ 10,674	\$ 9,235	\$ 7,394	\$ 1,801
All other governmental funds										
Reserved	8,396	5,026	7,910	64,678	38,883	-	-	-	-	-
Unreserved, designated for:										
Capital asset purchases	-	-	-	-	-	-	-	-	-	-
Debt retirement	-	-	-	-	-	-	-	-	-	-
Braselton/West Jackson Library	-	-	-	-	-	-	-	-	-	-
Unreserved, undesignated	3,434	5,592	2,618	3,481	3,345	-	-	-	-	-
Nonspendable	-	-	-	-	-	393	316	421	470	427
Restricted	-	-	-	-	-	32,970	27,408	24,204	25,027	21,238
Committed	-	-	-	-	-	507	330	736	709	496
Assigned	-	-	-	-	-	-	-	437	702	711
Unassigned	-	-	-	-	-	(56)	(76)	-	-	4,592
Total all other governmental funds	\$ 11,830	\$ 10,618	\$ 10,528	\$ 68,159	\$ 42,228	\$ 33,814	\$ 27,978	\$ 25,798	\$ 26,908	\$ 27,463

Note: In 2010, the County implemented GASB 54.
In 2012, the County implemented GASB 63 & 65.

JACKSON COUNTY, GEORGIA
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

	Fiscal Year									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Taxes (see table 5)	\$ 27,858	\$ 34,659	\$ 36,603	\$ 38,546	\$ 37,847	\$ 40,019	\$ 39,638	\$ 39,892	\$ 39,159	\$ 39,613
Licenses and permits	1,124	977	803	405	250	174	217	351	257	326
Fines and forfeitures	666	734	1,532	1,288	1,355	1,249	985	996	1,204	1,255
Charges for services	3,961	4,309	4,544	5,077	6,734	6,780	7,504	6,983	7,692	7,203
Investment earnings	667	1,125	1,850	2,299	827	164	36	22	29	9
Intergovernmental	4,558	4,089	3,646	4,143	2,406	4,175	1,661	2,064	2,718	2,581
Miscellaneous	119	693	169	202	168	258	203	149	364	773
Total revenues	38,953	46,586	49,147	51,960	49,587	52,819	50,244	50,457	51,424	51,760
EXPENDITURES										
General government	3,474	3,992	5,112	5,095	4,898	4,648	4,620	5,041	4,584	4,612
Judicial	2,436	2,651	2,932	3,253	3,172	2,880	3,037	2,931	3,078	2,897
Public safety	13,993	14,772	16,187	16,923	19,203	19,612	19,820	19,210	19,673	18,315
Public works	2,282	2,325	2,042	2,355	2,414	2,628	2,363	2,927	2,890	3,450
Health and welfare	798	801	877	902	980	1,110	999	1,007	1,035	1,048
Recreation and culture	1,003	1,080	1,212	1,254	1,506	1,328	1,344	1,274	1,314	1,285
Housing and development	1,705	1,466	1,496	1,431	1,548	1,295	1,005	1,411	3,781	1,702
Intergovernmental	3,924	4,545	12,675	6,167	6,423	8,126	6,256	5,077	4,960	4,416
Capital Outlay	12,687	9,890	11,793	36,122	21,831	11,194	9,561	6,048	2,811	2,562
Principal on long-term debt	1,728	2,370	3,306	2,993	3,019	4,791	3,612	4,679	4,331	10,271
Interest on long-term debt	1,930	2,076	2,042	4,641	5,997	4,790	4,957	4,453	4,117	4,052
Issuance costs on long-term debt	-	-	656	412	485	89	251	163	209	212
Total expenditures	45,960	45,968	60,330	81,548	71,476	62,491	57,825	54,221	52,782	54,822
Excess of revenues over (under) expenditures	(7,007)	618	(11,183)	(29,588)	(21,889)	(9,672)	(7,581)	(3,764)	(1,358)	(3,062)
OTHER FINANCING SOURCES (USES)										
Proceeds from borrowing	2,167	1,234	49,005	47,503	1,533	1,306	823	10,372	14,671	1,119
Debt premiums and discounts	-	-	(54)	-	-	-	1,214	56	-	386
Refunding bond proceeds	-	-	-	-	25,050	15,880	29,545	-	-	10,155
Payments to escrow agents	-	-	-	-	(29,405)	(15,595)	(30,764)	(9,937)	(13,869)	(10,739)
Sale of capital assets	1,891	174	179	2,821	124	188	1,904	150	30	137
Transfers in	2,757	3,533	5,262	6,864	43,520	29,523	9,577	11,695	10,484	10,270
Transfers out	(3,130)	(4,139)	(5,541)	(7,232)	(43,936)	(29,907)	(9,824)	(12,192)	(10,692)	(13,301)
Total other financing sources (uses)	3,685	802	48,851	49,956	(3,114)	1,395	2,475	143	624	(1,973)
Net change in fund balances	\$ (3,322)	\$ 1,420	\$ 37,668	\$ 20,368	\$ (25,003)	\$ (8,277)	\$ (5,106)	\$ (3,621)	\$ (734)	\$ (5,035)
Debt service as a percentage of noncapital expenditures	10.99%	12.32%	11.02%	16.81%	18.16%	18.68%	17.75%	18.96%	16.91%	27.41%

Amounts for 2009 & 2010 for proceeds from borrowing were reclassified to show amounts of refunding debt issued.

Likewise, principal paid on long-term debt was reclassified to show payments to escrow agent for amounts refunded in those years.

JACKSON COUNTY, GEORGIA
General Fund History
Statement of Revenues, Expenditures and Changes in Fund Balances
Last Five Fiscal Years

	2010	2011	2012	2013	2014
REVENUES					
Taxes	\$ 29,449,772	\$ 28,985,643	\$ 28,682,632	\$ 28,347,473	\$ 27,974,498
Licenses and permits	45,840	48,892	53,974	63,447	59,330
Fines and forfeitures	1,006,114	774,159	793,451	915,495	976,321
Charges for services	3,821,048	4,120,856	3,777,503	3,619,755	3,582,081
Interest income	122,377	23,501	17,292	8,253	3,929
Intergovernmental	614,627	561,496	494,350	1,206,414	1,294,104
Other	124,474	106,270	105,111	200,237	158,429
TOTAL REVENUES	35,184,252	34,620,817	33,924,313	34,361,075	34,048,692
EXPENDITURES					
Current					
General government	4,490,347	4,602,897	5,027,082	4,579,920	4,431,095
Judicial	2,869,171	3,017,578	2,916,761	3,052,895	2,872,581
Public safety	13,315,640	13,254,552	12,835,884	12,997,533	11,487,741
Public works	1,961,834	1,920,024	1,856,791	2,159,291	1,978,324
Health and welfare	611,197	463,133	497,633	525,584	627,161
Recreation and culture	100,000	100,000	100,000	100,107	100,020
Housing and development	790,367	553,535	591,343	2,651,226	834,030
Intergovernmental	1,607,260	2,126,775	2,207,749	2,327,731	1,614,413
Capital Outlay	191,060	258,025	201,715	136,526	27,258
Debt Service					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
TOTAL EXPENDITURES	25,936,876	26,296,519	26,234,958	28,530,812	23,972,624
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	9,247,376	8,324,298	7,689,355	5,830,263	10,076,069
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of fixed assets	21,450	1,885,624	31,895	8,233	2,666
Transfers in	91,705	113,326	452,914	401,035	163,024
Transfers out	(9,243,347)	(9,591,634)	(9,613,760)	(8,085,874)	(10,829,133)
TOTAL OTHER FINANCING SOURCES (USES)	(9,130,192)	(7,592,684)	(9,128,950)	(7,676,606)	(10,663,443)
EXCESS OF REVENUES AND OTHER FINANCING OVER (UNDER) EXPENDITURES AND OTHER FINANCING SOURCES (USES)	117,184	731,614	(1,439,596)	(1,846,344)	(587,374)
FUND BALANCES, JANUARY 1	9,825,913	9,943,097	10,674,711	9,235,115	9,235,115
FUND BALANCES, DECEMBER 31	\$ 9,943,097	\$ 10,674,711	\$ 9,235,115	\$ 7,388,772	\$ 8,647,741

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, GEORGIA
General Fund Budget (unaudited)
Fiscal Year Ending December 31, 2015

REVENUES	
Taxes	\$30,544,281
Licenses and permits	146,900
Fines and forfeitures	1,022,500
Charges for services	2,746,600
Interest & other Income	111,500
Intergovernmental	1,801,707
TOTAL REVENUES	36,373,488
EXPENDITURES	
Current	
General government	4,419,514
Judicial	3,043,647
Public Safety	11,858,259
Public Works	1,538,275
Health and Welfare	133,183
Recreation and Culture	-
Housing and Development	-
Intergovernmental	8,552,308
Capital Outlay	-
TOTAL EXPENDITURES	29,545,186
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	6,828,302
OTHER FINANCING SOURCES (USES)	
Transfers in	126,667
Transfers out	(7,721,834)
TOTAL OTHER FINANCING SOURCES (USES)	(7,595,167)
APPROPRIATION OF PRIOR YEARS' SURPLUS	(766,865)
FUND BALANCES, December 31, 2014	6,121,434
FUND BALANCES, December 31, 2015	\$ 5,123,960

JACKSON COUNTY, GEORGIA
GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

Fiscal Year	Property Taxes	Sales Taxes	Insurance Premium Tax	Real Estate & Recording Taxes	Other Taxes	Total
2005	\$ 14,202	\$ 11,589	\$ 1,160	\$ 688	\$ 220	\$ 27,858
2006	16,429	15,986	1,216	731	297	34,659
2007	17,999	16,513	1,278	601	212	36,603
2008	21,667	14,941	1,309	386	243	38,546
2009	23,559	12,426	1,290	371	201	37,847
2010	24,504	13,772	1,255	249	239	40,019
2011	23,711	13,947	1,523	214	243	39,638
2012	22,778	14,907	1,627	324	256	39,892
2013	22,432	14,416	1,691	339	281	39,159
2014	\$ 21,896	\$ 15,274	\$ 1,782	\$ 346	\$ 315	\$ 39,613

JACKSON COUNTY, GEORGIA
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
Last Ten Fiscal Years
(modified accrual basis of accounting)
(amounts expressed in thousands)

Tax Year	Real Property				Personal Property				Less Exemptions:		Total Taxable Assessed Value	Total Direct Tax Rate (5)	Estimated Actual Value (3)	Assessed Value as a Percentage of Actual Value
	Residential Property	Agricultural Property (1)	Commercial & Industrial	Public Utilities	Inventory & Equipment (4)	Motor Vehicles	Mobile Homes	Other (2)	Real Property	Personal Property				
2005	\$ 809,255	\$ 284,376	\$ 185,796	\$ 50,167	\$ 319,579	\$ 129,596	\$ 22,025	\$ 4,943	\$ 139,008	\$ 78,847	\$ 1,587,882	9.599	\$ 3,969,704	40.00%
2006	957,166	281,690	252,738	53,826	352,705	129,346	19,259	6,620	143,309	88,239	1,821,802	9.129	4,554,505	40.00%
2007	1,217,908	376,972	301,949	71,365	447,231	148,390	14,776	6,460	186,797	162,008	2,236,246	9.042	5,590,615	40.00%
2008	1,320,570	379,620	358,937	69,948	462,739	161,442	13,819	7,865	195,969	171,466	2,407,505	8.959	6,018,763	40.00%
2009	1,329,441	385,816	378,063	71,850	464,415	169,846	13,031	6,142	211,453	173,324	2,433,827	8.965	6,084,568	40.00%
2010	1,253,548	385,344	377,257	77,120	434,650	144,595	11,490	3,879	221,741	162,702	2,303,440	8.992	5,758,600	40.00%
2011	1,161,335	368,693	378,125	72,904	473,534	143,328	10,906	6,639	222,384	194,628	2,198,452	9.011	5,496,130	40.00%
2012	999,389	361,858	422,144	77,897	481,173	153,807	9,935	7,570	228,801	193,139	2,091,833	9.144	5,229,583	40.00%
2013	925,191	325,565	410,004	80,905	551,478	159,903	9,501	4,575	208,287	289,753	1,969,082	9.410	4,922,705	40.00%
2014	\$ 945,293	\$ 324,604	\$ 390,232	\$ 80,504	\$ 564,380	\$ 136,924	\$ 8,609	\$ 7,802	\$ 207,873	\$ 293,467	\$ 1,957,008	10.424	\$ 4,892,520	40.00%

Source: Georgia Department of Revenue

(1) Includes conservation use and preferential property.

(2) Includes aircraft, boats, miscellaneous personal property, timber and heavy equipment.

(3) Property that is exempt from taxation has not been included. That is typically property owned by governments and not-for-profit organizations like churches.

(4) Includes furniture and fixtures.

(5) This is a weighted average of individual direct rates applied to the taxable assessed value of the different portions of the county (incorporated and unincorporated).

**JACKSON COUNTY, GEORGIA
ASSESSED VALUATION BY PROPERTY TYPE**

<u>PROPERTY TYPE</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
Residential	\$ 948,911,766	\$ 929,011,325	\$ 1,004,764,913	\$ 1,163,105,935	\$ 1,255,246,003	\$ 1,331,583,736	\$ 1,323,104,559	\$ 1,220,448,259	\$ 959,266,666	\$ 811,485,341
Historic	188,947	197,339	202,559	179,536	203,660	203,660	203,660	203,660	204,187	-
Agricultural	143,291,076	143,039,322	159,951,419	173,004,844	189,832,089	200,543,467	209,438,215	213,634,888	158,937,162	162,898,237
Preferential	78,951	81,363	101,024	149,055	249,420	360,419	580,304	580,303	502,740	669,118
Conservation Use	181,278,582	182,525,640	201,830,603	195,556,260	195,280,567	184,934,791	169,625,853	162,781,951	122,366,218	121,039,383
Commercial	363,715,137	384,864,344	355,337,841	313,204,179	296,176,940	303,498,419	289,325,675	278,110,066	239,080,144	168,082,448
Industrial	594,162,279	576,771,287	549,572,167	541,944,896	516,892,573	541,659,068	536,560,495	473,166,473	369,511,616	339,124,367
Utility	80,504,125	80,904,645	77,896,549	72,903,850	77,119,665	71,850,152	69,947,929	71,364,766	53,826,355	50,166,549
Motor Vehicle	136,923,980	159,903,150	153,806,580	143,328,330	144,595,210	169,846,410	161,441,830	148,390,370	129,346,320	129,595,689
Mobile Home	8,608,856	9,501,319	9,935,445	10,905,523	11,489,841	13,031,351	13,818,918	14,775,983	19,258,511	22,025,410
Timber 100%	684,009	348,341	342,899	954,686	569,612	776,025	349,346	365,584	606,050	265,928
Heavy Equipment	-	71,678	30,160	226,969	226,969	317,319	542,517	1,228,580	443,529	385,609
Gross Digest	<u>2,458,347,708</u>	<u>2,467,219,753</u>	<u>2,513,772,159</u>	<u>2,615,464,063</u>	<u>2,687,882,549</u>	<u>2,818,604,817</u>	<u>2,774,939,301</u>	<u>2,585,050,883</u>	<u>2,053,349,498</u>	<u>1,805,738,079</u>
Bond Exemptions	-	-	-	-	-	-	-	-	-	-
Net Bond Digest	<u>\$ 2,458,347,708</u>	<u>\$ 2,467,219,753</u>	<u>\$ 2,513,772,159</u>	<u>\$ 2,615,464,063</u>	<u>\$ 2,687,882,549</u>	<u>\$ 2,818,604,817</u>	<u>\$ 2,774,939,301</u>	<u>\$ 2,585,050,883</u>	<u>\$ 2,053,349,498</u>	<u>\$ 1,805,738,079</u>
M & O Exemptions	<u>\$ 501,340,054</u>	<u>\$ 498,040,106</u>	<u>\$ 421,939,715</u>	<u>\$ 417,012,536</u>	<u>\$ 384,442,628</u>	<u>\$ 384,776,437</u>	<u>\$ 367,434,554</u>	<u>\$ 348,804,934</u>	<u>\$ 231,547,714</u>	<u>\$ 217,854,756</u>
Net M & O Digest	<u>\$ 1,957,007,654</u>	<u>\$ 1,969,179,647</u>	<u>\$ 2,091,832,444</u>	<u>\$ 2,198,451,527</u>	<u>\$ 2,303,439,921</u>	<u>\$ 2,433,828,380</u>	<u>\$ 2,407,504,747</u>	<u>\$ 2,236,245,949</u>	<u>\$ 1,821,801,784</u>	<u>\$ 1,587,883,323</u>
Total real & personal, excluding public utility	<u>\$ 2,231,626,738</u>	<u>\$ 2,216,490,620</u>	<u>\$ 2,271,760,526</u>	<u>\$ 2,387,144,705</u>	<u>\$ 2,453,881,252</u>	<u>\$ 2,562,783,560</u>	<u>\$ 2,528,838,761</u>	<u>\$ 2,348,925,600</u>	<u>\$ 1,849,868,733</u>	<u>\$ 1,603,298,894</u>

JACKSON COUNTY, GEORGIA
Direct and Overlapping Property Tax Rates - Mills
Last Ten Fiscal Years

(Mills - rate per \$1,000 of taxable assessed value)

<i>Tax Year</i>	<i>2004</i>	<i>2005</i>	<i>2006</i>	<i>2007</i>	<i>2008</i>	<i>2009</i>	<i>2010</i>	<i>2011</i>	<i>2012</i>	<i>2013</i>
<u><i>Fiscal Year</i></u>	<u><i>2005</i></u>	<u><i>2006</i></u>	<u><i>2007</i></u>	<u><i>2008</i></u>	<u><i>2009</i></u>	<u><i>2010</i></u>	<u><i>2011</i></u>	<u><i>2012</i></u>	<u><i>2013</i></u>	<u><i>2014</i></u>
County - Incorporated	9.770	10.280	9.770	9.590	9.490	9.500	9.550	9.580	9.870	11.280
County - Unincorporated (1)	8.690	9.190	8.730	8.730	8.610	8.610	8.610	8.610	8.610	9.760
School Operations	18.500	18.400	18.900	18.900	18.900	18.900	18.900	18.900	18.900	19.276
School Debt Service	1.000	3.700	3.350	3.100	3.100	3.100	3.100	3.100	3.100	2.700
State of Georgia	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.250	0.200	0.100
Total Incorporated	10.020	10.530	10.020	9.840	9.740	9.750	9.800	9.830	10.070	11.380
Total Unincorporated	28.440	31.540	31.230	30.980	30.860	30.860	30.860	30.860	30.810	31.836
<i>Fire Districts:</i>										
Arcade	1.380	1.380	1.370	1.160	1.160	1.640	1.640	1.640	1.640	1.640
Central Jackson	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	1.575	1.609
East Jackson	1.510	1.510	1.510	1.600	1.600	1.600	1.600	1.600	1.600	1.600
Harrisburg	1.760	1.760	1.760	1.400	1.470	1.470	1.470	1.470	1.470	1.470
Jackson Trail	1.140	1.090	1.070	0.950	0.950	0.950	1.080	1.080	1.160	1.550
Maysville	1.100	1.100	1.100	0.980	1.100	1.100	1.110	1.570	1.570	1.800
Nicholson	0.780	0.770	0.770	0.710	0.710	0.960	0.960	0.960	0.960	0.960
North Jackson	0.850	0.850	0.840	0.730	0.730	0.730	0.730	0.730	0.730	0.730
Plainview	1.700	1.700	1.660	1.660	1.500	1.500	1.510	1.510	1.510	1.510
South Jackson	1.750	1.730	1.730	1.500	1.500	1.500	1.520	1.650	1.750	1.950
West Jackson	1.570	1.720	1.690	1.690	1.670	1.670	1.692	1.770	1.880	2.630
<i>Municipalities(including school):</i>										
Commerce	1.680	1.664	1.660	1.060	1.500	1.500	2.290	2.360	4.020	4.050
Commerce Schools	16.060	17.750	17.750	17.750	17.750	17.750	17.750	17.750	19.000	20.000
Jefferson	6.490	6.490	6.490	6.490	6.398	6.398	6.398	6.398	6.398	6.326
Jefferson Schools	16.064	17.300	17.300	16.540	16.542	16.628	16.628	16.628	18.057	15.712
Maysville	4.850	3.194	3.190	2.728	1.764	2.730	2.730	1.764	1.764	1.800
Pendergrass	-	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000

Source: Georgia Department of Revenue

Overlapping rates are those of local and county governments that apply to property owners within the County. Not all overlapping rates apply to all County property owners (e.g., the rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district. The districts that are within the city limits of municipalities that do not levy a city tax are considered with the unincorporated areas in computing the maximum rates.

(1) For purposes of this schedule, the County unincorporated rate is considered the total direct rate.

Maximum rates:

Total Incorporated	26.084	28.280	27.770	27.590	27.490	27.500	27.550	27.580	29.070	31.380
Total Unincorporated	30.200	33.300	32.990	32.670	32.530	32.530	32.552	32.630	32.690	34.466

**JACKSON COUNTY, GEORGIA
PRINCIPAL PROPERTY TAXPAYERS
Current Year and Nine Years Ago
(amounts expressed in thousands)**

Taxpayer	2014				2005		
	1	2			1	2	
	Taxable Assessed Value	County Tax Levied	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Jackson EMC	\$ 34,220	\$ 356,861	1	1.75%	\$ -		0.00%
Southern Power Company	35,727	348,700	2	1.83%	88,150	1	5.55%
TD Automotive Compressor (Toyota Industries)	28,883	281,902	3	1.48%	-		0.00%
Kubota Industrial Equipment Corp	20,551	231,819	4	1.05%	-		0.00%
Huber Engineered Woods LLC	16,231	158,417	5	0.83%	13,741	2	0.87%
Georgia Power Company	14,997	134,967	6	0.77%	-		0.00%
Windstream Georgia	11,346	118,762	7	0.58%	-		0.00%
Georgia Transmission Corp	11,300	115,536	8	0.58%	-		0.00%
Exeter 1523 Steve Reynolds	9,575	107,978	9	0.49%	-		0.00%
Stone Mountain Industrial Park Inc.	8,978	101,279	10	0.46%	9,077	4	0.57%
Gruma Corp.	-	-		0.00%	11,828	3	0.74%
2255 Delk Road Partnership	-	-		0.00%	8,969	5	0.56%
Haverty's Furniture	-	-		0.00%	8,393	6	0.53%
Wayne Farms	-	-		0.00%	7,526	7	0.47%
Mayfield Dairy	-	-		0.00%	7,415	8	0.47%
Caterpillar, Inc.	-	-		0.00%	7,414	9	0.47%
Louisiana Pacific	-	-		0.00%	7,012	10	0.44%
Totals	\$ 191,808	\$ 1,956,221		9.80%	\$ 169,525		10.68%

Source: Jackson County Tax Commissioner

1. Amounts expressed in thousands.
2. Rank is based on the amount of County maintenance & operations taxes billed since exemptions that reduce the assessed value can vary by entity.

JACKSON COUNTY, GEORGIA
PROPERTY TAX LEVIES AND COLLECTIONS
Last Ten Tax Years
(amounts expressed in thousands)

Tax Year	Tax Due Date	Taxes Levied for the Tax Year (Original Levy)		Interest, Costs, & Penalties	Total Adjusted Levy	Collected within Fiscal year of the Levy		Collections in Subsequent Years	Total Collections to Date		Uncollected Balance
			Adjustments			Amount	Percentage of Original Levy		Amount	Percentage of Adjusted Levy	
2005	12/20/2005	\$ 14,649	\$ 975	\$ 382	16,006	\$ 11,551	78.85%	\$ 4,444	15,995	99.93%	\$ 11
2006	12/20/2006	16,402	890	459	17,751	14,687	89.54%	3,047	17,734	99.90%	17
2007	12/20/2007	19,943	897	814	21,654	17,013	85.31%	4,608	21,621	99.85%	33
2008	12/20/2008	21,329	907	1,079	23,315	18,050	84.63%	5,199	23,249	99.72%	66
2009	12/20/2009	21,634	259	941	22,834	17,889	82.69%	4,875	22,764	99.69%	70
2010	12/20/2010	21,012	(87)	800	21,725	17,541	83.48%	4,091	21,632	99.57%	93
2011	12/20/2011	20,309	55	585	20,949	17,558	86.45%	3,004	20,562	98.15%	387
2012	12/20/2012	19,425	151	515	20,091	17,057	87.81%	2,538	19,595	97.53%	496
2013	12/20/2013	18,622	595	296	19,513	16,751	89.95%	2,250	19,001	97.38%	512
2014	12/20/2014	\$ 20,312	(64)	65	\$ 20,313	\$ 17,508	86.20%	\$ -	\$ 17,508	86.19%	\$ 2,805

Note:

Taxes levied during the calendar year 2014 are recorded as revenues in the financial statements in 2015 since they are levied to finance that year's expenditures. Taxes levied include real and personal property, motor vehicle, mobile home, timber, and heavy equipment taxes. Schedule includes amounts for County maintenance and operations.

JACKSON COUNTY, GEORGIA
Local Option Sales Tax Revenues
Last Ten Fiscal Years

<u>Month</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
January	\$ 354,287	\$ 511,504	\$ 471,384	\$ 428,140	\$ 386,118	\$ 707,519	\$ 678,047	\$ 346,357	\$ 434,336	\$ 408,474
February	375,207	497,456	432,693	474,993	305,419	466,281	431,771	438,193	425,574	407,329
March	423,899	510,665	492,622	504,223	541,414	426,565	400,212	473,355	468,626	455,326
April	425,224	522,497	572,104	465,876	387,353	461,020	423,954	424,437	428,961	478,312
May	416,842	473,097	606,113	575,834	384,810	442,728	459,468	534,679	436,050	471,925
June	426,991	558,450	470,511	488,923	425,345	447,686	491,845	498,043	454,998	493,832
July	433,237	552,436	585,458	473,075	488,153	465,776	485,016	503,723	437,346	485,143
August	512,539	552,970	592,816	469,737	398,758	432,155	476,149	489,379	452,262	519,149
September	482,838	681,687	566,647	530,739	404,146	409,324	403,112	471,855	439,876	482,968
October	430,946	370,377	539,572	477,119	423,750	412,249	450,581	486,839	438,014	459,400
November	422,601	443,552	495,908	356,471	473,329	486,774	574,023	474,832	447,623	497,683
December	473,008	512,432	522,912	512,092	147,603	129,965	81,244	582,418	549,340	569,327
	<u>\$ 5,177,619</u>	<u>\$ 6,187,123</u>	<u>\$ 6,348,741</u>	<u>\$ 5,757,224</u>	<u>\$ 4,766,198</u>	<u>\$ 5,288,042</u>	<u>\$ 5,355,422</u>	<u>\$ 5,724,110</u>	<u>\$ 5,413,007</u>	<u>\$ 5,728,868</u>

In December 2009, the method of estimating the amount of sales tax revenue related to the current year was changed.

Prior to that date, the flow of sales taxes was estimated based on the premise that the business collected the tax in the current month, then remitted the funds to the State Department of Revenue in the next month. The State in turn remitted the funds to the County the month following that. Therefore it was estimated that funds received two months later were for the current period.

The Department of Revenue informed the County that with the shift to electronic reporting and paying of sales taxes by the businesses, they were able to distribute funds to the County more quickly than before. The estimate for 2011 was that only 1/3 of the amount received in the second month were for the current period. For 2012, this has been changed, so only 1 month is accrued.

The County adjusts the accrual only at the end of the fiscal year. In the table above, the revenue for January 2010 includes the 2/3 that previously would have been recorded in December 2009 or \$295,207.

JACKSON COUNTY, GEORGIA
Special Purpose Local Option Sales Tax Revenues
Last Ten Fiscal Years

<u>Month</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
January	\$ 567,584	\$ 814,780	\$ 754,505	\$ 680,813	\$ 616,852	\$ 1,135,094	\$ 1,087,757	\$ 555,496	\$ 722,153	\$ 681,731
February	590,399	705,608	684,497	760,725	488,378	748,084	692,516	700,482	708,812	678,896
March	658,343	804,568	802,818	804,773	867,594	680,436	642,084	761,912	772,558	757,453
April	220,938	829,779	910,071	745,565	621,423	739,640	680,073	680,952	713,968	797,146
May	157,154	756,055	959,339	921,427	617,301	714,202	737,153	857,803	726,286	785,797
June	127,236	891,761	753,945	740,155	681,403	718,247	789,095	799,041	756,558	822,508
July	579,279	882,354	945,125	801,601	782,793	747,708	778,141	808,088	728,455	808,482
August	703,770	886,534	946,491	752,612	638,835	693,331	763,881	785,144	750,095	865,075
September	723,480	1,083,767	906,503	848,580	648,397	655,356	646,735	754,075	732,263	804,839
October	675,637	611,529	863,130	752,948	679,842	662,283	722,869	783,463	729,883	765,688
November	662,114	709,257	801,192	567,773	780,595	782,990	920,933	761,734	745,491	829,287
December	745,666	823,286	836,541	806,873	236,806	206,448	130,302	934,261	916,218	948,644
	<u>\$ 6,411,600</u>	<u>\$ 9,799,278</u>	<u>\$ 10,164,158</u>	<u>\$ 9,183,845</u>	<u>\$ 7,660,219</u>	<u>\$ 8,483,819</u>	<u>\$ 8,591,539</u>	<u>\$ 9,182,451</u>	<u>\$ 9,002,741</u>	<u>\$ 9,545,547</u>

In December 2009, the method of estimating the amount of sales tax revenue related to the current year was changed.

Prior to that date, the flow of sales taxes was estimated based on the premise that the business collected the tax in the current month, then remitted the funds to the State Department of Revenue in the next month. The State in turn remitted the funds to the County the month following that. Therefore it was estimated that funds received two months later were for the current period.

The Department of Revenue informed the County that with the shift to electronic reporting and paying of sales taxes by the businesses, they were able to distribute funds to the County more quickly than before.

The estimate for 2011 was that only 1/3 of the amount received in the second month were for the current period. For 2012, this has been changed, so only 1 month is accrued.

The County adjusts the accrual only at the end of the fiscal year. In the table above, the revenue for January 2010 includes the 2/3 that previously would have been recorded in December 2009 or \$473,613.

JACKSON COUNTY, GEORGIA
RATIOS OF OUTSTANDING DEBT BY TYPE
(amounts expressed in thousands)
Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business-Type Activities				
	Capital Leases	General Obligation Bonds Payable	GEFA Notes Payable	Contracts Payable (2)	IDA Economic Development Bonds	GEFA Notes Payable	Capital Leases	Total Primary Government (3)	Percentage of Personal Income (1)	Per Capita (1)
2005	\$ 29,400	\$ -	\$ 271	\$ 1,511	\$ 16,815	\$ 454	\$ -	\$ 48,451	3.38%	927
2006	28,313	-	251	1,418	16,815	402	-	47,199	2.90%	846
2007	26,245	-	231	49,900	16,145	346	-	92,867	5.59%	1,567
2008	26,588	-	215	49,799	60,455	288	-	137,345	7.83%	2,229
2009	25,972	-	187	49,698	55,385	226	-	131,468	7.03%	2,104
2010	25,145	-	163	47,520	54,930	160	-	127,918	7.29%	2,115
2011	16,039	21,461	138	36,569	54,515	92	-	128,814	7.21%	2,101
2012	15,150	21,215	112	35,711	52,576	19	-	124,783	6.86%	2,060
2013	1,235	20,969	105	46,501	52,576	-	-	121,386	5.79%	1,989
2014	\$ 1,499	\$ 15,213	\$ 68	\$ 42,958	\$ 52,576	\$ -	\$ -	\$ 112,314	5.35%	\$ 1,840

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics on Table 15 for personal income and population data.

(2) The contract payable of \$24,982 for the Upper Oconee Basin Water Authority was moved to the Jackson County Water & Sewerage Authority component unit in 2002 since the source for repayment is water sales made by that entity.

(3) Debt includes premiums and discounts.

JACKSON COUNTY, GEORGIA
OTHER LONG-TERM LIABILITIES
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	Governmental Activities				Business-Type Activities			Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	Landfill Closure/ Post-closure (2)	Compensated Absences	Net OPEB Obligation	Total	Landfill Closure/ Post-closure	Compensated Absences	Total			
2005	\$ -	\$ 466	\$ -	\$ 466	\$ 831	\$ 13	\$ 844	\$ 1,310	0.09%	25
2006	-	525	-	525	807	13	820	1,345	0.08%	24
2007	-	535	-	535	956	15	971	1,506	0.09%	25
2008	-	630	-	630	946	17	963	1,593	0.09%	26
2009	-	709	1,293	2,002	896	16	912	2,914	0.16%	47
2010	-	749	2,039	2,788	876	18	894	3,682	0.21%	61
2011	-	785	2,729	3,514	623	17	640	4,154	0.23%	68
2012	-	792	3,447	4,239	585	17	602	4,841	0.27%	80
2013	-	800	4,120	4,920	922	18	940	5,860	0.28%	96
2014	\$ -	\$ 836	\$ 4,817	\$ 5,653	\$ 910	\$ 14	\$ 924	\$ 6,577	0.31%	\$ 108

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics on Table 15 for personal income and population data.

(2) Landfill closure/postclosure costs were moved from the General fund to the Solid Waste Enterprise fund in 2004.

JACKSON COUNTY, GEORGIA
RATIOS OF GENERAL BONDED DEBT OUTSTANDING
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	General Obligation Bonds	Less: Amounts Restricted to Repaying Principal	Total	Percentage of Estimated Actual Taxable Value of Property (1)	Per Capita (2)
2005	\$ -	\$ -	\$ -	0.0%	-
2006	-	-	-	0.0%	-
2007	-	-	-	0.0%	-
2008	-	-	-	0.0%	-
2009	-	-	-	0.0%	-
2010	-	-	-	0.0%	-
2011	20,355	572	19,783	0.4%	323
2012	21,215	1,334	19,881	0.4%	328
2013	20,969	2,100	18,869	0.4%	309
2014	\$ 15,213	\$ 2,100	\$ 13,113	0.3%	\$ 215

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See Table 6 for property value data.

(2) See Table 15 for population data.

This table is not applicable for these years prior to 2011 for Jackson County.

JACKSON COUNTY, GEORGIA
Direct and Overlapping Governmental Activities Debt
General Obligation Debt
December 31, 2014

<i>Jurisdiction</i>	<i>Debt Outstanding</i>	<i>Percentage Applicable to Government</i>	<i>Amount Applicable to Government</i>
Direct Obligations			
Direct Debt			
General Obligation Bonds	\$ 14,845,000	100.00%	\$ 14,845,000
GEFA Notes Payable	68,307	100.00%	68,307
Total Direct	<u>14,913,307</u>		<u>14,913,307</u>
Intergovernmental Contracts Obligation			
Jackson County Industrial Development Authority	2,755,000	100.00%	2,755,000
Jackson County Industrial Development Authority	13,475,000	100.00%	13,475,000
Jackson County Industrial Development Authority	9,145,000	100.00%	9,145,000
Jackson County Industrial Development Authority	170,000	100.00%	170,000
Jackson County Airport Authority	1,195,000	100.00%	1,195,000
City of Jefferson Public Building Authority	10,155,000	100.00%	10,155,000
City of Jefferson Public Building Authority	13,225,000	100.00%	13,225,000
City of Jefferson Public Building Authority	10,235,000	100.00%	10,235,000
City of Jefferson Public Building Authority	6,320,000	100.00%	6,320,000
City of Jefferson Public Building Authority	8,390,000	100.00%	8,390,000
Jackson County Industrial Development Authority	20,845,000	100.00%	20,845,000
Total Intergovernmental Contracts Obligation	<u>95,910,000</u>		<u>95,910,000</u>
Capital Leases			
Capital Lease - Courthouse	-	100.00%	-
Capital Leases - Other	1,499,383	100.00%	1,499,383
Total Capital Leases	<u>1,499,383</u>		<u>1,499,383</u>
Total Direct obligations	<u>112,322,690</u>		<u>112,322,690</u>
Guaranteed Revenue Debt			
Upper Oconee Basin Water Authority	43,008,536	41.52%	17,857,144
Jackson County Water and Sewer Authority	12,880,000	100.00%	12,880,000
Total Guaranteed Revenue Debt	<u>55,888,536</u>		<u>30,737,144</u>
Overlapping General Obligation Debt:			
Jackson County School System	66,737,431	100.00%	66,737,431
City of Commerce Board of Education	15,629,579	100.00%	15,629,579
City of Jefferson Board of Education	42,662,397	100.00%	42,662,397
City of Arcade	425,316	100.00%	425,316
City of Braselton	39,912,969	29.14%	11,630,639
City of Commerce	16,571,778	100.00%	16,571,778
City of Hoschton	6,732,972	100.00%	6,732,972
City of Jefferson	25,192,809	100.00%	25,192,809
City of Maysville	1,427,159	53.79%	767,669
City of Nicholson	-	100.00%	-
City of Pendergrass	119,769	100.00%	119,769
Total Overlapping General Obligation Debt	<u>215,412,179</u>		<u>186,470,359</u>
Total	<u>383,623,405</u>		<u>\$ 329,530,193</u>

Sources: Assessed value data used to estimate applicable percentages provided by the State Department of Revenue. Debt outstanding provided by the County. See Table 10.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the county. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the overlapping government's boundaries and dividing it by the overlapping government's total taxable assessed value.

JACKSON COUNTY, GEORGIA
Direct and Overlapping Governmental Activities Debt
General Obligation Debt
December 31, 2014

Debt and Assessed Value per Capita¹

	Per Capita	Debt Amount
Direct General Obligation (G.O.) debt per capita	\$ 244	14,913,307
Direct and Contractual G.O. debt per capita	2 \$ 1,815	110,823,307
Direct debt, Contractual Debt, Notes, and Leases per capita	3 \$ 1,840	112,322,690
Direct and Contractual Debt, Notes, Leases, and Overlapping Debt per capita	4 \$ 5,398	329,530,193
Fair Market Value of Taxable Property per capita	5 \$ 100,679	
Grossed Assessed value of property before exemptions	\$ 2,458,347,708	
Net Tax digest for Maintenance and operations	\$ 1,957,007,654	
Estimated Fair Market Value of Taxable Property	\$ 6,145,869,270	
Population, estimated 2014	61,044	

1 Based on estimated population for the County as shown above.

2 Contractual debt represents long term Intergovernmental Contract obligations of Jackson County.

3 Includes all G.O. Debt, contract obligations, leases and short-term notes secured by ad valorem taxes and general revenues of Jackson County.

4 Includes all G.O. Debt, contract obligations, leases and short-term notes secured by ad valorem taxes and general revenues of Jackson County and overlapping direct general obligation debt.

5 Based on 2014 gross assessed valuation before exemptions and estimated fair market value of taxable property in the County shown above.

JACKSON COUNTY, GEORGIA
LEGAL DEBT MARGIN INFORMATION
Last Ten Fiscal Years
(amounts expressed in thousands)

	Fiscal Year									
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Assessed value of property	\$ 1,805,737	\$ 2,053,350	\$ 2,585,051	\$ 2,774,940	\$ 2,818,604	\$ 2,687,883	\$ 2,615,464	\$ 2,513,773	\$ 2,467,122	\$ 2,458,348
Debt limit (10% of total assessed value)	180,574	205,335	258,505	277,494	281,860	268,788	261,546	251,377	246,712	245,835
Amount of Debt applicable to limit:										
General obligation bonds	-	-	-	-	-	-	20,355	21,215	20,969	15,213
Less: Resources restricted to paying principal	-	-	-	-	-	-	(572)	(1,334)	(2,100)	(2,100)
Total net debt applicable to limit	-	-	-	-	-	-	19,783	19,881	18,869	13,113
Legal debt margin	\$ 180,574	\$ 205,335	\$ 258,505	\$ 277,494	\$ 281,860	\$ 268,788	\$ 241,763	\$ 231,496	\$ 227,843	\$ 232,722
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	7.56%	7.91%	7.65%	5.33%

JACKSON COUNTY, GEORGIA
PLEDGED REVENUE COVERAGE
Last Ten Fiscal Years
(amounts expressed in thousands)

Fiscal Year	Sales Tax Increment Bonds ⁽¹⁾				
	Sales Tax Increment	Debt Service		Coverage	
		Principal	Interest		
2005	\$ 6,412	\$ -	\$ -		-
2006	9,799	-	-		-
2007	10,164	1,285	181		6.93
2008	9,184	1,040	190		7.47
2009	7,660	1,080	145		6.25
2010	8,484	1,135	91		6.92
2011	8,592	990	338		6.47
2012	4,588	-	687		6.68
2013	4,499	-	686		6.56
2014	\$ 4,770	\$ 5,510	\$ 687		0.77

⁽¹⁾ Sales tax increment bonds are backed by the sales tax revenue produced by the sales tax rate in effect when the bonds were issued.

Note: Details regarding the government's outstanding debt can be found in the notes to the financial statements.

JACKSON COUNTY, GEORGIA
DEMOGRAPHIC AND ECONOMIC STATISTICS
Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (2)	Per Capita Personal Income (3)	School Enrollment (4)	Unemployment Rate (5)
2005	52,292	\$ 1,433,899	\$ 27,421	6,203	4.1%
2006	55,778	1,626,654	29,163	6,600	3.9%
2007	59,254	1,661,186	28,035	7,125	3.9%
2008	61,620	1,754,013	28,465	7,200	9.5%
2009	62,472	1,869,037	29,918	6,963	10.9%
2010	60,485	1,754,428	29,006	7,984	10.8%
2011	61,313	1,787,826	29,159	7,209	9.1%
2012	60,571	1,820,037	30,048	7,332	8.2%
2013	61,044	2,098,204	34,372	7,400	6.4%
2014	61,870	\$ 2,044,556	\$ 33,046	7,183	6.6%

Data sources:

- (1) US Bureau of the Census, 2002-2009 were estimates released at the time
- (2) Amount expressed in thousands
- (3) Federal Bureau of Economic Analysis; 2013 data shown for 2014.
- (4) School Districts
- (5) State Department of Labor
- (6) U.S. Bureau of Labor Statistics, Unemployment by County as of December 31st, each year

JACKSON COUNTY, GEORGIA
PRINCIPAL EMPLOYERS
Current Year and Nine Years Ago

Employer	Type of Business	2014			2005		
		Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Wayne Farms, LLC	Agriculture - poultry processing	1,100	1	5.37%	1,350	1	7.19%
Carter's/Oshkosh	Manufacturing/distribution	1,000	2	4.88%	-		0.00%
Bed Bath & Beyond	Manufacturing	900	3	4.39%	-		0.00%
Kubota Industrial Equipment Corp.	Manufacturing	700	4	3.42%	251	6	1.34%
TD Automotive Compressors	Manufacturing	650	5	3.17%	-		0.00%
Mission Foods	Manufacturing	490	6	2.39%	385	5	2.05%
Northridge Medical Center	Services - hospital	422	7	2.06%	-		0.00%
Baker & Taylor Inc/Distribution Center	Wholesale trade	400	8	1.95%	500	3	2.66%
Toyota Industrial Compressors of America	Manufacturing	350	9	1.71%	-		0.00%
Roper Pump Co	Manufacturing	325	10	1.59%	180		0.96%
Chateau Elan Winer	Winery, Resort, Golf			0.00%	500		2.66%
Haverty's	Furniture Distributor			0.00%	450		2.40%
Braselton Poultry	Poultry	-	-	0.00%	235		1.25%
Southeast Toyota	Inland processing for Toyota			0.00%	165		0.88%
All other employers		14,156		69.08%	14,765		78.62%
Total		<u>20,493</u>		<u>100.00%</u>	<u>18,781</u>		<u>100.00%</u>

Source: Jackson County Area Chamber of Commerce, Jackson County 2005 CAFR.

Note: Employers are non-governmental.

JACKSON COUNTY, GEORGIA
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
Last Ten Fiscal Years

Function	2005	2006	2007	2008	2009	2010	2011	2012	2013*	2014
General government	48	51	53	60	60	60	50.50	54.25	42	52
Public safety										
Sheriff										
Officers	67	66	69	70	80	80	85	78	182	175
Civilians	73	74	74	90	103	104	104	113	21	16
Emergency	49	45	44	50	54	54	53	53	40	56
Court system	29	35	35	44	44	44	39	40	40	54
Public works	42	43	26	27	30	30	22	22	33	22
Health and welfare	7	6	-	1	1	1	1	1	-	-
Senior Center	11	11	11	11	11	11	11	11	11	11
Transport	-	-	2	2	3	3	1	-	1	1
Recreation and culture	8	8	8	8	11	11	7	6	9	10
Housing and development	-	-	20	20	8	8	5.5	5.5	4.0	4.0
Solid Waste	-	4	4	4	5	5	5	5	5	5
Total	334	343	346	387	410	411	384	389	388	406

Source: Government Budget Office

* For 2013, some positions were re-classified by function according to Human Resources.

Notes A full-time employee is scheduled to work 2,080 hours per year (including vacation and sick leave). Full-time-equivalent employment is calculated by dividing total labor hours by 2,080.

JACKSON COUNTY, GEORGIA
OPERATING INDICATORS BY FUNCTION
Last Ten Fiscal Years

Function	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Sheriff										
Citations Issued	2,184	3,049	5,154	4,324	6,432	5,205	5,350	2,028	2,195	2,827
Fire										
Number of calls answered	2,718	2,670	2,152	1,979	1,959	2,200	2,100	1,991	1,952	2,276
Highways and streets										
Street resurfacing (miles)	18	25	25	23	7	8	7	20	13	21
Sanitation										
Refuse collected (tons/day)	74	81	91	54	73	69	68	63	99	86 *
Culture and recreation										
Athletic field permits issued	23	35	30	15	18	20	22	21	52	147 *

Sources: Various County departments

Note: Information is not available for many years.

* estimate

JACKSON COUNTY, GEORGIA
CAPITAL ASSET STATISTICS BY FUNCTION
Last Ten Fiscal Years

Function	2006	2007	2008	2009	2010	2011	2012	2013*	2014
General government									
Undeveloped Land	13 parcels, 442.174 acres	11 parcels, 255.98 acres	11 parcels, 255.98 acres	11 parcels, 255.98 acres	11 parcels, 255.98 acres	12 parcels, 269.98 acres	12 parcels, 269.98 acres	12 parcels, 269.98 acres	12 parcels, 269.98 acres
Buildings (1)	2	4	4	4	4	4	4	4	4
Vehicles	31	36	28	31	39	38	38	39	40
Small Equipment	31	57	57	64	83	90	91	95	94
Public safety									
Undeveloped Land	2	1	1	1	1	1	1	1	1
Buildings (2)	29	33	33	35	32	33	33	34	34
Vehicles									
Fire/Pumper Trucks	39	40	45	47	55	54	56	56	55
Other Fire Dept. Vehicles	9	9	15	17	16	16	15	15	15
Ambulance/Rescue	16	10	15	15	20	23	25	26	28
Sheriffs Vehicles	74	88	104	111	133	144	138	143	114
JCCI Vehicles	9	22	20	20	20	16	14	14	17
Other Public Safety Vehicles	18	29	35	36	35	35	18	19	19
Equipment	125	140	114	116	175	206	213	219	210
Other Public Safety Assets (3)	36	37	38	53	-	-	-	-	-
Court system									
Buildings (4)	2	2	2	2	2	2	2	2	2
Vehicles	5	1	4	4	1	1	1	1	-
Small Equipment	15	18	21	21	19	19	19	19	13
Public works									
Buildings	10	9	9	9	9	9	9	9	9
Vehicles									
Road Department	45	43	50	51	57	58	58	64	54
Building Inspector	11	10	10	10	-	-	-	-	9
Other	13	8	6	6	11	12	-	-	-
Small Equipment	3	2	4	8	3	3	-	-	-
Heavy Equipment	60	77	97	103	104	108	105	105	107
Roads									
Miles Paved during year	22	5	5	5	-	-	-	-	-
Miles Resurfaced during year	9.6	25.0	22.9	7.2	8.0	6.6	26.7	15.76	20.82
Total Miles Paved Roads	530	540	532	500	500	500	509	490.69	517.18
Total Miles Unpaved Roads	134	140	140	111	111	111	111	137	113
Health and welfare									
Undeveloped Land	1 parcel, 1.06 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres	1 parcel, 1.08 acres
Buildings	6	6	6	6	6	6	6	6	6
Vehicles	6	6	6	7	8	9	9	9	5
Equipment	2	2	2	2	2	3	3	3	3
Recreation and culture									
Undeveloped Land	6 parcels, 101.12 acres	2 parcels, 33.52 acres							
Buildings (4)	7	5	5	8	10	10	10	10	10
Vehicles	12	11	14	14	14	14	12	11	10
Equipment	22	26	29	35	35	35	35	39	40
Housing and development									
Buildings	1	1	1	1	1	1	1	1	1
Vehicles	4	4	4	5	5	5	5	4	4
Equipment	2	2	2	2	2	3	3	3	3

Sources: Various county departments

No data is available prior to 2006

(1) Major buildings include Administration Building .

(2) Major buildings include Jail and Correctional Institute. The Jail currently has a 424 bed capacity. The Correctional Institute

(3) Major Buildings include historic courthouse and new courthouse.

(4) Major buildings include structures at County Recreation Complex.

Note: Some land figures in 2007 have changed from 2006 due to better asset controls.

* In 2013 The Roads department along with GIS remapped all existing roadways within the county inventory. Adjustments were made for the paved road mileage.

JACKSON COUNTY , GEORGIA
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For Year Ended December 31, 2014

FEDERAL GRANTOR/ PASS-THRU GRANTOR/ PROGRAM TITLE	FEDERAL CFDA NUMBER	GRANT/ CONTRACT NUMBER	PROGRAM OR AWARD AMOUNT	2014 EXPENDITURES
U.S. DEPARTMENT OF JUSTICE				
- LLEBG Bulletproof Vest Partnership Program	16.607	2010BUBX	\$ 9,308	\$ 9,308
Total U.S. Department of Justice			9,308	9,308
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Passed-through the Georgia Department of Community Affairs - Neighborhood Stabilization Program	14.264	11-ns-6007	843,607	73,193
Pass-through the Georgia Department of Community Affairs - Community HOME Investment Program (CHIP)	14.239	2012-842	306,000	51,620
Total U.S. Department of Housing and Urban Development			1,149,607	124,813
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Passed-through the Northeast Georgia Regional Development Center - Special Programs for the Aging, Title III, B	93.044	FY 2014 Aging Services Contract	10,523	3,689
- Special Programs for the Aging, Title III, B	93.044	FY 2015 Aging Services Contract	2,054	2,872
- Special Programs for the Aging, Title III, C1	93.045	FY 2014 Aging Services Contract	62,057	39,811
- Special Programs for the Aging, Title III, C1	93.045	FY 2015 Aging Services Contract	35,852	27,354
- Special Programs for the Aging, Title III, C2	93.045	FY 2014 Aging Services Contract	52,542	27,234
- Special Programs for the Aging, Title III, C2	93.045	FY 2015 Aging Services Contract	44,651	23,986
- Special Programs for the Aging, NSIP	93.053	FY 2014 Aging Services Contract	21,851	8,967
- Special Programs for the Aging, NSIP	93.053	FY 2015 Aging Services Contract	14,559	8,359
		Aging Cluster	<u>244,089</u>	<u>142,272</u>
Total U.S. Department of Health and Human Services			244,089	142,272
U.S. DEPARTMENT OF TRANSPORTATION				
Passed-through the Georgia Department of Transportation - Historic Courthouse	20.500	10-078-586000845	400,000	400,000
- Operating Assistance Grant July 2013 - June 2014	20.507	GA-18-4028	62,701	14,148
- Operating Assistance Grant July 2014 - June 2015	20.507	GA-18-4028	53,408	55,366
		Transit Cluster	<u>516,109</u>	<u>469,514</u>
Passed through Advantage Behavioral Systems of Northeast Georgia Regional Commission - Coordinated Transportation Grant	20.513	FY 2014 Aging Services Contract	17,632	17,632
- Coordinated Transportation Grant	20.513	FY 2015 Aging Services Contract	23,792	23,792
			<u>41,424</u>	<u>41,424</u>
Passed-through the Georgia Department of Transportation - Airport Improvement	20.106	AP014-9021-23(157)	224,915	196,912
Total U.S. Department of Transportation			782,448	707,850
DEPARTMENT OF HOMELAND SECURITY				
Passed-through the Georgia Emergency Management Agency - Homeland Security Grant Program CERT Team	97.042	EMW-2012-00063-501	9,220	9,220
Passed-through the Georgia Emergency Management Agency - Emergency Management Performance Grant-PPA Award	97.042	OEM14-080	22,056	22,056
Passed-through the Georgia Emergency Management Agency - Hazard Mitigation Assistance	97.042	HMGP-1858-0060	21,000	21,000
Passed-through the Georgia Emergency Management Agency - Response & Recovery Agreement Award - Generator	97.042	OEM13-080E01	17,870	17,870
			<u>70,146</u>	<u>70,146</u>
Federal Emergency Management Agency - FEMA Assistance to Firefighters Grant - Nicholson FD	97.044	EMW-2013-FO-02773	130,231	130,231
Total U.S. Department of Homeland Security			200,377	200,377
U.S. DEPARTMENT OF AGRICULTURE				
Passed-through the Appalachian Regional Commission - Historic Courthouse	10.769	E30454-13-000-0	150,000	150,000
Total U.S. Department of Agriculture			<u>150,000</u>	<u>150,000</u>
GRAND TOTAL			\$ 2,535,829	\$ 1,334,619

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
1 This schedule is prepared on the modified accrual basis of accounting.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

June 30, 2015

To the Board of Commissioners
JACKSON COUNTY, GEORGIA, Georgia
Jefferson, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of JACKSON COUNTY, GEORGIA, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise JACKSON COUNTY, GEORGIA's basic financial statements and have issued our report thereon dated June 30, 2015. Our report was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our report includes a reference to other auditors who audited the financial statements of the Jackson County Health Department, as described in our report on JACKSON COUNTY, GEORGIA's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered JACKSON COUNTY, GEORGIA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of JACKSON COUNTY, GEORGIA's internal control. Accordingly, we do not express an opinion on the effectiveness of JACKSON COUNTY, GEORGIA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs that we consider to be significant deficiencies, finding 2014-01.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether JACKSON COUNTY, GEORGIA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. We did identify deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs that we consider to be instances of non-compliance, finding 2014-02 and 2014-03.

JACKSON COUNTY, GEORGIA's Response to Findings

JACKSON COUNTY, GEORGIA's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. JACKSON COUNTY, GEORGIA's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bates, Carter & Co., LLP

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY
OMB CIRCULAR A-133

June 30, 2015

To the Board of Commissioners
JACKSON COUNTY, GEORGIA
Jefferson, Georgia

Report on Compliance for Each Major Federal Award Program

We have audited JACKSON COUNTY, GEORGIA's compliance with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that could have a direct and material effect on each of JACKSON COUNTY, GEORGIA's major federal programs for the year ended December 31, 2014. JACKSON COUNTY, GEORGIA's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

JACKSON COUNTY, GEORGIA's basic financial statements include the operations of the Jackson County Health Department. Any amounts of federal awards received by that component unit are not included in the schedule during the year ended December 31, 2014. Our audit, described below, did not include the operations of Jackson County Health Department because the component unit engaged other auditors to perform an audit in accordance with Circular A-133.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of JACKSON COUNTY, GEORGIA's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit

Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about JACKSON COUNTY, GEORGIA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of JACKSON COUNTY, GEORGIA's compliance.

Opinion on Each Major Federal Program

In our opinion, JACKSON COUNTY, GEORGIA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

Report on Internal Control Over Compliance

Management of the JACKSON COUNTY, GEORGIA, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered JACKSON COUNTY, GEORGIA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of JACKSON COUNTY, GEORGIA's internal control over compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal

control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Bates, Carter & Co, LLP

JACKSON COUNTY, GEORGIA
AUDITORS' SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended December 31, 2014

I SUMMARY OF AUDITORS' RESULTS:

1. Report issued on Financial Statements - Unmodified opinion.
2. Internal Control (financial statements) – One significant deficiencies, no material weakness.
3. Compliance (financial statements) – Two material instance of noncompliance.
4. Compliance (major programs) - Unmodified opinion, no instances of noncompliance.
5. Internal control (major programs) – No material weaknesses noted.
6. Audit findings required to be reported under A133 Section 510(a)
 - i) Significant deficiencies in internal controls over major programs – None reported
 - ii) Material noncompliance related to major programs – None reported
 - iii) Known questioned costs greater than \$10,000 for major programs – None reported
 - iv) Known questioned costs greater than \$10,000 for a program not audited as major – None reported
 - v) Circumstances if report on compliance is other than unqualified - N/A
 - vi) Known fraud - N/A
 - vii) Misrepresentation in schedule of prior audit findings - None reported
7. Major programs for the year: 20.500 - Federal Transit Cluster
8. Dollar threshold used to distinguish between Type A and Type B programs - \$300,000.
9. Does the auditee qualify as a low risk auditee under A133 Section 530 - Yes.

II AUDIT FINDINGS - GENERALLY ACCEPTED GOVERNMENTAL AUDITING STANDARDS

INTERNAL CONTROL

MAGISTRATE COURT

2014-01

Statement of Condition: During testing, we noted several weaknesses in record keeping and segregation of duties, such as:

The cash account is not reconciled in an accounting software and all transactions are manually kept;

Sufficient support for deposits does not exist;

Cash drawer procedures are not in place;

The person who generates checks is listed as a check signer;

The same person receives and reconciles the bank statement.

Criteria: Appropriate internal controls such as segregation of duties and proper cash procedures are essential to ensure accurate record keeping.

Effect of Condition: The risk of loss from misplacement or misappropriation increases.

Cause of Condition: Unknown.

Recommendation: We recommend:

All manual record keeping be eliminated through the use of an accounting software. We recommend that all yearly activity be entered into an accounting software (such as Quickbooks) to ensure that all money is correctly accounted for and the chances of human error decreases.

Each deposit should have sufficient support for all cash and checks that the deposit encompasses. A deposit confirmation should be filed with copies of the receipts that make up the deposit in order to ensure proper documentation exists. Deposits should be made on at least a weekly basis.

Cash drawer procedures are put in place to ensure all petty cash collected can be traced to the bank. We recommend that the cash drawer is reconciled each day back to an established beginning drawer balance. A daily collections log should be printed from the system and kept as support for the cash collected and locked in a safe with the cash and a

copy of the related receipts for the day, until the next deposit.

Better segregation of duties should be put in place, such as the person who generates checks should not be a designated check signer.

The same person should not receive, open, and reconcile the bank statement. We recommend that management receives, opens, and reviews all bank statements before it is given to the designated person who should then reconcile the bank statement on a monthly basis.

Response: Management is aware of the finding and all recommendations will be sent and explained to Magistrate Court personnel. Management will work with the Finance Department to implement adequate record keeping and segregation of duties.

COMPLIANCE

HARRISBURG FIRE DISTRICT

2014-02

Statement of Condition: The Fire Department did not send out 1099s for all fire district employees earning at least \$600 during calendar year 2014.

Criteria: The IRS requires that Form 1099s are sent to all employees earning at least \$600 during the calendar year.

Effect of Condition: The penalty for failure to file is \$250 for each required form not filed. Thus, the fire department can be fined for 2 instances which amounts to \$500 in penalties.

Cause of Condition: Individuals paid directly by the Fire Department are not included in Jackson County's general ledger during the year and are therefore excluded from 1099s issued by the County.

Recommendation: We recommend that the Fire Department start issuing required Form 1099s on a calendar year basis before January 31st of the following calendar year for all employees not paid through the County.

Response: Management agrees with this finding, going forward all vendors will receive the appropriate W9 form before checks are issued so that we can issue all the 1099s for our department.

NORTH JACKSON FIRE DISTRICT

2014-03

Statement of Condition: The Fire Department did not include all payments to individuals in the 1099s filed for fire district employees earning at least \$600 during calendar year 2014.

Criteria: The IRS requires that Form 1099s are sent to all employees earning at least \$600 during the calendar year.

Effect of Condition: The penalty for failure to file is \$250 for each required form not filed. Thus, the fire department can be fined for 2 instances which amounts to \$500 in penalties.

Cause of Condition: Services other than fire related percall pay are not included in the 1099 amount for each individual. As a result, BatesCarter noted two instances where an individual's 1099 is undervalued by \$525 and \$4,450 respectively.

Recommendation: We recommend that the Fire Department include payments for all services rendered in total for 1099 issuance.

Response: Failure to include all applicable payments to an individual has been addressed by North Jackson personnel and proper accounting procedures have been implemented to prevent instances. An amended 1099 is being issued to the two individuals affected.

III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

There were no findings or questioned cost relating to Federal awards reported for the year ended December 31, 2014.